# PRELIMINARY OFFICIAL STATEMENT DATED SEPTEMBER 6, 2023

#### NEW ISSUES BOND AND TAX ANTICIPATION NOTES

**RATINGS: See "Ratings" herein** 

In the opinion of Hawkins Delafield & Wood LLP, Bond Counsel to the District, under existing statutes and court decisions and assuming continuing compliance with certain tax certifications described herein, (i) interest on the Notes is excluded from gross income for federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and (ii) interest on the Notes is not treated as a preference item in calculating the alternative minimum tax under the Code, however for tax years beginning after December 31, 2022, interest on the Notes is included in the "adjusted financial statement income" of certain corporations that are subject to the alternative minimum tax under Section 55 of the Code. In addition, in the opinion of Bond Counsel to the District, under existing statutes, interest on the Notes is exempt from personal income taxes of New York State and its political subdivisions, including The City of New York. (See "Tax Matters" herein).

The Notes will NOT be designated by the District as "qualified tax-exempt obligations" pursuant to Section 265(b)(3) of the Code.

# HERRICKS UNION FREE SCHOOL DISTRICT NASSAU COUNTY, NEW YORK

\$1,545,000

**BOND ANTICIPATION NOTES – 2023** 

(the "BANs")

Maturity Date: September 20, 2024

and

#### \$6,000,000\* TAX ANTICIPATION NOTES FOR 2023-2024 TAXES (the "TANs" and together with the BANs, the "Notes")

Date of Issue: September 21, 2023

Date of Issue: September 21, 2023

Maturity Dates: June 21, 2024

The BANs are general obligations of the Herricks Union Free School District, in Nassau County, New York (the "District"), and will contain a pledge of the faith and credit of the District for the payment of the principal of and interest on the BANs and, unless paid from other sources, the BANs are payable from ad valorem taxes which may be levied upon all the taxable real property within the District, without limitation as to rate or amount.

The TANs are general obligations of the District, and will contain a pledge of the faith and credit of the District for the payment of the principal of and interest on the TANs and, unless paid from other sources, the TANs are payable from ad valorem taxes which may be levied upon all the taxable real property within the District, subject to certain statutory limitations. (See *"The Tax Levy Limit Law"* herein.)

The Notes will not be subject to redemption prior to maturity.

The Notes will be issued in registered form and, at the option of the purchaser, the Notes will be (i) registered in the name of the successful bidder(s) or (ii) registered to Cede & Co., as the partnership nominee for The Depository Trust Company ("DTC") as book-entry notes.

If the Notes are registered in the name of the successful bidder, a single note certificate will be issued for those Notes of an issue bearing the same rate of interest in the aggregate principal amount awarded to such purchaser at such interest rate. Principal of and interest on such Notes will be payable in Federal Funds by the District, at such bank or trust company located and authorized to do business in the State of New York as selected by the successful bidders.

If the Notes are issued in book-entry form, such notes will be delivered to DTC, which will act as securities depository for the Notes. Beneficial owners will not receive certificates representing their interest in the Notes. Individual purchases may be made in denominations of \$5,000 or integral multiples thereof. A single note certificate will be issued for those Notes of an issue bearing the same rate of interest and CUSIP number in the aggregate principal amount awarded to such purchaser(s) at such interest rate. Principal of and interest on said Notes will be paid in Federal Funds by the District to Cede & Co., as nominee for DTC, which will in turn remit such principal and interest to its participants for subsequent distribution to the beneficial owners of the Notes as described herein. Transfer of principal and interest payments to beneficial owners by participants of DTC will be the responsibility of such participants and other nominees of beneficial owners. The District will not be responsible or liable for payments by DTC to its participants or by DTC participants to beneficial owners or for maintaining, supervising or reviewing the records maintained by DTC, its participants or persons acting through such participants. (See "BOOK-ENTRY-ONLY SYSTEM" herein).

The Notes are offered when, as and if issued and received by the purchaser(s) and subject to the receipt of the respective final approving opinions of Hawkins Delafield & Wood LLP, New York, New York, Bond Counsel. Capital Markets Advisors, LLC has served as Municipal Advisor to the District in connection with the issuance of the Notes. It is expected that delivery of the Notes in book-entry form will be made on the Dates of Issue listed above.

THIS PRELIMINARY OFFICIAL STATEMENT IS IN A FORM DEEMED FINAL BY THE DISTRICT FOR PURPOSES OF SECURITIES AND EXCHANGE COMMISSION RULE 15c2-12 (THE "RULE"). FOR A DESCRIPTION OF THE DISTRICT'S AGREEMENT TO PROVIDE NOTICE OF EVENTS FOR THE NOTES AS DESCRIBED IN THE RULE, SEE "*DISCLOSURE UNDERTAKING*" HEREIN.

Dated: September \_\_, 2023

<sup>\*</sup> Preliminary, subject to change.

### HERRICKS UNION FREE SCHOOL DISTRICT NASSAU COUNTY, NEW YORK

# 2023-24 Board of Education

# James Gounaris President

Henry Zanetti	
Juleigh Chin	Trustee
Nancy Feinstein	
Brian Hassan	Trustee

Dr. Tony Sinanis	Superintendent of Schools
	Assistant Superintendent for Business/District Clerk
Ryan Beyer	
	Senior Accountant

### **BOND COUNSEL**

Hawkins Delafield & Wood LLP New York, New York

# MUNICIPAL ADVISOR



Capital Markets Advisors, LLC Hudson Valley \* Long Island \* Southern Tier \* Western New York (516) 274-4501 No dealer, broker, salesman or other person has been authorized by the District to give any information or to make any representations, other than those contained in this Official Statement and if given or made, such other information or representations must not be relied upon as having been authorized by the foregoing. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Notes by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information set forth herein has been obtained by the District from sources which are believed to be reliable but it is not guaranteed as to accuracy or completeness. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the District since the date hereon.

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### **OFFICIAL STATEMENT**

### HERRICKS UNION FREE SCHOOL DISTRICT NASSAU COUNTY, NEW YORK

#### **Relating To**

### \$1,545,000 BOND ANTICIPATION NOTES - 2023

and

# \$6,000,000\* TAX ANTICIPATION NOTES FOR 2023-2024 TAXES

This Official Statement, including the cover page, inside cover page and appendices hereto, presents certain information relating to the Herricks Union Free School District in the County of Nassau, State of New York (the "District," "County" and "State," respectively) in connection with the sale of \$1,545,000 Bond Anticipation Notes – 2023 (the "BANs") and \$6,000,000\* Tax Anticipation Notes for 2023-2024 Taxes (the "TANs" and together with the BANs, the "Notes").

All quotations from and summaries and explanations of provisions of the Constitution and laws of the State and acts and proceedings of the District contained herein do not purport to be complete and are qualified in their entirety by reference to the official compilations thereof and all references to the Notes and the proceedings of the District relating thereto are qualified in their entirety by reference to the definitive form of the Notes and such proceedings.

# THE NOTES

#### Description of the Notes

The Notes will be dated and will mature, without option of prior redemption, as reflected on the cover page hereof.

The District will act as Paying Agent for any Notes issued in book-entry form. Paying agent fees, if any, for nonbook-entry notes will be paid by the purchaser(s). The District's contact information is Ms. Lisa Rutkoske, Assistant Superintendent for Business, 999B Herricks Road, New Hyde Park, NY 11040, Phone: (516) 305-8903, Fax: (516) 739-4732, email: lrutkoske@herricks.org.

(The remainder of this page has been intentionally left blank.)

<sup>\*</sup> Preliminary, subject to change.

# Authority for and Purpose of the BANs

The BANs are issued pursuant to the Constitution and laws of the State, including among others, the Education Law and the Local Finance Law, and a bond resolution adopted by the Board of Education of the District on January 5, 2017, following approval of a proposition by a majority of the voters of the District present and voting at the Special District Meeting duly called and held on December 6, 2016, authorizing the issuance of \$25,000,000 serial bonds to finance the construction of alterations and improvements to District buildings and sites (the "Project"). The proceeds from the sale of the BANs in the amount of \$1,545,000, will be used to provide additional original financing to the Project.

### Authority for and Purpose of the TANs

The TANs are issued pursuant to the Constitution and laws of the State, including Sections 24.00 and 39.00 of the Local Finance Law, constituting Chapter 33-a of the Consolidated Laws of New York, and a tax anticipation note resolution adopted by the Board of Education of the District to finance cash flow requirements in anticipation of the collection of 2023-2024 real property taxes levied for school purposes on all taxable real property in the District. The proceeds of the TANs may be used only for the purposes for which such taxes were or are to be levied, as specified in the 2023-2024 annual budget of the District, unless all of said purposes have been paid and satisfied, in which case the proceeds of the TANs may be used for any lawful school purpose. The proceeds of the TANs will not be used for the redemption or renewal of any outstanding tax or revenue anticipation notes.

Pursuant to Section 24.00(e) of the Local Finance Law, generally, whenever the amount of the TANs and any additional tax anticipation notes issued by the District in anticipation of the receipt of 2023-2024 real property taxes equals the amount of such taxes remaining uncollected, the District is required to set aside in a special bank account all of such uncollected taxes as thereafter collected, and to use the amounts so set aside only for the purpose of paying such Notes. Interest on the TANs will be provided from budget appropriations.

### **Optional Redemption**

The Notes are not subject to redemption prior to maturity.

# Nature of Obligation

Each Note when duly issued and paid for will constitute a contract between the District and the holder thereof.

The BANs are general obligations of the District and will contain a pledge of the faith and credit of the District for the payment of the principal thereof and the interest thereon. For the payment of such principal and interest the District has the power and statutory authorization to levy ad valorem taxes on all taxable real property in the District, without limitation as to rate or amount.

The TANs are general obligations of the District and will contain a pledge of the faith and credit of the District for the payment of the principal thereof and the interest thereon. For the payment of such principal and interest the District has the power and statutory authorization to levy ad valorem taxes on all taxable real property in the District, subject to certain statutory limitations imposed by Chapter 97 of the Laws of 2011, as amended (the "Tax Levy Limit Law"). (See "*The Tax Levy Limit Law*" herein).

Under the Constitution of the State, the District is required to pledge its faith and credit for the payment of the principal of and interest on the Notes, and the State is specifically precluded from restricting the power of the District to levy taxes on real estate therefore. However, the Tax Levy Limit Law imposes a limitation on the power of local governments and school districts, including the District, to increase their annual tax levy, with the amount of such increase limited by the formulas set forth in the Tax Levy Limit Law. The Tax Levy Limit Law also provides the procedural method to overcome that limitation. In addition, the Tax Levy Limit Law expressly provides an exclusion from the annual tax levy limitation for any taxes levied to pay the local share of debt service on bonds or notes issued to finance voter approved capital expenditures, or the refinancing or refunding of such bonds or notes. As the BANs are being issued to finance and/or refinance voter approved capital expenditures, the BANs qualify for such exclusion to the annual tax levy limitation. The exclusion does NOT apply to taxes to pay debt service on tax anticipation notes, including the TANs, revenue anticipation notes, budget notes and deficiency notes; and any

obligations issued to finance deficits and certain judgments, including tax certiorari refund payments. (See "*The Tax Levy Limit Law*" herein.)

### **REMEDIES UPON DEFAULT**

Neither the Notes, nor the proceedings with respect thereto, specifically provide any remedies which would be available to owners of the Notes should the District default in the payment of principal of or interest on the Notes, nor do they contain any provisions for the appointment of a trustee to enforce the interests of the owners of the Notes upon the occurrence of any such default. The Notes are general obligation contracts between the District and the owners for which the faith and credit of the District are pledged and while remedies for enforcement of payment are not expressly included in the District's contract with such owners, any permanent repeal by statute or constitutional amendment of a bondholder's and/or noteholder's remedial right to judicial enforcement of the contract should, in the opinion of Bond Counsel, be held unconstitutional.

Upon default in the payment of principal of or interest on the Notes at the suit of the owner, a Court has the power, in proper and appropriate proceedings, to render judgment against the District. The present statute limits interest on the amount adjudged due to contract creditors to nine per centum per annum from the date due to the date of payment. As a general rule, property and funds of a municipal corporation serving the public welfare and interest have not been judicially subjected to execution or attachment to satisfy a judgment. A Court also has the power, in proper and appropriate proceedings, to order payment of a judgment on such bonds or notes from funds lawfully available therefor or, in the absence thereof, to order the District to take all lawful action to obtain the same, including the raising of the required amount in the next annual tax levy. In exercising its discretion as to whether to issue such an order, the Court may take into account all relevant factors, including the current operating needs of the District and the availability and adequacy of other remedies. Upon any default in the payment of the principal of or interest on the Notes, the owners of such Notes could, among other remedies, seek to obtain a writ of mandamus from a Court ordering the governing body of the District to assess, levy and collect an ad valorem tax, upon all taxable property of the District subject to taxation by the District sufficient to pay the principal of and interest on the Notes as the same shall come due and payable (and interest from the due date to date of payment) and otherwise to observe the covenants contained in the Notes and the proceedings with respect thereto all of which are included in the contract with the owners of the Notes. The mandamus remedy, however, may be impracticable and difficult to enforce. Further, the right to enforce payment of the principal of or interest on the Notes may be limited by bankruptcy, insolvency, reorganization, moratorium and similar laws and equitable principles, which may limit the specific enforcement of certain remedies.

In 1976, the New York Court of Appeals, the State's highest court, held in *Flushing National Bank* v. *Municipal Assistance Corporation for the City of New York*, 40 N.Y.2d 731 (1976), that the New York State legislation purporting to postpone the payment of debt service on New York City obligations was an unconstitutional moratorium in violation of the New York State constitutional faith and credit mandate included in all municipal debt obligations. While that case can be viewed as a precedent for protecting the remedies of Noteholders, there can be no assurance as to what a Court may determine with respect to future events, including financial crises as they may occur in the State and in municipalities of the State, that require the exercise by the State of its emergency and police powers to assure the continuation of essential public services. (See also, *Flushing National Bank* v. *Municipal Assistance Corporation for the City of New York*, 40 N.Y.2d 1088 (1977), where the Court of Appeals described the pledge as a direct Constitutional mandate.)

As a result of the Court of Appeals decision, the constitutionality of that portion of Title 6-A of Article 2 of the Local Finance Law enacted at the 1975 Extraordinary Session of the State legislature authorizing any county, city, town or village with respect to which the State has declared a financial emergency to petition the State Supreme Court to stay the enforcement against such municipality of any claim for payment relating to any contract, debt or obligation of the municipality during the emergency period, is subject to doubt. In any event, no such emergency has been declared with respect to the District.

Pursuant to Article VIII, Section 2 of the State Constitution, the District is required to provide an annual appropriation of monies for the payment of due and payable principal of and interest on indebtedness. Specifically this constitutional provision states: "If at any time the respective appropriating authorities shall fail to make such appropriations, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to

such purposes. The fiscal officer of any county, city, town, village or school district may be required to set aside and apply such revenues as aforesaid at the suit of any holder of obligations issued for any such indebtedness." This constitutes a specific non-exclusive constitutional remedy against a defaulting municipality or school district; however, it does not apply in a context in which monies have been appropriated for debt service but the appropriating authorities decline to use such monies to pay debt service. However, Article VIII, Section 2 of the Constitution of the State also provides that the fiscal officer of any county, city, town, village or school district may be required to set apart and apply such revenues at the suit of any holder of any obligations of indebtedness issued with the pledge of the faith of the credit of such political subdivision. In *Quirk* v. *Municipal Assistance Corp.*, 41 N.Y.2d 644 (1977), the Court of Appeals described this as a "first lien" on revenues, but one that does not give holders a right to any particular revenues. It should thus be noted that the pledge of the faith and credit of a political subdivision in the State is a pledge of an issuer of a general obligation bond or note to use its general revenue powers, including, but not limited to, its property tax levy, to pay debt service on such obligations, but that such pledge may or may not be interpreted by a court of competent jurisdiction to include a constitutional or statutory lien upon any particular revenues. The Constitutional provision providing for first revenue set asides does not apply to tax anticipation notes, revenue anticipation notes or bond anticipation notes.

While the courts in the State have historically been protective of the rights of holders of general obligation debt of political subdivisions, it is not possible to predict what a future court might hold.

In prior years, certain events and legislation affecting a holder's remedies upon default have resulted in litigation. While courts of final jurisdiction have generally upheld and sustained the rights of bondholders and/or noteholders, such courts might hold that future events, including a financial crisis as such may occur in the State or in political subdivisions of the State, may require the exercise by the State or its political subdivisions of emergency and police powers to assure the continuation of essential public services prior to the payment of debt service.

