#### PRELIMINARY OFFICIAL STATEMENT DATED NOVEMBER 13, 2023

RATING: See "RATING" herein

### NEW MONEY AND RENEWAL ISSUE BOND ANTICIPATION NOTES

In the opinion of Harris Beach PLLC, Bond Counsel to the Village, under existing statutes, regulations, administrative rulings, and court decisions, and assuming continuing compliance by the Village with its covenants relating to certain requirements contained in the Internal Revenue Code of 1986, as amended (the "Code"), and the accuracy of certain representations made by the Village, interest on the Notes is excluded from gross income of the owners thereof for Federal income tax purposes and is not an "item of tax preference" for purposes of the Federal alternative minimum tax imposed on individuals. However, for tax years beginning after December 31, 2022, interest on the Notes held by certain corporations that are subject to the Federal corporate alternative minimum tax is included in the computation of "adjusted financial statement income" for purposes of the Federal alternative minimum tax imposed on such corporations. Bond Counsel is also of the opinion that under existing statutes interest on the Notes is exempt from personal income taxes imposed by the State of New York and any political subdivision thereof (including The City of New York). No opinion is expressed regarding other Federal or State tax consequences arising with respect to the Notes. See "TAX MATTERS" herein.

The Notes WILL be designated by the Village as "qualified tax-exempt obligations" pursuant to Section 265(b)(3) of the Code.

# VILLAGE OF IRVINGTON WESTCHESTER COUNTY, NEW YORK

# \$7,702,275 BOND ANTICIPATION NOTES, 2023 (the "Notes")

Date of Issue: December 5, 2023 Maturity Date: December 5, 2024

The Notes are general obligations of the Village of Irvington, Westchester County, New York (the "Village"), and will contain a pledge of the faith and credit of the Village for the payment of the principal thereof and interest thereon and, unless paid from other sources, the Notes are payable from ad valorem taxes which may be levied upon all the taxable real property within the Village, subject to certain applicable statutory limitations imposed by Chapter 97 of the New York Laws of 2011, as amended. (See "NATURE OF OBLIGATION-*Tax Levy Limition Law*" herein.)

The Notes are dated their Date of Issue and bear interest from that date until their Maturity Date, at the annual rate(s) as specified by the purchaser(s) of the Notes. The Notes will not be subject to redemption prior to maturity. (See "THE NOTES-Optional Redemption" herein.)

The Notes will be issued in registered form and, at the option of the purchaser, the Notes will be (i) registered in the name of the successful bidder(s) or (ii) registered to Cede & Co., as the partnership nominee for The Depository Trust Company ("DTC") as book- entry notes.

If the Notes are registered in the name of the successful bidder(s), a single note certificate will be issued for those Notes of an issue bearing the same rate of interest in the aggregate principal amount awarded to such purchaser at such interest rate. Principal of and interest on such Notes will be payable in Federal Funds by the Village, at such bank or trust company located and authorized to do business in the State of New York as selected by the successful bidder(s).

DTC will act as Securities Depository for those Notes issued as book-entry notes. Individual purchases of such Notes may be made in book-entry form only, in principal amounts of \$5,000 or integral multiples thereof, except for one necessary odd denomination. Purchasers will not receive certificates representing their ownership interests in the Notes issued as book-entry notes. Payment of the principal of and interest on such Notes will be made by the Village to DTC, which will in turn remit such principal and interest to its participants for subsequent disbursement to the beneficial owners of such Notes as described herein. (See "Book-Entry-Only System" herein.)

The Notes are offered when, as and if issued by the Village subject to the receipt of the final approving opinion of Harris Beach PLLC, New York, New York, Bond Counsel to the Village, and certain other conditions. Capital Markets Advisors, LLC has served as Municipal Advisor to the Village in connection with the issuance of the Notes. It is expected that delivery of the Notes will be made on or about December 5, 2023.

THIS PRELIMINARY OFFICIAL STATEMENT IS IN A FORM DEEMED FINAL BY THE VILLAGE FOR PURPOSES OF SECURITIES AND EXCHANGE COMMISSION RULE 15c2-12 (THE "RULE"). FOR A DESCRIPTION OF THE VILLAGE'S AGREEMENT TO PROVIDE CONTINUING DISCLOSURE FOR THE NOTES AS DESCRIBED IN THE RULE, SEE "CONTINUING DISCLOSURE" HEREIN.

Dated: November \_\_\_, 2023

Brian Smith Mayor

Larry Lonky Deputy Mayor

#### **BOARD OF TRUSTEES**

Arlene Burgos	Trustee
Mitchell Bard	
Larry Ogrodnek	
Lawrence Schopfer	
Katie Bugna	
Marianne Stecich	Village Attorney

#### **BOND COUNSEL**

#### HARRIS BEACH PLLC



#### **MUNICIPAL ADVISOR**



#### CAPITAL MARKETS ADVISORS, LLC

Long Island \* Western New York (516) 274-4504

No dealer, broker, salesman or other person has been authorized by the Village to give any information or to make any representations, other than those contained in this Official Statement and if given or made, such other information or representations must not be relied upon as having been authorized by the foregoing. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Notes by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information set forth herein has been obtained by the Village from sources which are believed to be reliable but it is not guaranteed as to accuracy or completeness. The information and expressions of opinion made herein are subject to change without notice and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the Village since the date hereon.

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#### OFFICIAL STATEMENT

#### VILLAGE OF IRVINGTON WESTCHESTER COUNTY, NEW YORK

#### relating to

# \$7,702,275 BOND ANTICIPATION NOTES, 2023 (the "Notes")

This Official Statement, which includes the cover pages and appendices attached hereto, presents certain information relating to the Village of Irvington, Westchester County, in the State of New York (the "Village", "County", and "State", respectively). It has been prepared by the Village in connection with the sale and delivery of \$7,702,275 Bond Anticipation Notes, 2023 (the "Notes").

All quotations from and summaries and explanations of provisions of the Constitution and laws of the State as well as the acts and proceedings of the Village contained herein do not purport to be complete and are qualified in their entirety by reference to the official compilations thereof and all references to the Notes and the proceedings of the Village relating thereto are qualified in their entirety by reference to the definitive form of the Notes and such proceedings.

#### THE NOTES

#### Description of the Notes

The Notes will be dated and will mature as reflected on the cover page hereof.

The Notes will not be subject to redemption prior to maturity. Interest will be calculated on a 30-day month and 360-day year basis, payable at maturity.

The Notes will be issued in registered form either registered in the name of the successful bidder(s) or registered to Cede & Co., as the partnership nominee for DTC. The Village will act as Paying Agent for the Notes. The Village's contact information is as follows: Katie Bugna, Clerk-Treasurer, 85 Main Street, Irvington, New York 10533, (914) 231-3020, e-mail: kbugna@irvingtonny.gov.

#### Authority for and Purpose of the Notes

The Notes are issued pursuant to the State Constitution and statutes of the State, including among others, the Village Law and the Local Finance Law (Chapter 33-a of the Consolidated Laws of the State) and various bond resolutions adopted by the Board of Trustees of the Village on their respective dates. A portion of the proceeds from the sale of the Notes in the amount of \$5,552,275 together with \$363,475 in available funds, will be used to redeem the Village's outstanding \$5,915,750 Bond Anticipation Notes, 2022 at maturity, issued to finance or refinance the purposes as further described in the table below. The remaining portion of the proceeds from the sale of the Notes in the amount of \$2,150,000 will provide original financing for the purposes also as further described in the table on the following page.

(The remainder of this page has intentionally been left blank.)

Date		Outstanding	Pay	New	Amount to
Authorized	<u>Purpose</u>	<u>Amount</u>	Down	Money	Notes
08/17/20	Acquisition of motor vehicles	\$60,600	\$20,200	\$0	\$40,400
08/17/20	Construction and reconstruction of sidewalks	80,000	10,000	0	70,000
08/17/20	Construction and reconstruction of various building improvements	316,000	39,500	0	276,500
08/17/20	Acquisition of machinery apparatus for construction and maintenance	104,000	8,000	0	96,000
08/17/20	Construction and reconstruction of road improvements	130,000	10,000	0	120,000
08/17/20	Acquisition of fire-fighting apparatus	220,500	12,250	0	208,250
08/17/20	Acquisition, construction and reconstruction of buildings	1,835,400	79,800	0	1,755,600
08/17/20	Acquisition, construction and reconstruction of water improvements	1,087,750	28625	0	1,059,125
08/30/21	Acquisition, construction and reconstruction of water improvements	526,500	13,500	0	513,000
08/30/21	Acquisition of machinery and apparatus for construction and improvements	70,000	5,000	0	65,000
08/15/22	Acquisition of records management system	200,000	40,000	0	160,000
08/15/22	Acquisition, construction and reconstruction of HVAC system	200,000	20,000	0	180,000
08/15/22	Acquisition, construction and reconstruction of improvements to sidewalks and curbs	100,000	10,000	0	90,000
08/15/22	Acquisition of computer equipment	100,000	10,000	0	90,000
08/15/22	Acquisition, construction and reconstruction of road improvements	200,000	13,400	0	186,600
08/15/22	Acquisition, construction and reconstruction of improvements to parks and recreation areas	175,000	11,700	0	163,300
08/15/22	Acquisition of machinery and apparatus for construction and maintenance	450,000	30,000	0	420,000
08/15/22	Acquisition, construction and reconstruction of improvements to the Village water system	60,000	1,500	0	58,500
07/17/23	Reservoir engineering analysis			100,000	100,000
07/17/23	HVAC improvements to Village buildings			450,000	450,000
07/17/23	Sidewalk and curb improvements			120,000	120,000
07/17/23	Improvements to Village buildings			410,000	410,000
07/17/23	Improvements to parks and recreation areas			880,000	880,000
07/17/23	Construction and maintenance apparatus			190,000	<u>190,000</u>
		<u>\$5,915,750</u>	<u>\$363,475</u>	\$2,150,000	<u>\$7,702,275</u>

#### **Optional Redemption**

The Notes will not be subject to redemption prior to maturity.

#### Book-Entry-Only System

The Depository Trust Company ("DTC") will act as securities depository for the Notes issued in book-entry form. The Notes will be issued as fully-registered notes registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered note certificate will be issued for each Note of an issue bearing the same rate of interest and CUSIP number, and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues. and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com and www.dtc.org.

Purchases of the Notes under the DTC system must be made by or through Direct Participants, which will receive a credit for the Notes on DTC's records. The ownership interest of each actual purchaser of each bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Notes are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Notes, except in the event that use of the book-entry system for the Notes is discontinued.

To facilitate subsequent transfers, all Notes deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of the Notes with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Notes; DTC's records reflect only the identity of the Direct Participants to whose accounts such Notes are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of the Securities within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Notes unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the County as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Notes are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on the Notes will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the County, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC or the Village, subject

to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Village, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Notes at any time by giving reasonable notice to the Village. Under such circumstances, in the event that a successor depository is not obtained, bond certificates are required to be printed and delivered.

The Village may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, bond certificates will be printed and delivered to DTC.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the Village believes to be reliable, but the Village takes no responsibility for the accuracy thereof.

