# PRELIMINARY OFFICIAL STATEMENT DATED MARCH 7, 2024

NEW ISSUE BOOK-ENTRY-ONLY BONDS RATING: SEE "RATING" HEREIN SERIAL BONDS

In the opinion of Norton Rose Fulbright US LLP, New York, New York, Bond Counsel, assuming continuous compliance with certain covenants described herein, interest on the Bonds will be excludable from gross income for federal income tax purposes under existing law, and interest on the Bonds will not be subject to the alternative minimum tax on individuals. In the further opinion of Bond Counsel, under existing law interest on the Bonds is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York). See "TAX MATTERS" herein for a description of the opinion of Bond Counsel and certain other tax consequences.

The Town WILL designate the Bonds as "qualified tax-exempt obligations" under Section 265(b)(3) of the Internal Revenue Code of 1986.

# TOWN OF LEWISBORO WESTCHESTER COUNTY, NEW YORK

\$5,001,100\*
PUBLIC IMPROVEMENT (SERIAL) BONDS, 2024
(the "Bonds")

**DATED: Date of Delivery** 

**MATURITY DATES: April 1, 2025 – 2043** 

The Bonds are general obligations of the Town of Lewisboro, in the County of Westchester, New York (the "Town"), and will contain a pledge of the faith and credit of the Town for the payment of the principal thereof and interest thereon and, unless paid from other sources, the Bonds are payable from ad valorem taxes which may be levied upon all the taxable real property within the Town, without limitation as to rate or amount, subject to the statutory limitations imposed by Chapter 97 of the New York Laws of 2011, as amended. (See "The Tax Levy Limit Law" herein).

The Bonds are dated their Date of Delivery and will bear interest from that date until maturity at the annual rate or rates as specified by the purchaser of the Bonds, payable semiannually on April 1 and October 1 in each year until maturity, commencing April 1, 2025. The Bonds shall mature on April 1 each year in the principal amounts specified on the inside cover page hereof. The Bonds will be subject to redemption prior to maturity. (See "Optional Redemption" herein).

DTC will act as Securities Depository for the Bonds issued as book-entry bonds. Individual purchases of such Bonds may be made in book-entry form only, in principal amounts of \$5,000 or integral multiples thereof, except for one necessary odd denomination. Purchasers will not receive certificates representing their ownership interests in the Bonds issued as book-entry bonds. Payment of the principal of and interest on such Bonds will be made by the Town to DTC, which will in turn remit such principal and interest to its participants for subsequent disbursement to the beneficial owners of such Bonds as described herein. (See "DESCRIPTION OF BOOK-ENTRY SYSTEM" herein.)

Capital Markets Advisors, LLC has served as the Municipal Advisor to the Town in connection with the issuance of the Bonds.

The Bonds are offered when, as and if issued and received by the purchaser and subject to the receipt of the unqualified legal opinion as to the validity of the Bonds of Norton Rose Fulbright US LLP, New York, New York, Bond Counsel. It is anticipated that the Bonds will be available for delivery through the facilities of DTC on or about April 11, 2024.

THIS PRELIMINARY OFFICIAL STATEMENT IS IN A FORM DEEMED FINAL BY THE TOWN FOR PURPOSES OF SECURITIES AND EXCHANGE COMMISSION RULE 15c2-12 (THE "RULE"). EXCEPT FOR CERTAIN INFORMATION THAT HAS BEEN OMITTED HEREFROM IN ACCORDANCE WITH SAID RULE AND THAT WILL BE SUPPLIED WHEN THIS PRELIMINARY OFFICIAL STATEMENT IS UPDATED FOLLOWING THE SALE OF THE BONDS HEREIN DESCRIBED, THIS PRELIMINARY OFFICIAL STATEMENT WILL BE SO UPDATED UPON REQUEST OF THE SUCCESSFUL BIDDER. THE TOWN WILL COVENANT IN AN UNDERTAKING TO PROVIDE CONTINUING DISCLOSURE WITH RESPECT TO THE BONDS AS DEFINED IN THE RULE (SEE "DISCLOSURE UNDERTAKING" HEREIN.)

Dated: March \_\_\_, 2024

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<sup>\*</sup>Preliminary, subject to change.

The Bonds will mature on April 1 in each of the years, subject to prior redemption, as set forth below:

		Interest					Interest		
Year	Amount*	<u>Rate</u>	<u>Yield</u>	CUSIP***	Year	Amount*	Rate	<u>Yield</u>	CUSIP***
2025	\$126,100	%	%		2035**	\$270,000	%	%	
2026	210,000				2036**	275,000			
2027	215,000				2037**	285,000			
2028	220,000				2038**	295,000			
2029	230,000				2039**	305,000			
2030	235,000				2040**	315,000			
2031	240,000				2041**	325,000			
2032	250,000				2042**	340,000			
2033**	255,000				2043**	350,000			
2034**	260,000								

<sup>\*</sup> The principal maturities of the Bonds are subject to adjustment following their sale, pursuant to the terms of the accompanying Notice of Sale to achieve substantially level or declining annual debt service as provided in the Local Finance Law.

<sup>\*\*</sup> Subject to optional redemption prior to maturity as described herein.

<sup>\*\*\*</sup> CUSIP® is a registered trademark of the American Bankers Association. CUSIP Global Services is managed on behalf of the American Bankers Association by FactSet Research Systems Inc. Copyright© 2022 CUSIP Global Services. All rights reserved. CUSIP® data herein is provided by CUSIP Global Services, an independent company not affiliated with the Town and is included solely for the convenience of the owners of the Bonds. The Town is not responsible for the selection or uses of the CUSIP number, and no representation is made as to its correctness on the Bonds or as indicated above. The CUSIP number is subject to being changed after the issuance of the Bonds as a result of various subsequent actions including, but not limited to, a refunding in whole or in part of the Bonds or as a result of the procurement of secondary market portfolio insurance or other similar enhancement by investors that is applicable to all or a portion of the Bonds.

# TOWN OF LEWISBORO WESTCHESTER COUNTY, NEW YORK

# **TOWN BOARD**

# **Tony Gonçalves Supervisor**

Andrea Rendo	Council Member
Mary Shah	Council Member
Richard Sklarin	Council Member
Daniel Welsh	Council Member
Janet Donohue	Town Clerk
Janet Donohue  Deirdre Casper	

# **BOND COUNSEL**

Norton Rose Fulbright US LLP New York, New York

# INDEPENDENT AUDITORS

PKF O'Connor Davies, LLP Harrison, New York

**MUNICIPAL ADVISOR** 



Capital Markets Advisors, LLC Hudson Valley \* Long Island \* Southern Tier \* Western New York (516) 570-0340 No person has been authorized by the Town of Lewisboro to give any information or to make any representations not contained in this Official Statement and, if given or made, such other information or representations must not be relied upon as having been authorized. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information, estimates, and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there have been no changes in the affairs of the Town of Lewisboro since the date hereof.

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# **OFFICIAL STATEMENT**

# TOWN OF LEWISBORO WESTCHESTER COUNTY, NEW YORK

# relating to

# \$5,001,100\* PUBLIC IMPROVEMENT (SERIAL) BONDS, 2024 (the "Bonds")

This Official Statement, including the cover page and appendices hereto, presents certain information relating to the Town of Lewisboro in the County of Westchester, State of New York (the "Town," "County" and "State," respectively) in connection with the sale of \$5,001,100\* Public Improvement (Serial) Bonds, 2023 (the "Bonds").

The factors affecting the Town's financial condition and the Bonds are described throughout this Official Statement. Inasmuch as many of these factors, including economic and demographic factors, are complex and may influence the Town's tax base, revenues, and expenditures, this Official Statement should be read in its entirety.

All quotations from and summaries and explanations of provisions of the Constitution and laws of the State and acts and proceedings of the Town contained herein do not purport to be complete and are qualified in their entirety by reference to the official compilations thereof and all references to the Bonds and the proceedings of the Town relating thereto are qualified in their entirety by reference to the definitive form of the Bonds and such proceedings.

#### THE BONDS

# Description of the Bonds

The Bonds will be dated their Date of Delivery and will bear interest from that date until maturity, payable semiannually on April 1 and October 1 in each year until maturity, commencing April 1, 2025. The Bonds shall mature on April 1 each year in the principal amounts specified on the inside cover page hereof. The Bonds will be subject to redemption prior to maturity. (See "Optional Redemption" herein).