### SECTION 99-B OF THE STATE FINANCE LAW

Section 99-b of the State Finance Law (the "SFL") provides for a covenant between the State and the purchasers and the holders and owners from time to time of the bonds and notes issued by school districts in the State for school purposes that it will not repeal, revoke or rescind the provisions of Section 99-b of the SFL, or amend or modify the same so as to limit, impair or impede the rights and remedies granted thereby.

Said section provides that in the event a holder or owner of any bond or note issued by a school district for school purposes shall file with the State Comptroller, a verified statement describing such bond or note and alleging default in the payment thereof or the interest thereon or both, it shall be the duty of the State Comptroller to immediately investigate the circumstances of the alleged default and prepare and file in his office a certificate setting forth his determinations with respect thereto and to serve a copy thereof by registered mail upon the chief fiscal officer of the school district which issued the bond or note. Such investigation by the State Comptroller shall set forth a description of all such bonds and notes of the school district found to be in default and the amount of principal and interest thereon past due.

Upon the filing of such a certificate in the office of the State Comptroller, he shall thereafter deduct and withhold from the next succeeding allotment, apportionment or payment of such State aid or assistance due to such school district such amount thereof as may be required to pay (a) the school district's contribution to the State Teachers' Retirement System, and (b) the principal of and interest on such bonds and notes of such school district then in default. In the event such State aid or assistance initially so withheld shall be insufficient to pay said amounts in full, the State Comptroller shall similarly deduct and withhold from each succeeding allotment, apportionment or payment of such State aid or assistance due such school district such amount or amounts thereof as may be required to cure such default. Allotments, apportionments and payments of such State aid so deducted or withheld by the State Comptroller for the payment of principal and interest on the bonds and notes shall be forwarded promptly to the paying agent or agents for the bonds and notes in default of such school district for the sole purpose of the payment of defaulted principal of and interest on such bonds or notes. If any such successive allotments, apportionments or payment of such State aid so deducted or withheld, then the State Comptroller shall promptly forward to each paying agent an amount in the proportion that the amount of such State Comptroller shall promptly forward to each paying agent an amount in the principal and interest then in

default on such bonds and notes of such school district. The State Comptroller shall promptly notify the chief fiscal officer of such school district of any payment or payments made to any paying agent or agents of defaulted bonds or notes pursuant to said section of the SFL.

# No Past Due Debt

No principal or interest payment on District indebtedness is past due. The District has never defaulted in the payment of the principal of and/or interest on any indebtedness.

# **Bankruptcy**

The Federal Bankruptcy Code (Chapter IX) allows public bodies, such as municipalities, recourse to the protection of a Federal Court for the purpose of adjusting outstanding indebtedness. Title 6-A of the Local Finance Law specifically authorizes any municipality in the State or its emergency control board to file a petition under any provision of Federal bankruptcy law for the composition or adjustment of municipal indebtedness. While this Local Finance Law provision does not apply to school districts, there can be no assurance that it will not become applicable in the future. As such, the undertakings of the District should be considered with reference, specifically, to Chapter IX, and, in general, to other bankruptcy laws affecting creditors' rights and municipalities. Bankruptcy proceedings by the District if authorized by the State in the future could have adverse effects on bondholders and/or noteholders including (a) delay in the enforcement of their remedies, (b) subordination of their claims to those supplying goods and services to the District after the initiation of bankruptcy proceedings and to the administrative expenses of bankruptcy proceedings and (c) imposition without their consent of a reorganization plan reducing or delaying payment of the Notes.

The above references to said Chapter IX are not to be construed as an indication that the State will consent in the future to the right of the District to file a petition with any United States district court or court of bankruptcy under any provision of the laws of the United States, now or hereafter in effect for the composition or adjustment of municipal indebtedness or that the District is currently considering or expects to resort to the provisions of Chapter IX if authorized to do so in the future.

# **DESCRIPTION OF BOOK-ENTRY SYSTEM**

In the event the Notes are issued in book-entry form, the Depository Trust Company ("DTC"), Jersey City, New Jersey, will act as securities depository for the Notes. Such Notes will be issued as fully-registered notes registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered note certificate will be issued for each Note of an issue which bears the same rate of interest and CUSIP number, in the aggregate principal amount of such issue, and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). The DTC

Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com and www.dtc.org.

Purchases of the Notes under the DTC system must be made by or through Direct Participants, which will receive a credit for the Notes on DTC's records. The ownership interest of each actual purchaser of each bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Notes are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Notes, except in the event that use of the book-entry system for the Notes is discontinued.

To facilitate subsequent transfers, all Notes deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of the Notes with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Notes; DTC's records reflect only the identity of the Direct Participants to whose accounts such Notes are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of the Securities within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Notes unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the District as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Notes are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on the Notes will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the District, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC or the District, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the District, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of DTC.

DTC may discontinue providing its services as depository with respect to the Notes at any time by giving reasonable notice to the District. Under such circumstances, in the event that a successor depository is not obtained, bond certificates are required to be printed and delivered.

The District may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, bond certificates will be printed and delivered to DTC.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the District believes to be reliable, but the District takes no responsibility for the accuracy thereof.

Source: The Depository Trust Company

### **RISK FACTORS**

There are certain potential risks associated with an investment in the Notes, and investors should be thoroughly familiar with this Official Statement, including its appendices, in order to make an informed investment decision. Investors should consider, in particular, the following factors:

The District's credit rating could be affected by circumstances beyond the District's control. Economic conditions such as the rate of unemployment and inflation, termination of commercial operations by corporate taxpayers and employers, as well as natural catastrophes, could adversely affect the assessed valuation of District property and its ability to maintain fund balances and other statistical indices commensurate with its current credit rating. Accordingly, a decline in the District's credit rating could adversely affect the market value of the Notes.

In addition, if and when a holder of any of the Notes should elect to sell a Note prior to its maturity, there can be no assurance that a market shall have been established, maintained and be in existence for the purchase and sale of any Notes. The price or principal value of the Notes is dependent on the prevailing level of interest rates. If interest rates should increase, the price of a bond or note may decline causing the bond or noteholder to potentially incur a capital loss if such bond or note is sold prior to its maturity.

The financial condition of the District as well as the market for the Notes could be affected by a variety of factors, some of which are beyond the District's control. There can be no assurance that adverse events in the State, including, for example, the seeking by a municipality of remedies pursuant to the Federal Bankruptcy Act or otherwise, will not occur which might affect the market price of and the market for the Notes. If a significant default or other financial crisis should occur in the affairs of the State or at any of its agencies or political subdivisions thereby further impairing the acceptability of obligations issued by borrowers within the State, both the ability of the District to arrange for additional borrowings and the market for and market value of outstanding debt obligations, including the Notes, could be adversely affected.

The District relies in part on State aid to fund its operations. There can be no assurance that the State appropriation for State aid to school districts will be continued in future years, either pursuant to existing formulas or in any form whatsoever. State aid appropriated and apportioned to the District can be paid only if the State has such monies available therefore. The availability of such monies and the timeliness of such payment may also be affected by a delay in the adoption of the State budget, the impact to the State's economy and financial condition due to the COVID-19 outbreak and other circumstances, including State fiscal stress. In any event, State aid appropriated and apportioned to the District can be paid only if the State has such monies available therefore. (See "*State Aid*" and "*Events Affecting New York School Districts*" herein).

An outbreak of disease or similar public health threat, such as the COVID-19 outbreak, or fear of such an event, could have an adverse impact on the District's financial condition and operating results by potentially delaying the receipt of real property taxes or resulting in a delay or reduction by the State in the payment of State aid.

Should the District fail to receive State aid expected from the State in the amounts or at the times expected, occasioned by a delay in the payment of such monies or by a reduction in State aid, the District is authorized by the Local Finance Law to provide operating funds by borrowing on account of the uncollected State aid.

### **CYBERSECURITY**

The District, like many other public and private entities, relies on technology to conduct its operations. As a recipient and provider of personal, private, or sensitive information, the District faces multiple cyber threats including, but not limited to, hacking, viruses, malware and other attacks on computer and other sensitive digital networks and systems. To mitigate the risk of business operations impact and/or damage from cyber incidents or cyber-attacks, the District invests in various forms of cybersecurity and operational controls. No assurances can be given that such security and operational control measures will be completely successful to guard against cyber threats and attacks. The results of any such attack could impact business operations and/or damage District digital networks and systems and the costs of remedying any such damage could be substantial.

#### **LITIGATION**

In common with other school districts, the District from time to time receives notices of claim and is a party to litigation. In the opinion of the School District Attorney, unless otherwise set forth herein and apart from matters provided for by applicable insurance coverage, there are no significant claims or actions pending in which the District has not asserted a substantial and adequate defense, nor which, if determined against the District, would have an adverse material effect on the financial condition of the District, in view of the District's ability to fund the same through use of appropriate funding mechanisms provided by the Local Finance Law.

Child Victim's Act Claims – At this time, the School District has several active lawsuits under the Child Victim's Act. In each lawsuit, the plaintiff alleges instances of sexual assault by former District employees. The District has denied all allegations and liability in each lawsuit. Some of the cases are being defended by an insurance carrier; however the District continues to explore whether there is insurance coverage from its prior carrier for each claim. Should the plaintiffs be successful in their actions against the District, any liability in excess of any insurance coverage that may be available will be a District charge and would be funded either through budgetary appropriations or through the issuance of bonds.

### TAX MATTERS

#### **Opinion of Bond Counsel**

In the opinion of Hawkins Delafield & Wood LLP, Bond Counsel to the District, under existing statutes and court decisions and assuming continuing compliance with certain tax covenants described herein, (i) interest on the Notes is excluded from gross income for federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code") and (ii) interest on the Notes is not treated as a preference item in calculating the alternative minimum tax under the Code, however for tax years beginning after December 31, 2022, interest on the Notes is included in the "adjusted financial statement income" of certain corporations that are subject to the alternative minimum tax under Section 55 of the Code. The Tax Certificates of the District (the "Tax Certificate"), which will be delivered concurrently with the delivery of the Notes will contain provisions and procedures relating to compliance with applicable requirements of the Code. In rendering its opinion, Bond Counsel has relied on certain representations, certifications of fact, and statements of reasonable expectations made by the District in connection with the Notes, and Bond Counsel has assumed compliance by the District with certain ongoing provisions and procedures set forth in the Tax Certificate relating to compliance with applicable requirements of the Code to assure the exclusion of interest on the Notes from gross income under Section 103 of the Code.

In addition, in the opinion of Bond Counsel to the District, under existing statutes, interest on the Notes is exempt from personal income taxes of New York State and its political subdivisions, including The City of New York.

Bond Counsel expresses no opinion as to any federal, state or local tax consequences arising with respect to the Notes, or the ownership or disposition thereof, except as stated above. Bond Counsel renders its opinion under existing statutes and court decisions as of the issue date, and assumes no obligation to update, revise or supplement this opinion to reflect any action thereafter taken or not taken, any fact or circumstance that may thereafter come to its attention, any change in law or interpretation thereof that may thereafter occur, or for any other reason. Bond Counsel expresses no opinion as to the consequence of any of the events described in the preceding sentence or the likelihood of their occurrence. In addition, Bond Counsel expresses no opinion on the effect of any action taken or not taken in reliance upon an opinion of other counsel regarding federal, state or local tax matters, including, without limitation, exclusion from gross income for federal income tax purposes of interest on the Notes.

#### Certain Ongoing Federal Tax Requirements and Certifications

The Code establishes certain ongoing requirements that must be met subsequent to the issuance and delivery of the Notes in order that interest on the Notes be and remain excluded from gross income under Section 103 of the Code. These requirements include, but are not limited to, requirements relating to use and expenditure of gross proceeds of

the Notes, yield and other restrictions on investments of gross proceeds, and the arbitrage rebate requirement that certain excess earnings on gross proceeds be rebated to the federal government. Noncompliance with such requirements may cause interest on the Notes to become included in gross income for federal income tax purposes retroactive to their issue date, irrespective of the date on which such noncompliance occurs or is discovered. The District, in executing the Tax Certificate, will certify to the effect that the District will comply with the provisions and procedures set forth therein and that it will do and perform all acts and things necessary or desirable to assure the exclusion of interest on the Notes from gross income under Section 103 of the Code.

# Certain Collateral Federal Tax Consequences

The following is a brief discussion of certain collateral federal income tax matters with respect to the Notes. It does not purport to address all aspects of federal taxation that may be relevant to a particular owner of a Note. Prospective investors, particularly those who may be subject to special rules, are advised to consult their own tax advisors regarding the federal tax consequences of owning and disposing of the Notes.

Prospective owners of the Notes should be aware that the ownership of such obligations may result in collateral Federal income tax consequences to various categories of persons, such as corporations (including S corporations and foreign corporations), financial institutions, property and casualty and life insurance companies, individual recipients of Social Security and railroad retirement benefits, individuals otherwise eligible for the earned income tax credit, and taxpayers deemed to have incurred or continued indebtedness to purchase or carry obligations the interest on which is excluded from gross income for federal income tax purposes. Interest on the Notes may be taken into account in determining the tax liability of foreign corporations subject to the branch profits tax imposed by Section 884 of the Code.

# **Original Issue Discount**

"Original issue discount" ("OID") is the excess of the sum of all amounts payable at the stated maturity of a Note (excluding certain "qualified stated interest" that is unconditionally payable at least annually at prescribed rates) over the issue price of that maturity. In general, the "issue price" of a maturity (a note with the same maturity date, interest rate, and credit terms) means the first price at which at least 10 percent of such maturity was sold to the public, i.e., a purchaser who is not, directly or indirectly, a signatory to a written contract to participate in the initial sale of the Notes. In general, the issue price for each maturity of Notes is expected to be the initial public offering price set forth in this Official Statement. Bond Counsel further is of the opinion that, for any Notes having OID (a "Discount Note"), OID that has accrued and is properly allocable to the owners of the Discount Notes under Section 1288 of the Code is excludable from gross income for federal income tax purposes to the same extent as other interest on the Notes.

In general, under Section 1288 of the Code, OID on a Discount Note accrues under a constant yield method, based on periodic compounding of interest over prescribed accrual periods using a compounding rate determined by reference to the yield on that Discount Note. An owner's adjusted basis in a Discount Note is increased by accrued OID for purposes of determining gain or loss on sale, exchange, or other disposition of such Discount Note. Accrued OID may be taken into account as an increase in the amount of tax-exempt income received or deemed to have been received for purposes of determining various other tax consequences of owning a Discount Note even though there will not be a corresponding cash payment.

Owners of Discount Notes should consult their own tax advisors with respect to the treatment of original issue discount for federal income tax purposes, including various special rules relating thereto, and the state and local tax consequences of acquiring, holding, and disposing of Discount Notes.

### Note Premium

In general, if an owner acquires a Note for a purchase price (excluding accrued interest) or otherwise at a tax basis that reflects a premium over the sum of all amounts payable on the Note after the acquisition date (excluding certain "qualified stated interest" that is unconditionally payable at least annually at prescribed rates), that premium constitutes "note premium" on that Note (a "Premium Note"). In general, under Section 171 of the Code, an owner of a Premium Note must amortize the note premium over the remaining term of the Premium Note, based on the owner's yield over the remaining term of the Premium Note, determined based on constant yield principles (in

certain cases involving a Premium Note callable prior to its stated maturity date, the amortization period and yield may be required to be determined on the basis of an earlier call date that results in the lowest yield on such Note). An owner of a Premium Note must amortize the note premium by offsetting the qualified stated interest allocable to each interest accrual period under the owner's regular method of accounting against the note premium allocable to that period. In the case of a tax-exempt Premium Note, if the note premium allocable to an accrual period exceeds the qualified stated interest allocable to that accrual period, the excess is a nondeductible loss. Under certain circumstances, the owner of a Premium Note may realize a taxable gain upon disposition of the Premium Note even though it is sold or redeemed for an amount less than or equal to the owner's original acquisition cost. Owners of any Premium Notes should consult their own tax advisors regarding the treatment of note premium for federal income tax purposes, including various special rules relating thereto, and state and local tax consequences, in connection with the acquisition, ownership, amortization of note premium on, sale, exchange, or other disposition of Premium Notes.

### Information Reporting and Backup Withholding

Information reporting requirements apply to interest on tax-exempt obligations, including the Notes. In general, such requirements are satisfied if the interest recipient completes, and provides the payor with, a Form W-9, "Request for Taxpayer Identification Number and Certification," or if the recipient is one of a limited class of exempt recipients. A recipient not otherwise exempt from information reporting who fails to satisfy the information reporting requirements will be subject to "backup withholding," which means that the payor is required to deduct and withhold a tax from the interest payment, calculated in the manner set forth in the Code. For the foregoing purpose, a "payor" generally refers to the person or entity from whom a recipient receives its payments of interest or who collects such payments on behalf of the recipient.