Source: The Depository Trust Company

THE INFORMATION CONTAINED IN THE ABOVE SECTION CONCERNING DTC AND DTC'S BOOKENTRY SYSTEM HAS BEEN OBTAINED FROM SAMPLE OFFERING DOCUMENT LANGUAGE SUPPLIED BY DTC, BUT THE VILLAGE TAKES NO RESPONSIBILITY FOR THE ACCURACY THEREOF. IN ADDITION, THE VILLAGE WILL NOT HAVE ANY RESPONSIBILITY OR OBLIGATION TO PARTICIPANTS, TO INDIRECT PARTICIPANTS OR TO ANY BENEFICIAL OWNER WITH RESPECT TO: (I) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC, ANY PARTICIPANT OR ANY INDIRECT PARTICIPANT; (II) THE PAYMENTS BY DTC OR ANY PARTICIPANT OR ANY INDIRECT PARTICIPANT OF ANY AMOUNT WITH RESPECT TO THE PRINCIPAL OF, OR PREMIUM, IF ANY, OR INTEREST ON THE NOTES OR (III) ANY NOTICE WHICH IS PERMITTED OR REQUIRED TO BE GIVEN TO NOTEOWNERS.

THE VILLAGE CANNOT AND DOES NOT GIVE ANY ASSURANCES THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC WILL DISTRIBUTE TO THE BENEFICIAL OWNERS OF THE NOTES (1) PAYMENTS OF PRINCIPAL OF OR INTEREST OR REDEMPTION PREMIUM ON THE NOTES (2) CONFIRMATIONS OF THEIR OWNERSHIP INTERESTS IN THE NOTES OR (3) OTHER NOTICES SENT TO DTC OR CEDE & CO., ITS PARTNERSHIP NOMINEE, AS THE REGISTERED OWNER OF THE NOTES, OR THAT THEY WILL DO SO ON A TIMELY BASIS, OR THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS WILL SERVE AND ACT IN THE MANNER DESCRIBED IN THIS OFFICIAL STATEMENT.

#### **NATURE OF OBLIGATION**

The Notes when duly issued and paid for will constitute a contract between the Village and the holder thereof.

The Notes will be general obligations of the Village and will contain a pledge of the faith and credit of the Village for the payment of the principal thereof and the interest thereon. For the payment of such principal of and interest on the Notes, the Village has the power and statutory authorization to levy ad valorem taxes on all taxable real property in the Village, subject to certain applicable statutory limitations imposed by Chapter 97 of the New York Laws of 2011, as amended (the "Tax Levy Limitation Law") (see "Tax Levy Limitation Law" herein).

Under the Constitution of the State, the Village is required to pledge its faith and credit for the payment of the principal of and interest on the Notes, and the State is specifically precluded from restricting the power of the Village to levy taxes on real estate for the payment of interest on or principal of indebtedness theretofore contracted. However, the Tax Levy Limitation Law imposes a statutory limitation on the Village's power to increase its annual tax levy. As a result, the power of the Village to levy real estate taxes on all the taxable real property within the Village is subject to statutory limitations set forth in Tax Levy Limitation Law, unless the Village complies with certain procedural

requirements to permit the Village to levy certain year-to-year increases in real property taxes. (See "Tax Levy Limitation Law" herein.)

#### Tax Levy Limitation Law

On June 24, 2011, the Tax Levy Limitation Law was signed into law by the Governor of the State. The Tax Levy Limitation Law applies to all local governments, including school districts (with the exception of New York City, Yonkers, Syracuse, Rochester and Buffalo). It also applies to independent special districts and to town and county improvement districts as part of their parent municipalities' tax levies.

The Tax Levy Limitation Law restricts, among other things, the amount of real property taxes (including assessments of certain special improvement districts) that may be levied by or on behalf of a municipality in a particular year, beginning with fiscal years commencing on or after January 1, 2012. Pursuant to the Tax Levy Limitation Law, the tax levy of a municipality cannot increase by more than the lesser of (i) two percent (2%) or (ii) the annual increase in the consumer price index ("CPI"), over the amount of the prior year's tax levy. Certain adjustments would be permitted for taxable real property full valuation increases or changes in physical or quantity growth in the real property base as defined in Section 1220 of the Real Property Tax Law. A municipality may exceed the tax levy limitation for the coming fiscal year only if the governing body of such municipality first enacts, by at least a sixty percent vote of the total voting strength of the board, a local law (resolution in the case of fire districts and certain special districts) to override such limitation for such coming fiscal year only. There are permissible exceptions to the tax levy limitation provided in the Tax Levy Limitation Law, including expenditures made on account of certain tort settlements and certain increases in the average actuarial contribution rates of the New York State and Local Employees' Retirement System, the Police and Fire Retirement System, and the Teachers' Retirement System. (See "Employment Benefit Plans" herein). Municipalities are also permitted to carry forward a certain portion of their unused levy limitation from a prior year. Each municipality, prior to adoption of each fiscal year budget, must submit for review to the State Comptroller any information that is necessary in the calculation of its tax levy for each fiscal year.

The Tax Levy Limitation Law does not contain an exception from the levy limitation for the payment of debt service on either outstanding general obligation debt of municipalities or such debt incurred after the effective rate of the Tax Levy Limitation Law (June 24, 2011).

Article 8 Section 2 of the State Constitution requires every issuer of general obligation notes and bonds in the State to pledge its faith and credit for the payment of the principal thereof and the interest thereon. This has been interpreted by the Court of Appeals, the State's highest court, in Flushing National Bank v. Municipal Assistance Corporation for the City of New York, 40 N.Y.2d 731 (1976), as follows:

"A pledge of the city's faith and credit is both a commitment to pay and a commitment of the city's revenue generating powers to produce the funds to pay. Hence, an obligation containing a pledge of the City's "faith and credit" is secured by a promise both to pay and to use in good faith the city's general revenue powers to produce sufficient funds to pay the principal and interest of the obligation as it becomes due. That is why both words, "faith" and "credit", are used and they are not tautological. That is what the words say and that is what courts have held they mean."

Article 8 Section 12 of the State Constitution specifically provides as follows:

"It shall be the duty of the legislature, subject to the provisions of this constitution, to restrict the power of taxation, assessment, borrowing money, contracting indebtedness, and loaning the credit of counties, cities, towns and villages, so as to prevent abuses in taxation and assessments and in contracting of indebtedness by them. Nothing in this article shall be construed to prevent the legislature from further restricting the powers herein specified of any county, city, town, village or school district to contract indebtedness or to levy taxes on real estate. The legislature shall not, however, restrict the power to levy taxes on real estate for the payment of interest on or principal of indebtedness theretofore contracted."

On the relationship of the Article 8 Section 2 requirement to pledge the faith and credit and the Article 8 Section 12 protection of the levy of real property taxes to pay debt service on bonds subject to the general obligation pledge, the

Court of Appeals in the Flushing National Bank case stated:

"So, too, although the Legislature is given the duty to restrict municipalities in order to prevent abuses in taxation, assessment, and in contracting of indebtedness, it may not constrict the city's power to levy taxes on real estate for the payment of interest on or principal of indebtedness previously contracted....While phrased in permissive language, these provisions, when read together with the requirement of the pledge of faith and credit, express a constitutional imperative: debt obligations must be paid, even if tax limits be exceeded".

In addition, the Court of Appeals in the Flushing National Bank case has held that the payment of debt service on outstanding general obligation bonds and notes takes precedence over fiscal emergencies and the police power of municipalities.

Therefore, while the Tax Levy Limitation Law may constrict an issuer's power to levy real property taxes for the payment of debt service on debt contracted after the effective date of the Tax Levy Limitation Law, it is clear that no statute is able (1) to limit an issuer's pledge of its faith and credit to the payment of any of its general obligation indebtedness or (2) to limit an issuer's levy of real property taxes to pay debt service on general obligation debt contracted prior to the effective date of the Tax Levy Limitation Law. Whether the Constitution grants a municipality authority to treat debt service payments as a constitutional exception to such statutory tax levy limitation outside of any statutorily determined tax levy amount is not clear.

It is possible that the Tax Levy Limitation Law will be subject to judicial review to resolve the constitutional issues raised by its adoption. Although courts in New York have historically been protective of the rights of holders of general obligation debt or political subdivisions, the outcome of any such legal challenge cannot be predicted.

#### SPECIAL PROVISIONS AFFECTING REMEDIES UPON DEFAULT

General Municipal Law Contract Creditors' Provision. Each Note when duly issued and paid for will constitute a contract between the Village and the holder thereof. Under current law, provision is made for contract creditors of the Village to enforce payments upon such contracts, if necessary, through court action. Section 3-a of the General Municipal Law provides, subject to exceptions not pertinent, that the rate of interest to be paid by the Village upon any judgment or accrued claim against it on an amount adjudged due to a creditor shall not exceed nine per centum per annum from the date due to the date of payment. This provision might be construed to have application to the holders of the Notes in the event of a default in the payment of the principal of and interest on the Notes.

**Execution/Attachment of Municipal Property.** As a general rule, property and funds of a municipal corporation serving the public welfare and interest have not been judicially subjected to execution or attachment to satisfy a judgment, although judicial mandates have been issued to officials to appropriate and pay judgments out of certain funds or the proceeds of a tax levy. In accordance with the general rule with respect to municipalities, judgments against the Village may not be enforced by levy and execution against property owned by the Village.

**Authority to File For Municipal Bankruptcy.** The Federal Bankruptcy Code allows public bodies, such as counties, cities, towns and villages, recourse to the protection of a Federal Court for the purpose of adjusting outstanding indebtedness. Section 85.80 of the Local Finance Law contains specific authorization for any municipality in the State or its emergency control board to file a petition under any provision of Federal bankruptcy law for the composition or adjustment of municipal indebtedness.

The State has consented that any municipality in the State may file a petition with the United States District Court or court of bankruptcy under any provision of the laws of the United States, now or hereafter in effect, for the composition or adjustment of municipal indebtedness. Subject to such State consent, under the United States Constitution, Congress has jurisdiction over such matters and has enacted amendments to the existing federal bankruptcy statute, being Chapter 9 thereof, generally to the effect and with the purpose of affording municipal corporations, under certain circumstances, with easier access to judicially approved adjustment of debt, including judicial control over identifiable and unidentifiable creditors.

No current state law purports to create any priority for holders of the Notes should the Village be under the jurisdiction of any court, pursuant to the laws of the United States, now or hereafter in effect, for the composition or adjustment of municipal indebtedness.

The rights of the owners of the Notes to receive interest and principal from the Village could be adversely affected by the restructuring of the Village's debt under Chapter 9 of the Federal Bankruptcy Code. No assurance can be given that any priority of holders of debt obligations issued by the Village (including the Notes) to payment from monies retained in any debt service fund or from other cash resources would be recognized if a petition were filed by or on behalf of the Village under the Federal Bankruptcy Code or pursuant to other subsequently enacted laws relating to creditors' rights; such monies might, under such circumstances, be paid to satisfy the claims of all creditors generally.

Under the Federal Bankruptcy Code, a petition may be filed in the Federal Bankruptcy court by a municipality which is insolvent or unable to meet its debts as they mature. Generally, the filing of such a petition operates as a stay of any proceeding to enforce a claim against the municipality. The Federal Bankruptcy Code also requires that a plan be filed for the adjustment of the municipality's debt, which may modify or alter the rights of creditors and which could be secured. Any plan of adjustment confirmed by the court must be approved by the requisite number of creditors. If confirmed by the bankruptcy court, the plan would be binding upon all creditors affected by it.

**State Debt Moratorium Law.** There are separate State law provisions regarding debt service moratoriums enacted into law in 1975.

At the Extraordinary Session of the State Legislature held in November, 1975, legislation was enacted which purported to suspend the right to commence or continue an action in any court to collect or enforce certain short-term obligations of The City of New York. The effect of such act was to create a three-year moratorium on actions to enforce the payment of such obligations. On November 19, 1976, the Court of Appeals, the State's highest court, declared such act to be invalid on the ground that it violates the provisions of the State Constitution requiring a pledge by such City of its faith and credit for the payment of obligations.