The record payment date for the payment of principal of and interest on the Bonds is the fifteenth day of the calendar month preceding each interest payment date.

# Authority for and Purpose of the Bonds

The Bonds are issued pursuant to the State Constitution and statutes of the State, including among others, the Town Law and the New York Local Finance Law, and other proceedings and determinations relating thereto, including bond resolutions adopted by the Town Board (the "Board") on various dates, authorizing the issuance of bonds to finance the various objects or purposes of the Town listed on the following page.

The proceeds from the sale of the Bonds in the amount of \$3,034,100, together with \$164,100 in available funds, will be used to redeem the Town's \$3,198,200 Bond Anticipation Notes, 2023 which mature on April 12, 2024. The proceeds from the sale of the Bonds in the amount of \$1,967,000 will be used to provide original financing as described in the table on the following page.

<sup>\*</sup>Preliminary, subject to change.

Original Issue Date	Purpose	Amount Outstanding	Paydown	New Money	Amount of the Bonds
0=110100		4.500.000		Φ	<b>\$514.000</b>
07/18/03	Oakridge Water District	\$530,000	\$16,000	\$ 0	\$514,000
04/17/19	Oakridge Water Facility Upgrades	469,600	4,800	0	464,800
04/17/19	Trucks and Vehicles	398,300	27,800	0	370,500
04/17/19	Road Resurfacing	151,300	10,600	0	140,700
04/17/19	Building Renovations	61,000	8,900	0	52,100
04/15/20	Software	10,000	5,000	0	5,000
04/15/20	Trucks and Vehicles	451,000	28,000	0	423,000
04/15/20	Parks and Facilities Improvements	150,000	9,000	0	141,000
04/14/21	Field Maintenance Vehicles	12,000	4,000	0	8,000
04/14/21	Various Park Improvements	413,000	23,000	0	390,000
04/14/21	Resurfacing of Town Roads	171,000	9,000	0	162,000
04/14/21	Trucks and Vehicles	325,000	18,000	0	307,000
04/12/23	Acquisition of Trucks and	56,000	0	0	56,000
	Equipment	, in the second second			,
04/11/24	Acquisition of Highway Truck (Salt & Plow)	0	0	279,000	279,000
04/11/24	Clean Water - PFAS Treatment	0	0	930,000	930,000
04/11/24	Acquisition of Dump Truck	Ŏ	Õ	128,000	128,000
04/11/24	Purchase of AED's & Outdoor	0	0	30,000	30,000
	Cabinets	·	•	,	,
04/11/24	Pool Bathhouse Improvements	0	0	600,000	600,000
		\$3,198,200	\$164,100	\$1,967,000	\$5,001,100

# **Optional Redemption**

The Bonds maturing on or before April 1, 2032 are not subject to redemption prior to maturity. The Bonds maturing on or after April 1, 2033 will be subject to redemption prior to maturity, at the option of the Town, on any date on or after April 1, 2032, in whole or in part, and if in part in any order of their maturity and in any amount within a maturity (selected by lot within a maturity), at the redemption price equal to the principal amount of the Bonds to be redeemed, plus accrued interest to the date of redemption.

The Town may select the maturities of the Bonds to be redeemed and the amount to be redeemed of each maturity selected, as the Town shall determine to be in the best interest of the Town at the time of such redemption. If less than all of the Bonds of any maturity are to be redeemed prior to maturity, the particular Bonds of such maturity to be redeemed shall be selected by the Town by lot in any customary manner of selection as determined by the Town's Commissioner of Finance. Notice of such call for redemption shall be given by mailing such notice to the registered owner not less than thirty (30) days prior to such date. Notice of redemption having been given as aforesaid, the Bonds so called for redemption shall, on the date of redemption set forth in such call for redemption, become due and payable, together with accrued interest to such redemption date, and interest shall cease to be paid thereon after such redemption date.

# Nature of the Obligation

The Bonds when duly issued and paid for will constitute a contract between the Town and the holders thereof.

The Bonds will be general obligations of the Town and will contain a pledge of the faith and credit of the Town for the payment of the principal thereof and the interest thereon. For the payment of such principal of and interest on the Bonds, the Town has the power and statutory authorization to levy ad valorem taxes on all taxable real property in the Town, subject to certain statutory limitations imposed by the Tax Levy Limit Law. (See "Tax Levy Limit Law" herein.)

Under the Constitution of the State, the Town is required to pledge its faith and credit for the payment of the principal of and interest on the Bonds, and the State is specifically precluded from restricting the power of the Town to levy taxes on real estate for the payment of interest on or principal of indebtedness theretofore contracted. However, the Tax Levy Limit Law imposes a statutory limitation on the Town's power to increase its annual tax levy. As a result,

the power of the Town to levy real estate taxes on all the taxable real property within the Town is subject to statutory limitations set forth in the Tax Levy Limit Law, unless the Town complies with certain procedural requirements to permit the Town to levy certain year-to-year increases in real property taxes. (See "Tax Levy Limit Law" herein.)

# **DESCRIPTION OF BOOK-ENTRY SYSTEM**

The Depository Trust Company ("DTC") will act as securities depository for the Bonds issued in book-entry form. The Bonds will be issued as fully-registered bonds registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered bond certificate will be issued for each maturity of the Bonds and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com and www.dtc.org.

Purchases of the Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each bond or note ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of the Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of the securities within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Town as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds in accordance with their respective holdings shown on DTC's records. Payments by the Town to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC or the Town, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Town, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the Town. Under such circumstances, in the event that a successor depository is not obtained, bond certificates are required to be printed and delivered.

The Town may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, bond and note certificates will be printed and delivered to DTC.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the Town believes to be reliable, but the Town takes no responsibility for the accuracy thereof.

Source: The Depository Trust Company

#### **REMEDIES UPON DEFAULT**

The following description of factors affecting the possible enforcement of remedies upon a default by the Town is not intended to constitute legal advice and is not a substitute for obtaining the advice of counsel on such matters. Factors governing the availability of remedies against the Town are complex and the obligations of the Town, under certain circumstances, might not be enforced precisely as written.

General Municipal Law Contract Creditors' Provision. Each Bond when duly issued and paid for will constitute a contract between the Town and the purchaser. Such contracts, if not honored, would generally be enforceable through court action. Section 3-a of the General Municipal Law provides, subject to exceptions not pertinent, that the rate of interest to be paid by the Town upon any judgment or accrued claim against it on an amount adjudged due to a creditor shall not exceed nine per centum per annum from the date due to the date of payment. This provision might apply if there were a default in the payment of the principal of and interest on the Bonds.

**Unavailability of Remedies of Levy and Attachment.** As a general rule, property and funds of a municipal corporation serving the public welfare and interest have not been judicially subjected to execution or attachment to satisfy a judgment, although judicial mandates have been issued to officials to appropriate and pay judgments out of certain funds or the proceeds of a tax levy. Under the general rule with respect to municipalities, judgments against the Town may not be enforced by levy and execution against property owned by the Town.

Constitutional Non-Appropriation Provision. The Constitution of the State, Article VIII, Section 2, contains the following provision relating to the annual appropriation of monies for the payment of principal of and interest on indebtedness of every county, city, town, village and school district in the State: "If at any time the respective appropriating authorities shall fail to make such appropriations, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to such purposes. The fiscal officer of any county, city, town, village or school district may be required to set aside and apply such revenues as aforesaid at the suit of any owner of

obligations issued for any such indebtedness." If the Town were to fail to make a required appropriation, however, the ability of affected owners of Town indebtedness to enforce this provision as written could be compromised or eliminated as described below under "Bankruptcy", "State Debt Moratorium Law" and "Possible Priority of Continuation of Essential Public Services".

**Bankruptcy.** The Federal Bankruptcy Code allows municipalities, such as the Town, recourse to the protection of a Federal Court for the purpose of adjusting outstanding indebtedness. Should the Town file for relief under the Federal Bankruptcy Code there could be adverse effects on the owners of the Bonds.