If an owner purchasing a Note through a brokerage account has executed a Form W-9 in connection with the establishment of such account, as generally can be expected, no backup withholding should occur. In any event, backup withholding does not affect the excludability of the interest on the Notes from gross income for federal income tax purposes. Any amounts withheld pursuant to backup withholding would be allowed as a refund or a credit against the owner's federal income tax once the required information is furnished to the Internal Revenue Service.

### Miscellaneous

Tax legislation, administrative actions taken by tax authorities, or court decisions, whether at the federal or state level, may adversely affect the tax-exempt status of interest on the Notes under federal or state law or otherwise prevent beneficial owners of the Notes from realizing the full current benefit of the tax status of such interest. In addition, such legislation or actions (whether currently proposed, proposed in the future, or enacted) and such decisions could affect the market price or marketability of the Notes.

Prospective purchasers of the Notes should consult their own tax advisors regarding the foregoing matters.

# **LEGAL MATTERS**

Legal matters incident to the authorization, issuance and sale of the BANs and the TANs are subject to the respective approving legal opinions of Hawkins Delafield & Wood LLP, New York, New York, Bond Counsel, and will be in substantially the forms attached hereto in Appendices D and E.

# **DISCLOSURE UNDERTAKING**

In order to assist the purchaser(s) in complying with Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended ("Rule 15c2-12") with respect to the Notes, the District will execute an Undertaking to Provide Notices of Events for each issue, the form of which is attached hereto as Appendix F.

# **MUNICIPAL ADVISOR**

Capital Markets Advisors, LLC, Great Neck and New York, New York, (the "Municipal Advisor") is an independent municipal advisor registered with the United States Securities and Exchange Commission and the Municipal Securities Rulemaking Board. The Municipal Advisor has served as the independent financial advisor to the District in connection with this transaction.

In preparing the Official Statement, the Municipal Advisor has relied upon governmental officials, and other sources, who have access to relevant data to provide accurate information for the Official Statement. The Municipal Advisor has not been engaged, nor has it undertaken, to independently verify the accuracy of such information. The Municipal Advisor is not a public accounting firm and has not been engaged by the District to compile, review, examine or audit any information in the Official Statement in accordance with accounting standards. The Municipal Advisor is not a law firm and does not provide legal advice with respect to this or any debt offerings of the District. The Municipal Advisor is an independent advisory firm and is not engaged in the business of underwriting, trading or distributing municipal securities or other public securities and therefore will not participate in the underwriting of the Notes.

### **RATINGS**

The District has not applied to Moody's Investors Service ("Moody's) for a rating on the Notes.

The District's underlying credit rating from Moody's is "Aa2".

Such rating reflect only the view of Moody's, and an explanation of the significance of such rating may be obtained only from Moody's, at the following address: Moody's Investors Service, Inc., 7 World Trade Center at 250 Greenwich Street, New York, New York 10007. There can be no assurance that such rating will continue for any specified period of time or that such rating will not be revised or withdrawn, if in the judgment of Moody's circumstances so warrant. Any such change or withdrawal of such rating may have an adverse effect on the market price of such notes or the availability of a secondary market for those notes.

# **ADDITIONAL INFORMATION**

Periodic public reports relating to the financial condition of the District, its operations and the balances, receipts and disbursements of the various funds of the District are available for the public inspection at the business office of the District.

Additional information may be obtained from the office of the District's Assistant Superintendent for Business, Lisa Rutkoske, Assistant Superintendent for Business, 999B Herricks Road, New Hyde Park, NY 11040, Phone: (516) 305-8903, Fax: (516) 739-4732, email: <u>lrutkoske@herricks.org</u> or from the District's Municipal Advisor, Capital Markets Advisors, LLC, 11 Grace Avenue, Suite 308, New York 11021, (516) 274-4501.

The District will act as Paying Agent with respect to the Notes. The Assistant Superintendent for Business noted above will be used as the Paying Agent contact.

Any statements in this Official Statement involving matters of opinion or estimates, whether or not expressly so stated, are intended as such and not as representations of fact. No representation is made that any of such statements will be realized. This Official Statement is not to be construed as a contract or agreement between the District and the original purchasers or holders of any of the Notes.

Statements in the Official Statement, and the documents included by specific reference, that are not historical facts are "forward-looking statements", within the meaning of Section 27A of the Securities Act of 1933, as amended, and Section 21E of the Securities Exchange Act of 1934, as amended, and as defined in the Private Securities

Litigation Reform Act of 1995, which involve a number of risks and uncertainties, and which are based on the Villages management's beliefs as well as assumptions made by, and information currently available to the District's management and staff. Because the statements are based on expectations about future events and economic performance and are not statements of fact, actual results may differ materially from those projected. Important factors that could cause future results to differ include legislative and regulatory changes, changes in the economy, and other factors discussed in this and other documents that the District's files with the MSRB. When used in District documents or oral presentations, the words "anticipate," "believe," "intend," "plan," "foresee," "likely," "estimate," "expect," "objective," "projection," "forecast," "goal," "will," or "should," or similar words or phrases are intended to identify forward-looking statements.

Capital Markets Advisors, LLC may place a copy of this Official Statement on its website at <u>www.capmark.org</u>. Unless this Official Statement specifically indicates otherwise, no statement on such website is included by specific reference or constitutes a part of this Official Statement. Capital Markets Advisors, LLC has prepared such website information for convenience, but no decisions should be made in reliance upon that information. Typographical or other errors may have occurred in converting original source documents to digital format, and neither the District nor Capital Markets Advisors, LLC assumes any liability or responsibility for errors or omissions on such website. Further, Capital Markets Advisors, LLC and the District disclaim any duty or obligation either to update or to maintain that information or any responsibility or liability for any damages caused by viruses in the electronic files on the website. Capital Markets Advisors, LLC and the District also assume no liability or responsibility for any errors or omissions or for any updates to dated website information.

This Official Statement is submitted only in connection with the sale of the Notes by the District and may not be reproduced or used in whole or in part for any other purpose.

#### HERRICKS UNION FREE SCHOOL DISTRICT

By<u>:</u>

James Guonaris President of the Board of Education

DATED: September \_\_, 2023

APPENDIX A

THE DISTRICT

# THE DISTRICT

### **General Information**

The District is located on Long Island wholly within the Town of North Hempstead, Nassau County, New York. Midtown Manhattan is approximately twenty miles to the west. The District encompasses portions of the Village of North Hills and the Village of Williston Park as well as the unincorporated communities of New Hyde Park, Albertson and Searingtown. The District provides public school education for grades K-12 to residents of the District. The District is primarily a suburban residential area of approximately five square miles. The North Hills Country Club and Links Golf Club are located within the boundaries of the District.

The District's location in western Nassau County provides residents with substantial and diverse employment opportunities. In addition to Nassau and Suffolk Counties, residents are within commuting distance of New York City, southern Westchester County, and Northern New Jersey.

### District Organization

Subject to the provisions of the State Constitution, the District operates pursuant to the Education Law, the Local Finance Law, other laws generally applicable to the District, and any special laws applicable to the District. Under such laws, there is no authority for the District to have a charter or adopt local laws.

The legislative power of the District is vested in the Board of Education. Under current law, an election is held within the District boundaries on the third Tuesday of May each year to elect members of the Board of Education. They are generally elected for staggered terms of three years.

In early July of each year, the Board of Education meets for the purpose of reorganization. At that time the Board elects a President and Vice President, and appoints a District Clerk and District Treasurer.

### Financial Organization

Pursuant to the Local Finance Law, the President of the Board of Education is the chief fiscal officer of the District. However, certain of the financial functions of the District are the responsibility of the Superintendent of Schools and Assistant Superintendent for Business.

### **Budgetary Procedure**

The District's fiscal year begins on July 1 and ends on June 30. Starting in the fall or winter of each year, the District's financial plan and enrollment projection are reviewed and updated and the first draft of the next year's proposed budget is developed by the central office staff. During the winter and early spring the budget is developed and refined in conjunction with the school building principals and department supervisors. The District's budget is subject to the provisions of the Tax Levy Limit Law, which imposes a limitation on the amount of real property taxes that a school district may levy, and by law is submitted to voter referendum on the third Tuesday of May each year. (See "*The Tax Levy Limit Law*" herein).

On May 16, 2023, a majority of District voters voting at the Annual District Meeting and Election approved the District's budget for the 2023-2024 fiscal year. Summaries of the District's Adopted Budgets for the fiscal years 2022-2023 and 2023-2024 may be found in Appendix B, herein.

### Financial Statements and Accounting Procedures

The financial accounts of the District are maintained in accordance with the New York State Uniform System of Accounting for School Districts. Such accounts are audited annually by independent auditors, and are available for public inspection upon request.

### **Enrollment History and Projections**

The following table presents the past and projected school enrollment for the District.

					Projected	Projected
	<u>2020-21</u>	2021-22	2022-23	2023-24	2024-25	2025-26
K-12	4,145	4,129	4,247	4,279	4,359	4,464

### **District Facilities**

The District operates five schools, an administration building and a community center: statistics relating to each are shown below:

	Year		Present
Name	Originally Built	<u>Type</u>	Capacity
Herricks Senior High School	1958	9-12	1,701
Herricks Middle School	1965	6-8	948
Center Street School	1958	K-5	702
Denton Avenue School	1958	K-5	783
Searingtown School	1951	K-5	783
Administration Building	1925	N/A	N/A
Community Center	1948	N/A	N/A

### **Employees**

The number of persons employed by the District, the collective bargaining agents, if any, which represent them and the dates of expirations of the various collective bargaining agreements are as follows:

No. of		Contract
<b>Employees</b>	<u>Unit</u>	Expiration Date
303	Herricks Teachers' Association, Clerical & Custodial, Aides and Monitors	6/30/27
28	Herricks Association of Administrators and Supervisors	6/30/24
30	UPSEU – Food Service Unit	6/30/26
408	Herricks Teachers Assoc.	6/30/26
69	Herricks Teaching Asst.	6/30/24

### **Employee Pension Benefits**

New York State Certified employees (teachers and administrators) are members of the New York State Teachers Retirement System ("TRS"). Employer pension payments to the TRS are generally deducted from State aid payments. All non-NYS certified/civil service employees of the District eligible for pension or retirement benefits under the Retirement and Social Security Law of the State of New York are members of the New York State and Local Employee's Retirement System ("ERS"). Both the TRS and ERS are non-contributory with respect to members hired prior to July 1, 1976. Other than as discussed below, all members of the respective systems hired on or after July 1, 1976 with less than 10 year's full-time service contribute 3% of their gross annual salary toward the cost of retirement programs.

On December 10, 2009, the Governor signed in to law a new Tier 5. The law is effective for new ERS and TRS employees hired after January 1, 2010 and before March 31, 2012. New ERS employees will now contribute 3% of their salaries and new TRS employees will contribute 3.5% of their salaries. There is no provision for these employee contributions to cease after a certain period of service.

On March 16, 2012, the Governor signed into law Chapter 18 of the Laws of 2012, which legislation provides for a new Tier 6 for employees hired after April 1, 2012. The new pension tier has progressive employee contribution rates between 3% and 6% and such employee contributions continue so long as the employee continues to accumulate pension credits; it increases the retirement age for new employees from 62 to 63 and includes provisions allowing early retirement with penalties. Under Tier 6, the pension multiplier will be 1.75% for the first 20 years of service and 2% thereafter; As of April 9, 2022, Tier 5 and 6 members only need five years of service credit to be vested. This affects members of both ERS and PFRS. Previously, Tier 5 and 6 members needed 10 years of service to be eligible for a service retirement benefit; the time period for calculation of final average salary is increased from three years to five years; and the amount of overtime to be used to determine an employee's pension is capped at \$15,000, indexed for inflation, for civilian and non-uniform employees and at 15% of base pay for uniformed employees outside of New York City. It also includes a voluntary, portable, defined contribution plan option for new non-union employees with salaries of \$75,000 or more.

Under current law, the employer pension payments for a given fiscal year are based on the value of the pension fund on the prior April 1 thus enabling the District to more accurately include the cost of the employer pension payment in its budget for the ensuing year. In addition, the District is required to make a minimum contribution of 4.5% of payroll every year, including years in which the investment performance of the fund would make a lower payment possible. The annual employer pension payment is due on February 1 of each year.

Due to poor performance of the investment portfolio of TRS and ERS during the recent financial crisis, the employer contribution rates for required pension payments to the TRS and ERS increased substantially. To help mitigate the impact of such increases, legislation was enacted that permitted school districts to amortize a portion of its annual employer pension payment to the ERS only. Under such legislation, school districts that choose to amortize were required to set aside and reserve funds with the ERS for certain future rate increases. The District has not amortized any of its employer pension payments pursuant to this legislation and expects to continue to pay all payments in full when due.

In Spring 2013, the State and TRS approved a Stable Contribution Option ("SCO") that gives school districts the ability to better manage the spikes in Actuarially Required Contribution rates ("ARCs"). ERS followed suit and modified its existing ERS SCO. Each plan allows school districts to pay the SCO amount in lieu of the ARC amount, which is higher, and defer the difference in payment amounts.

The State Legislature previously passed legislation allowing employers to prepare for future ERS contributions increases by establishing a retirement contribution reserve fund. In the Spring of 2017, the State Assembly and Senate each proposed similar legislation to allow eligible participating employers of the TRS the option to establish a retirement contribution reserve sub-fund with respect to contributions for TRS. There can be no assurance as to if or when the State Legislature will pass the proposed legislation.

The TRS SCO deferral plan is available to school districts for up to 7 years. Under the TRS SCO plan, payment of the deferred amount will commence in year six of the program (2018-19) and continue for five years. School districts can elect to no longer participate in the plan at any time, resume paying the ARC and begin repayment of deferred amounts over five years. Under the ERS SCO, payment of deferred amounts begins the year immediately following the deferral and the repayment period is 12 years. Once made, the election to participate in the ERS SCO is permanent. However, the school districts can choose not to defer payment in any given year. In both plans, interest on the deferred amounts is based on the yield of 10-year U.S. Treasury securities plus 1%. The District has not amortized any of its employer pension payments as part of the SCO and expects to continue to pay all payments in full when due.

The State's 2019-2020 Enacted Budget, which was signed into law as Chapter 59 of the Laws of 2019, includes a provision that will allow school districts in the State to establish a reserve fund for the purpose of funding the cost of TRS contributions, as a sub-fund of retirement contribution reserve funds presently authorized for amounts payable

to the ERS by a school district. School districts will be permitted to pay into such reserve fund during any particular fiscal year, an amount not to exceed two percent of the total compensation or salaries of all district-employed teachers who are members of the TRS paid during the immediately preceding fiscal year; provided that the balance of such fund may not exceed ten percent of the total compensation or salaries of all district-employed teachers who are members of the TRS paid during the immediately preceding fiscal year. The District established and funded its TRS reserve fund during the 2018-2019 school year.

# Other Post Employment Benefits

The District implemented GASB Statement No. 75 ("GASB 75") of the Governmental Accounting Standards Board ("GASB"), which replaces GASB Statement No. 45 as of fiscal year ended June 30, 2018. GASB 75 requires state and local governments to account for and report their costs associated with post-retirement healthcare benefits and other non-pension benefits, known as other post-employment benefits ("OPEB"). GASB 75 generally requires that employers account for and report the annual cost of OPEB and the outstanding obligations and commitments related to OPEB similarly to GASB Statement No. 68 reporting requirements for pensions.

GASB 75 requires state and local governments to measure a defined benefit OPEB plan as the portion of the present value of projected benefit payments to be provided to current active and inactive employees, attributable to past periods of service in order to calculate the total OPEB liability. Total OPEB liability generally is required to be determined through an actuarial valuation using a measurement date that is no earlier than the end of the employer's prior fiscal year and no later than the end of the employer's current fiscal year.

GASB 75 requires that most changes in the OPEB liability be included in OPEB expense in the period of the changes. Based on the results of an actuarial valuation, certain changes in the OPEB liability are required to be included in OPEB expense over current and future years.

The District's total OPEB liability as of June 30, 2022 was \$213,507,818 using a discount rate of 3.70% and actuarial assumptions and other inputs as described in the District's June 30, 2022 audited financial statements.

Should the District be required to fund the total OPEB liability, it could have a material adverse impact upon the District's finances and could force the District to reduce services, raise taxes or both. At the present time, however, there is no current or planned requirement for the District to partially fund its OPEB liability.

At this time, New York State has not developed guidelines for the creation and use of irrevocable trusts for the funding of OPEB. As a result, the District will continue funding this expenditure on a pay-as-you-go basis.