As a result of the Court of Appeals decision in Flushing National Bank v. Municipal Assistance Corporation for the City of New York, 40 N.Y.2d 731 (1976), the constitutionality of that portion of Title 6-A of Article 2 of the Local Finance Law, as described below, enacted at the 1975 Extraordinary Session of the State legislature authorizing any county, city, town or village with respect to which the State has declared a financial emergency to petition the State Supreme Court to stay the enforcement against such municipality of any claim for payment relating to any contract, debt or obligation of the municipality during the emergency period, is subject to doubt. In any event, no such emergency has been declared with respect to the Village.

Right of Municipality or State to Declare a Municipal Financial Emergency and Stay Claims Under State Debt Moratorium Law. The State Legislature is authorized to declare by special act that a state of financial emergency exists in any county, city, town or village. (The provision does not by its terms apply to school districts or fire districts.) In addition, the State Legislature may authorize by special act establishment of an "emergency financial control board" for any county, city, town or village upon determination that such a state of financial emergency exists. Thereafter, unless such special act provides otherwise, a voluntary petition to stay claims may be filed by any such municipality (or by its emergency financial control board in the event said board requests the municipality to petition and the municipality fails to do so within five days thereafter). A petition filed in supreme court in the county in which the municipality is located in accordance with the requirements of Title 6-A of the Local Finance Law ("Title 6-A") effectively prohibits the doing of any act for ninety days in the payment of claims against the municipality, including payment of debt service on outstanding indebtedness.

This includes staying the commencement or continuation of any court proceedings seeking payment of debt service due, the assessment, levy or collection of taxes by or for the municipality or the application of any funds, property, receivables or revenues of the municipality to the payment of debt service. The stay can be vacated under certain circumstances with provisions for the payment of amounts due or overdue upon a demand for payment in accordance with the statutory provisions set forth therein. The filing of a petition may be accompanied with a proposed repayment plan which, upon court order approving the plan, may extend any stay in the payment of claims against the municipality for such "additional period of time as is required to carry out fully all the terms and provisions of the

plan with respect to those creditors who accept the plan or any benefits thereunder." Court approval is conditioned, after a hearing, upon certain findings as provided in Title 6-A.

A proposed plan can be modified prior to court approval or disapproval. After approval, modification is not permissible without court order after a hearing. If not approved, the proposed plan must be amended within ten days or else the stay is vacated and claims, including debt service due or overdue, must be paid. It is at the discretion of the court to permit additional filings of amended plans and continuation of any stay during such time. A stay may be vacated or modified by the court upon motion of any creditor if the court finds after a hearing that the municipality has failed to comply with a material provision of an accepted repayment plan or that due to a "material change in circumstances" the repayment plan is no longer in compliance with statutory requirements.

Once an approved repayment plan has been completed, the court, after a hearing upon motion of any creditor, or a motion of the municipality or its emergency financial control board, will enter an order vacating any stay then in effect and enjoining of creditors who accepted the plan or any benefits thereunder from commencing or continuing any court action, proceeding or other act described in Title 6-A relating to any debt included in the plan.

Title 6-A requires notice to all creditors of each material step in the proceedings. Court determinations adverse to the municipality or its financial emergency control board are appealable as of right to the appellate division in the judicial department in which the court is located and thereafter, if necessary, to the Court of Appeals. Such appeals stay the judgment appealed from and all other actions, special proceedings or acts within the scope of Section 85.30 of Title 6-A pending the hearing and determination of the appeals.

Whether Title 6-A is valid under the Constitutional provisions regarding the payment of debt service is not known. However, based upon the decision in the <u>Flushing National Bank</u> case described above, its validity is subject to doubt.

While the State Legislature has from time to time adopted legislation in response to a municipal fiscal emergency and established public benefit corporations with a broad range of financial control and oversight powers to oversee such municipalities, generally such legislation has provided that the provisions of Title 6-A are not applicable during any period of time that such a public benefit corporation has outstanding indebtedness issued on behalf of such municipality.

Fiscal Stress and State Emergency Financial Control Boards. Pursuant to Article IX Section 2(b)(2) of the State Constitution, any local government in the State may request the intervention of the State in its "property, affairs and government" by a two-thirds vote of the total membership of its legislative body or on request of its chief executive officer concurred by a majority of such membership. This has resulted in the adoption of special acts for the establishment of public benefit corporations with varying degrees of authority to control the finances (including debt issuance) of the cities of Buffalo, Troy and Yonkers and the County of Nassau. The specific authority, powers and composition of the financial control boards established by these acts varies based upon circumstances and needs. Generally, the State legislature has granted such boards the power to approve or disapprove budget and financial plans and to issue debt on behalf of the municipality, as well as to impose wage and/or hiring freezes and approve collective bargaining agreements in certain cases. Implementation is left to the discretion of the board of the public benefit corporation. Such a State financial control board was first established for New York City in 1975. In addition, on a certificate of necessity of the governor reciting facts which in the judgment of governor constitute an emergency requiring enactment of such laws, with the concurrences of two-thirds of the members elected in each house of the State legislature, the State is authorized to intervene in the "property, affairs and governments" of local government units. This occurred in the case of the County of Erie in 2005. The authority of the State to intervene in the financial affairs of local government is further supported by Article VIII, Section 12 of the Constitution, which declares it to be the duty of the State legislature to restrict, subject to other provisions of the Constitution, the power of taxation, assessment, borrowing money and contracting indebtedness and loaning the credit of counties, cities, towns and villages so as to prevent abuses in taxation and assessment and in contracting indebtedness by them.

In 2013, the State established a new state advisory board to assist counties, cities, towns and villages in financial distress. The Financial Restructuring Board for Local Governments (the "FRB"), is authorized to conduct a comprehensive review of the finances and operations of any such municipality deemed by the FRB to be fiscally eligible for its services upon request by resolution of the municipal legislative body and concurrence of its chief executive. The FRB is authorized to make recommendations, but cannot compel improvement of fiscal stability for

management and delivery of municipal services, including shared services opportunities, and is authorized to offer grants and/or loans of up to \$5,000,000 through a Local Government Performance and Efficiency Program to undertake certain recommendations. If a municipality agrees to undertake the FRB recommendations, it will be automatically bound to fulfill the terms in order to receive the aid.

The FRB is also authorized to serve as an alternative arbitration panel for binding arbitration.

Although from time to time there have been proposals for the creation of a statewide financial control board with broad authority over local governments in the State, the FRB does not have emergency financial control board powers to intervene, unlike the public benefit corporations established by special acts as described above.

Several municipalities in the State are presently working with the FRB. The Village has not applied to the FRB and does not reasonably expect to do so in the foreseeable future. School districts and fire districts are not eligible for FRB assistance.

Constitutional Non-Appropriation Provision. There is in the Constitution of the State, Article VIII, Section 2, the following provision relating to the annual appropriation of monies for the payment of due principal of and interest on indebtedness of every county, city, town, village and school district in the State: "If at any time the respective appropriating authorities shall fail to make such appropriations, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to such purposes. The fiscal officer of any county, city, town, village or school district may be required to set aside and apply such revenues as aforesaid at the suit of any holder of obligations issued for any such indebtedness." This constitutes a specific non-exclusive constitutional remedy against a defaulting municipality or school district; however, it does not apply in a context in which monies have been appropriated for debt service but the appropriating authorities decline to use such monies to pay debt service. However, Article VIII, Section 2 of the Constitution of the State also provides that the fiscal officer of any county, city, town, village or school district may be required to set apart and apply such revenues at the suit of any holder of any obligations of indebtedness issued with the pledge of the faith of the credit of such political subdivision. See "General Municipal Law Contract Creditors' Provision" herein.

The Constitutional provision providing for first revenue set asides does not apply to tax anticipation notes, revenue anticipation notes or bond anticipation notes.

**Default Litigation.** In prior years, certain events and legislation affecting a holder's remedies upon default have resulted in litigation. While courts of final jurisdiction have upheld and sustained the rights of bondholders, such courts might hold that future events including financial crises as they may occur in the State and in political subdivisions of the State, require the exercise by the State or its political subdivisions of emergency and police powers to assure the continuation of essential public services prior to the payment of debt service. See "Nature of Obligation" and "State Debt Moratorium Law" herein.

**No Past Due Debt.** No principal of or interest on Village indebtedness is past due. The Village has never defaulted in the payment of the principal of and interest on any indebtedness.

#### MARKET AND RISK FACTORS

The financial and economic condition of the Village as well as the market for the Notes could be affected by a variety of factors, some of which are beyond the Village's control. There can be no assurance that adverse events in the State, and in other jurisdictions in the country including, for example, the seeking by a municipality or large taxable property owner of remedies pursuant to the Federal Bankruptcy Code or otherwise, will not occur which might affect the market price of and the market for the Notes. If a significant default or other financial crisis should occur in the affairs of the State or another jurisdiction, or of any of its agencies or political subdivisions thereby further impairing the acceptability of obligations issued by borrowers within the State, both the ability of the Village to arrange for additional borrowings, and the market for and market value of outstanding debt obligations, including the Notes, could be adversely affected.

Economic impacts from disease outbreaks or similar public health threats could have an adverse impact on the Village's financial condition and operating results. The outbreak of COVID-19, a respiratory disease caused by a new strain of coronavirus, had been declared a pandemic by the World Health Organization on March 11, 2020.

The Village is dependent in part on financial assistance from the State. However, if the State should experience difficulty in borrowing funds in anticipation of the receipt of State taxes and revenues in order to pay State aid to municipalities and counties in the State, including the Village, in any year, the Village may be affected by a delay, until sufficient taxes have been received by the State to make State aid payments to the Village.

In addition, there may be unforeseen adverse events within the Village that affect the market for the Notes, which could result in adverse comment by Moody's Investors Service, Inc. or any other rating agency with respect to the Village's financial situation, or in possible actions by these rating agencies to withdraw, suspend or lower their credit ratings on outstanding indebtedness and obligations of the Village.

Other adverse events within the Village that could affect the market for the Notes include any events which impact upon the Village's ability to eliminate projected budget deficits in future fiscal years; economic trends within the Village; and labor actions by unionized employees of the Village. It is anticipated that the various news media will report on events which occur in the Village and that such media coverage as well as such events could have an impact on the market for, and the market price of the Notes.

#### **CYBERSECURITY**

The Village, like many other public and private entities, relies on technology to conduct its operations. As a recipient and provider of personal, private, or sensitive information, the Village faces multiple cyber threats including, but not limited to, hacking, viruses, malware and other attacks on computer and other sensitive digital networks and systems. To mitigate the risk of business operations impact and/or damage from cyber incidents or cyber-attacks, the Village may invest in various forms of cybersecurity and operational controls; however, no assurances can be given that such security and operational control measures will be completely successful to guard against cyber threats and attacks. The results of any such attack could impact business operations and/or damage Village digital networks and systems and the costs of remedying any such damage could be substantial.

The Village has not been subject to any major cyber attacks; but does carry cybersecurity insurance. The Village also implemented a two-factor authentication system to keep login credentials secure.

### THE STATE COMPTROLLER'S FISCAL STRESS MONITORING SYSTEM AND COMPLIANCE REVIEWS

The New York State Comptroller has reported that New York State's school districts and municipalities are facing significant fiscal challenges. As a result, the Office of the State Comptroller ("OSC") has developed a Fiscal Stress Monitoring System ("FSMS") to provide independent, objectively measured and quantifiable information to school district and municipal officials, taxpayers and policy makers regarding the various levels of fiscal stress under which the State's school districts and municipalities are operating.