The State, in Section 85.80 of the Local Finance Law, has authorized any municipality in the State to file a petition with the United States District Court or court of bankruptcy under any provision of the laws of the United States, now or hereafter in effect, for the composition or adjustment of municipal indebtedness. Congress has enacted such a law in the form of the Federal Bankruptcy Code. Given the authority established in the aforesaid Section 85.80 of the Local Finance Law, the Federal Bankruptcy Code, under certain circumstances, can provide municipalities in New York with easier access to judicially approved adjustment of debt and can permit judicial control over identifiable and unidentifiable creditors.

Under the United States Constitution, Federal law is supreme and may be enforced irrespective of contrary state law. Accordingly, proceedings in accordance with the Federal Bankruptcy Code could result in an allocation of funds that fails to honor the faith and credit pledge required by the State Constitution.

No current State law purports to create any collateral or priority for owners of the Bonds should the Town be under the jurisdiction of any court, pursuant to the laws of the United States, now or hereafter in effect, for the composition or adjustment of municipal indebtedness. The Bonds could be deemed unsecured obligations of the Town in a bankruptcy case.

Under the Federal Bankruptcy Code, a petition may be filed in the Federal Bankruptcy court by a municipality that is insolvent, which generally means the municipality is unable to meet its debts as they mature. Generally, the filing of such a petition operates as a stay of any proceeding to enforce a claim against the municipality. The Federal Bankruptcy Code also requires that a plan be filed for the adjustment of the municipality's debt, which may modify or alter the rights of creditors. Any plan of adjustment can be confirmed by the court over the objections of creditors if the plan is found to be "fair and equitable" and in the "best interests of creditors." The Town may be able, without the consent and over the objection of owners of the Bonds, to impair and alter the terms and provisions of the Bonds, including the payment terms, interest rates, maturity dates, and payment sources, as long as the bankruptcy court finds that the alterations are "fair and equitable." If confirmed by the bankruptcy court, the plan would be binding upon all creditors affected by it.

The rights of the owners of the Bonds to receive interest and principal from the Town and the enforceability of the Town's faith and credit pledge to pay such interest and principal could be adversely affected by the restructuring of the Town's debt under Chapter 9 of the Federal Bankruptcy Code. No assurance can be given that any priority of owners of debt obligations issued by the Town (including the Bonds) to payment from monies retained in any fund or from other sources would be recognized if a petition were filed by or on behalf of the Town under the Federal Bankruptcy Code. Such monies might, under such circumstances, be paid to satisfy the claims of all creditors generally, or might even be directed to satisfy other claims instead of being paid to the owners of the Bonds.

Regardless of any specific adverse determinations in a bankruptcy proceeding of the Town, the fact of such a bankruptcy proceeding could have an adverse effect on the liquidity and market value of the Bonds.

**State Debt Moratorium Law.** Unless the Federal Bankruptcy Code or other Federal Law applies, as described above, enforcement of the rights of Bond owners will generally be governed by State law. In 1975, a general State law debt service moratorium statute was enacted.

Under that legislation, the right to commence or continue an action in any court to collect or enforce certain short-term obligations of The City of New York was suspended. The effect of such act was to create a three-year moratorium on actions to enforce the payment of such obligations. On November 19, 1976, in Flushing National Bank v. Municipal Assistance Corporation for the City of New York, 40 N.Y.2d 731, the Court of Appeals, the State's highest court,

declared such act to be invalid on the ground that it violates the provisions of the State Constitution requiring a pledge by such City of its faith and credit for the payment of obligations. Accordingly, State legislation materially limiting the timing or manner of actions to enforce the faith and credit pledge against an issuer of general obligation debt (including that portion of Title 6-A of Article 2 of the Local Finance Law enacted in 1975 authorizing any municipality in a State-declared financial emergency period to petition to stay the enforcement against such municipality of any claim for payment relating to any contract, debt or obligation of the municipality) could be determined to conflict with the State Constitution and may not be enforceable.

The State Constitutional provision providing for first revenue set asides applies to the payment of interest on all indebtedness and to the payment of principal payments or bonds, but does not apply to payment of principal due on tax anticipation notes, revenue anticipation notes or bond anticipation notes.

**Possible Priority of Continuation of Essential Public Services.** In prior years, certain events and legislation affecting an owner's remedies upon default have resulted in litigation. While courts of final jurisdiction have upheld and sustained the rights of note or bond owners, such courts might hold that future events, including financial crises as they may occur in the State and in political subdivisions of the State, require the exercise by the State or its political subdivisions of emergency and police powers to assure the continuation of essential public services prior to the payment of debt service.

**No Past Due Debt.** No principal of or interest on Town indebtedness is past due. The Town has never defaulted in the payment of the principal of and interest on any indebtedness.

# RISK FACTORS

There are certain potential risks associated with an investment in the Bonds, and investors should be thoroughly familiar with this Official Statement, including its appendices, in order to make an informed investment decision. Investors should consider, in particular, the following factors:

The Town's credit rating could be affected by circumstances beyond the Town's control. Economic conditions such as the rate of unemployment and inflation, termination of commercial operations by corporate taxpayers and employers, as well as natural catastrophes, could adversely affect the assessed valuation of Town property and its ability to maintain fund balances and other statistical indices commensurate with its current credit rating. As a consequence, a decline in the Town's credit rating could adversely affect the market value of the Bonds.

If and when an owner of any of the Bonds should elect to sell all or a part of the Bonds prior to maturity, there can be no assurance that a market will have been established, maintained and continue in existence for the purchase and sale of any of those Bonds. The market value of the Bonds is dependent upon the ability of the holder to potentially incur a capital loss if such Bonds are sold prior to their maturity.

There can be no assurance that adverse events including, for example, the seeking by another municipality in the State or elsewhere of remedies pursuant to the Federal Bankruptcy Act or otherwise, will not occur which might affect the market price of and the market for the Bonds. In particular, if a significant default or other financial crisis should occur in the affairs of the State or any of its municipalities, public authorities or other political subdivisions thereby possibly further impairing the acceptability of obligations issued by those entities, both the ability of the Town to arrange for additional borrowing(s) as well as the market for and market value of outstanding debt obligations, including the Bonds, could be adversely affected.

The Town is dependent in part upon financial assistance from the State in the form of State aid as well as grants and loans to be received ("State Aid"). The Town's receipt of State Aid may be delayed as a result of the State's failure to adopt its budget timely and/or to appropriate State Aid to municipalities and school districts. The availability of such monies and the timeliness of such payment may also be affected by a delay in the adoption of the State budget, the impact to the State's economy and financial condition due to the novel coronavirus ("COVID-19") outbreak and other circumstances, including State fiscal stress. Should the Town fail to receive all or a portion of the amounts of State Aid expected to be received from the State in the amounts and at the times anticipated, occasioned by a delay in the payment of such moneys or by a reduction in State Aid or its elimination, the Town is authorized pursuant to the

Local Finance Law ("LFL") to provide operating funds by borrowing in anticipation of the receipt of such uncollected State Aid, however, there can be no assurance that, in such event, the Town will have market access for any such borrowing on a cost effective basis. The elimination of or any substantial reduction in State Aid would likely have a materially adverse effect upon the Town requiring either a counterbalancing increase in revenues from other sources to the extent available or a curtailment of expenditures. (See "State Aid" herein.)

In addition, in some recent years, the Town's receipt of State Aid was delayed as a result of the County's delay in disseminating State Aid to cities within its borders, including the Town. If the County should further delay payments to the municipalities within its borders, including the Town, in this year or future years, the Town may be affected by such a delay.

Future amendments to applicable statutes whether enacted by the State or the United States of America affecting the treatment of interest paid on municipal obligations, including the Bonds, for income taxation purposes could have an adverse effect on the market value of the Bonds (See "Tax Matters" herein).

The enactment of the Tax Levy Limit Law, which imposes a tax levy limitation upon municipalities, school districts and fire districts in the State, including the Town, without providing exclusion for debt service on obligations issued by municipalities and fire districts, may affect the market price and/or marketability for the Bonds. (See "Tax Levy Limit Law" herein.)

Federal or State legislation imposing new or increased mandatory expenditures by municipalities, school districts and fire districts in the State, including the Town could impair the financial condition of such entities, including the Town and the ability of such entities, including the Town to pay debt service on their respective obligations.