Legislation has been introduced to create an optional investment pool to help the State and local governments fund retiree health insurance and OPEB. The proposed legislation would authorize the creation of irrevocable OPEB trusts so that the State and its local governments can help fund their OPEB liabilities, establish an OPEB investment fund in the sole custody of the State Comptroller for the investment of OPEB assets of the State and participating eligible local governments, designate the president of the Civil Service Commission as the trustee of the State's OPEB trust and the governing boards as trustee for local governments and allow school districts to transfer certain excess reserve balances to an OPEB trust once it is established. Under the proposed legislation, there would be no limits on how much a local government can deposit into the trust. The District cannot predict whether such legislation will be enacted into law in the foreseeable future.

# Investment Policy of the District

Pursuant to State law, including Sections 10 and 11 of the General Municipal Law (the "GML"), the District is generally permitted to deposit moneys in banks and trust companies located and authorized to do business in the State. All such deposits, including special time deposit accounts and certificates of deposit, in excess of the amount insured under the Federal Deposit Insurance Act, are required to be secured in accordance with the provisions of and subject to the limitations of Section 10 of the GML.

The District may also temporarily invest moneys in: (1) obligations of the United States of America; (2) obligations guaranteed by agencies of the United States of America where the payment of principal and interest are guaranteed by the United States of America; (3) obligations of the State of New York; (4) with the approval of the New York State Comptroller, in tax anticipation notes or revenue anticipation notes issued by any municipality, school district, or district corporation, other than those notes issued by the District; (5) certificates of participation issued by political subdivisions of the State pursuant to Section 109-b(10) of the GML; (6) obligations of a New York public benefit corporation; or (7) in the case of moneys held in certain reserve funds established by the District pursuant to law, in obligations of the District.

All of the foregoing instruments and investments are required to be payable or redeemable at the option of the owner within such times as the proceeds will be needed to meet expenditures for purposes for which the moneys were provided and, in the case of instruments and investments purchased with the proceeds of bonds or notes, shall be payable or redeemable in any event, at the option of the owner, within two years of the date of purchase. Unless registered or inscribed in the name of the District, such instruments and investments must be purchased through, delivered to and held in custody of a bank or trust company in the State pursuant to a written custodial agreement as provided in Section 10 of the GML.

The Board of Education had adopted an investment policy and such policy conforms with applicable laws of the State governing the deposit and investment of public moneys. All deposits and investments of the District are made in accordance with such policy.

# **FINANCIAL FACTORS**

District finances are operated primarily through its General Fund. All taxes and most other revenues are paid into this fund and all current operating expenditures are made from it. A Statement of Revenues and Expenditures for the five-year period ending June 30, 2022 is contained in Appendix B. As reflected in Appendix B, the District derives the bulk of its annual revenues from a tax on real property and from State aid. Capital improvements are generally financed by the issuance of bonds and bond anticipation notes.

# COVID-19 Stimulus and Uses

On March 11, 2021, President Biden signed into law the American Rescue Plan Act of 2021. Included in this bill was \$350 billion in direct aid to state and local governments. Payments to local governments will be made in two tranches, the first half 60 days after enactment and the second half one year later. The funding is available through, and must be spent by, the end of calendar year 2026.

Specifically, eligible uses of the aid include: (i) revenue replacement for the provision of government services to the extent the reduction in revenue is due to the COVID-19 public health emergency relative to revenues collected in the most recent fiscal year prior to the emergency; (ii) premium pay for essential workers; (iii) assistance to small businesses, households, and hard-hit industries, and economic recovery; and (iv) investments in water, sewer and broadband infrastructure. The bill also contains two restrictions on eligible uses: (i) funds cannot be used to directly or indirectly offset tax reductions or delay a tax increase; and (ii) funds cannot be deposited into any pension fund.

The District received approximately \$23,305 in CARES Act funds in the 2020-2021 fiscal year and \$93,226 in July 2021 that offset school building related expenditures due to the pandemic. The District has been allocated approximately \$1,134,810 million in additional Federal stimulus funding between the American Rescue Plan Act ("ARP") and the Coronavirus Response and Relief Supplemental Appropriations Act ("CRRSA") to address learning loss, mental health needs, to upgrade technology and support all students' academic needs. The District received approximately \$518,839 of this additional Federal stimulus funds in the 2021-22 fiscal year and approximately \$373,462 in the 2022-23 fiscal year.

# The State Comptroller's Fiscal Stress Monitoring System and Compliance Reviews

The New York State Comptroller has reported that New York State's school districts and municipalities are facing significant fiscal challenges. As a result, the Office of the State Comptroller ("OSC") has developed a Fiscal Stress Monitoring System ("FSMS") to provide independent, objectively measured and quantifiable information to school district and municipal officials, taxpayers and policy makers regarding the various levels of fiscal stress under which the State's school districts and municipalities are operating.

The fiscal stress scores are based on financial information submitted as part of each school district's ST-3 report filed with the State Education Department annually, and each municipality's annual report filed with the State Comptroller. Using financial indicators that include year-end fund balance, cash position and patterns of operating deficits, the system creates an overall fiscal stress score which classifies whether a school district or municipality is in "significant fiscal stress", in "moderate fiscal stress," as "susceptible to fiscal stress" or "no designation". Entities that do not accumulate the number of points that would place them in a stress category will receive a financial score but will be classified in a category of "no designation." This classification should not be interpreted to imply that the entity is completely free of fiscal stress conditions. Rather, the entity's financial information, when objectively scored according to the FSMS criteria, did not generate sufficient points to place them in one of the three established stress categories.

The most current applicable report of the State Comptroller designates the District as "No Designation" with a Fiscal year score of 0.0% and Environmental Score of 20.0%.

The financial affairs of the District are subject to periodic compliance reviews by OSC to ascertain whether the District has complied with the requirements of various State and federal statutes. The last audit conducted by OSC was released on August 30, 2019. The purpose of the audit was to determine whether District officials properly approved and monitored overtime for custodial employees for the period July 1, 2017 through October 31, 2018. The complete report can be obtained from OSC's website.

See the State Comptroller's official website for more information. Reference to this website implies no warranty of accuracy of information therein.

### **Real Property Taxes**

The District derives the major portion of its revenues from a tax on real property (See "*Statement of Revenues, Expenditures and Changes in Fund Balance-General Fund*" in Appendix B, herein). Chapter 97 of the New York Laws of 2011, as amended, imposes a tax levy limitation upon the municipalities, school districts and fire districts in the State, including the District. (See "*The Tax Levy Limit Law*" herein). Property taxes accounted for 79.6% of total General Fund revenues for the fiscal year ended June 30, 2022, while State aid accounted for 11.8%.

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The following table sets forth total general fund revenues and real property tax revenues during the last five audited fiscal years and the amounts budgeted for the most recent and current fiscal years.

#### **Property Taxes**

Fiscal Year	Total	Real Property	Real Property
Ending June 30:	<u>Revenues<sup>(1)</sup></u>	Taxes <sup>(2)</sup>	Taxes to Revenues
2018	\$111,863,450	\$86,029,929	76.9%
2019	114,091,656	88,600,600	77.7
2020	116,373,813	92,197,085	79.2
2021	118,807,939	95,045,501	80.0
2022	121,676,428	96,884,938	79.6
2023 (Adopted Budget)	125,315,481	102,879,658	82.1
2024 (Adopted Budget)	134,719,970	104,763,474	77.8

(1) General Fund.

(2) Inclusive of Other Real Property Tax Items, which represents STAR aid payments made to the District by the State. (See "*STAR - School Tax Exemption*," herein).

Source: Audited Financial Statements and Adopted Budgets of the District. Summary itself is not audited.

#### State Aid

The District receives appropriations from the State of State aid for operating, building and other purposes at various times throughout its fiscal year, pursuant to formulas and payment schedules set forth by statute. While the State has a constitutional duty to maintain and support a system of free common schools that provides a "sound basic education" to children of the State, there can be no assurance that the State appropriation for State aid to school districts will be continued in future years, either pursuant to existing formulas or in any form whatsoever. State aid appropriated and apportioned to the School Districts can be paid only if the State has such monies available for such payment.

The following table sets forth total general fund revenues and State aid revenues during the last five audited fiscal years and the amounts budgeted for the most recent and current fiscal years.

#### State Aid

Fiscal Year			State Aid to
Ending June 30:	Total Revenues <sup>(1)</sup>	State Aid	Revenues
2018	\$111,863,450	\$12,673,152	11.3%
2019	114,091,656	12,502,255	10.9
2020	116,373,813	12,496,716	10.7
2021	118,807,939	12,958,044	10.9
2022	121,676,428	14,316,779	11.8
2023 (Adopted Budget)	125,315,481	16,620,397	13.3
2024 (Adopted Budget)	134,719,970	24,689,555	18.3

(1) General Fund.

Source: Audited Financial Statements and Adopted Budgets of the District. Summary itself is not audited.

In addition to the amount of State Aid budgeted annually by the District, the State makes payments of STAR aid representing tax savings provided by school districts to their taxpayers under the STAR Program (See "STAR - School Tax Exemption" herein).

The amount of State aid to school districts is dependent in part upon the financial condition of the State. Due to the outbreak of COVID-19 the State initially declared a state of emergency and the Governor took steps designed to mitigate the spread and impacts of COVID-19, including closing schools and non-essential businesses for an

extended period. The use of federal stimulus funds has allowed the State to avoid gap closing measures; however, the State may be required to implement gap closing measures in the future. Such actions may include, but are not limited to: reductions in State agency operations and/or delays or reductions in payments to local governments or other recipients of State aid including school districts in the State. If this were to occur, reductions in the payment of State aid could adversely affect the financial condition of school districts in the State, including the District

The State's 2023-24 Enacted Budget provides \$34.5 billion in State funding to school districts for the 2023-24 school year the highest level of State aid ever. This represents a year-to-year funding increase of \$3.1 billion or 10.00%. and includes \$24.1 billion of Foundation Aid which increased 12.8% from 2022-23. The 2023-24 school A-7 year increase in Foundation Aid is to complete the three-year phase-in of full funding of the current Foundation Aid formula.

The State's 2023-24 Enacted Budget also increases the State's annual investment in prekindergarten to \$1.2 billion, an increase of \$125 million, or 9.09%. The Budget also includes a total of \$20 million in grant funding to support the establishment of new early college high school programs.

The amount of State aid to school districts can vary from year to year and is dependent in part upon the financial condition of the State. During the 2011 to 2019 fiscal years of the State, State aid to school districts was paid in a timely manner; however, during the State's 2010 and 2020 fiscal years, State budgetary restrictions resulted in delayed payments of State aid to school districts in the State. In addition, the availability of State aid and the timeliness of payment of State aid to school districts could be affected by a delay in adoption of the State budget, which is due at the start of the State's fiscal year of April 1. The State's budget has been adopted by April 1 or shortly thereafter for over ten (10) years. The State's 2023-24 Enacted Budget was adopted on May 2, 2023, which was later than in most recent years. No assurance can be given that the State will not experience delays in in the adoption of the budget in future fiscal years. Significant delays in the adoption of the State budget could result in delayed payment of State aid to school districts in the State which could adversely affect the financial condition of school districts in the State.

The State receives a substantial amount of federal aid for health care, education, transportation and other governmental purposes, as well as federal funding to respond to, and recover from, the COVID-19 pandemic, severe weather events and other disasters. Many of the policies that drive this federal aid may be subject to change under the federal administration and Congress. Current federal aid projections, and the assumptions on which they rely, are subject to revision. Reductions in federal funding levels could have a materially adverse impact on the State budget.

In addition to the potential fiscal impact of policies that may be proposed and adopted by the federal administration and Congress, the State budget may be adversely affected by other actions taken by the federal government, including audits, disallowances, and changes to federal participation rates or other Medicaid rules.

There can be no assurance that the State's financial position will not change materially and adversely from current projections. If this were to occur, the State would be required to take additional gap-closing actions. Such actions may include, but are not limited to: reductions in State agency operations; delays or reductions in payments to local governments or other recipients of State aid including school districts in the State. Reductions in the payment of State aid could adversely affect the financial condition of school districts in the State.

Should the District fail to receive State aid expected from the State in the amounts and at the times expected, occasioned by a delay in the payment of such monies or by a mid-year reduction in State aid, the District is authorized by the Local Finance Law to provide operating funds by borrowing in anticipation of the receipt of uncollected State aid.

# **Events Affecting New York School Districts**

School district fiscal year (2019-2020): For the 2019-20 school year, the State's Enacted Budget included a total of \$27.9 billion for School Aid, a year-to-year funding increase of approximately \$1.2 billion. The majority of the increases were targeted to high need school districts. Expense-based aids to support school construction, pupil transportation, BOCES and special education continued in full, as is the State's usual practice. Transportation

aid increased by approximately 4.5% and building aid increased by approximately 3.7%. The State 2019-2020 Enacted Budget continued to link school aid increases for 2019-2020 and 2020-2021 to teacher and principal evaluation plans approved by September 1 of the current year in compliance with Education Law Section 3012-d.

School district fiscal year (2020-2021): Due to the anticipated impact of the COVID-19 pandemic on State revenues, State aid in the State's 2020-2021 Enacted Budget was 3.7 percent lower than in the State's 2019-2020 Enacted Budget but was offset in part with increased Federal support. This reduction in State Operating Funds support was offset by approximately \$1.1 billion in funding provided to the State through the Federal CARES Act, including the Elementary and Secondary School Emergency Education Relief Fund and the Governor's Emergency Education Relief Fund. With these Federal funds, State aid in the school district fiscal year 2020-2021 was expected to total \$27.9 billion, an annual increase of approximately \$100 million or 0.4 percent. The State's 2020-2021 Enacted Budget continued prior year funding levels for existing programs, including Foundation Aid, Community Schools and Universal Prekindergarten. The 2020-2021 Enacted Budget also provided over \$200 million in support for competitive grant programs, including \$1 million for development of a new Civics Education curriculum and \$10 million for a Student Mental Health program. Funding for expense-based aids, such as Building Aid, Transportation Aid, and Boards of Cooperative Educational Services (BOCES) Aid was continued under existing aid formulas. Out-year growth in School Aid reflected current projections of the ten-year average growth in State personal income. The State's 2020-2021 Enacted Budget authorized the State's Budget Director to make periodic adjustments to State Aid, in the event that actual State revenues came in below 99% percent of estimates or if actual disbursements exceeded 101% of estimates. See "State Aid" herein for a discussion of this provision set forth in the State's 2020-2021 Enacted Budget.

School district fiscal year (2021-2022): For the 2021-2022 school year, the State's Enacted budget provided \$29.5 billion in State funding to school districts for the 2021-2022 school year through School Aid, the highest level of State aid ever, supporting the operational costs of school districts that educate 2.5 million students statewide. This investment represented an increase of 11.3% (\$3.0 billion) compared to the 2020-2021 school year, including a \$1.4 billion (7.6%) Foundation Aid increase. The Enacted budget allocated \$13 billion of federal Elementary and Secondary School Emergency Relief and Governor's Emergency Education Relief funds to public schools. This funding, available for use over multiple years, helped schools safely reopen for in-person instruction, address learning loss, and respond to students' academic, social, and emotional needs due to the disruptions of the COVID-19 pandemic. The Budget allocated \$629 million of these funds to school districts as targeted grants to support efforts to address learning loss through activities such as summer enrichment and comprehensive after-school programs. In addition, the Budget used \$105 million of federal funds to expand access to full-day prekindergarten programs for four-year-old children in school districts statewide in the 2021-2022 school year.

School district fiscal year (2022-2023): For the 2022-2023 school year, the State's Enacted provided \$31.3 billion in State funding to school districts for the 2022-23 school year the highest level of State aid ever. This represented a year-to-year funding increase of \$2.1 billion or 7.07% and included \$21.4 billion of Foundation Aid which increased 8.1% from 2021-22. The 2022-23 school year increase in Foundation Aid primarily reflected the second year of the three-year phase-in of full funding of the current Foundation Aid formula. The Enacted Budget also increased the State's annual investment in prekindergarten to \$1.1 billion, an increase of \$125 million, or 13%. The Budget also included a total of \$100 million of matching funds over two years to be provided to school districts and BOCES with the highest needs to address student wellbeing and learning loss in response to the trauma brought about by the COVID-19 pandemic. This included support for extended school day or school year programs, afterschool programs, mental health professionals and other locally determined initiatives.

School district fiscal year (2023-2024): For the 2023-2024 school year, the Enacted Budget provides \$34.5 billion in State funding to school districts for the 2023-24 school year the highest level of State aid ever. This represents a year-to-year funding increase of \$3.1 billion or 10.00%. and includes \$24.1 billion of Foundation Aid which increased 12.8% from 2022-23. The 2022-23 school year increase in Foundation Aid is to complete the three-year phase-in of full funding of the current Foundation Aid formula. The Enacted Budget also increases the State's annual investment in prekindergarten to \$1.2 billion, an increase of \$125 million, or 9.09%. The Budget also includes a total of \$20 million in grant funding to support the establishment of new early college high school programs.