The fiscal stress scores are based on financial information submitted as part of each school district's ST-3 report filed with the State Education Department annually, and each municipality's annual report filed with the State Comptroller. Using financial indicators that include year-end fund balance, cash position and patterns of operating deficits, the system creates an overall fiscal stress score which classifies whether a school district or municipality is in "significant fiscal stress", in "moderate fiscal stress," as "susceptible to fiscal stress" or "no designation". Entities that do not accumulate the number of points that would place them in a stress category will receive a financial score but will be classified in a category of "no designation." This classification should not be interpreted to imply that the entity is completely free of fiscal stress conditions. Rather, the entity's financial information, when objectively scored according to the FSMS criteria, did not generate sufficient points to place them in one of the three established stress categories.

The most current applicable report of the State Comptroller, for the fiscal year ending 2022, designated the Village as "Not Filed."

See the State Comptroller's official website for more information on FSMS. Reference to this website implies no warranty of accuracy of information therein.

The financial affairs of the Village are subject to periodic compliance reviews by OSC to ascertain whether the Village has complied with the requirements of various State and federal statutes. The last audit conducted by OSC was released on January 8, 2016. The purpose of the State's audit was to examine the Village's cell tower revenues and the Village's cash disbursements for the period June 1, 2013 through June 30, 2015. The complete report can be obtained from OSC's official website (https://www.osc.state.ny.us/files/local-government/audits/2017-11/lgsa-audit-village-2016-irvington.pdf).

#### **LITIGATION**

The Village is occasionally subject to lawsuits in the ordinary conduct of its affairs. The Village to the best of its knowledge does not believe, however, that such suits, individually or in the aggregate, are likely to have a material adverse effect on the financial condition of the Village.

There are currently pending certiorari proceedings, the results of which could require the payment of future tax refunds by the Village, if existing assessment rolls are modified based on the outcome of the litigation proceedings. However, the amount of these possible refunds cannot be determined at the present time. Any payments resulting from adverse decisions will be funded in the year the payment is made.

#### **TAX MATTERS**

#### Federal Income Taxes

In the opinion of Bond Counsel, based on existing statutes, regulations, administrative rulings and court decisions and assuming compliance by the Village with certain covenants and the accuracy of certain representations, interest on the Notes is excluded from gross income for federal income tax purposes. Bond counsel is of the further opinion that interest on the Notes is not an "item of tax preference" for purposes of the Federal alternative minimum tax on individuals. However, for tax years beginning after December 31, 2022, the Code imposes a federal corporate alternative minimum tax equal to 15 percent of the "adjusted financial statement income" of corporations (other than S corporations, regulated investment companies and real estate investment trusts) having an average annual "adjusted financial statement income" for the 3-taxable-year period ending with the tax year that exceeds \$1,000,000,000. Interest on tax-exempt obligations such as the Notes is included in the computation of a corporation's "adjusted financial statement income".

The Internal Revenue Code of 1986, as amended (the "Code"), imposes various limitations, conditions and other requirements which must be met at and subsequent to the date of issue of the Notes in order that interest on the Notes will be and remain excluded from gross income for federal income tax purposes. Included among these requirements are restrictions on the investment and use of proceeds of the Notes and in certain circumstances, payment of amounts in respect of such proceeds to the United States. Failure to comply with the requirement of the Code may cause interest on the Notes to be includable in gross income for purposes of federal income tax, possibly from the date of issuance of the Notes. The Village has covenanted to comply with certain procedures and it has made certain representations and certifications, designed to assure satisfaction of the requirements of the Code in respect to the Notes. The opinion of Bond Counsel assumes compliance with such covenants and the accuracy, in all material respects, of such representations and certificates.

Prospective purchasers of the Notes should be aware that ownership of the Notes, and the accrual or receipt of interest thereon, may have collateral federal income tax consequences for certain taxpayers, including financial institutions, property and casualty insurance companies, S corporations, certain foreign corporations, individual recipients of

Social Security or Railroad benefits and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry such obligations. Prospective purchasers should consult their tax advisors as to any possible collateral consequences of their ownership of the Notes and their accrual or receipt of interest thereon. Bond Counsel expresses no opinion regarding any such collateral federal income tax consequences.

The Notes **WILL** be designated as "qualified tax-exempt obligations" within the meaning of, and pursuant to Section 265(b)(3) of the Code.

In the opinion of Bond Counsel, interest on the Notes is exempt from personal income taxes imposed by the State or any political subdivision thereof, including the City of New York.

Bond Counsel has not undertaken to determine (or to inform any person) whether any actions taken (or not taken) or events occurring (or not occurring) after the date of issuance and delivery of the Notes may affect the tax status of interest on the Notes.

No assurance can be given that any future legislation, including amendments to the Code or the State income tax laws, regulations, administrative rulings, or court decisions, will not, directly or indirectly, cause interest on the Notes to be subject to Federal or State income taxation, or otherwise prevent bondholders and Noteholders from realizing the full current benefit of the tax status of such interest. Further, no assurance can be given that the introduction or enactment of any such future legislation, or any judicial decision or action of the Internal Revenue Service or any State taxing authority, including, but not limited to, the promulgation of a regulation or ruling, or the selection of the Notes for audit examination, or the course or result of any Internal Revenue Service examination of the Notes or of obligations which present similar tax issues, will not affect the market price or marketability of the Notes. Prospective purchasers of the Notes should consult their own tax advisors regarding the foregoing matters.

All summaries and explanations of provisions of law do not purport to be complete and reference is made to such laws for full and complete statements of their provisions.

ALL PROSPECTIVE PURCHASERS OF THE NOTES SHOULD CONSULT WITH THEIR TAX ADVISORS IN ORDER TO UNDERSTAND THE IMPLICATIONS OF THE CODE AS TO THE TAX CONSEQUENCES OF PURCHASING OR HOLDING THE NOTES.

#### **LEGAL MATTERS**

Legal matters incident to the authorization, issuance and sale of the Notes will be subject to the final approving opinion of Harris Beach PLLC, New York, New York, Bond Counsel to the Village. Such legal opinion will state that in the opinion of Bond Counsel (i) the Notes have been authorized and issued in accordance with the Constitution and statutes of the State of New York and constitute valid and legally binding general obligations of the Village, all the taxable real property within which is subject to the levy of ad valorem taxes to pay the Notes and interest thereon, subject to the certain applicable statutory limitations by Chapter 97 of the New York Laws of 2011, as amended (See "NATURE OF OBLIGATION – Tax Levy Limitation Law" herein); provided, however, that the enforceability (but not the validity) of such Notes may be limited by any applicable existing or future bankruptcy, insolvency or other law (State or Federal) affecting the enforcement of creditors' rights; (ii) under existing statutes, regulations, administrative rulings and court decisions, interest on the Notes is excluded from the gross income of the owners thereof for Federal income tax purposes, is not an "item of tax preference" for purposes of the Federal alternative minimum taxes imposed on individuals, however, for tax years beginning after December 31, 2022, interest on the Notes held by certain corporations that are subject to the Federal corporate alternative minimum tax is included in the computation of "adjusted financial statement income" for purposes of the Federal alternative minimum tax imposed on such corporations; (iii) interest on the Notes is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York); and (iv) based upon Bond Counsel's examination of law and review of the arbitrage and use of proceeds certificate executed by the Village Clerk-Treasurer of the Village pursuant to Section 148 of the Code and the regulations thereunder, the facts, estimates and circumstances as set forth in said arbitrage certificate are sufficient to satisfy the criteria which are necessary under Section 148 of the Code to support the conclusion that the Notes will not be "arbitrage bonds" within the meaning of said section, and no matters have come to Bond Counsel's attention which makes unreasonable or incorrect the representations made in said arbitrage certificate. Bond Counsel expresses no opinion regarding Federal or State income tax consequences arising with respect to the Notes..

Such legal opinions will also state that (i) in rendering the opinions expressed therein, Bond Counsel has assumed the accuracy and truthfulness of all public records, documents and proceedings examined by Bond Counsel which have been executed or certified by public officials acting within the scope of their official capacities, and has not verified the accuracy or truthfulness thereof, and Bond Counsel also has assumed the accuracy of the signatures appearing upon such public records, documents and proceedings and such certifications; (ii) the scope of Bond Counsel's engagement in relation to the issuance of the Notes, as applicable, has extended solely to the examination of the facts and law incident to rendering the opinions expressed therein; (iii) the opinions expressed therein are not intended and should not be construed to express or imply any conclusion that the amount of real property subject to taxation within the boundaries of the Village together with other legally available sources of revenue, if any, will be sufficient to enable the Village to pay the principal of and interest on the Notes as the same become due and payable; (iv) reference should be made to the Official Statement for factual information which, in the judgment of the Village, would materially affect the ability of the Village to pay such principal and interest; and (v) while Bond Counsel has participated in the preparation of the Official Statement, Bond Counsel has not verified the accuracy, completeness or fairness of the factual information contained therein and, accordingly, no opinion is expressed by Bond Counsel as to whether the Village, in connection with the sale of such Notes, has made any untrue statement of a material fact, or omitted to state a material fact necessary in order to make any statements made, in the light of the circumstances under which they were made, not misleading.

#### **DISCLOSURE UNDERTAKING**

#### Disclosure Undertaking for the Notes

This Official Statement is in a form "deemed final" by the Village for the purposes of Securities and Exchange Commission Rule 15c2-12 (the "Rule"). At the time of the delivery of the Notes, the Village will provide an executed copy of its "Continuing Disclosure Certificate" (the "Undertaking"). Said Undertaking will constitute a written agreement or contract of the Village for the benefit of holders of and owners of beneficial interests in the Notes. In accordance with the requirements of Rule 15c2-12, as the same may be amended or officially interpreted from time to time (the "Rule"), promulgated by the Securities and Exchange Commission (the "Commission"), the Village has agreed to provide or cause to be provided, for the benefit of the Beneficial Owners of the Notes, in a timely manner not in excess of ten (10) business days after the occurrence of the event during the period in which the Notes are outstanding, to the Electronic Municipal Market Access ("EMMA") system of the Municipal Securities Rulemaking Board ("MSRB") or any other entity designated or authorized by the Commission to receive reports pursuant to the Rule, notice of the occurrence of any of the following events with respect to the Notes:

(i) principal and interest payment delinquencies; (ii) non-payment related defaults, if material; (iii) unscheduled draws on debt service reserves reflecting financial difficulties; (iv) unscheduled draws on credit enhancements reflecting financial difficulties; (v) substitution of credit or liquidity providers, or their failure to perform; (vi) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices of determinations with respect to the tax status of the Notes, or other material events affecting the tax status of the Notes; (vii) modifications to rights of Noteholders, if material; (viii) Note calls, if material, and tender offers; (ix) defeasances; (x) release, substitution, or sale of property securing repayment of the Notes, if material; (xi) rating changes; (xii) bankruptcy, insolvency, receivership or similar event of the Village; [note to clause (xii): For the purposes of the event identified in clause (xii) above, the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for the Village in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or government authority has assumed jurisdiction over substantially all of the assets or business of the Village, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Village]; (xiii) the consummation of a merger, consolidation, or acquisition involving the Village or the sale of all or substantially all of the assets of the Village, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; (xiv) appointment of a successor or additional trustee or the change of name of a trustee, if material; (xv) incurrence of a financial obligation of the Village, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the Village, any of which affect security holders, if material; and (xvi) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the Village, any of which reflect financial difficulties

Event (c) is included pursuant to a letter from the SEC staff to the National Association of Bond Lawyers, dated September 19, 1995. However, event (c) is not applicable, since no "debt service reserves" will be established for the Note

With respect to event (d) the Village does not undertake to provide any notice with respect to credit enhancement added after the primary offering of the Notes.