# **LITIGATION**

The Town, in common with other municipalities, receives numerous notices of claims for money damages arising from false arrest, property damage or personal injury. Of the claims currently pending, none are expected to have a material effect on the financial position of the Town if adversely settled.

The Town is also defendant in various claims by taxpayers for redetermination of assessed valuation and special franchises. The settlement of such claims could result in the payment of refunds by the Town. However, the amount of the possible refunds cannot be determined at the present time. Any payments resulting from such claims will be funded in the year the payment is made.

**Risk Management.** The Town purchases various conventional insurance policies to reduce its exposure to loss. The general liability, law enforcement and public official's liability policies maintained provide coverage up to \$1 million per occurrence. The Town also maintains an umbrella liability policy which provides coverage up to \$10 million per occurrence.

The Town provides long term disability coverage through an insurance company that insures the wages of each employee covered under the policy. Disability benefits usually commence on the first day after the 45th calendar day of the employee's disability. Until that point the employee has to use accumulated sick leave days.

Workers' compensation coverage is secured at statutory levels. However, the Town will pay two thirds of an employee's salary for the first week and supplement workers compensation up to two-thirds of an employee's salary for each week thereafter.

The Town, along with other municipal entities, participates in the New York State Health Insurance Program ("NYSHIP").

**Contingencies.** The Town participates in various Federal grant programs. These programs may be subject to program compliance audits pursuant to the Single Audit Act. The amount of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the Town anticipates such amounts, if any, to be immaterial.

**Tax Certiorari Matters.** The Town is also a party to various tax certiorari proceedings instituted under Article 7 of the Real Property Tax Law. In these actions, taxpayers (including two of the Town's ten largest taxpayers) claim that their current real property assessment is excessive and ask that such assessment be reduced. Generally, tax claims request a refund of taxes applicable to the alleged over assessment. Claims of this nature are filed continuously and some cases may not be settled for several years or more. It is not unusual for certain taxpayers to have multiple pending claims affecting a period of years. For the years ended December 31, 2019 through 2023, the Town paid \$0 in tax refunds. For the year ending December 31, 2024, as of March 7, 2024, the Town has paid \$0 in tax refunds.

It is not possible to provide an estimate of the Town's ultimate financial exposure but historically certiorari settlements have resulted in assessment reductions that were for amounts less than the original claim. Moreover, these claims are frequently settled without a provision for tax refunds.

#### **CYBERSECURITY**

The Town, like many other public and private entities, relies on technology to conduct its operations. As a recipient and provider of personal, private, or sensitive information, the Town faces multiple cyber threats including, but not limited to, hacking, viruses, malware and other attacks on computer and other sensitive digital networks and systems. To mitigate the risk of business operations impact and/or damage from cyber incidents or cyber-attacks, the Town invests in various forms of cybersecurity and operational controls; however, no assurances can be given that such security and operational control measures will be completely successful to guard against cyber threats and attacks. The results of any such attack could impact business operations and/or damage Town digital networks and systems and the costs of remedying any such damage could be substantial.

# **TAX MATTERS**

# Tax Exemption

The delivery of the Bonds is subject to the opinion of Bond Counsel to the effect that interest on the Bonds for federal income tax purposes (1) will be excludable from gross income, as defined in Section 61 of the Internal Revenue Code of 1986, as amended to the date of such opinion (the "Code"), pursuant to Section 103 of the Code and existing regulations, published rulings, and court decisions, and (2) will not be an item of tax preference for purposes of the alternative minimum tax on individuals. The statutes, regulations, rulings, and court decisions on which such opinion is based are subject to change.

In rendering the foregoing opinions, Bond Counsel will rely upon representations and certifications of the Town made in a certificate (the "Tax Certificate") dated the date of delivery of the Bonds pertaining to the use, expenditure, and investment of the proceeds of the Bonds and will assume continuing compliance by the Town with the provisions of the Tax Certificate subsequent to the issuance of the Bonds. The Tax Certificate contains covenants by the Town with respect to, among other matters, the use of the proceeds of the Bonds and the facilities financed therewith by persons other than state or local governmental units, the manner in which the proceeds of the Bonds are to be invested, the periodic calculation and payment to the United States Treasury of arbitrage "profits" from the investment of proceeds, and the reporting of certain information to the United States Treasury. Failure to comply with any of these covenants may cause interest on the Bonds to be includable in the gross income of the owners thereof from the date of the issuance.

Bond Counsel's opinion is not a guarantee of a result, but represents its legal judgment based upon its review of existing statutes, regulations, published rulings and court decisions and the representations and covenants of the Town described above. No ruling has been sought from the Internal Revenue Service (the "IRS") with respect to the matters addressed in the opinion of Bond Counsel, and Bond Counsel's opinion is not binding on the IRS. The IRS has an ongoing program of auditing the tax-exempt status of the interest on tax-exempt obligations. If an audit of the Bonds is commenced, under current procedures the IRS is likely to treat the Town as the "taxpayer," and the owners of the Bonds would have no right to participate in the audit process. In responding to or defending an audit of the tax-exempt status of the interest on the Bonds, the Town may have different or conflicting interests from the owners of the Bonds.

Public awareness of any future audit of the Bonds could adversely affect the value and liquidity of the Bonds during the pendency of the audit, regardless of its ultimate outcome.

In the opinion of Bond Counsel, under existing law interest on the Bonds is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York).

Except as described above, Bond Counsel expresses no opinion with respect to any federal, state or local tax consequences under present law, or proposed legislation, resulting from the receipt or accrual of interest on, or the acquisition or disposition of, the Bonds. Prospective purchasers of the Bonds should be aware that the ownership of tax-exempt obligations such as the Bonds may result in collateral federal tax consequences to, among others, financial institutions, life insurance companies, property and casualty insurance companies, certain foreign corporations doing business in the United States, S corporations with subchapter C earnings and profits, individual recipients of Social Security or Railroad Retirement benefits, individuals otherwise qualifying for the earned income tax credit, owners of an interest in a financial asset securitization investment trust (FASIT), corporations subject to the alternative minimum tax on adjusted financial statement income, and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry, or who have paid or incurred certain expenses allocable to, tax-exempt obligations. Prospective purchasers should consult their own tax advisors as to the applicability of these consequences to their particular circumstances.

Existing law may change so as to reduce or eliminate the benefit to holders of the Bonds of the exclusion of interest thereon from gross income for federal income tax purposes. Proposed legislative or administrative action, whether or not taken, could also affect the value and marketability of the Bonds. Prospective purchasers of the Bonds should consult with their own tax advisors with respect to any proposed changes in tax law.

# Tax Accounting Treatment of Discount and Premium on Certain Bonds

The initial public offering price of certain Bonds (the "Discount Bonds") may be less than the amount payable on such Bonds at maturity. An amount equal to the difference between the initial public offering price of a Discount Bond (assuming that a substantial amount of the Discount Bonds of that maturity are sold to the public at such price) and the amount payable at maturity constitutes original issue discount to the initial purchaser of such Discount Bond. A portion of such original issue discount allocable to the holding period of such Discount Bond by the initial purchaser will, upon the disposition of such Discount Bond (including by reason of its payment at maturity), be treated as interest excludable from gross income, rather than as taxable gain, for federal income tax purposes, on the same terms and conditions as those for other interest on the Bonds described above under "Tax Exemption." Such interest is considered to be accrued actuarially in accordance with the constant interest method over the life of a Discount Bond, taking into account the semiannual compounding of accrued interest, at the yield to maturity on such Discount Bond and generally will be allocated to an initial purchaser in a different amount from the amount of the payment denominated as interest actually received by the initial purchaser during the tax year.

However, such interest may be required to be taken into account in determining the amount of the branch profits tax applicable to certain foreign corporations doing business in the United States, even though there will not be a corresponding cash payment. In addition, the accrual of such interest may result in certain other collateral federal income tax consequences to, among others, financial institutions, life insurance companies, property and casualty insurance companies, S corporations with subchapter C earnings and profits, individual recipients of Social Security or Railroad Retirement benefits, individuals otherwise qualifying for the earned income tax credit, owners of an interest in a FASIT, corporations subject to the alternative minimum tax on adjusted financial statement income, and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry, or who have paid or incurred certain expenses allocable to, tax-exempt obligations. Moreover, in the event of the redemption, sale or other taxable disposition of a Discount Bond by the initial owner prior to maturity, the amount realized by such owner in excess of the basis of such Discount Bond in the hands of such owner (adjusted upward by the portion of the original issue discount allocable to the period for which such Discount Bond was held) is includable in gross income. Owners of Discount Bonds should consult with their own tax advisors with respect to the determination of accrued original issue discount on Discount Bonds for federal income tax purposes and with respect to the state and local tax consequences of owning and disposing of Discount Bonds.