The District cannot predict at this time whether there will be any reductions in and/or delays in the receipt of State aid during the remainder of the current fiscal year or in future fiscal years. However, the District believes that it would mitigate the impact of any delays or the reduction in State aid by reducing expenditures, increasing revenues, appropriating other available funds on hand, and/or by any combination of the foregoing. (See also "*Risk Factors*" herein).

# General Fund Operations

Appendix B sets forth the General Fund operations for the last five fiscal years which are derived from the District's Audited Financial Statements.

### **Other Revenues**

In addition to property taxes and State Aid, the District receives other revenues from miscellaneous sources as shown in Appendix B.

### Cash Flow Projections

The cash flow summaries of the District for the 2022-2023 and 2023-2024 fiscal years, including tax anticipation borrowings and repayment thereof, are set forth in Appendix C. Such cash flow statements, with respect to future receipts and payments, are estimates only and no representation whatsoever is made that any such estimates will be realized.

# TAX INFORMATION

### **Real Property Assessments and Rates**

The following table sets forth the assessed and full valuation of taxable real property, the District's real property tax levy and rates of tax per \$1000 assessed valuation (exclusive of any library tax), and uncollected taxes for the five most recent fiscal years.

	<u>2018-19</u>	2019-20	2020-21	<u>2021-22</u>	2022-23
Assessed Valuation <sup>1</sup>	\$10,953,310	\$10,624,733	\$5,763,704	\$6,560,342	\$7,301,488
State Equalization Rate	0.23%	0.21%	0.17%	0.18%	0.15%
Full Valuation	4,762,308,696	5,059,396,667	3,390,414,118	3,644,634,444	4,867,658,667
Tax Levy <sup>1,3</sup>	96,492,264	98,624,105	100,937,081	102,367,819	102,879,658
Tax Rates per \$1,000 A.V	8,809.56	9,282.50	17,512.54	15,604.04	14,090.23
Uncollected Taxes <sup>2</sup>	None	None	None	None	None

<sup>1</sup>See "The Tax Levy Limit Law"

<sup>2</sup>See "Real Estate Property Tax Collection Procedure"

<sup>3</sup>The tax levy for the 2023-24 school year is 104,763,474.

# The Tax Levy Limit Law

Chapter 97 of the New York Laws of 2011, as amended (herein referred to as the "Tax Levy Limit Law" or "Law"), modified previous law by imposing a limit on the amount of real property taxes that a school district may levy.

Prior to the enactment of the Law, there was no statutory limitation on the amount of real property taxes that a school district could levy if its budget had been approved by a simple majority of its voters. In the event the budget had been defeated by the voters, the school district was required to adopt a contingency budget. Under a contingency budget, school budget increases were limited to the lesser of four percent (4%) of the prior year's budget or one hundred twenty percent (120%) of the consumer price index ("CPI").

Under the Tax Levy Limit Law, there is now a limitation on the amount of tax levy growth from one fiscal year to the next. Such limitation is the lesser of (i) 2% or (ii) the annual percentage increase in the consumer price index, subject to certain exclusions as mentioned below and as described in the Law. A budget with a tax levy that does not exceed such limit will require approval by at least 50% of the voters. Approval by at least 60% of the voters will be required for a budget with a tax levy in exceess of the limit. In the event the voters reject the budget, the tax levy for the school district's budget for the ensuing fiscal year may not exceed the amount of the tax levy for the prior fiscal year. School districts will be permitted to carry forward a certain portion of their unused tax levy limitation from a prior year. The District has not exceeded the cap and has no plans of doing so in the foreseeable future.

The Law permits certain significant exclusions to the tax levy limit for school districts. These include taxes to pay the local share of debt service on bonds or notes (Such as the BANs), issued to finance voter approved capital expenditures and the refinancing or refunding of such bonds or notes, certain pension cost increases, and other items enumerated in the Law. However, such exclusion does NOT apply to taxes to pay debt service on tax anticipation notes (Such as the TANs), revenue anticipation notes, budget notes and deficiency notes; and any obligations issued to finance deficits and certain judgments, including tax certiorari refund payments.

# Tax Limit

The Constitution does not limit the amount that may be raised by the District-wide tax levy on real estate in any fiscal year. However, the Tax Levy Limit Law imposes a statutory limit on the amount of real property taxes that a school district may levy. (See *"The Tax Levy Limit Law"* herein).

### Tax Collection Procedure

In Nassau County, property taxes for the school districts are levied by the County, and are collected by the town tax receivers. Such taxes are due and payable in equal installments on October 1 and April 1, but may be paid without penalty by November 10 and May 10, respectively. The town tax receiver pays to each school district the amounts collected therefor on the first day of each month from October 1 to June 1. Penalties on unpaid taxes are 1% per month from the date such taxes are due and payable. A 1% discount for prepayment of second half taxes is given if received by November 10. Any such discount is a town charge.

On or before June 1, the town tax receiver files a report of any uncollected school district taxes with the County. The County thereafter on or before June 15 pays to each school district the amount of its uncollected taxes. Thus, each school district should receive its full levy prior to the end of its fiscal year. In some recent years, the District has experienced delays in its receipt of uncollected school district taxes from the County.

As a result of the COVID-19 outbreak, the Governor issued an Executive Order that extended the deadline to pay the second installment of school district property taxes until June 1, 2020, without interest or penalty. This order did not have a significant impact upon tax collections. The Governor issued a second Executive Order that extended the deadline to pay the first installment of school district property taxes until December 1, 2020, without interest or penalty. Such extension resulted in a delay in the receipt of taxes collected and paid to school districts by the town tax receiver and by the County in accordance with the procedures set forth above.

### STAR - School Tax Exemption

The STAR (School Tax Relief) program provides State-funded exemptions from school property taxes to homeowners for their primary residences. Homeowners over 65 years of age with household adjusted gross incomes, less the taxable amount of total distributions from individual retirement accounts and individual retirement annuities ("STAR Adjusted Gross Income") of \$86,000 or less, increased annually according to a cost of living adjustment, are eligible for a "full value" exemption of the first \$65,300 for the 2016-17 school year (adjusted annually). Other homeowners with household STAR Adjusted Gross income not in excess of \$500,000 are eligible for a \$30,000 "full value" exemption on their primary residence. School districts receive full reimbursement from the State for real property taxes exempted pursuant to the STAR program by the first business day in January of each year.

Part A of Chapter 60 of the Laws of 2016 of the State of New York ("Chapter 60") gradually converts the STAR program from a real property tax exemption to a personal income tax credit. Chapter 60 prohibits new STAR exemptions from being granted unless at least one of the applicants held title to the property on the taxable status date of the assessment roll that was used to levy school district taxes for the 2015-2016 school year (generally, March 1, 2015), and the property was granted a STAR exemption on that assessment roll. However, a new homeowner may receive a new personal income tax credit in the form of a check. The dollar benefit to eligible taxpayers will not change. A taxpayer who is eligible for the new credit will receive a check from the State equal to the amount by which the STAR exemption would have reduced his or her school tax bill. A homeowner who owned his or her home on the taxable status date for the assessment roll used to levy taxes for the 2015-2016 school year, and who received a STAR exemption on that roll, may continue to receive a STAR exemption on that home as long as he or she still owns and primarily resides in it. No further action is required (unless the homeowner has been receiving Basic STAR and wants to apply for Enhanced STAR, which is permissible).

The State 2017-18 Enacted Budget includes changes to Chapter 60. STAR checks are now expected to be mailed out prior to the date that school taxes are payable. The amount of the check will be based on the previous year's amount adjusted by the levy growth factor used for the property tax cap. Any changes that must be made based on the final STAR credit compared to the estimate used will be factored into the subsequent year's STAR credit check or taxpayers also may account for those changes in their State income taxes.

The 2019-2020 Enacted State Budget makes several changes to the STAR program, which went into effect immediately. The changes are intended to encourage homeowners to switch from the STAR exemption to the STAR credit. The income limit for the exemption has been lowered to \$250,000, compared with a \$500,000 limit for the credit. The amount of the STAR exemption will remain the same each year, while the amount of the STAR credit can increase up to two percent annually.

The State's 2020-21 Enacted Budget withholds STAR benefits to taxpayers who are delinquent in the payment of their school taxes and maintains the income limit for the exemption to \$250,000, compared with a \$500,000 limit for the credit.

Approximately 4.9% of the District's 2022-2023 school tax levy was exempted by the STAR program and the District has received full reimbursement of such exempt taxes from the State. Approximately 5.0% of the District's 2023-2024 school tax levy will be exempted by the STAR program and the District expects to receive full reimbursement of such exempt taxes from the State in January 2024. (See *"State Aid"* herein).

(The remainder of this page has been intentionally left blank.)

# Ten of the Largest Taxpayers

The following table presents the taxable assessments of the District's ten largest taxpayers for the 2022-2023 fiscal year:

#### **Taxable Assessments**

Name	<u>Type</u>	Assessed Value1
Keyspan Gas East Corp.	Utility	\$362,193
Garden City Park Associates LLC	Shopping Center	149,479
HSRE-EB North Hills LLC	Commercial	129,780
Holly Park Assoc. Inc	Shopping Center	58,081
250 RH LLC	Commercial	55,101
Realty Corp. of North Hills	Country Club	44,481
Herrick & Hillside Development LLC	Commercial	39,343
Verizon	Utility	38,285
A & L Realty Inc	Commercial	36,066
Hillside Avenue Realty Group LLC	Commercial	26,475

Source: County Assessment Rolls.

<sup>1</sup> Includes applicable franchise assessments for utilities.

# **DISTRICT INDEBTEDNESS**

#### Constitutional Requirements

The New York State Constitution limits the power of the District (and other municipalities and school districts of the State) to issue obligations and to otherwise contract indebtedness. Such constitutional and statutory limitations include the following, in summary form, and are generally applicable to the District.

*Purpose and Pledge.* The District shall not give or loan any money or property to or in aid of any individual or private corporation or private undertaking or give or loan its credit to or in aid of any of the foregoing or any public corporation.

The District may contract indebtedness only for a District purpose and shall pledge its faith and credit for the payment of principal of and interest thereon.

**Payment and Maturity.** Except for certain short-term indebtedness contracted in anticipation of taxes or to be paid in one of the two fiscal years immediately succeeding the fiscal year in which such indebtedness was contracted; indebtedness shall be paid in annual installments commencing no later than two years after the date such indebtedness shall have been contracted and ending no later than the period of probable usefulness of the object or purpose determined by statute or in the alternative, the weighted average period of probable usefulness of the several objects or purposes for which such indebtedness is to be contracted; no installment may be more than fifty per centum in excess of the smallest prior installment, unless the District has authorized the issuance of indebtedness having substantially level or declining annual debt service. The District is required to provide an annual appropriation for the payment of interest due during the year on its indebtedness and for the amounts required in such year for amortization and redemption of its serial bonds, bond anticipation notes and capital notes.

*General.* The District is further subject to constitutional limitation by the general constitutionally imposed duty on the State Legislature to restrict the power of taxation and contracting indebtedness to prevent abuses in the exercise of such power; however, the State Legislature is prohibited by a specific constitutional provision from restricting the power of the District to levy taxes on real estate for the payment of interest on or principal of indebtedness theretofore contracted. There is no constitutional limitation on the amount that may be raised by the District by tax on real estate in any fiscal year to pay principal of and interest on all indebtedness. However, the Tax Levy Limit

Law imposes a statutory limitation on the power of the District to increase its annual tax levy. (See "*The Tax Levy Limit Law*" herein).

### Statutory Procedure

In general, the State Legislature has, by enactment of the Local Finance Law, authorized the power and procedure for the District to borrow and incur indebtedness subject, of course, to the constitutional and provisions set forth above. The power to spend money, however, generally derives from other law, including the Education Law.

The Board of Education, as the finance board of the District, has the power to enact tax anticipation note resolutions. Such resolutions may authorize the issuance of tax anticipation notes in an aggregate principal amount necessary to fund anticipated cash flow deficits but in no event exceeding the amount of real property taxes levied or to be levied by the District, less any tax anticipation notes previously issued and less the amount of such taxes, previously received by the District.

The District is generally required by such laws to submit propositions for the expenditure of money for capital purposes to the qualified electors of the District. Upon approval thereby, the Board of Education may adopt a bond resolution authorizing the issuance of bonds and notes in anticipation of the bonds. With respect to certain school building construction projects, the District is not permitted to spend in excess of \$100,000 for construction costs until the plans and specification for such project have been approved by the Commissioner of Education of the State.

The Local Finance Law also provides a twenty-day statute of limitations after publication of a bond resolution, together with a statutory form of notice which, in effect, stops legal challenges to the validity of obligations authorized by such bond resolution except for alleged constitutional violations. It is a procedure that is recommended by Bond Counsel, but it is not an absolute legal requirement. Except on rare occasion the District complied with this estoppel procedure.

The Board of Education, as the finance board of the District, also has the power to authorize the sale and issuance of bonds and notes, including the Notes. However, such finance board may delegate the power to sell the Notes to the President of the Board of Education, the chief fiscal officer of the District, pursuant to the Local Finance Law.

**Debt Limit.** Pursuant to the Local Finance Law, the District has the power to contract indebtedness for any District purpose authorized by the Legislature of the State of New York provided the aggregate amount thereof shall not exceed ten per centum of the full valuation of taxable real estate of the District and subject to certain enumerated exclusions and deductions such as State aid for building purposes. The constitutional and statutory method for determining full valuation consists of taking the assessed valuation of taxable real estate for the last completed assessment roll and applying thereto the ratio (equalization rate) which such assessed valuation bears to the full valuation; such ration is determined by the State Board of Real Property Services. The State Legislature is required to prescribe the manner by which such ratio shall be determined by such authority.

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# Statutory Debt Limit and Net Indebtedness

The debt limit of the District is \$486,765,867 as of September 6, 2023. This is calculated by taking 10% of the 2023 full value of the District.

Statutory	v Debt Limit and Net Indebtedness
Statutor.	Dest Emilie and 1 (et mats)

Full Valuation of Taxable Real Property Debt Limit (10% of Full Valuation) Outstanding Indebtedness <sup>(1)</sup> (Principal Only):		\$4,867,658,667 <u>486,765,867</u>
Serial Bonds	\$ 15,480,000	
Bond Anticipation Notes	0	
Gross Indebtedness		\$ 15,480,000
Less Exclusion for Estimated Building Aid <sup>(2)</sup>		0
Total Net Indebtedness		\$ 15,480,000
Net Debt-Contracting Margin		<u>\$ 471,285,867</u>
Percentage of Debt-Contracting Margin Exhausted		<u>3.18%</u>

(1) Tax anticipation notes, revenue anticipation notes and/or installment lease purchase agreements are not included in the computation of the gross indebtedness of the District.

(2) The District does not currently receive State Aid on indebtedness contracted for school building purposes.

#### **Bond Anticipation Notes**

The District does not have any outstanding bond anticipation notes.

### Authorized but Unissued Indebtedness

A Bond Resolution was adopted by the Board of Education of the District on January 5, 2017, following approval of a proposition by a majority of the voters of the District present and voting at the Special District Meeting duly called and held on December 6, 2016, authorizing the issuance of \$25,000,000 serial bonds to finance the construction of alterations and improvements to District buildings and sites (the "Project"). On August 6, 2020, the District issued bonds in the principal amount of \$16,915,000 pursuant to said Bond Resolution.

Following the issuance of the BANs, the District will have \$4,280,000 in authorized but unissued debt for the Project.

#### **Revenue and Tax Anticipation Notes**

The following is a history of tax anticipation note borrowings since the 2018-2019 fiscal year. The District has not found it necessary to borrow in anticipation of revenues during this period.

<u>Fiscal Year</u>	Amount	Type	Issue Date	Due Date
2018-19	\$6,000,000	TAN	9/26/18	6/21/19
2019-20	6,000,000	TAN	9/25/19	6/19/20
2020-21	7,500,000	TAN	9/24/20	6/18/21
2021-22	7,000,000	TAN	9/23/21	6/17/22
2022-23	6,500,000	TAN	9/22/22	6/16/23
2023-24 (Projected)	6,000,000	TAN	9/21/23	6/21/24

# **Estimated Overlapping Indebtedness**

In addition to the District, the following political subdivisions have the power to issue debt and to levy taxes or cause taxes to be levied on taxable real property in the District.

Issuer	Net Debt Outstanding	<u>As of</u>	District <u>Share</u>	Amount Applicable <u>To District</u>
County of Nassau	\$2,971,133,000	03/31/23	2.12%	\$ 62,988,020
Town of North Hempstead	320,517,338	03/06/23	8.57	27,468,336
Village of North Hills	0	03/31/21	25.00	0
Village of Williston Park	6,195,000	05/31/22	30.00	1,858,500
Garden City Fire District	0	03/31/21	70.00	0
Manhasset-Lakeville Fire District	0	03/31/21	15.00	0
Total Net Overlapping Debt				92,314,855
Total Net Direct Debt				15,480,000
Net Direct and Overlapping Debt				<u>\$107,794,855</u>
11 0				

Source: Data provided by County, Town and Village officials.