The Village may from time to time choose to provide notice of the occurrence of certain other events, in addition to those listed above, if the Village determines that any such other event is material with respect to the Notes; but the Village does not undertake to commit to provide any such notice of the occurrence of any material event except those events listed above or any failure to comply in a timely manner with the requirements of the Rule.

The Village reserves the right to terminate its obligation to provide the aforedescribed notice of material events, as set forth above, if and when the Village no longer remains an obligated person with respect to the Notes within the meaning of the Rule. The Village acknowledges that its undertaking pursuant to the Rule described under this heading is intended to be for the benefit of the holders of the Notes (including holders of beneficial interests in the Notes). The right of holders of the Notes to enforce the provisions of the undertaking will be limited to a right to obtain specific enforcement of the Village's obligations under its material events notices undertaking and any failure by the Village to comply with the provisions of the undertaking will neither be a default with respect to the Notes nor entitle any holder of the Notes to recover monetary damages. A Continuing Disclosure Certificate to this effect shall be provided to the purchaser at closing.

The Village is exempt from filing continuing disclosure under Rule 15c2-12 in connection with the Notes as the Notes have a maturity of eighteen months or less.

#### Compliance History

On October 31, 2019, the Village filed an event notice related to a rating upgrade. On October 31, 2019, Moody's Investors Service upgraded the long-term credit rating assigned to the Village to 'Aa1' from 'Aa2'.

On December 8, 2020, the Village filed a failure to provide event filing information: material event notification of a financial obligation related to \$4,251,000 Bond Anticipation Notes- 2020. The Notes matured on December 8,2021 and carried an interest rate of 1.57%.

On December 7, 2021, the Village filed a material event notification of a financial obligation related to \$4,657,625 Bond Anticipation Notes- 2021. The Notes matured on December 7,2022 and carried an interest rate of 0.40%.

On December 6, 2022, the Village filed a material event notification of a financial obligation related to \$5,915,750 Bond Anticipation Notes- 2022. The Notes will mature on December 6, 2023 and carry an interest rate of 4.01%.

#### **MUNICIPAL ADVISOR**

Capital Markets Advisors, LLC, Hopewell Junction, New York, (the "Municipal Advisor") is an independent municipal advisor registered with the United States Securities and Exchange Commission and the Municipal Securities Rulemaking Board. The Municipal Advisor has served as the independent financial advisor to the Village in connection with this transaction.

In preparing the Official Statement, the Municipal Advisor has relied upon governmental officials, and other sources, who have access to relevant data to provide accurate information for the Official Statement. The Municipal Advisor has not been engaged, nor has it undertaken, to independently verify the accuracy of such information. The Municipal Advisor is not a public accounting firm and has not been engaged by the Village to compile, review, examine or audit any information in the Official Statement in accordance with accounting standards. The Municipal Advisor is not a law firm and does not provide legal advice with respect to this or any debt offerings of the Village. The Municipal Advisor is an independent advisory firm and is not engaged in the business of underwriting, trading or distributing municipal securities or other public securities and therefore will not participate in the underwriting of the Notes.

#### **RATING**

The Village has not applied to Moody's Investors Service, Inc. ("Moody's") for a rating on the Notes.

On October 31, 2019, Moody's upgraded the Village's underlying credit rating to "Aa1" and assigned such rating to the outstanding bonded debt of the Village.

Such rating reflects only the views of such rating agency and any desired explanation of the significance of such rating should be obtained from Moody's at the following address: Moody's Investors Service, 7 World Trade Center at 250 Greenwich Street, New York, New York 10007. There can be no assurance that such rating will continue for any specified period of time or that such rating will not be revised or withdrawn, if in the judgment of Moody's, circumstances so warrant. Any such change or withdrawal of such rating may have an adverse effect on the market price of the Notes or the availability of a secondary market for the Notes. See "MARKET AND RISK FACTORS".

#### **ADDITIONAL INFORMATION**

Additional information may be obtained from Katie Bugna, Village Clerk-Treasurer, 85 Main Street, Irvington, New York 10533, (914) 591-7070, or from the Village's Municipal Advisor, Capital Markets Advisors, LLC, 11 Grace Avenue, Suite 308, Great Neck, New York, (516) 274-4504.

Any statements in this Official Statement involving matters of opinion or estimates, whether or not expressly so stated, are intended as such and not as representations of fact. No representation is made that any of such statements will be realized. This Official Statement is not to be construed as a contract or agreement between the Village and the original purchasers or holders of any of the Notes.

Harris Beach PLLC has not participated in the preparation of the demographic, financial or statistical data contained in this Official Statement, nor verified the accuracy, completeness of fairness thereof, and, accordingly expresses no opinion with respect thereto.

Capital Markets Advisors, LLC may place a copy of this Official Statement on its website at www.capmark.org. Unless this Official Statement specifically indicates otherwise, no statement on such website is included by specific reference or constitutes a part of this Official Statement. Capital Markets Advisors, LLC has prepared such website information for convenience, but no decisions should be made in reliance upon that information. Typographical or other errors may have occurred in converting original source documents to digital format, and neither the Village nor Capital Markets Advisors, LLC assumes any liability or responsibility for errors or omissions on such website. Further, Capital Markets Advisors, LLC and the Village disclaim any duty or obligation either to update or to maintain that information or any responsibility or liability for any damages caused by viruses in the electronic files on the website. Capital Markets Advisors, LLC and the Village also assume no liability or responsibility for any errors or omissions or for any updates to dated website information.

The Village hereby disclaims any obligation to update developments of the various risk factors or to announce publicly any revision to any of the forward-looking statements contained herein or to make corrections to reflect future events or developments except to the extent required by Rule 15c2-12 promulgated by the Securities and Exchange Commission.

The statements contained in this Official Statement and the appendices hereto that are not purely historical are forward-looking statements. Such forward-looking statements can be identified, in some cases, by terminology such as "may," "will," "should," "expects," "intends," "plans," "anticipates," "believes," "estimates," "predicts," "potential," "illustrate," "example," and "continue," or the singular, plural, negative or other derivations of these or other comparable terms. Readers should not place undue reliance on forward-looking statements. All forward-looking statements included in this Official Statement are based on information available to such parties on the date of this Official Statement, and the Village assumes no obligation to update any such forward-looking statements. The forward-looking statements included herein are necessarily based on various assumptions and estimates and are inherently subject to various risks and uncertainties, including, but not limited to, risks and uncertainties relating to the possible invalidity of the underlying assumptions and estimates and possible changes or developments in various important factors. Accordingly, actual results may vary from the projections, forecasts and estimates contained in this Official Statement and such variations may be material.

This Official Statement is submitted only in connection with the sale of the Notes by the Village and may not be reproduced or used in whole or in part for any other purpose.

DATED: November \_\_\_, 2023

VILI	LAGE OF IRVINGTON,
WES	STCHESTER COUNTY, NEW YORK
By:	
-	Katie Bugna
	Treasurer and Chief Fiscal Officer

#### **APPENDIX A**

THE VILLAGE

#### THE VILLAGE

#### **General Information**

The Village encompasses approximately 2.82 square miles and is located along the lower western edge of Westchester County, bordering the Hudson River, about 20 miles north of New York City. The Village is part of the Town of Greenburgh (the "Town") and is adjacent to the Villages of Tarrytown, Dobbs Ferry, Ardsley, and the unincorporated Town of Greenburgh. The population of the Village is 6,460 according to the 2022 U.S. census.

The Village is traversed by New York State Route 9, Interstate 87 (New York State Thruway) and the Saw Mill River Parkway. In addition, commuters are served by Metro-North Railroad, which provides access to New York City via the Hudson Line.

The Village is a suburban community and primarily residential in nature with a large number of residents working in New York City. It is characterized by its tranquil atmosphere, numerous green spaces, and an absence of commercial strip development. It contains an impressive vista of homes, lawns and parks, the old Croton Aqueduct, and many natural scenic resources. It also includes an attractive central business district in full view of the Hudson River.

#### Government

The Village Board is the legislative, appropriating, governing and policy determining body of the Village and consists of four Trustees, elected at large to serve a two year term, plus the Mayor. Each member of the Village Board may serve an unlimited number of terms. The Mayor is the chief executive officer of the Village and is elected for a two year term of office with the right to succeed himself. In addition, the Mayor is a full member of and the presiding officer of the Village Board. The Administrator is the chief operating officer of the Village and is appointed by the Village Board. The Clerk-Treasurer, the chief fiscal officer of the Village, acts as the custodian of the Village's funds and official records and is appointed by the Village Board.

#### **Municipal Services**

The Village provides a number of government services to its residents, including police protection with a force of approximately 23 officers; a local justice court that handles motor vehicle and minor criminal and civil cases; refuse collection and recycling; parks and recreation services, which includes five parks and a community center; highway services and zoning and planning administration. The Village also operates a public library and theater. Services to senior citizens include various special programs to which free transportation is often provided. Residents of the Village receive water services from the Village with water supplied by New York City's water system. Sewer collection and treatment services for the Village are provided by the Westchester County Sewer District. Fire protection is provided by the Village volunteer fire department.

#### **Budgetary Procedure**

Prior to March 1st of each year, the head of each administrative unit must submit to the budget officer an estimate of revenues and expenditures for such unit for the ensuing year. The budget officer, upon completion of the review of the estimates, prepares a tentative budget and files it in the office of the Village Clerk on or before March 20th. On or before March 31st, the Village Clerk presents the tentative budget to the Village Board. On or before April 15th, the Village Board holds a public hearing on the preliminary budget. After the hearing, the Village Board may further alter the preliminary budget, subject to provision of the law. The preliminary budget as submitted or amended is adopted by resolution not later than May 1st. Formal budgetary integration is employed during the year as a management control device for governmental funds. Budgets for governmental funds are adopted on a basis consistent with generally accepted accounting principles.

#### Capital Budget

In conjunction with the adoption of the annual Village Budget, a ten-year capital budget is adopted or amended as necessary. The Village has considered a number of capital projects necessary to be commenced over the next ten years. Based upon priority and fiscal planning, the capital budget has been organized to accomplish the necessary improvements while placing minimal pressure on future operating budgets.

#### **Employees**

The Village has an agreement, which expires May 31, 2024, with the Irvington Police Association, which acts as sole and exclusive negotiating representative for approximately twenty members of the Police Department of the Village, excluding the Chief of Police and Lieutenant.

The Village has an agreement, which expired on May 31, 2023, with the Village of Irvington unit of Westchester, Local 860 of the Civil Service Employees Association, Local 100 American Federation of State, County and Municipal Employees, AFL-CIO, which represents eighteen employees consisting of production and maintenance workers employed by the Village in Public Works, Parks, and Sewer Departments. The parties are currently in negotiations for an updated agreement. As of 11/9/2023 the Village employs 67 full time and 68 regularly scheduled part time employees.

#### **Employee Pension Benefits**

Substantially all employees of the Village are members of the New York State and Local Employees' Retirement System ("ERS") or the New York State and Local Police and Fire Retirement System ("PFRS") (collectively, the "Retirement System" for both ERS and PFRS). The Retirement System is a cost-sharing multiple public employee retirement system. The obligation of employers and employees to contribute and the benefits to employees are governed by the New York State Retirement and Social Security Law (the "Retirement System Law"). The Retirement System offers a wide range of plans and benefits which are related to years of service and final average salary, vesting of retirement benefits, death and disability benefits and optional methods of benefit payments. All benefits generally vest after ten years of credited service. The Retirement System Law generally provides that all participating employers in the Retirement System are jointly and severally liable for any unfunded amounts. Such amounts are collected through annual billings to all participating employers. Generally, all employees, except certain part-time employees, participate in the Retirement System. The Retirement System is non-contributory with respect to members hired prior to July 27, 1976. Members hired on or after January 1, 2010 must contribute toward the costs of retirement programs throughout employment.