The purchase price of certain Bonds (the "Premium Bonds") paid by an owner may be greater than the amount payable on such Bonds at maturity. An amount equal to the excess of a purchaser's tax basis in a Premium Bond over the amount payable at maturity constitutes premium to such purchaser. The basis for federal income tax purposes of a Premium Bond in the hands of such purchaser must be reduced each year by the amortizable bond premium, although no federal income tax deduction is allowed as a result of such reduction in basis for amortizable bond premium. Such reduction in basis will increase the amount of any gain (or decrease the amount of any loss) to be recognized for federal income tax purposes upon a sale or other taxable disposition of a Premium Bond. The amount of premium which is amortizable each year by a purchaser is determined by using such purchaser's yield to maturity. Purchasers of the Premium Bonds should consult with their own tax advisors with respect to the determination of amortizable bond premium on Premium Bonds for federal income tax purposes and with respect to the state and local tax consequences of owning and disposing of Premium Bonds.

# Qualified Tax-Exempt Obligations for Financial Institutions

Section 265 of the Code provides, in general, that interest expense to acquire or carry tax-exempt obligations is not deductible from the gross income of the owner of such obligations. In addition, section 265 of the Code generally disallows 100% of any deduction for interest expense which is incurred by "financial institutions" described in such section and is allocable, as computed in such section, to tax-exempt interest on obligations acquired after August 7, 1986. However, section 265(b) of the Code provides that this interest disallowance rule for financial institutions does not apply to interest expense allocable to tax-exempt obligations (other than private activity bonds that are not qualified 501(c)(3) bonds) which are designated by an issuer as "qualified tax-exempt obligations." An issuer may designate obligations as "qualified tax-exempt obligations" only if the amount of the issue of which they are a part, when added to the amount of all other tax-exempt obligations (other than private activity bonds that are not qualified 501(c)(3) obligations and other than certain refunding bonds) issued or reasonably anticipated to be issued by the issuer during the same calendar year, does not exceed \$10,000,000.

The Town has designated the Notes as "qualified tax-exempt obligations" and has certified its expectation that the above-described \$10,000,000 ceiling will not be exceeded. Accordingly, it is anticipated that financial institutions which purchase the Notes will not be subject to the 100% disallowance of interest expense allocable to interest on the Notes under section 265(b) of the Code. However, the deduction for interest expense incurred by a financial institution which is allocable to the interest on the Notes will be reduced by 20% pursuant to section 291 of the Code.

# **LEGAL MATTERS**

The legality of the authorization and issuance of the Bonds will be covered by the unqualified legal opinion of Norton Rose Fulbright US LLP, New York, New York Bond Counsel. Such legal opinion will be delivered in substantially the form attached hereto as Appendix D.

# **DISCLOSURE UNDERTAKING**

In accordance with the requirements of Rule 15c2-12 as the same may be amended or officially interpreted from time to time (the "Rule") promulgated by the Securities and Exchange Commission, the Town has agreed to provide an executed Annual and Continuing Disclosure Undertaking Certificate for the Bonds in substantially the form attached hereto as Appendix E.

#### Compliance History

The Town failed to timely file notice of the incurrence of a Financial Obligation as defined pursuant to the Rule. Such filing, which has since been made, relates to the Town's issuance of \$2,100,000 Tax Anticipation Notes, 2020 on January 30, 2020 which matured on June 15, 2020 and had an interest rate of 2.01%.

The Town failed to timely file notice of the incurrence of a Financial Obligation as defined pursuant to the Rule. Such filing, which has since been made, relates to the Town's issuance of \$2,000,000 Tax Anticipation Notes, 2021 on February 12, 2021 which matured on June 15, 2021 and had an interest rate of 0.78%.

#### **MUNICIPAL ADVISOR**

Capital Markets Advisors, LLC, Great Neck and New York, New York, (the "Municipal Advisor") is an independent municipal advisor registered with the United States Securities and Exchange Commission and the Municipal Securities Rulemaking Board. The Municipal Advisor has served as the independent financial advisor to the Town in connection with this transaction.

In preparing this Official Statement, the Municipal Advisor has relied upon governmental officials, and other sources, who have access to relevant data to provide accurate information for this Official Statement. The Municipal Advisor has not been engaged, nor has it undertaken, to independently verify the accuracy of such information. The Municipal Advisor is not a public accounting firm and has not been engaged by the Town to compile, review, examine or audit any information in this Official Statement in accordance with accounting standards. The Municipal Advisor is not a law firm and does not provide legal advice with respect to this or any debt offerings of the Town. The Municipal Advisor is an independent advisory firm and is not engaged in the business of underwriting, trading or distributing municipal securities or other public securities and therefore will not participate in the underwriting of the Bonds.

#### **RATING**

The Town has applied to S&P Global Ratings ("S&P") for a rating on the Bonds. Such application is pending at this time.

The Town's underlying rating from S&P is "AA".

Such rating reflects only the view of such organization and any desired explanation of the significance of such rating should be obtained from S&P at the following address: Standard & Poor's Rating Services, 55 Water Street, New York, New York 10041. There can be no assurance that such rating will continue for any specified period of time or that such rating will not be revised or withdrawn, if in the judgment of S&P, circumstances so warrant. Any such change or withdrawal of such rating may have an adverse effect on the market price of the Bonds or the availability of a secondary market for the Bonds.

#### **ADDITIONAL INFORMATION**

Additional information may be obtained from Nisha Singh, Town Comptroller, 11 Main Street, South Salem, New York 10590, (914) 763-8383, e-mail: NSingh@lewisborogov.onmicrosoft.com or from the Town's Municipal Advisor, Capital Markets Advisors, LLC, 11 Grace Avenue, Suite 308, New York, 11021, (516) 274-4504.

Statements in the Official Statement, and the documents included by specific reference, that are not historical facts are "forward-looking statements", within the meaning of Section 27A of the Securities Act of 1933, as amended, and Section 21E of the Securities Exchange Act of 1934, as amended, and as defined in the Private Securities Litigation Reform Act of 1995, which involve a number of risks and uncertainties, and which are based on the Town management's beliefs as well as assumptions made by, and information currently available to, the Town management and staff. Because the statements are based on expectations about future events and economic performance and are not statements of fact, actual results may differ materially from those projected. Important factors that could cause future results to differ include legislative and regulatory changes, changes in the economy, and other factors discussed in this and other documents that the Town files with the repositories. When used in Town documents or oral presentation, the words "anticipate", "believe", "intend", "plan", "foresee", "likely", estimate", "expect", "objective", "projection", "forecast", "goal", "will, or "should", or similar words or phrases are intended to identify forward-looking statements.

To the extent any statements made in this Official Statement involve matters of opinion or estimates, whether or not expressly stated, they are set forth as such and not as representations of fact, and no representation is made that any of the statements will be realized. Neither this Official Statement nor any statement which may have been made verbally or in writing is to be construed as a contract with the holder of the Bonds.

Norton Rose Fulbright US LLP, New York, New York, Bond Counsel to the Town, expresses no opinion as to the accuracy or completeness of information in any documents prepared by or on behalf of the Town for use in connection with the offer and sale of the Bonds, including but not limited to, the financial or statistical information in this Official Statement.

References herein to the Constitution of the State and various State and federal laws are only brief outlines of certain provisions thereof and do not purport to summarize or describe all of such provisions.

The Municipal Advisor may place a copy of this Official Statement on its website at <a href="www.capmark.org">www.capmark.org</a>. Unless this Official Statement specifically indicates otherwise, no statement on such website is included by specific reference or constitutes a part of this Official Statement. The Municipal Advisor has prepared such website information for convenience, but no decisions should be made in reliance upon that information. Typographical or other errors may have occurred in converting original source documents to digital format, and neither the Town nor the Municipal Advisor assumes any liability or responsibility for errors or omissions on such website. Further, the Municipal Advisor and the Town disclaim any duty or obligation either to update or to maintain that information or any responsibility or liability for any damages caused by viruses in the electronic files on the website. The Municipal Advisor and the Town also assume no liability or responsibility for any errors or omissions or for any updates to dated website information.