# **Debt** ratios

The following table presents certain debt ratios relating to the District's direct and overlapping indebtedness.

	<b>Debt Ratios</b>		
	<u>Amount</u>	Debt Per Capita <sup>(1)</sup>	Debt to <u>Full Value<sup>(2)</sup></u>
Net Direct Debt Net Direct and Overlapping Debt	\$ 15,480,000 107,794,855	\$ 620.69 4,322.17	0.32% 2.21

<sup>(1)</sup> The population of the District is estimated by District officials to be approximately 24,940.

<sup>(2)</sup> The District's full value of taxable real property for fiscal year 2022-2023 is \$4,867,658,667.

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# **Debt Service Schedule**

The following table shows the debt service requirements to maturity on the District's outstanding bonded indebtedness, exclusive of economically defeased obligations.

Fiscal			
Year			Total
Ending			Principal
June 30th	<u>Principal</u>	Interest	and Interest
2024 <sup>(1)</sup>	1,610,000	524,888	2,134,888
2025	990,000	461,550	1,451,550
2026	1,045,000	410,675	1,455,675
2027	1,095,000	357,175	1,452,175
2028	1,150,000	301,050	1,451,050
2029	1,210,000	242,050	1,452,050
2030	1,265,000	186,500	1,451,500
2031	1,290,000	148,300	1,438,300
2032	1,300,000	122,400	1,422,400
2033	1,330,000	96,100	1,426,100
2034	1,350,000	69,300	1,419,300
2035	1,385,000	41,950	1,426,950
2036	1,405,000	14,050	1,419,050
Totals:	<u>\$16,425,000</u>	<u>\$2,975,988</u>	<u>\$19,400,988</u>

(1) For the Entire Fiscal Year.

# **ECONOMIC AND DEMOGRAPHIC DATA**

# **Population Characteristics**

The District officials estimate the District's population to be approximately 24,940. The following table presents population trends for the Town and County based upon recent census data:

	Town of	County of
Year	North Hempstead	Nassau
1970	235,007	1,428,838
1980	218,624	1,321,582
1990	211,393	1,287,348
2000	213,861	1,334,544
2010	226,322	1,339,532
2013	227,029	1,343,765
2017	231,085	1,363,069
2020	237,639	1,395,774
2022	235,929	1,383,726

Source: U.S. Census, American Community Survey 5-Year Estimates.

#### Income

The following table presents per capita and median household income for the Town, County and State. Data provided in the following table is not necessarily representative of the District.

#### Median Household Income

	<u>2000</u>	<u>2010</u>	<u>2020</u>
Town Hempstead	77,147	102,695	\$114,822
Town No. Hempstead	94,156	95,221	130,551
County	81,246	107,934	120,036
State	51,691	67,405	71,117

Source: US Census Bureau; 2020 American Community Survey 5-Year Estimates.

#### **Unemployment Statistics**

#### Yearly Average Unemployment Rates

Year	Town	County	State
2015 2016 2017 2018 2019 2020 2021	3.9% 3.7 3.7 3.3 3.1 7.4 4.1	4.3% 4.0 4.1 3.5 3.3 8.0 4.5	5.2% 4.9 4.6 4.1 3.9 9.8 7.0
2022	2.5	2.9	4.3

Source: New York State Department Labor, Bureau of Labor Statistics

#### **Monthly Unemployment Rates**

Month	Town	County	State
January 2023	3.0%	3.2%	4.6%
February	2.8	3.0	4.5
March	5.7	2.7	4.0
April	2.4	2.2	3.7
May	2.4	2.6	3.8
June	2.6	2.8	1.2
July	2.6	2.8	4.1

Source: New York State Department of Labor statistics. Information not seasonally adjusted.

#### End of Appendix A

# **APPENDIX B\***

# FINANCIAL STATEMENT SUMMARIES

\* Appendix B is not audited.

#### Herricks Union Free School District

Adopted Budgets

General Fund Fiscal Year Ending June 30:

	2022-2023 Adopted Budget [1]	2023-2024 Adopted Budget [2]
REVENUES		
Real Property Taxes	\$102,879,658	\$104,763,474
State Aid	16,620,397	24,689,555
Other Revenue, Including PILOT	4,665,426	4,716,941
Appropriated Fund Balance & Reserves	1,150,000	550,000
Total Revenues	\$125,315,481	\$134,719,970
EXPENDITURES General Support	\$15,457,667	\$18,720,209
Instruction	72,152,079	75,469,849
Pupil Transportation	4,529,215	4,584,454
Community Service	123,311	94,964
Employee Benefits	29,213,728	31,508,874
Interfund Transfers	1,279,785	1,466,284
Debt Service	2,559,696	2,875,336
Total Expenditures	\$125,315,481	\$134,719,970

[1] The adopted budget for the 2022-2023 fiscal year was accepted by voters of the District on May 17, 2022.

[2] The adopted budget for the 2023-2024 fiscal year was accepted by voters of the District on May 16, 2023.

Source: Annual budgets of the Herricks Union Free School District.

#### Herricks Union Free School District

### Consolidated Balance Sheet General Fund Fiscal Year Ending June 30:

Year Ended June 30:	2021	2022
ASSETS		
Cash	\$27,444,758	\$28,684,327
State & Federal Aid Receivable	646,644	785,594
Taxes Receivable	2,018,449	1,993,787
Due from Other Governments	1,868,954	1,850,766
Due from Other Funds	1,526,459	1,106,719
Accounts Receivable	202,431	86,919
Lease Receivable	0	1,840,269
Prepaid Expenditures	998,153	0
TOTAL ASSETS	\$34,705,848	\$36,348,381
LIABILITIES		
Accounts Payable	\$2,788,491	\$2,037,958
Accrued Liabilities	1,197,195	1,643,159
Claims payable	0	0
Due to Other Governments	211,039	732,745
Due to Other Funds	98,722	90,263
Due to Teachers' Retirement Systems	5,955,678	6,188,707
Due to Employee's Retirement Systems	462,968	357,527
Compensated Absences	58,002	126,139
Student Deposits	92,224	0
Security Deposits	46,853	52,851
Collections in Advance	167,979	152,958
TOTAL LIABILITIES	11,079,151	11,382,307
DEFERRED INFLOWS		
State Aid	0	0
Leases	0	1,809,395
LIPA PILOT	165,372	0
	165,372	1,809,395
FUND BALANCES		
Fund Balances:		
Nonspendable	\$998,153	\$0
Restricted	14,767,066	15,975,959
Assigned	2,781,401	2,168,103
Unassigned	4,914,705	5,012,617
TOTAL FUND BALANCES	23,461,325	23,156,679
TOTAL LIABILITIES AND FUND BALANCES	\$34,705,848	\$36,348,381

Source: Information for this appendix has been extracted from the audited financial statements of the Herricks Union Free School District. This summary itself has not been audited. Reference should be made to the complete audit reports on file at the District office.