On December 10, 2009, a Tier V pension was signed into law. The law is effective for new ERS and PFRS employees hired after January 1, 2010 and before April 2, 2012. Tier V ERS employees contribute 3% of their salaries; however, there is no provision for these contributions to cease after a certain period of service.

On March 16, 2012, Governor Cuomo signed into law a new Tier 6 pension program, effective for new ERS employees hired after April 1, 2012. The Tier 6 legislation provides for increased employee contribution rates of between 3% and 6%, an increase in the retirement age from 62 years to 63 years, a readjustment of the pension multiplier, and a change in the time period for final average salary calculation from 3 years to 5 years. Tier 6 employees will vest in the system after five years of employment and will continue to make employee contributions throughout employment.

The New York State Retirement System has advised the Village that municipalities can elect to make employer contribution payments in December or the following February, as required. If such payments are made in the December prior to the scheduled payment date in February, such payments may be made at a discount amount. The Village opted to make its pension payments in December of the last five years in order to take advantage of the discount.

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The following table presents the amount of payments by the Village to the New York State Retirement Systems for the past five fiscal years, unaudited 2023 and the amounts budgeted for the current fiscal year:

Fiscal Year Ending May 31:	<u>ERS</u>	<u>PFRS</u>
2018	\$625,515	\$758,322
2019	660,492	675,055
2020	610,542	928,908
2021	612,499	852,444
2022	654,340	1,074,112
2023 (Unaudited)	494,149	1,029,815
2024 (Adopted Budget)	475,600	998,478

Source: Audited financial statements of the Village for the fiscal years 2018 through 2022, unaudited 2023 and the 2024 Adopted Budget of the Village.

#### Other Post Employment Benefits

The Village implemented GASB Statement No. 75 ("GASB 75") of the Governmental Accounting Standards Board ("GASB"), which replaces GASB Statement No. 45 as of fiscal year ended May 31, 2019. GASB 75 requires state and local governments to account for and report their costs associated with post-retirement healthcare benefits and other non-pension benefits, known as other post-employment benefits ("OPEB"). GASB 75 generally requires that employers account for and report the annual cost of OPEB and the outstanding obligations and commitments related to OPEB similarly to GASB Statement No. 68 reporting requirements for pensions.

GASB 75 requires state and local governments to measure a defined benefit OPEB plan as the portion of the present value of projected benefit payments to be provided to current active and inactive employees, attributable to past periods of service in order to calculate the total OPEB liability. Total OPEB liability generally is required to be determined through an actuarial valuation using a measurement date that is no earlier than the end of the employer's prior fiscal year and no later than the end of the employer's current fiscal year.

GASB 75 requires that most changes in the OPEB liability be included in OPEB expense in the period of the changes. Based on the results of an actuarial valuation, certain changes in the OPEB liability are required to be included in OPEB expense over current and future years.

The Village's total OPEB liability as of May 31, 2023 was \$38,745,752 using a discount rate of 4.24% and actuarial assumptions and other inputs as described in the Village's Other Postemployment Benefits Report for fiscal year ended May 31, 2023.

Should the Village be required to fund the total OPEB liability, it could have a material adverse impact upon the Village's finances and could force the Village to reduce services, raise taxes or both. At the present time, however, there is no current or planned requirement for the Village to fund its OPEB liability in whole or in part.

At this time, New York State has not developed guidelines for the creation and use of irrevocable trusts for the funding of OPEB. As a result, the Village will continue funding this expenditure on a pay-as-you-go basis.

Legislation has been introduced to create an optional investment pool to help the State and local governments fund retiree health insurance and OPEB. The proposed legislation would authorize the creation of irrevocable OPEB trusts so that the State and its local governments can help fund their OPEB liabilities, establish an OPEB investment fund in the sole custody of the State Comptroller for the investment of OPEB assets of the State and participating eligible local governments, designate the president of the Civil Service Commission as the trustee of the State's OPEB trust and the governing boards as trustee for local governments and allow school districts to transfer certain excess reserve balances to an OPEB trust once it is established. Under the proposed legislation, there would be no limits on how much a local government can deposit into the trust. The Village cannot predict whether such legislation will be enacted into law in the foreseeable future.

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#### FINANCIAL FACTORS

Village finances are operated primarily through the General Fund. All taxes are paid into it and all general operating expenditures are made from it. The Village also has Water, Sewer and Public Library Funds into which all special revenues for these purposes are paid and from which all expenditures are made. The Village's fiscal year begins on June 1 and ends May 31.

#### COVID-19 Stimulus and Uses

On March 11, 2021, the federal government signed into law The American Rescue Plan (ARP) that addresses issues related to the ongoing COVID-19 pandemic. The ARP Act also creates new programs to address continuing pandemic-related crisis and fund recovery efforts and provides significant funding to local governments and school districts in the State. As of the date of this Official Statement, there is still guidance being issued on how and for what these funds can be used. The funds must all be spent by December 31, 2026.

Specifically, eligible uses of the aid include: (i) revenue replacement for the provision of government services to the extent the reduction in revenue is due to the COVID-19 public health emergency relative to revenues collected in the most recent fiscal year prior to the emergency; (ii) premium pay for essential workers; (iii) assistance to small businesses, households, and hard-hit industries, and economic recovery; and (iv) investments in water, sewer and broadband infrastructure. The bill also contains two restrictions on eligible uses: (i) funds cannot be used to directly or indirectly offset tax reductions or delay a tax increase; and (ii) funds cannot be deposited into any pension fund.

The Village received a total of \$663,895.44. The first tranche of funding was received on July 22, 2021 in the amount of \$331,947.73. On July 19, 2022 the Village received the balance of \$331,947.71. The Board of Trustees elected to utilize these funds under the revenue replacement and provision of government services project expenditure subcategory.

#### Revenues

The Village derives its revenues primarily from a tax levy on real property and a County-wide sales tax surcharge. The Village also acquires other revenues in the form of a minimal amount of State aid, local parking fines and permit fees. A summary of such revenues for the last five fiscal years and the amounts budgeted for the current fiscal year are presented in Appendix B.

Historically the Village has had surplus funds from operations. These funds have in part been used to fund, from time to time, during the course of a fiscal year, supplemental appropriations, for Village purposes.

#### General Fund Revenues & Real Property Taxes (including Library Fund Tax Levy)

Fiscal Year Ended May 31	Total <u>Revenues</u> <sup>(1)</sup>	Real Property <u>Taxes</u>	Taxes to Revenues
2018	\$17,489,058	\$13,783,850	78.8%
2019	17,578,727	14,369,039	81.7
2020	18,731,265	14,719,475	78.6
2021	19,928,742	14,947,541	75.0
2022	21,151,535	15,152,267	71.6
2023(Unaudited)	22,384,647	15,318,278	68.4
2024(Adopted Budget)	20,689,469	16,023,864	77.5

#### (1) General Fund.

Source: Audited financial statements of the Village for the fiscal years 2018 through 2022, unaudited 2023 and the 2024 Adopted Budget of the Village.

#### State Aid

The Village receives very limited financial assistance from New York State. In its General Fund for the 2022-2023 fiscal year, approximately 3.0% of the operating revenues of the Village was received in the form of State aid. If in any year the State should not adopt its budget in a timely manner, municipalities and school districts in the State, including the Village, may be affected by a delay in the payment of State aid. There is no assurance that the State appropriation for State aid to municipalities will continue, either pursuant to existing formulas or in any form whatsoever. The State is not constitutionally obligated to maintain or continue such aid. State budgetary restrictions which eliminate or substantially reduce State aid could have an adverse effect upon the Village, requiring either a counterbalancing increase in revenues from other sources to the extent available, or a curtailment of expenditures.

#### **General Fund Revenues & State Aid**

Fiscal Year Ended May 31	Total <u>Revenues</u> <sup>(1)</sup>	State Aid	State Aid to Revenues
2018	\$17,489,058	\$456,739	2.6%
2019	17,578,727	370,020	2.1
2020	18,731,265	371,632	2.0
2021	19,928,742	384,742	1.9
2022	21,151,535	537,161	2.5
2023	22,384,647	672,622	3.0
2024 (Adopted Budget)	20,689,469	379,455	1.8

#### (1) General Fund.

Source: Audited financial statements of the Village for the fiscal years 2018 through 2022, unaudited 2023 and the 2024 Adopted Budget of the Village.

#### Financial Statements and Accounting Procedures

The financial statements of the Village are audited each year by an independent certified public accounting firm. The last such audit covers the fiscal year ended May 31, 2022. The Village has retained the firm of PKF O'Connor Davies, LLP, Certified Public Accountants, to audit its financial statements for the fiscal year ended May 31, 2023. The fiscal year 2023 audit is currently in draft form and the Village expects to publish the audit before December 31, 2023. Appendix B, attached hereto, presents excerpts from the Village's most recent audited reports covering the last five fiscal years and unaudited 2023. In addition, the Village is subject to audit by the State Comptroller to review compliance with legal requirements and the rules and regulations established by the State.

All Governmental Funds and Expendable Trust Funds are accounted for using the modified accrual basis of accounting. Under this basis of accounting, revenues are recorded when measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period Material revenues that are accrued include payments that are earned or expended during the current year and are subsequently received after the end of the fiscal year, such as sales tax, mortgage tax, franchise fees and insurance reimbursements. If expenditures are the prime factor for determining eligibility, revenues from federal and state grants are accrued when the expenditure is made. Account groups, which do not represent funds, are used to record fixed assets and long-term obligations that are not accounted for in a specific fund.

#### Village Investment Policy

Pursuant to the statutes of the State of New York, the Village is permitted to invest only in the following investments: obligations of the United State of America; obligations guaranteed by agencies of the United States of America where the payment of principal and interest is guaranteed by the United States of America; obligations of the State of New York; with the approval of the New York State Comptroller, tax anticipation notes and revenue anticipation notes issued by any New York municipality or district corporation, other than the Village; obligations of New York public benefit corporations which are made lawful investments in which the Village may invest pursuant to another provision of law; certain certificates of participation issued in

connection with installment purchase contracts entered into on behalf of political subdivisions of the State of New York pursuant to Section 109-b(10) of the General Municipal Law; and, in the case of Village moneys held in certain reserve funds established pursuant to law, obligations issued by the Village. These statutes further require that all bank deposits, in excess of the amount insured under the Federal Deposit Insurance Act, are required to be secured in accordance with the provisions of and subject to the limitations of Section 10 of the General Municipal Law.

The Village has an adopted investment policy which complies with the above statutes.

#### TAX INFORMATION

#### Tax Limit

The Constitution limits the amount that may be raised by the Village ad valorem tax levy on real estate in any fiscal year to two per centum (2%) of the five-year average full valuation of taxable real estate of the Village plus the amounts required for principal and interest on all capital indebtedness and current appropriations for certain capital purposes. See "Tax Levy Limit Law", herein.