This Official Statement is submitted only in connection with the sale of the Bonds by the Town and may not be reproduced or used in whole or in part for any other purpose.

TOWN OF LEWISBORO.

By:	,
Dy.	Tony Gonçalves
	Supervisor and Chief Fiscal Officer

WESTCHESTER COUNTY, NEW YORK

DATED: March , 2024

# APPENDIX A

THE TOWN

# **THE TOWN**

# **General Information**

The Town is situated in the northeast section of Westchester County approximately 30 miles north of the City of New York. Westchester County continues to rank among the most affluent counties in the United States. The Town encompasses an area of approximately 29 square miles and is primarily suburban residential in nature. Many residents commute to jobs in New York City, other areas of the County or nearby Connecticut.

The Town was established in 1784 (originally as the Town of Lower Salem, which was changed to Salem in 1788 and Lewisboro in 1840) by the State as a separate political entity vested with independent taxing and debt authority. There are no incorporated villages situated within the Town's borders, but the Town contains several hamlets, including Golden's Bridge, South Salem and Vista. The Town has one independently governed school district which relies on its own taxing powers granted by the State to raise revenues for school district purposes. The school district uses the Town's assessment roll as the basis for taxation of property within the Town.

The Town's population for 2022, according to interim data provided by the Bureau of the Census, is estimated to be 12,015. Wealth levels in the Town are significantly higher than in the County as a whole which, in turn, exceed the State averages by a substantial margin. The per capita money income of the Town in 2022 was \$94,196, compared to \$67,776 and \$47,143 in the County and State, respectively. Approximately 81.2% of all families in the Town had annual incomes greater than \$100,000 compared to 66.2% of all County families. (See "ECONOMIC AND DEMOGRAPHIC DATA," herein.)

# Form of Government

Governmental operations of the Town are subject to the provisions of the State Constitution and various statutes affecting local governments, including the Town Law, General Municipal Law and the Local Finance Law. Real property assessment and tax collection procedures are determined by the County Tax Law, a basic feature of which requires that the Town guarantee and collect the real property taxes levied by the County and school districts in the Town. The Real Property Tax Law also governs certain assessment and taxing procedures for the Town. Under Article 2 of the Town Law, the Town is classified as a first-class town.

#### Elected and Appointed Officials

The Town Board is the legislative, appropriating, governing and policy determining body of the Town and consists of four board members, elected at large to serve a four-year term, plus the Supervisor. Board members may serve an unlimited number of terms. It is the responsibility of the Town Board to enact, by resolution, all legislation including ordinances and local laws. Annual operating budgets for the Town must be approved by the Board; modifications and transfers between budgetary appropriations also must be authorized by the Board on the recommendation of the Supervisor. The original issuance of all town indebtedness is subject to approval by the Town Board.

The Supervisor is the Chief Executive and Chief Fiscal Officer of the Town and is elected for a two-year term of office with the right to succeed himself. In addition, the Supervisor is a full member of and the presiding officer of the Town Board. Duties of the Supervisor include: the administration of the Town's daily functions, budget preparation and control, and debt issuance.

The Town Clerk, who is elected to serve a four-year term of office, acts as the custodian of the Town's records as well as the clerk to the Town Board. Duties of this office include: recording and maintaining the minutes of the proceedings of the Town Board, issuing certain licenses and permits, and coordinating Town and other governmental elections.

The Receiver of Taxes and Assessments is elected to serve a four-year term of office and the number of terms is not limited by law. It is the responsibility of the Receiver of Taxes and Assessments to receive and collect all State, County, Town and school taxes, and all assessments levied or assessed in the Town.

The Town Comptroller, who functions as the Town's Chief Accounting Officer, is appointed by such Supervisor and approved by the Board. Duties and responsibilities of this position include: maintaining the Town's accounting systems and records, preparing the annual report to be filed with the State Comptroller, cash and debt management and auditing vendor claims for payment.

The Town Assessor is appointed by the Town Board, on the Supervisor's recommendation, to serve a six-year term. It is the Assessor's responsibility to appraise real property in the Town for the purpose of preparing and maintaining tax assessment rolls in the form prescribed by the State Office of Real Property and Tax Services ("ORPTS"). The ORPTS provides an advisory service to assist with the assessment of certain forested lands, public utilities or unusually complex properties. Assessment review procedures include examination of the tentative assessment roll in the Assessor's presence, a public hearing before an independent board of assessment review and, finally, judicial review in the State Supreme Court or for certain claims proceeding in small claims court.

#### Services

The Town is responsible for providing most government services to its residents. Water, sewer, lighting and fire protection services are furnished by various special districts which have been formed within the Town. Police protection is provided by a police force consisting of full and part-time members. The Town is also covered by the State police. Highway construction and the maintenance of roads is also a Town function. In addition, recreation is provided and parks are maintained through the Town government. The Town maintains a swimming pool. Other services performed at the Town level include: tax collection and enforcement, property assessment, zoning administration and planning.

Fire protection is provided by three independent fire districts, which include the Golden's Bridge, South Salem and Vista Districts. Each of these fire districts has the power to tax and issue general obligation debt. Refuse collection services are provided by private carters to homes and businesses in the Town.

The County is responsible for providing social and mental health services.

Health Care. Town residents have convenient access to three hospitals. Northern Westchester Hospital ("NWH") is located approximately 10 miles south of the Town in Mt. Kisco. NWH is a 233-bed facility with a staff of more than 600 physicians. A complete range of diagnostic, medical and surgical services are available on an inpatient and outpatient basis. The Putnam Hospital Center ("PHC") is located in Putnam County approximately 15 miles to the north. PHC is a 164-bed acute-care facility offering medical, surgical, psychiatric, pediatric and obstetrical/gynecological care. Emergency services are available 24 hours a day. PHC has more than 310 practicing physicians and 1,037 nurses, technicians and support staff. Town residents have extensive health care services available at the County Medical Center located in Valhalla 20 miles south of the Town. Norwalk Hospital ("NH") is located approximately 7 miles to the south of the Town in the Spring Hill section of Norwalk Connecticut. NH is a 328-bed facility with a staff that includes over 500 physicians and 2,000 other health professionals and support personnel.

# **Employees**

As of March 7, 2023, the Town employs 48 full-time and 17 part-time workers. Employees are represented by the following collective bargaining organizations.

Union	Members	Contract Expiration
TEAMSTER Highway Unit	11	12/31/26
Municipal Workers Association, Inc.	6	12/31/26
(Facilities/Parks Maintenance Workers)		
Police Benevolent Association	17	12/31/25
UPSEU – Municipal Employees Association, Inc.	11	12/31/25

Source: Town Officials.

# Employee Benefits

Substantially all employees of the Town are members of the New York State and Local Employees Retirement System ("ERS") or the New York State and Local Police and Fire Retirement System ("PFRS") (ERS and PFRS are referred to collectively hereinafter as the "Retirement System" where appropriate). The Retirement System is a cost-sharing multiple public employer retirement system. The obligation of employers and employees to contribute and the benefits to employees are governed by the New York State Retirement and Social Security Law (the "Retirement System Law"). The Retirement System offers a wide range of plans and benefits which are related to years of service and final average salary, vesting of retirement benefits, death and disability benefits and optional methods of benefit payments. As of April 9, 2022, Tier 5 and 6 members only need five years of service credit to be vested. This affects members of both ERS and PFRS. Previously, Tier 5 and 6 members needed 10 years of service to be eligible for a service retirement benefit. The Retirement System Law generally provides that all participating employers in the Retirement System are jointly and severally liable for any unfunded amounts. Such amounts are collected through annual billings to all participating employers. Generally, all employees, except certain part-time employees, participate in the Retirement System. The Retirement System is non-contributory with respect to members hired prior to July 27, 1976. All members hired on or after July 27, 1976 through and including December 31, 2009, must contribute three percent of their gross annual salary toward the costs of retirement programs until they attain ten years in the Retirement System, at which time contributions become voluntary. Members hired on or after January 1, 2010 must contribute three or more percent of their gross annual salary toward the costs of retirement programs for the duration of their employment.