#### Fiscal Year Ending June 30:

REVENUES           Real Property Taxes $586,029,29$ $588,600,600$ $592,197,085$ $595,045,501$ $596,884,938$ Other Tax Items(1) $10,424,136$ $10,061,801$ $8,745,939$ $8,234,700$ $7,687,213$ Charges for Services $1,452,324$ $1,460,656$ $1,618,751$ $10,000,555$ $1,485,567$ Use of Money and Property $763,461$ $833,488$ $823,833$ $533,322$ $723,399$ Sale of Property and $-000$ $016,531$ $0000$ $116,531$ $0$ Compensation for Loss $122,515$ $108,972$ $30,635$ $42,613$ $36,984$ State Sources $000$ $0$ $016,531$ $0$ $0$ $016,531$ $0$ Interfund Revenues $3,461$ $487$ $753$ $1,7467$ $133,098$ Miscellaneous $243,039$ $228,235$ $226,580$ $667,465$ $406,711$ Total Revenues $111,876,839$ $812,749,856$ $514,035,275$ $515,336,273$ $515,058,415$ Instruction <th>Year Ended June 30:</th> <th>2018</th> <th>2019</th> <th>2020</th> <th>2021</th> <th>2022</th>	Year Ended June 30:	2018	2019	2020	2021	2022
Real Property Taxes         \$\$86,029,929         \$\$88,600,600         \$\$92,197,085         \$\$95,045,501         \$\$96,884,938           Other Tax Items(1)         10,424,136         10,061,801         8,745,939         8,234,700         7,687,213           Charges for Services         1,452,324         1,469,656         1,618,751         1,009,656         1,485,567           Use of Money and Property         763,461         833,488         823,853         533,322         723,399           Sale of Property and         Compensation for Loss         12,515         108,972         30,635         42,613         36,984           State Sources         12,673,152         12,502,255         12,496,716         12,958,044         14,316,779           Federal Sources         0         0         116,531         0         116,531         0           Interfund Revenues         3,461         487         753         1,731         1,879           Medicaid reimbursement         151,433         226,162         203,501         117,467         133,098           Miscellaneous         243,039         288,235         256,580         667,465         406,571           Total Revenues         111,863,450         114,091,656         116,373,813         118,807,939	REVENUES					
$\begin{array}{c c c c c c c c c c c c c c c c c c c $		\$86,029,929	\$88,600,600	\$92,197,085	\$95,045,501	\$96,884,938
$\begin{array}{c c} \mbox{Charges for Services} & 1,452,324 & 1,469,656 & 1,618,751 & 1,090,565 & 1,485,567 \\ \mbox{Use of Money and Property} & 763,461 & 833,488 & 823,853 & 533,322 & 723,399 \\ \mbox{Sale of Property and} & & & & & & & & & & & & & & & & & & &$		· · ·	· · ·	· · ·	· · ·	
Use of Money and Property         763,461 $833,488$ $823,853$ $533,322$ 723,399           Sale of Property and         Compensation for Loss         122,515         108,972 $30,635$ $42,613$ $36,984$ State Sources         0         0         0         16,531         0           Interfund Revenues $3,461$ 487         753 $1,731$ $1,879$ Medicaid reimbursement         151,433         226,162         203,501         117,467         133,098           Miscellaneous         243,039         288,235         256,580         667,465         406,571           Total Revenues         111,863,450         114,091,656         116,373,813         118,807,939         121,676,428 <u>EXPENDITURES</u> General Support         \$11,876,839         \$12,749,856         \$14,035,275         \$15,336,273         \$15,058,415           Instruction         64,697,213         64,780,898         65,377,405         68,408,802         69,599,075           Pupil Transportation         3,149,915         3,527,508         3,093,410         3,555,999         4,178,252           Community Services         170,456         154,411         151,872         36,681 </td <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>						
Sale of Property and Compensation for Loss122,515108,97230,63542,61336,984State Sources12,673,15212,502,25512,496,71612,958,04414,316,779Federal Sources000116,5310Interfund Revenues3,4614877531,7311,879Medicaid reinbursement151,433226,162203,501117,467133,098Miscellaneous243,039288,235256,580667,465406,571Total Revenues111,863,450114,091,656116,373,813118,807,939121,676,428EXPENDITURES64,697,21364,780,89865,377,40568,408,80269,599,075Instruction64,697,21364,780,89865,377,40568,408,80269,599,075Community Services170,456154,411151,87236,98138,135Employee Benefitis24,656,90325,654,13425,460,86626,487,27427,793,354Debt Service3,244,9753,338,6063,459,6303,508,7204,397,789Total Expenditures107,796,301110,205,413111,578,458117,334,049121,065,020Excess (Deficiency) of Revenues Over Expenditures00061,65041,860Operating Transfers In0000,78,17336,348Operating Transfers In00020,78,17336,348Operating Transfers In00020,78,17336,348Operating Transfers						
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		,	,	,	,	,
$\begin{array}{c ccccc} Federal Sources & 1 & 0 & 0 & 0 & 116,531 & 0 \\ Interfund Revenues & 3,461 & 487 & 753 & 1,731 & 1,879 \\ Medicaid reinbursement & 151,433 & 226,162 & 203,501 & 117,467 & 133,098 \\ Miscellaneous & 243,039 & 288,235 & 256,580 & 667,465 & 406,571 \\ \hline Total Revenues & 111,863,450 & 114,091,656 & 116,373,813 & 118,807,939 & 121,676,428 \\ \hline EXPENDITURES & & & & & & & & & & & & & & & & & & &$		122,515	108,972	30,635	42,613	36,984
$\begin{array}{ c c c c c c c c c c c c c c c c c c c$	State Sources	12,673,152	12,502,255	12,496,716	12,958,044	14,316,779
$\begin{array}{c c c c c c c c c c c c c c c c c c c $	Federal Sources	0	0	0	116,531	0
$\begin{array}{c c c c c c c c c c c c c c c c c c c $	Interfund Revenues	3,461	487	753	1,731	1,879
Total Revenues111,863,450114,091,656116,373,813118,807,939121,676,428EXPENDITURES General Support\$11,876,839\$12,749,856\$14,035,275\$15,336,273\$15,058,415Instruction64,697,21364,780,89865,377,40568,408,80269,599,075Pupil Transportation3,149,9153,527,5083,093,4103,555,9994,178,252Community Services170,456154,411151,87236,98138,135Employee Benefits24,656,90325,654,13425,460,86626,487,27427,793,354Debt Service3,244,9753,338,6063,459,6303,508,7204,397,789Total Expenditures107,796,301110,205,413111,578,458117,334,049121,065,020Excess (Deficiency) of Revenues Over Expenditures00061,65041,860Operating Transfers In0000207,817336,348Operating Transfers Out(1,267,075)(2,333,032)(582,670)(2,647,141)(1,305,510)Excess (Deficiency) of Revenues and Other Sources Over Expenditures2,800,0741,553,2114,212,685(903,784)(315,894)Fund Equity (Deficit) - Beginning of Year18,599,21320,152,42424,365,10923,472,573(2)	Medicaid reimbursement		226,162	203,501	117,467	133,098
$\begin{array}{c c c c c c c c c c c c c c c c c c c $	Miscellaneous	243,039	288,235	256,580	667,465	406,571
General Support\$11,876,839\$12,749,856\$14,035,275\$15,336,273\$15,058,415Instruction $64,697,213$ $64,780,898$ $65,377,405$ $68,408,802$ $69,599,075$ Pupil Transportation $3,149,915$ $3,527,508$ $3,093,410$ $3,555,999$ $4,178,252$ Community Services $170,456$ $154,411$ $151,872$ $36,981$ $38,135$ Employee Benefits $24,656,003$ $25,654,134$ $25,460,866$ $26,487,274$ $27,793,354$ Debt Service $3,244,975$ $3,338,606$ $3,459,630$ $3,508,720$ $4,397,789$ Total Expenditures $107,796,301$ $110,205,413$ $111,578,458$ $117,334,049$ $121,065,020$ Excess (Deficiency) of Revenues Over Expenditures $4,067,149$ $3,886,243$ $4,795,355$ $1,473,890$ $611,408$ OTHER FINANCING SOURCES (USES): TAN Premium000 $0$ $207,817$ $336,348$ Operating Transfers In000 $207,817$ $336,348$ Operating Transfers Out $(1,267,075)$ $(2,333,032)$ $(582,670)$ $(2,647,141)$ $(1,305,510)$ Excess (Deficiency) of Revenues and Other Sources Over Expenditures and Other Uses $2,800,074$ $1,553,211$ $4,212,685$ $(903,784)$ $(315,894)$ Fund Equity (Deficit) - Beginning of Year $15,799,139$ $18,599,213$ $20,152,424$ $24,365,109$ $23,472,573$ $(2)$	Total Revenues	111,863,450	114,091,656	116,373,813	118,807,939	121,676,428
General Support\$11,876,839\$12,749,856\$14,035,275\$15,336,273\$15,058,415Instruction $64,697,213$ $64,780,898$ $65,377,405$ $68,408,802$ $69,599,075$ Pupil Transportation $3,149,915$ $3,527,508$ $3,093,410$ $3,555,999$ $4,178,252$ Community Services $170,456$ $154,411$ $151,872$ $36,981$ $38,135$ Employee Benefits $24,656,003$ $25,654,134$ $25,460,866$ $26,487,274$ $27,793,354$ Debt Service $3,244,975$ $3,338,606$ $3,459,630$ $3,508,720$ $4,397,789$ Total Expenditures $107,796,301$ $110,205,413$ $111,578,458$ $117,334,049$ $121,065,020$ Excess (Deficiency) of Revenues Over Expenditures $4,067,149$ $3,886,243$ $4,795,355$ $1,473,890$ $611,408$ OTHER FINANCING SOURCES (USES): TAN Premium000 $0$ $207,817$ $336,348$ Operating Transfers In000 $207,817$ $336,348$ Operating Transfers Out $(1,267,075)$ $(2,333,032)$ $(582,670)$ $(2,647,141)$ $(1,305,510)$ Excess (Deficiency) of Revenues and Other Sources Over Expenditures and Other Uses $2,800,074$ $1,553,211$ $4,212,685$ $(903,784)$ $(315,894)$ Fund Equity (Deficit) - Beginning of Year $15,799,139$ $18,599,213$ $20,152,424$ $24,365,109$ $23,472,573$ $(2)$	EXPENDITURES					
Instruction $64,697,213$ $64,780,898$ $65,377,405$ $68,408,802$ $69,599,075$ Pupil Transportation $3,149,915$ $3,527,508$ $3,093,410$ $3,555,999$ $4,178,252$ Community Services $170,456$ $154,411$ $151,872$ $36,981$ $38,135$ Employee Benefits $24,656,903$ $25,654,134$ $25,460,866$ $26,487,274$ $27,793,354$ Debt Service $3,244,975$ $3,338,606$ $3,459,630$ $3,508,720$ $4,397,789$ Total Expenditures $107,796,301$ $110,205,413$ $111,578,458$ $117,334,049$ $121,065,020$ Excess (Deficiency) of Revenues $0$ $0$ $0$ $611,408$ OTHER FINANCING SOURCES (USES): TAN Premium $0$ $0$ $0$ $207,817$ Operating Transfers In $0$ $0$ $0$ $207,817$ $336,348$ Operating Transfers Out $(1,267,075)$ $(2,333,032)$ $(582,670)$ $(2,647,141)$ $(1,305,510)$ Excess (Deficiency) of Revenues and Other Sources Over Expenditures $2,800,074$ $1,553,211$ $4,212,685$ $(903,784)$ $(315,894)$ Fund Equity (Defici) - Beginning of Year $15,799,139$ $18,599,213$ $20,152,424$ $24,365,109$ $23,472,573$ $(2)$		\$11.876.839	\$12,749,856	\$14.035.275	\$15.336.273	\$15.058.415
Pupil Transportation $3,149,915$ $3,527,508$ $3,093,410$ $3,555,999$ $4,178,252$ Community Services $170,456$ $154,411$ $151,872$ $36,981$ $38,135$ Employce Benefits $24,656,903$ $25,654,134$ $25,460,866$ $26,487,274$ $27,793,354$ Debt Service $3,244,975$ $3,338,606$ $3,459,630$ $3,508,720$ $4,397,789$ Total Expenditures $107,796,301$ $110,205,413$ $111,578,458$ $117,334,049$ $121,065,020$ Excess (Deficiency) of Revenues $4,067,149$ $3,886,243$ $4,795,355$ $1,473,890$ $611,408$ OTHER FINANCING SOURCES (USES): TAN Premium000 $61,650$ $41,860$ Operating Transfers In000 $207,817$ $336,348$ Operating Transfers Out $(1,267,075)$ $(2,333,032)$ $(582,670)$ $(2,447,141)$ $(1,305,510)$ Excess (Deficiency) of Revenues and Other Sources Over Expenditures and Other Uses $2,800,074$ $1,553,211$ $4,212,685$ $(903,784)$ $(315,894)$ Fund Equity (Deficit) - Beginning of Year $15,799,139$ $18,599,213$ $20,152,424$ $24,365,109$ $23,472,573$ $(2)$	11				· · · ·	
Community Services170,456154,411151,87236,98138,135Employee Benefits24,656,90325,654,13425,460,86626,487,27427,793,354Debt Service3,244,9753,338,6063,459,6303,508,7204,397,789Total Expenditures107,796,301110,205,413111,578,458117,334,049121,065,020Excess (Deficiency) of Revenues000611,408Over Expenditures4,067,1493,886,2434,795,3551,473,890611,408OTHER FINANCING SOURCES (USES): TAN Premium00061,65041,860Operating Transfers In000207,817336,348Operating Transfers Out(1,267,075)(2,333,032)(582,670)(2,647,141)(1,305,510)Excess (Deficiency) of Revenues and Other Sources Over Expenditures and Other Uses2,800,0741,553,2114,212,685(903,784)(315,894)Fund Equity (Deficit) - Beginning of Year15,799,13918,599,21320,152,42424,365,10923,472,573(2)	Pupil Transportation	3,149,915	3,527,508	3,093,410	3,555,999	
Employee Benefits $24,656,903$ $25,654,134$ $25,460,866$ $26,487,274$ $27,793,354$ Debt Service $3,244,975$ $3,338,606$ $3,459,630$ $3,508,720$ $4,397,789$ Total Expenditures $107,796,301$ $110,205,413$ $111,578,458$ $117,334,049$ $121,065,020$ Excess (Deficiency) of Revenues Over Expenditures $4,067,149$ $3,886,243$ $4,795,355$ $1,473,890$ $611,408$ OTHER FINANCING SOURCES (USES): TAN Premium000 $61,650$ $41,860$ Operating Transfers In000 $207,817$ $336,348$ Operating Transfers Out $(1,267,075)$ $(2,333,032)$ $(582,670)$ $(2,647,141)$ $(1,305,510)$ Excess (Deficiency) of Revenues and Other Sources Over Expenditures and Other Uses $2,800,074$ $1,553,211$ $4,212,685$ $(903,784)$ $(315,894)$ Fund Equity (Deficit) - Beginning of Year $15,799,139$ $18,599,213$ $20,152,424$ $24,365,109$ $23,472,573$ $(2)$						
Debt Service $3,244,975$ $3,338,606$ $3,459,630$ $3,508,720$ $4,397,789$ Total Expenditures $107,796,301$ $110,205,413$ $111,578,458$ $117,334,049$ $121,065,020$ Excess (Deficiency) of Revenues Over Expenditures $4,067,149$ $3,886,243$ $4,795,355$ $1,473,890$ $611,408$ OTHER FINANCING SOURCES (USES): TAN Premium000 $61,650$ $41,860$ Operating Transfers In000 $207,817$ $336,348$ Operating Transfers Out $(1,267,075)$ $(2,333,032)$ $(582,670)$ $(2,647,141)$ $(1,305,510)$ Excess (Deficiency) of Revenues and Other Sources Over Expenditures and Other Uses $2,800,074$ $1,553,211$ $4,212,685$ $(903,784)$ $(315,894)$ Fund Equity (Deficit) - Beginning of Year $15,799,139$ $18,599,213$ $20,152,424$ $24,365,109$ $23,472,573$ $(2)$						
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Over Expenditures $4,067,149$ $3,886,243$ $4,795,355$ $1,473,890$ $611,408$ OTHER FINANCING SOURCES (USES): TAN Premium0000 $61,650$ $41,860$ Operating Transfers In0000 $207,817$ $336,348$ Operating Transfers Out $(1,267,075)$ $(2,333,032)$ $(582,670)$ $(2,647,141)$ $(1,305,510)$ Excess (Deficiency) of Revenues and Other Sources Over Expenditures and Other Uses $2,800,074$ $1,553,211$ $4,212,685$ $(903,784)$ $(315,894)$ Fund Equity (Deficit) - Beginning of Year $15,799,139$ $18,599,213$ $20,152,424$ $24,365,109$ $23,472,573$ $(2)$	Total Expenditures	107,796,301	110,205,413	111,578,458	117,334,049	121,065,020
Over Expenditures $4,067,149$ $3,886,243$ $4,795,355$ $1,473,890$ $611,408$ OTHER FINANCING SOURCES (USES): TAN Premium0000 $61,650$ $41,860$ Operating Transfers In0000 $207,817$ $336,348$ Operating Transfers Out $(1,267,075)$ $(2,333,032)$ $(582,670)$ $(2,647,141)$ $(1,305,510)$ Excess (Deficiency) of Revenues and Other Sources Over Expenditures and Other Uses $2,800,074$ $1,553,211$ $4,212,685$ $(903,784)$ $(315,894)$ Fund Equity (Deficit) - Beginning of Year $15,799,139$ $18,599,213$ $20,152,424$ $24,365,109$ $23,472,573$ $(2)$	Excess (Deficiency) of Revenues					
$\begin{array}{c c c c c c c c c c c c c c c c c c c $		4.067.149	3.886.243	4,795,355	1.473.890	611.408
TAN Premium00061,65041,860Operating Transfers In000207,817336,348Operating Transfers Out $(1,267,075)$ $(2,333,032)$ $(582,670)$ $(2,647,141)$ $(1,305,510)$ Excess (Deficiency) of Revenues and Other Sources Over Expenditures and Other Uses2,800,0741,553,2114,212,685 $(903,784)$ $(315,894)$ Fund Equity (Deficit) - Beginning of Year15,799,13918,599,21320,152,42424,365,10923,472,573 $(2)$	1				, <u>, , , , , , , , , , , , , , , , , , </u>	
Operating Transfers In Operating Transfers Out000207,817336,348Operating Transfers Out $(1,267,075)$ $(2,333,032)$ $(582,670)$ $(2,647,141)$ $(1,305,510)$ Excess (Deficiency) of Revenues and Other Sources Over Expenditures and Other Uses $2,800,074$ $1,553,211$ $4,212,685$ $(903,784)$ $(315,894)$ Fund Equity (Deficit) - Beginning of Year $15,799,139$ $18,599,213$ $20,152,424$ $24,365,109$ $23,472,573$ $(2)$						
Operating Transfers Out       (1,267,075)       (2,333,032)       (582,670)       (2,647,141)       (1,305,510)         Excess (Deficiency) of Revenues and Other Sources Over       (1,267,075)       (2,333,032)       (582,670)       (2,377,674)       (927,302)         Fund Equity (Deficit) - Beginning of Year       15,799,139       18,599,213       20,152,424       24,365,109       23,472,573       (2)					,	
Image: Constraint of the second state of the second sta		-	*	•		
Excess (Deficiency) of Revenues and Other Sources Over Expenditures and Other Uses       2,800,074       1,553,211       4,212,685       (903,784)       (315,894)         Fund Equity (Deficit) - Beginning of Year       15,799,139       18,599,213       20,152,424       24,365,109       23,472,573       (2)	Operating Transfers Out					
and Other Sources Over         Expenditures and Other Uses       2,800,074       1,553,211       4,212,685       (903,784)       (315,894)         Fund Equity (Deficit) -         Beginning of Year       15,799,139       18,599,213       20,152,424       24,365,109       23,472,573       (2)		(1,267,075)	(2,333,032)	(582,670)	(2,377,674)	(927,302)
Expenditures and Other Uses       2,800,074       1,553,211       4,212,685       (903,784)       (315,894)         Fund Equity (Deficit) - Beginning of Year       15,799,139       18,599,213       20,152,424       24,365,109       23,472,573       (2)	•					
Fund Equity (Deficit) -         Beginning of Year         15,799,139         18,599,213         20,152,424         24,365,109         23,472,573         (2)		<b>a</b> a a a <b>a = 1</b>				
Beginning of Year         15,799,139         18,599,213         20,152,424         24,365,109         23,472,573         (2)	Expenditures and Other Uses	2,800,074	1,553,211	4,212,685	(903,784)	(315,894)
Fund Equity - End of Year         \$18,599,213         \$20,152,424         \$24,365,109         \$23,461,325         \$23,156,679	Beginning of Year	15,799,139	18,599,213	20,152,424	24,365,109	23,472,573 (2)
	Fund Equity - End of Year	\$18,599,213	\$20,152,424	\$24,365,109	\$23,461,325	\$23,156,679

(1) Includes STAR payments.

(2) Restated

Source: Information for this appendix has been extracted from the audited financial statements of the Herricks Union Free School District. This summary itself has not been audited. Reference should be made to the complete audit reports on file at the District office.

### **APPENDIX C**

### CASH FLOW STATEMENTS

#### 2022-2023 Monthly Cash Flow

#### Actual Through June 30

(000's omitted)

	July	Aug.	Sept.	Oct. 1-20	Oct. 21-31	Nov.	Dec.	Jan.	Feb.	Mar.	Apr.	May	June	Total
Balance (beg. of month) (1)	12,177	6,979	4,747	5,987	280	5,333	21,980	33,731	30,085	21,523	15,579	12,811	28,225	12,177
Receipts:														
Property Taxes (2)	0	2,058	0	0	9,120	28,010	18,667	750	0	0	5,670	31,797	2,402	98,474
Star Aid	0	0	0	0	0	0	0	5,062	0	0	0	0	0	5,062
State Aid	0	425	4,303	93	0	93	817	93	93	3,907	0	0	1,201	11,025
Interest Income	12	21	30	13	27	70	131	150	149	80	43	71	94	891
Other Receipts	1,144	503	328	98	1,791	512	2,307	965	1,548	2,033	726	285	2,539	14,779
Transfers In	0	0	0	0	0	0	0	0	0	0	0	0	0	0
TAN Proceeds	0	0	6,500	0	0	0	0	0	0	0	0	0	0	6,500
Total Receipts	1,156	3,007	11,161	204	10,938	28,685	21,922	7,020	1,790	6,020	6,439	32,153	6,236	136,731
Balance and Receipts	13,333	9,986	15,908	6,191	11,218	34,018	43,902	40,751	31,875	27,543	22,018	44,964	34,461	148,908
Disbursements:														
Payrolls	1,152	1,036	5,857	3,171	2,802	5,878	5,761	5,825	5,824	5,820	5,750	5,653	11,525	66,054
Expenditures	5,202	3,014	4,064	2,740	3,083	6,145	4,410	4,841	4,261	6,144	3,457	6,323	3,531	57,215
Debt Service	0	1,189	0	0	0	15	0	0	267	0	0	665	0	2,136
Transfer Out	0	0	0	0	0	0	0	0	0	0	0	0	4,237	4,237
TAN Set Aside	0	0	0	0	0	0	0	0	0	0	0	4,098	2,402	6,500
TAN Interest Repay	0	0	0	0	0	0	0	0	0	0	0	0	191	191
Total Disbursements	6,354	5,239	9,921	5,911	5,885	12,038	10,171	10,666	10,352	11,964	9,207	16,739	21,886	136,333
Balance (end of month)	6,979	4,747	5,987	280	5,333	21,980	33,731	30,085	21,523	15,579	12,811	28,225	12,575	12,575

(1) Excludes reserves.

(2) Property taxes listed in August are the balance of the 2021-2022 taxes due from the County.

Note: This cashflow statement has been provided by the Herricks UFSD. The figures contained herein have not been audited by the District's auditors or its Municipal Advisor and are believed to be accurate as of the date hereof.

#### TAN Set Aside (Payment):

Balance	0	0	0	0	0	0	0	0	0	0	0	0	4,098	0
Receipts	0	0	0	0	0	0	0	0	0	0	0	4,098	2,402	6,500
Disbursements	0	0	0	0	0	0	0	0	0	0	0	0	6,500	6,500
Balance	0	0	0	0	0	0	0	0	0	0	0	4,098	0	0

Source: Herricks Union Free School District

#### 2023-2024 Monthly Cash Flow Projected Through June 30

(000's omitted)

	July	Aug.	Sept.	Oct.	Nov.	Dec.	Jan.	Feb.	Mar.	Apr.	May	June	Total
Balance (beg. of month) (1)	12,575	7,100	4,524	6,595	150	12,260	29,901	30,118	21,238	16,912	13,170	28,335	12,575
Receipts:													
Property Taxes (2)(3)	0	1,403	0	1,994	24,925	23,928	4,985	0	0	4,985	27,916	8,973	99,109
Star Aid	0	0	0	0	0	0	5,062	0	0	0	0	0	5,062
State Aid	0	935	5,986	187	187	1,871	187	187	5,986	0	0	3,180	18,706
Interest Income	12	12	12	12	11	13	13	13	13	13	13	13	150
Other Receipts	1,144	503	285	1,889	512	2,307	965	1,548	2,033	726	285	2,539	14,736
Transfers In	0	0	0	1,650	0	0	0	0	0	0	0	0	1,650
TAN Proceeds	0	0	6,000	0	0	0	0	0	0	0	0	0	6,000
Total Receipts	1,156	2,853	12,283	5,732	25,635	28,119	11,212	1,748	8,032	5,724	28,214	14,705	145,413
Balance and Receipts	13,731	9,953	16,807	12,327	25,785	40,379	41,113	31,866	29,270	22,636	41,384	43,040	157,988
Disbursements:													
Payrolls	1,169	1,052	5,945	6,063	5,966	5,847	5,912	5,911	5,907	5,836	5,738	11,698	67,044
Expenditures	5,462	3,165	4,267	6,114	6,452	4,631	5,083	4,474	6,451	3,630	6,639	3,708	60,076
Debt Service	0	1,212	0	0	7	0	0	243	0	0	672	0	2,134
Transfers Out	0	0	0	0	1,100	0	0	0	0	0	0	4,200	5,300
TAN Set Aside	0	0	0	0	0	0	0	0	0	0	0	6,000	6,000
TAN Interest Repay	0	0	0	0	0	0	0	0	0	0	0	285	285
Total Disbursements	6,631	5,429	10,212	12,177	13,525	10,478	10,995	10,628	12,358	9,466	13,049	25,891	140,839
Balance (end of month)	7,100	4,524	6,595	150	12,260	29,901	30,118	21,238	16,912	13,170	28,335	17,149	17,149

(1) Excludes reserves.