#### **Computation of Constitutional Taxing Power**

Fiscal Year Ending May 31: 2024						
Five Year Average Full Valuation       \$1,932,220,980         Tax Limit - 2% thereof       38,644,420         Additions to Tax Limit       0         Total Village Taxing Power       38,644,420         Less: Tax Levy       16,023,864         Add: Exclusions       1,759,650         Constitutional Tax Margin       \$24,380,206						
		Trend of Valu	<u>iations</u>			
Fiscal Years Ending May 31:	<u>2020</u>	<u>2021</u>	<u>2022</u>		<u>2023</u> <u>202</u>	<u>24</u>
Assessed Valuation State Equalization Rate % Full Valuation	\$1,899,803,414 100.00% \$1,899,803,414	\$1,910,253,580 100.00% \$1,910,253,580	\$1,892,806,586 100.00% \$1,892,806,586	\$1,915,174 100 \$1,915,174	.00% 100.00	%
	<u>Tax R</u>	ates, Levies and C	Collection Record			
Fiscal Years Ending May 31:	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	
Tax Rate - per \$1,000 Assessed Valuation	\$ 7.8147	\$ 7.8147	\$ 7.9709	\$7.9709	\$7.8430	
Tax Levy and Tax Collections Total Levy	14,846,300	14,927,980	15,087,402	15,265,672	16,023,864	
Less: Collections During Year Total Uncollected Taxes End of Year	14,792,274 54,026	14,874,254 53,726	15,023,545 63,857	15,215,851 49,821	8,773,392 <sup>1</sup> 7,250,472	
Tax Collection Performance	99.00%	99.64%	99.57%	99.67%	54.75%	

<sup>&</sup>lt;sup>1</sup>Based on the first half collection. Second half due 12/31/23.

#### Larger Taxable Properties for 2023-2024

		Assessed
<u>Name</u>	<u>Type</u>	<u>Valuation</u>
Consolidated Edison Co.	Utility	\$38,417,700
Bridge Street Commercial	Office Building	32,849,500
Hudson House Tenants Corp.	Co-op	16,675,128
Half Moon Co-op Apts. North	Co-op	15,558,413
Stanford Bridge LLC	Office Building	15,684,700
Woodbrook Gardens Corp.	Co-op	15,037,070
Half Moon Co-op Apts. South	Co-op	12,533,866
Berdar Equities LLC	Commercial	9,692,900
120 North Broadway	Tenants	9,035,800
SCF APEG Holdings LLC	Tenants	8,584,900
Total		\$174,069,977

#### Tax Collection Procedure

The Village collects its own taxes in two installments during the months of June and December without penalty. All past due taxes are subject to a 5% penalty the first month and 1% penalty each month (or any portion thereof) thereafter.

All uncollected taxes delinquent in excess of one year are fully reserved.

#### Property Tax Cap

The current fiscal year represents the eighth year since the adoption of the Tax Levy Limitation Law. The Village tax levy has been significantly below the tax cap limit in each year and has not exceeded the cap since inception. See "Tax Levy Limitation Law" herein)

#### VILLAGE INDEBTEDNESS

#### Constitutional and Statutory Requirements

The New York State Constitution limits the power of the Village (and other municipalities and school districts of the State) to issue obligations and to otherwise contract indebtedness. Such constitutional limitations in summary form, and as generally applicable to the Village and the Bonds, include the following:

**Purpose and Pledge.** The Village may contract indebtedness only for a Village purpose and shall pledge its faith and credit for the payment of principal thereof and interest thereon.

Subject to certain exceptions, the Village shall not give or loan any money or property to or in aid of any individual or private corporation or private undertaking or give or loan its credit to or in aid of any of the foregoing or any public corporation.

The State Legislature is prohibited by a specific constitutional provision from restricting the power of the Village to levy taxes on real estate for the payment of interest on or principal of indebtedness theretofore contracted.

General. The Village is further subject to constitutional limitation by the general constitutionally imposed duty on the State Legislature to restrict the power of taxation and contracting indebtedness to prevent abuses in the exercise of such powers; however, as has been noted under "Nature of Obligation", the State Legislature is prohibited by a specific constitutional provision from restricting the power of the Village to levy taxes on real estate for the payment of interest on or principal of indebtedness theretofore contracted.

**Payment and Maturity**. Except for certain short-term indebtedness contracted in anticipation of taxes or to be paid within three fiscal years, indebtedness shall be paid in annual installments commencing no later than two years after the date such indebtedness shall have been contracted and ending no later than the period of probable usefulness of the object or purpose or, in the alternative, the weighted average period of probable usefulness of the several purposes, for which it is contracted, as determined by statute. No installment may be more than fifty per centum in excess of the smallest prior installment, unless the Village has authorized the issuance of indebtedness having substantially level or declining annual debt service. The Village is required to provide an annual appropriation for the payment of interest due during the year on its indebtedness and for the amounts required in such year for amortization and redemption of its serial bonds or such required annual payments on its notes.

#### Statutory Procedure

In general, the State Legislature has authorized the power and procedure for the Village to borrow and incur indebtedness by the enactment of the Local Finance Law, subject, of course, to the constitutional provisions set forth above. The power to spend money, however, generally derives from other law, including the Village Law and the General Municipal Law.

Pursuant to the Local Finance Law, the Village authorizes the incurrence of indebtedness, including bonds and bond anticipation notes issued in anticipation of such bonds, by the adoption of a resolution, approved by at least two-thirds of the members of the Village Board, the finance board of the Village. Certain such resolutions may be subject to permissive referendum, or may be submitted to the Village voters at the discretion of the Village Board.

The Local Finance Law also provides for a twenty-day statute of limitations after publication of a bond resolution (in summary or in full), together with a statutory notice which, in effect, estops thereafter legal challenges to the validity of obligations authorized by such bond resolution, except for alleged constitutional violations. The Village has complied with such procedure for the validation of the bond resolutions adopted in connection with this issuance. Each bond resolution usually authorizes the construction, acquisition or installation of the object or purpose to be financed, sets forth the plan of financing and specifies the maximum maturity of the bonds subject to the legal (Constitution, Local Finance Law and case law) restrictions relating to the period of probable usefulness with respect thereto.

Each bond resolution also authorizes the issuance of bond anticipation notes prior to the issuance of serial bonds. Statutory law in New York permits notes to be renewed each year provided that principal is amortized and provided that such renewals do not (with certain exceptions) extend more than five years beyond the original date of borrowing. However, notes issued in anticipation of the sale of serial bonds for assessable improvements are not subject to such five year limit and may be renewed subject to annual reductions of principal for the entire period of probable usefulness of the purpose for which such notes were originally issued. (See "Payment and Maturity" under "Constitutional Requirements.")

In addition, under each bond resolution, the Village Board may delegate the power to issue and sell bonds and notes to the Village Treasurer, the chief fiscal officer of the Village.

In general, the Local Finance Law contains similar provisions providing the Village with power to issue general obligation revenue anticipation notes, tax anticipation notes, capital notes, deficiency notes and budget notes.

#### Constitutional Debt-Contracting Limitation

The Village has the power to contract indebtedness for any Village purpose so long as the outstanding principal amount thereof shall not exceed seven per centum of the average full valuation of taxable real estate of the Village, subject to certain enumerated exclusions and deductions such as water and revenue producing facilities and cash or appropriations for current debt service. The constitutional method for determining average full valuation is by taking the assessed valuation of taxable real estate for the last five completed assessment rolls and applying thereto the ratio which such assessed valuation bears to the full valuation as determined by the State Board of Real Property Services. The Legislature is also required to prescribe the manner by which such ratio shall be determined by such authority. Average full valuation is determined by taking the sum of the full valuations of the last five completed assessment rolls and dividing such sum by five.

#### Computation of Debt Limit

The following table sets forth the calculation of the Village's debt limit as of May 31, 2024.

Fiscal Years	Assessed	State	Full
Ending May 31:	<u>Valuation</u>	Equalization Rate	<u>Valuation</u>
2024	\$2,043,066,691	100.00%	\$2,043,066,691
2023	1,915,174,628	100.00	1,915,174,628
2022	1,892,806,586	100.00	1,892,806,586
2021	1,910,253,580	100.00	1,910,253,580
2020	1,899,803,414	100.00	1,899,803,414
Total Five-Ye	ar Full Valuations		\$9,661,104,899
Five Year Ave	erage Full Valuation		1,932,220,980
Debt Limit (7'	% of Average Full Valuatio	n)	135,255,469

#### Long-Term Debt Service Schedule

The following table sets forth the annual debt service requirements on all outstanding Village bonds, excluding the Bonds. This includes all Village long term general obligation debt regardless of the source of payment.

Fiscal Year Ending May 31st	Principal	Interest	Total Principal
2024 <sup>(1)</sup>	\$935,000	\$400,132	\$1,335,131
2025	935,000	361,522	1,296,522
2026	960,000	321,256	1,281,256
2027	990,000	279,569	1,269,569
2028	945,000	237,975	1,182,975
2029	900,000	197,600	1,097,600
2030	905,000	160,625	1,065,625
2031	885,000	126,825	1,011,825
2032	905,000	99,619	1,004,619
2033	925,000	78,066	1,003,066
2034	940,000	55,553	995,553
2035	955,000	32,106	987,106
2036	800,000	10,000	810,000
Totals:	\$11,980,000	\$2,360,848	\$14,340,847

<sup>(1)</sup> For entire fiscal year.

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#### **Debt Statement Summary**

The following is a summary of the Village's Debt Limit, Total Net Indebtedness and Debt Contracting Margin as of November 13, 2023.

Debt Limit			\$135,255,469
Outstanding Indebtedness:\$11,045,000Bonds\$1915,750			
Total Inclusions	\$16,90	60,750	
Exclusions: Appropriations Total Exclusions	<u>\$</u>	0 0	
Total Net Indebtedness			\$16,960,750
Debt Contracting Margin			<u>\$118,294,719</u>
Percent Debt Contracting Power Exhausted			12.5%

#### Authorized but Unissued Obligations

Following the issuance of the Notes, the Village does not currently have any authorized but unissued debt.

#### **Direct and Overlapping Indebtedness**

The real property taxpayers of the Village are responsible for a proportionate share of outstanding debt obligations of the County, as well as the Town of Greenburgh and the Irvington Union Free School District. Such taxpayers' share of this overlapping debt is based upon the amount of the Village's equalized property values taken as a percentage of each separate units' total values. The following table sets forth both the total outstanding principal amount of debt issued by the Village and the approximate magnitude of the burden on taxable property in the Village of the debt issued and outstanding by such overlapping entities.

#### **Statement of Direct and Overlapping Indebtedness**

Gross Direct Indebtedness Exclusions and Deductions				\$ <u>16,960,750</u> 0
Net Direct Indebtedness				<u>\$16,960,750</u>
Overlapping Debt				
	Net Debt		Village's	Applicable Total
<u>Issuer</u>	Outstanding	As of	<u>Share</u>	<u>Indebtedness</u>
County of Westchester	\$1,048,159,721	$12\overline{/31/22}$	0.86%	\$ 9,014,174
Town of Greenburgh	79,464,000	09/13/23	8.38%	6,659,083
Irvington UFSD	37,080,000	06/30/22	58.28%	21,610,224
Total Net Overlapping Debt Total Net Direct Debt Total Net Direct and Overlap	pping Debt			\$37,283,481 16,960,750 \$54,244,231

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#### ECONOMIC AND DEMOGRAPHIC DATA

#### **Population Characteristics**

In the past, the Village's population has shown the following trends:

	<u>2000</u>	<u>2010</u>	<u>2020</u>	2022
New York State	18,976,457	19,378,102	20,201,249	19,677,151
Westchester County	923,459	949,113	1,004,457	990,427
Village of Irvington	6,631	6,420	6,652	6,460

Source: US Census Bureau and 2014-2019 American Community Survey 5-Year Estimates.