Additionally, on March 16, 2012, then Governor Cuomo signed into law the new Tier 6 pension program, effective for new ERS employees hired after April 1, 2012. The Tier 6 legislation provides, among other things, for increased employee contribution rates of between 3% and 6%, an increase in the retirement age from 62 years to 63 years, a readjustment of the pension multiplier, and a change in the time period for final average salary calculation from 3 years to 5 years. Tier 6 employees vest in the system after five years of employment and make employee pension contributions throughout employment.

Police officers and firefighters who are members of PFRS are divided into four tiers. As with ERS, retirement benefit plans available under PFRS are most liberal for Tier 1 employees. The plans adopted for PFRS employees are noncontributory for Tier 1 and Tier 2 employees. Police officers and firefighters that were hired between July 1, 2009 and January 8, 2010 are currently in Tier 3, which has a 3% employee contribution rate by members. There is no Tier 4 in PFRS. Police officers and firefighters hired after January 9, 2010 are in Tier 5 which also requires a 3% employee contribution from members. Police officers and firefighters hired after April 1, 2012 are in Tier 6; as of April 1, 2013, Tier 6 PFRS members are required to contribute a specific percentage of their annual salary, as follows, until retirement or until the member has reached 32 years of service credit, whichever occurs first: \$45,000.00 or less contributes 3%; \$45,000.01 to \$55,000.00 contributes 3.5%; \$55,000.01 to \$75,000.00 contributes 4.5%; \$75,000.01 to \$100,000.00 contributes 5.75%; and more than \$100,000.00 contributes 6%.

Beginning July 1, 2013, a voluntary defined contribution plan option was made available to all unrepresented employees of New York State public employers hired on or after that date, and who earn \$75,000 or more on an annual basis.

The New York State Retirement System allows municipalities to make employer contribution payments in December of each year, at a discount, or the following February, as required. The Town made its pension payment in January 2024 for the current year.

Employer contributions for the State's Retirement System continue to be higher than the minimum contribution rate required by law. Legislation was enacted that permits local governments and school districts to borrow a portion of their required payments from the State pension plan at an interest rate of 5%. The legislation also requires those local governments and school districts that amortize their pension obligations pursuant to the regulation to establish reserve accounts to fund payment increases that are a result of fluctuations in pension plan performance. The Town does not currently amortize any pension payments.

On August 29, 2019, the State Comptroller announced that for fiscal year 2020-21, the average contribution rates for ERS remained the same and the average contribution rate for PFRS increased 0.9% from 23.5% to 24.4% when compared to fiscal year 2019-20. Projections of required contributions will vary by employer depending on factors such as retirement plans, salaries and the distribution of their employees among the six retirement tiers.

In Spring 2013, the State and ERS approved a Stable Contribution Option ("SCO"), which modified its existing SCO adopted in 2010, that gives municipalities the ability to better manage spikes in Actuarially Required Contribution rates ("ARCs"). The plan allows municipalities to pay the SCO amount in lieu of the ARC amount. The Town pays its ERS and PFRS contributions on a pay as you go basis and does not expect to participate in the SCO in the foreseeable future.

**ERS and PFRS Contributions.** Audited pension contributions for the fiscal years ended December 31, 2018 through 2022 and as budgeted for 2023 and 2024, are shown below:

Fiscal Year	ERS	PFRS
2018	\$ 519,130	\$ 94,968
2019	543,488	96,215
2020	544,805	99,366
2021	599,932	126,501
2022	555,652	127,254
2023 (Projected)	521,368	102,851
2024 (Budgeted)	543,000	144,000

Source: The Audited Financial Statements and the Adopted Budgets of the Town. The summary itself is not audited.

# Other Postemployment Benefits

GASB 75. For fiscal years beginning after June 15, 2017, the Town is subject to GASB Statement No. 75 ("GASB 75") which replaces GASB 45. GASB 75 requires state and local governments to account for and report their costs associated with post-retirement healthcare benefits and other post-employment benefits ("OPEB"). GASB 75 generally requires that employers account for and report the annual cost of OPEB and the outstanding obligations and commitments related to OPEB similarly to GASB Statement No. 68 reporting requirements for pensions.

GASB 75 requires state and local governments to measure a defined benefit OPEB plan as the portion of the present value of projected benefit payments to be provided to current active and inactive employees, attributable to past periods of service in order to calculate the total OPEB liability. Total OPEB liability generally is required to be determined through an actuarial valuation using a measurement date that is no earlier than the end of the employer's prior fiscal year and no later than the end of the employer's current fiscal year.

GASB 75 requires that most changes in OPEB liability be included in OPEB expense in the period of the changes. Based on the results of an actuarial valuation, certain changes in the OPEB liability are required to be included in OPEB expense over current and future years.

The Town's total OPEB liability as of December 31, 2022 was \$21,295,328 using a discount rate of 4.05%.

Should the Town be required to fund its total OPEB liability, it could have a material adverse impact upon the Town's finances and could force the Town to reduce services, raise taxes or both. At the present time, however, there is no current or planned requirement for the Town to partially fund its OPEB liability.

New York State has not developed guidelines for the creation and use of irrevocable trusts for the funding of OPEB. As a result, the Town will continue funding this expenditure on a pay-as-you-go basis.

Legislation has been introduced from time-to-time to create an optional investment pool to help the State and local governments fund retiree health insurance and other post-employment benefits. Such proposed legislation would generally authorize the creation of irrevocable OPEB trusts so that the State and its local governments can help fund their OPEB liabilities, establish an OPEB investment fund in the sole custody of the State Comptroller for the investment of OPEB assets of the State and participating eligible local governments, designate the president of the Civil Service Commission as the trustee of the State's OPEB trust and the governing boards as trustee for local governments and allow school districts to transfer certain excess reserve balances to an OPEB trust once it is established. Under such proposed

legislation, there would be no limits on how much a local government can deposit into the trust. The Town cannot predict whether any such legislation will be enacted into law in the foreseeable future.

# **FINANCIAL FACTORS**

#### COVID-19 Stimulus and Uses

On March 11, 2021, President Biden signed into law the American Rescue Plan Act of 2021 ("ARPA"). Included in this bill was \$350 billion in direct aid to state and local governments. The Town received \$640,000 in July 2021 and \$642,151 during the summer of 2022. The Town has allocated a portion of the funds for playgrounds and has not determined the allocation of the remainder of the funds. The funding is available through, and must be spent by, the end of calendar year 2026.

Specifically, eligible uses of the aid include: (i) revenue replacement for the provision of government services to the extent the reduction in revenue is due to the COVID-19 public health emergency relative to revenues collected in the most recent fiscal year prior to the emergency; (ii) premium pay for essential workers; (iii) assistance to small businesses, households, and hard-hit industries, and economic recovery; and (iv) investments in water, sewer and broadband infrastructure. The bill also contains two restrictions on eligible uses: (i) funds cannot be used to directly or indirectly offset tax reductions or delay a tax increase; and (ii) funds cannot be deposited into any pension fund.

#### **Budgetary Procedure**

The head of each administrative unit of the Town is required to file detailed estimates of revenues (other than real property taxes) and expenditures for the next fiscal year with the budget officer on or before October 20th. Estimates for each fire district situated within the Town must also be filed with the budget officer by this date (the Town has no authority to amend the budget submitted by a fire district). After reviewing these estimates, the budget officer prepares a tentative budget which includes his recommendations. A budget message explaining the main features of the budget is also prepared at this time. The tentative budget is filed with the Town Clerk not later than the 30th of October. Subsequently, the Town Clerk presents the tentative budget to the Town Board at the regular or special hearing which must be held on or before November 10th. The Town Board reviews the tentative budget and makes such changes as it deems necessary and that are not inconsistent with the provisions of the law. Following this review process, the tentative budget and such modifications, if any, as approved by the Board become the preliminary budget. A public hearing, notice of which must be duly published in the Town's official newspaper, on the preliminary budget is required to be held no later than the 10th day of December. At such hearing, any person may express an opinion concerning the preliminary budget; however, there is no requirement or provision that the preliminary budget or any portion thereof be voted on by members of the public. After the public hearing, the Town Board may further change and revise the preliminary budget. The Town Board, by resolution, adopts the preliminary budget as submitted or amended no later than December 20th, at which time, the preliminary budget becomes the annual budget of the Town for the ensuing fiscal year. Budgetary control during the year is the responsibility of the Supervisor. However, any changes or modifications to the annual budget including the transfer of appropriations among line items must be approved by resolution of the Town Board.