(2) Property taxes listed in August are the balance of the 2022-2023 taxes due from the county.

Note: This cashflow statement has been provided by the Herricks UFSD. The figures contained herein have not been audited by the District's auditors or its Municipal Advisor and are believed to be accurate as of the date hereof.

TAN	Set Aside	(Payment):

Balance	0	0	0	0	0	0	0	0	0	0	0	0	0
Receipts	0	0	0	0	0	0	0	0	0	0	0	6,000	6,000
Disbursements	0	0	0	0	0	0	0	0	0	0	0	6,000	6,000
Balance	0	0	0	0	0	0	0	0	0	0	0	0	0

Source: Herricks Union Free School District

## **APPENDIX D**

# FORM OF APPROVING LEGAL OPINION OF BOND COUNSEL FOR THE BANS

### FORM OF OPINION OF BOND COUNSEL FOR THE BANS

Hawkins Delafield & Wood LLP

7 World Trade Center, 250 Greenwich Street

New York, NY 10007

September 6, 2023

The Board of Education of the Herricks Union Free School District, in the County of Suffolk, New York

Ladies and Gentlemen:

We have acted as Bond Counsel to the Herricks Union Free School District (the "School District"), in the County of Nassau, a school district of the State of New York in connection with the authorization, sale and issuance of the \$1,545,000 Bond Anticipation Note-2023 (the "Note"), dated and delivered on the date hereof.

We have examined a record of proceedings relating to the Note for purposes of this opinion. In such examination, we have assumed the genuineness of all signatures, the authenticity of all documents submitted to us as originals and the conformity with originals of all documents submitted to us as copies thereof.

Based upon and subject to the foregoing, and in reliance thereon, as of the date hereof, we are of the following opinions:

1. The Note is a valid and legally binding general obligation of the School District for which the School District has validly pledged its faith and credit and, unless paid from other sources, all the taxable real property within the School District is subject to the levy of ad valorem real estate taxes to pay the Note and interest thereon without limitation as to rate or amount. The enforceability of rights or remedies with respect to such Note may be limited by bankruptcy, insolvency, or other laws affecting creditors' rights or remedies heretofore or hereafter enacted.

2. Under existing statutes and court decisions and assuming continuing compliance with certain tax certifications described herein, (i) interest on the Note is excluded from gross income for federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and (ii) interest on the Note is not treated as a preference item in calculating the alternative minimum tax under the Code, however for tax years beginning after December 31, 2022, interest on the Note is included in the "adjusted financial statement income" of certain corporations that are subject to the alternative minimum tax under Section 55 of the Code.

The Code establishes certain requirements that must be met subsequent to the issuance of the Note in order that the interest on the Note be and remain excludable from gross income for federal income tax purposes under Section 103 of the Code. These requirements include, but are not limited to, requirements relating to the use and expenditure of proceeds of the Note, restrictions on the investment of proceeds of the Note prior to expenditure and the requirement that certain earnings be rebated to the federal government. Noncompliance with such requirements may cause the interest on the Note to become subject to federal income taxation retroactive to the date of issuance thereof, irrespective of the date on which such noncompliance occurs or is ascertained.

On the date of issuance of the Note, the School District will execute a Tax Certificate relating to the Note containing provisions and procedures pursuant to which such requirements can be satisfied. In executing the Tax Certificate, the School District represents that it will comply with the provisions and procedures set forth therein and that it will do and perform all acts and things necessary or desirable to assure that the interest on the Note will, for federal income tax purposes, be excluded from gross income.

In rendering the opinion in this paragraph 2, we have relied upon and assumed (i) the material accuracy of the School District's representations, statements of intention and reasonable expectations, and certifications of fact contained in the Tax Certificate with respect to matters affecting the status of the interest on the Note, and (ii) compliance by the School District with the procedures and representations set forth in the Tax Certificate as to such tax matters.

3. Under existing statutes, interest on the Note is exempt from personal income taxes of New York State and its political subdivisions, including The City of New York.

We express no opinion as to any other federal, state or local tax consequences arising with respect to the Note, or the ownership or disposition thereof, except as stated in paragraphs 2 and 3 above. We render our opinion under existing statutes and court decisions as of the date hereof, and assume no obligation to update, revise or supplement our opinion to reflect any action hereafter taken or not taken, any fact or circumstance that may hereafter come to our attention, any change in law or interpretation thereof that may hereafter occur, or for any other reason. We express no opinion as to the consequence of any of the events described in the preceding sentence or the likelihood of their occurrence. In addition, we express no opinion on the effect of any action taken or not taken in reliance upon an opinion of other counsel regarding federal, state or local tax matters, including, without limitation, exclusion from gross income for federal income tax purposes of interest on the Note.

We give no assurances as to the adequacy, sufficiency or completeness of the Preliminary Official Statement and/or Official Statement relating to the Note or any proceedings, reports, correspondence, financial statements or other documents, containing financial or other information relative to the School District, which have been or may hereafter be furnished or disclosed to purchasers of ownership interests in the Note.

Very truly yours,

## APPENDIX E

# FORM OF APPROVING LEGAL OPINION OF BOND COUNSEL FOR THE TANS

### FORM OF OPINION OF BOND COUNSEL FOR THE TANS

Hawkins Delafield & Wood LLP

7 World Trade Center, 250 Greenwich Street

New York, NY 10007

September 6, 2023

The Board of Education of Herricks Union Free School District, in the County of Nassau, New York

Ladies and Gentlemen:

We have acted as Bond Counsel to the Herricks Union Free School District (the "School District"), in the County of Nassau, a school district of the State of New York in connection with the authorization, sale and issuance of the \$6,000,000 Tax Anticipation Note for 2023-2024 Taxes (the "Note"), dated and delivered on the date hereof.

We have examined a record of proceedings relating to the Note for purposes of this opinion. In such examination, we have assumed the genuineness of all signatures, the authenticity of all documents submitted to us as originals and the conformity with originals of all documents submitted to us as copies thereof.

Based upon and subject to the foregoing, and in reliance thereon, as of the date hereof, we are of the following opinions:

1. The Note is a valid and legally binding general obligation of the School District for which the School District has validly pledged its faith and credit and, unless paid from other sources, all the taxable real property within the School District is subject to the levy of ad valorem real estate taxes to pay the Note and interest thereon, subject to certain statutory limitations. The enforceability of rights or remedies with respect to such Note may be limited by bankruptcy, insolvency, or other laws affecting creditors' rights or remedies heretofore or hereafter enacted.

2. Under existing statutes and court decisions and assuming continuing compliance with certain tax certifications described herein, (i) interest on the Note is excluded from gross income for federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and (ii) interest on the Note is not treated as a preference item in calculating the alternative minimum tax under the Code, however for tax years beginning after December 31, 2022, interest on the Note is included in the "adjusted financial statement

income" of certain corporations that are subject to the alternative minimum tax under Section 55 of the Code.

The Code establishes certain requirements that must be met subsequent to the issuance of the Note in order that the interest on the Note be and remain excludable from gross income under Section 103 of the Code. These requirements include, but are not limited to, requirements relating to the use and expenditure of proceeds of the Note, restrictions on the investment of proceeds of the Note prior to expenditure and the requirement that certain earnings be rebated to the federal government. Noncompliance with such requirements may cause the interest on the Note to become subject to federal income taxation retroactive to the date of issuance thereof, irrespective of the date on which such noncompliance occurs or is ascertained.

On the date of issuance of the Note, the School District will execute a Tax Certificate relating to the Note containing provisions and procedures pursuant to which such requirements can be satisfied. In executing the Tax Certificate, the School District represents that it will comply with the provisions and procedures set forth therein and that it will do and perform all acts and things necessary or desirable to assure that the interest on the Note will, for federal income tax purposes, be excluded from gross income.

In rendering the opinion in this paragraph 2, we have relied upon and assumed (i) the material accuracy of the School District's representations, statements of intention and reasonable expectations, and certifications of fact contained in the Tax Certificate with respect to matters affecting the status of the interest on the Note, and (ii) compliance by the School District with the procedures and representations set forth in the Tax Certificate as to such tax matters.

3. Under existing statutes, interest on the Note is exempt from personal income taxes of New York State and its political subdivisions, including The City of New York.

We express no opinion as to any other federal, state or local tax consequences arising with respect to the Note, or the ownership or disposition thereof, except as stated in paragraphs 2 and 3 above. We render our opinion under existing statutes and court decisions as of the date hereof, and assume no obligation to update, revise or supplement our opinion to reflect any action hereafter taken or not taken, any fact or circumstance that may hereafter come to our attention, any change in law or interpretation thereof that may hereafter occur, or for any other reason. We express no opinion as to the consequence of any of the events described in the preceding sentence or the likelihood of their occurrence. In addition, we express no opinion on the effect of any action taken or not taken in reliance upon an opinion of other counsel regarding federal, state or local tax matters, including, without limitation, exclusion from gross income for federal income tax purposes of interest on the Note.

We give no assurances as to the adequacy, sufficiency or completeness of the Preliminary Official Statement and/or Official Statement relating to the Note or any proceedings, reports, correspondence, financial statements or other documents, containing financial or other information relative to the School District which have been or may hereafter be furnished or disclosed to purchasers of ownership interests in said Note.

Very truly yours,

## **APPENDIX F**

# FORM OF UNDERTAKING TO PROVIDE NOTICES OF EVENTS FOR THE NOTES

### UNDERTAKING TO PROVIDE NOTICES OF EVENTS

Section 1. Definitions

"EMMA" shall mean Electronic Municipal Market Access System implemented by the MSRB.

"Financial Obligation" shall mean "financial obligation" as such term is defined in the Rule.

"GAAP" shall mean generally accepted accounting principles as in effect from time to time in the United States.

"Holder" shall mean any registered owner of the Securities and any beneficial owner of Securities within the meaning of Rule 13d-3 under the Securities Exchange Act of 1934.

"Issuer" shall mean the Herricks Union Free School District, in the County of Nassau, a school district of the State of New York.

"MSRB" shall mean the Municipal Securities Rulemaking Board established in accordance with the provisions of Section 15B(b)(1) of the Securities Exchange Act of 1934.

"Purchaser" shall mean the financial institution referred to in the Certificate of Determination, executed by the President of the Board of Education as of the date hereof.

"Rule 15c2-12" shall mean Rule 15c2-12 under the Securities Exchange Act of 1934, as amended through the date of this Undertaking, including any official interpretations thereof.

"Securities" shall mean the Issuer's [\$1,545,000 Bond Anticipation Notes – 2023, dated September 21, 2023, maturing on September 20, 2024][\$6,000,000 Tax Anticipation Notes for 2023-2024 Taxes, dated September 21, 2023, maturing on June 21, 2024], and delivered on the date hereof.

Section 2. <u>Obligation to Provide Notices of Events</u>. (a) The Issuer hereby undertakes, for the benefit of Holders of the Securities, to provide or cause to be provided either directly or through **Capital Markets Advisors, LLC, 11 Grace Avenue, Suite 308, Great Neck, New York 11021** to the Electronic Municipal Market Access ("EMMA") System implemented by the Municipal Securities Rulemaking Board established pursuant to Section 15B(b)(1) of the Securities Exchange Act of 1934, or any successor thereto or to the functions of such Board contemplated by the Undertaking, in a timely manner, not in excess of ten (10) business days after the occurrence of any such event, notice of any of the following events with respect to the Securities:

- i. principal and interest payment delinquencies;
- ii. non-payment related defaults, if material;

- iii. unscheduled draws on debt service reserves reflecting financial difficulties;
- iv. unscheduled draws on credit enhancements reflecting financial difficulties;
- v. substitution of credit or liquidity providers, or their failure to perform;
- vi. adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices of determinations with respect to the tax status of the Securities, or other material events affecting the tax status of the Securities;
- vii. modifications to rights of Securities holders, if material;
- viii. Bond calls, if material, and tender offers;
- ix. defeasances;
- x. release, substitution, or sale of property securing repayment of the Securities, if material;
- xi. rating changes;
- xii. bankruptcy, insolvency, receivership or similar event of the Issuer;

<u>Note to clause (12)</u>: For the purposes of the event identified in clause (12) above, the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for the Issuer in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or government authority has assumed jurisdiction over substantially all of the assets or business of the Issuer, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Issuer;

xiii. the consummation of a merger, consolidation, or acquisition involving the Issuer or the sale of all or substantially all of the assets of the Issuer, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;

- xiv. appointment of a successor or additional trustee or the change of name of a trustee, if material;
- xv. incurrence of a Financial Obligation of the Issuer, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the Issuer, any of which affect security holders, if material; and
- xvi. default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the Issuer, any of which reflect financial difficulties.

(b) Nothing herein shall be deemed to prevent the Issuer from disseminating any other information in addition to that required hereby in the manner set forth herein or in any other manner. If the Issuer disseminates any such additional information, the Issuer shall have no obligation to update such information or include it in any future materials disseminated hereunder.

(c) Nothing herein shall be deemed to prevent the Issuer from providing notice of the occurrence of certain other events, in addition to those listed above, if the Issuer determines that any such other event is material with respect to the Securities; but the Issuer does not undertake to commit to provide any such notice of the occurrence of any event except those events listed above.

Section 3. <u>Remedies</u>. If the Issuer shall fail to comply with any provision of this Undertaking, then any Holder of Securities may enforce, for the equal benefit and protection of all Holders similarly situated, by mandamus or other suit or proceeding at law or in equity, this Undertaking against the Issuer and any of the officers, agents and employees of the Issuer, and may compel the Issuer or any such officers, agents or employees to perform and carry out their duties under this Undertaking; provided that the sole and exclusive remedy for breach of this Undertaking shall be an action to compel specific performance of the obligations of the Issuer hereunder and no person or entity shall be entitled to recover monetary damages hereunder under any circumstances. Failure to comply with any provision of this Undertaking shall not constitute an event of default on the Securities.

Section 4. <u>Parties in Interest</u>. This Undertaking is executed to assist the Purchaser to comply with (b)(5) of the Rule and is delivered for the benefit of the Holders. No other person shall have any right to enforce the provisions hereof or any other rights hereunder.

Section 5. <u>Amendments</u>. Without the consent of any holders of Securities, the Issuer at any time and from time to time may enter into any amendments or changes to this Undertaking for any of the following purposes:

(a) to comply with or conform to any changes in Rule 15c2-12 (whether required or optional);

- (b) to add a dissemination agent for the information required to be provided hereby and to make any necessary or desirable provisions with respect thereto;
- (c) to evidence the succession of another person to the Issuer and the assumption of any such successor of the duties of the Issuer hereunder;
- (d) to add to the duties of the Issuer for the benefit of the Holders, or to surrender any right or power herein conferred upon the Issuer;
- (e) to cure any ambiguity, to correct or supplement any provision hereof which may be inconsistent with any other provision hereof, or to make any other provisions with respect to matters or questions arising under this Undertaking which, in each case, comply with Rule 15c2-12 or Rule 15c2-12 as in effect at the time of such amendment or change;

<u>provided</u> that no such action pursuant to this Section 5 shall adversely affect the interests of the Holders in any material respect. In making such determination, the Issuer shall rely upon an opinion of nationally recognized bond counsel.

Section 6. <u>Termination</u>. This Undertaking shall remain in full force and effect until such time as all principal, redemption premiums, if any, and interest on the Securities shall have been paid in full or the Securities shall have otherwise been paid or legally defeased in accordance with their terms. Upon any such legal defeasance, the Issuer shall provide notice of such defeasance to the EMMA System. Such notice shall state whether the Securities have been defeased to maturity or to redemption and the timing of such maturity or redemption.

Section 7. <u>Undertaking to Constitute Written Agreement or Contract</u>. This Undertaking shall constitute the written agreement or contract for the benefit of Holders of Securities, as contemplated under Rule 15c2-12.

Section 8. <u>Governing Law</u>. This Undertaking shall be governed by the laws of the State of New York determined without regard to principles of conflict of law.

IN WITNESS WHEREOF, the undersigned has duly authorized, executed and delivered this Undertaking as of **September 6**, 2023.

### HERRICKS UNION FREE SCHOOL DISTRICT

By\_\_\_\_

President of the Board of Education