#### Comparative Income Data

	<u>Village</u>	<u>County</u>	<u>State</u>
Per Capita Income (\$)	87,354	61,830	43,208
Median Family Income (\$)	184,732	105,387	75,157

Source: 2017-2021 American Community Survey 5-Year Estimates.

#### **Employment and Unemployment**

The following tables provide information concerning employment and unemployment in the Town, County, and State. Data provided below is not necessarily representative of the Village.

### Civilian Labor Force (Thousands)

	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	2022
Town	48,900	48,900	47,600	47,900	49,700
County	484,300	484,400	478,000	480,100	496,400
State	9.574.700	9.514.400	9.289.200	9.441.500	9,617,000

Source: New York State Department of Labor, Bureau of Labor Statistics. Information not seasonally adjusted.

#### **Unemployment Rate Statistics**

Unemployment statistics are not available for the Village as such. The smallest area for which such statistics are available (which includes the Village) is Westchester County. The information set forth below with respect to Westchester County is included for informational purposes only. It should not be implied from the inclusion of such data in this Official Statement that the Village is necessarily representative of Westchester County, or vice versa.

#### **Yearly Average Unemployment Rates**

<u>Year</u>	<u>Town</u>	<b>County</b>	State
2018	3.4%	3.9%	4.1%
2019	3.2	3.6	3.8
2020	6.8	8.0	9.9
2021	4.0	4.8	6.9
2022	2.7	3.1	4.3

Source: New York State Department of Labor, Bureau of Labor Statistics. Information not seasonally adjusted.

#### **Monthly Unemployment Rates**

<u>Month</u>	Town	<u>County</u>	State
January 2023	3.1%	3.5%	4.6%
February	2.9	3.5	4.5
March	2.6	2.9	4.0
April	2.1	2.3	3.7
May	2.6	2.8	3.8
June	2.8	3.0	4.2
July	2.8	3.1	4.1
August	3.1	3.5	4.4
September	3.0	3.2	4.0

Source: New York State Department of Labor, Bureau of Labor Statistics. Information not seasonally adjusted.

#### APPENDIX B

#### SUMMARY OF FINANCIAL STATEMENTS AND BUDGETS

Adopted Budgets - General Fund Fiscal Year ending May 31:

Year Ended May 31:	2022-2023	2023-2024	
	Adopted	Adopted	
	Budget	Budget	
REVENUES			
Real Property Taxes	15,265,672	16,023,864	
Other Tax Items	76,000	81,000	
Non-Property Taxes	1,745,000	1,895,000	
Departmental Income	1,066,900	1,049,500	
Use of Money and Property	259,000	382,450	
Licenses and Permits	331,200	511,200	
Fines and Forfeitures	150,000	140,000	
Sale of Property and			
Compensation for Loss	1,000	1,000	
State Aid	379,455	379,455	
Appropriated Fund Balance	175,000	226,000	
Total Revenues	\$19,449,227	\$20,689,469	
<u>EXPENDITURES</u>			
General Government Support	2,779,379	2,866,799	
Public Safety	4,656,312	4,933,699	
Transportation	1,597,314	1,573,953	
Economic Opportunity and Development	32,000	36,350	
Culture & Recreation	2,201,485	2,163,653	
Home & Community Services	1,035,953	1,138,106	
Employee Benefits	5,092,076	5,553,592	
Transfers	1,863,430	1,916,290	
Bond Anticipation Notes	191,278	507,027	
Total Expenditures	\$19,449,227	\$20,689,469	

Source: Adopted budgets of the Village of Irvington.

Balance Sheet General Fund Fiscal Year Ended May 31:

			DRAFT
As of May 31:	2021	2022	2023
A G G T T G			
ASSETS	¢5 270 104	¢11.104.272	67 204 007
Cash and Cash Equivalents	\$5,378,184	\$11,194,272	\$7,204,087
Investments	10,494,406	4,947,528	9,223,551
Taxes Receivable	300,141	270,742	237,132
Other Receivables:	440.000	2-11	400.000
Accounts	113,278	374,571	498,273
State and Federal aid	250,647	41,109	4,063
Due from Other Governments	535,187	564,259	508,970
Advances to Other Funds	0	0	0
Leases	0	0	2,411,369
Prepaid Expenses	0	9,945	542,641
TOTAL ASSETS	\$17,071,843	\$17,402,426	\$20,630,086
LIABILITIES			
Accounts Payable	327,479	480,218	242,039
Accrued liabilities	102,586	145,807	124,218
Deposits Payable	64,145	99,372	114,230
Due to Other Funds	7,659,930	7,903,407	7,776,860
Unearned Revenues	148,295	269,402	379,565
Due to Retirement Systems	403,949	370,235	487,034
Deferred Tax Revenues	277,352	214,335	2,563,750
TOTAL LIABILITIES	8,983,736	9,482,776	11,687,696
FUND BALANCES			
Nonspendable	0	9,945	558,498
Restricted	908,995	851,020	821,406
Assigned	603,691	521,913	533,958
Unassigned	6,575,421	6,536,772	7,028,528
TOTAL FUND BALANCES	8,088,107	7,919,650	8,942,390
TOTAL LIABILITIES AND FUND BALANCES_	\$17,071,843	\$17,402,426	\$20,630,086

Source: Annual audited financial statements and draft 2023 financial statements of the Village of Irvington. Summary itself not audited.

Statement of Revenues, Expenditures and Changes in Fund Balance General Fund Fiscal Year Ended May 31:

						DRAFT
Year Ended May 31:	2018	2019	2020	2021	2022	2023
REVENUES						
Real Property Taxes	\$13,783,850	\$13,457,520	\$14,719,475	\$14,947,541	\$15,152,267	\$15,318,278
Other Property Tax Items	70,228	79,636	88,195	120,762	86,001	107,862
Non-Property Taxes	1,303,061	1,318,086	1,541,019	1,854,829	1,891,204	2,008,252
Departmental Income	1,021,070	1,385,500	1,018,941	1,092,186	1,623,373	1,933,406
Use of Money and Property	236,602	357,650	380,637	342,422	362,916	760,846
Net Change in Fair Value of Investments	57,675	1,112	52,041	172,084	(50,670)	(29,139)
Licenses and Permits	348,093	394,684	389,509	642,929	850,628	560,156
Fines and Forfeitures	182,605	132,992	99,347	28,337	146,710	133,950
Sale of Property and						
Compensation for Loss	13,272	43,131	20,548	37,306	65,487	35,873
State Aid	456,739	370,020	371,632	384,207	537,161	672,622
Federal Aid	0	0	0	270,083	450,417	908,779
Miscellaneous	15,863	38,396	49,921	36,056	36,041	(26,238)
Total Revenues	17,489,058	17,578,727	18,731,265	19,928,742	21,151,535	22,384,647
EXPENDITURES						
General Government Support	2,269,260	2,328,046	2,067,348	2,214,389	2,199,518	2,425,963
Public Safety	4,235,602	4,613,275	4,588,486	5,163,506	6,511,794	6,154,412
Transportation	1,347,305	1,408,852	1,541,992	1,615,953	1,597,359	1,761,225
Economic Opportunity & Development	265,859	295,006	280,075	142,301	281,675	362,620
Culture & Recreation	1,512,175	1,619,231	1,494,753	1,140,387	1,658,772	1,893,904
Home & Community Services	836,935	812,556	862,358	938,888	902,969	1,109,834
Debt Service	0	64,875	154,612	0	47,640	11,528
Employee Benefits	4,730,915	4,570,701	4,449,221	4,679,774	4,936,203	5,119,581
Total Expenditures	15,198,051	15,712,542	15,438,845	15,895,198	18,135,930	18,839,067
Excess of Revenues over						
(under) expenditures	2,291,007	1,866,185	3,292,420	4,033,544	3,015,605	3,545,580
Other Financing Sources (Uses):						
Insurance Recoveries	64,999	21,197	90,138	107,185	273,024	118,857
Operating Transfers In	0	18,141	0	9,829	32,775	58,958
Operating Transfers Out	(2,399,102)	(2,045,497)	(2,639,858)	(2,853,892)	(3,489,861)	(2,700,655)
Total Other Financing Sources (Uses)	(2,334,103)	(2,006,159)	(2,549,720)	(2,736,878)	(3,184,062)	(2,522,840)
Excess of Revenues and Other						
Sources Over (Under)						
Expenditures an Other Uses	(43,096)	(139,974)	742,700	1,296,666	(168,457)	1,022,740
Fund Balance Beginning of Year	7,443,266	6,188,715	6,048,741	6,791,441	8,088,107	7,919,650
Change in Accounting Principle	0	0	0	0	0	0
Prior Period Adjustment	(1,211,455)	0	0	0	0	0
Fund Balance End of Year	\$6,188,715	\$6,048,741	\$6,791,441	\$8,088,107	\$7,919,650	\$8,942,390

Source: Annual audited financial statements and draft 2023 financial statements of the Village of Irvington.

Summary itself not audited.

Special Revenue Funds General Fund Fiscal Year Ended May 31:

Year Ended May 31:	2018	2019	2020	2021	2022	DRAFT 2023
WATER FUND						
Balance Beginning of Year	(\$274,165)	(\$330,559)	\$103,264	\$299,372	\$293,453	\$253,611
Revenues	2,201,565	2,650,156	2,295,763	2,562,208	2,539,970	2,704,027
Expenditures	2,257,959	2,216,333	2,099,655	2,568,127	2,579,812	2,707,770
Balance End of Year	(\$330,559)	\$103,264	\$299,372	\$293,453	\$253,611	\$249,868
SEWER FUND						
Balance Beginning of Year	\$87,525	\$63,629	\$55,637	\$22,605	\$34,047	\$14,239
Revenues	146,843	150,406	163,320	178,437	162,221	186,261
Expenditures	170,739	158,398	196,352	166,995	182,029	198,796
Balance End of Year	\$63,629	\$55,637	\$22,605	\$34,047	\$14,239	\$1,704
PUBLIC LIBRARY FUND						
Balance Beginning of Year	\$94,928	\$55,611	\$71,837	\$101,437	\$210,948	\$259,125
Revenues	853,218	947,283	991,197	998,473	1,025,454	1,044,058
Expenditures	892,535	931,057	961,597	888,962	977,277	1,059,347
Balance End of Year	\$55,611	\$71,837	\$101,437	\$210,948	\$259,125	\$243,836
DEBT SERVICE FUND						
Balance Beginning of Year	\$551,214	\$435,658	\$411,333	\$1,182,459	\$1,256,485	\$1,165,912
Revenues	1,788,892	1,525,272	2,199,776	2,204,216	1,349,052	1,205,644
Expenditures	1,904,448	1,549,597	1,428,650	2,130,190	1,439,625	1,346,725
Balance End of Year	\$435,658	\$411,333	\$1,182,459	\$1,256,485	\$1,165,912	\$1,024,831

Source: Annual audited financial statements and draft 2023 financial statements of the Village of Irvington.

Summary itself not audited.

#### APPENDIX C

#### **AUDITED FINANCIAL STATEMENTS**

FOR THE FISCAL YEAR ENDED May 31, 2022\*

# CAN BE ACCESSED ON THE ELECTRONIC MUNICIPAL MARKET ACCESS ("EMMA") WEBSITE OF THE MUNICIPAL SECURITIES RULEMAKING BOARD ("MSRB") AT THE FOLLOWING LINK:

https://emma.msrb.org/P21685124.pdf

The audited financial statements referenced above are hereby incorporated into this Official Statement.

<sup>\*</sup> PKF O'Connor Davies, LLP, Certified Public Accountants has not commented on or approved this Official Statement, has not been requested to perform any procedures on the information in its included report since its date and has not been asked to consent to the inclusion of its report in this Official Statement.