Summaries of the Adopted Budgets for the 2023 and 2024 fiscal years are presented in "Appendix B," hereto.

# **Independent Audits**

**Independent Audits.** The Town retained the firm of PKF O'Connor Davies, LLP, Certified Public Accountants, to audit its financial statements for the fiscal year ended December 31, 2022. "Appendix B," attached hereto, presents excerpts from the Town's most recent audited reports covering the last five audited fiscal years. The Town is in the process of completing the audit report for the fiscal year ended December 31, 2023. Town officials have indicated they anticipate the 2023 audit report will be completed in the summer of 2024. Once available, a copy of the audit report will be filed with the Municipal Securities Rulemaking Board (http://www.emma.msrb.org/). Copies of financial reports will also be made available upon request from the Town Comptroller or from the Town's Municipal Advisor.

**State Audits.** In addition, the Town is subject to audit by the State Comptroller to review its compliance with legal requirements and the rules and regulations established by the State. (See "The State Comptroller's Fiscal Stress Monitoring System and Compliance Reviews," herein.)

# The State Comptroller's Fiscal Stress Monitoring System and Compliance Reviews

The New York State Comptroller has reported that New York State's school districts and municipalities are facing significant fiscal challenges. As a result, the Office of the State Comptroller ("OSC") has developed a Fiscal Stress Monitoring System ("FSMS") to provide independent, objectively measured and quantifiable information to school districts and municipal officials, taxpayers and policy makers regarding the various levels of fiscal stress under which the State's school districts and municipalities are operating.

The fiscal stress scores are based on financial information submitted as part of each school district's ST-3 report filed with the State Education Department annually, and each municipality's annual report filed with the State Comptroller. Using financial indicators that include year-end fund balance, cash position and patterns of operating deficits, the system creates an overall fiscal stress score which classifies whether a school district or municipality is in "significant fiscal stress", in "moderate fiscal stress," as "susceptible to fiscal stress" or "no designation". Entities that do not accumulate the number of points that would place them in a stress category will receive a financial score but will be classified in a category of "no designation." This classification should not be interpreted to imply that the entity is completely free of fiscal stress conditions. Rather, the entity's financial information, when objectively scored according to the FSMS criteria, did not generate sufficient points to place them in one of the three established stress categories.

The most recent Comptroller's report from 2022 indicates that the Town received a fiscal score 0.0% and an environmental score of 26.7%, which placed it in the "No Designation" category.

The financial affairs of the Town are subject to periodic compliance reviews by OSC to ascertain whether the Town has complied with the requirements of various State and federal statutes. OSC has not released a formal report on the Town in the past five years nor is one presently in progress. Additional information regarding State audits can be obtained by visiting the New York State website for Local Governments and School Accountability.

See the State Comptroller's official website for more information on FSMS. Reference to this website implies no warranty of accuracy of information therein, nor inclusion herein by reference. References to websites and/or website addresses presented herein are for information purposes only. Unless specified otherwise, such websites and the information or links contained therein are not incorporated into, and are not part of, this Official Statement.

#### **Investment Policy**

Pursuant to Section 39 of the State's General Municipal Law, the Town has an investment policy applicable to the investment of all moneys and financial resources of the Town. The responsibility for the investment program has been delegated by the Board to the Chief Fiscal Officer who was required to establish written operating procedures consistent with the Town's investment policy guidelines. According to the investment policy of the Town, all investments must conform to the applicable requirements of law and provide for: the safety of the principal; sufficient liquidity; and a reasonable rate of return.

**Authorized Investments.** The Town has designated two banks or trust companies located and authorized to conduct business in the State to receive deposits of money. The Town is permitted to invest in special time deposits or certificates of deposit.

In addition to bank deposits, the Town is permitted to invest moneys in direct obligations of the United States of America, obligations guaranteed by agencies of the United States of America where the payment of principal and interest are further guaranteed by the United States of America and obligations of the State. Other eligible investments for the Town include: revenue and tax anticipation notes issued by any municipality, school district or district corporation other than the Town (investment subject to approval of the State Comptroller); obligations of certain public authorities or agencies; obligations issued pursuant to Section 109(b) of the General Municipal Law (certificates of participation) and certain obligations of the Town, but only with respect to moneys of a reserve fund established pursuant to Section 6 of the General Municipal

Law. The Town may also utilize repurchase agreements to the extent such agreements are based upon direct or guaranteed obligations of the United States of America. Repurchase agreements are subject to the following restrictions, among others: all repurchase agreements are subject to a master repurchase agreement; trading partners are limited to banks or trust companies authorized to conduct business in the State or primary reporting dealers as designated by the Federal Reserve Bank of New York; securities may not be substituted; and the custodian for the repurchase security must be a party other than the trading partner. All purchased obligations, unless registered or inscribed in the name of the Town, must be purchased through, delivered to and held in the custody of a bank or trust company located and authorized to conduct business in the State. Reverse repurchase agreements are not permitted under State law.

**Collateral Requirements.** All Town deposits in excess of the applicable insurance coverage provided by the Federal Deposit Insurance Act must be secured in accordance with the provisions of and subject to the limitations of Section 10 of the General Municipal Law of the State. Such collateral must consist of the "eligible securities," "eligible surety bonds" or "eligible letters of credit" as described in the Law.

Eligible securities pledged to secure deposits must be held by the depository or third-party bank or trust company pursuant to written security and custodial agreements. The Town's security agreements provide that the aggregate market value of pledged securities must equal or exceed the principal amount of deposit, the agreed upon interest, if any, and any costs or expenses arising from the collection of such deposits in the event of a default. Securities not registered or inscribed in the name of the Town must be delivered, in a form suitable for transfer or with an assignment in blank, to the Town or its designated custodial bank. The custodial agreements used by the Town provide that pledged securities must be kept separate and apart from the general assets of the custodian and will not, under any circumstances, be commingled with or become part of the backing for any other deposit or liability. The custodial agreement must also provide that the custodian shall confirm the receipt, substitution or release of the collateral, the frequency of revaluation of eligible securities and the substitution of collateral when a change in the rating of a security may cause ineligibility.

An eligible irrevocable letter or credit may be issued, in favor of the Town, by a qualified bank other than the depository bank. Such letters may have a term not to exceed 90 days and must have an aggregate value equal to 140% of the deposit obligations and the agreed upon interest. Qualified banks include those with commercial paper or other unsecured or short-term debt ratings within one of the three highest categories assigned by at least one nationally recognized statistical rating organization or a bank that is in compliance with applicable Federal minimum risk-based capital requirements.

An eligible surety bond must be underwritten by an insurance company authorized to do business in the State which has claims paying ability rated in the highest rating category for claims paying ability by at least two nationally recognized statistical rating organizations. The surety bond must be payable to the Town in an amount equal to 100% of the aggregate deposits and the agreed interest thereon.

#### Revenues

The Town derives its revenues primarily from real property taxes and special assessments, State aid and departmental fees and charges. A summary of such audited revenues for the years 2018-2022 is presented in "Appendix B" of this Official Statement. Information for said fiscal years has been excerpted from the Town's audited financial reports, however, such presentation has not been audited.

**Property Taxes.** The Town derives a major portion of its revenues from real property taxes (see "Statement of Revenues, Expenditures and Changes in Fund Balance" in the audited financial statements for the fiscal year ended December 31, 2022.) Property taxes accounted for 33.7% of General Fund revenue for the fiscal year ended December 31, 2022.

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The following table sets forth General Fund revenues and real property taxes received for each of the past five audited fiscal years, the amount projected for the most recent fiscal year and the amount budgeted for the current fiscal year.

#### **General Fund Revenue & Real Property Taxes**

Fiscal Year Ended December 31:	General Fund Revenue (1)	Real Property Taxes	Taxes to Revenue
2015	ф.о. 400 <b>25</b> 5	Ф. <b>2</b> . 00. <b>4. 5</b> 00	26.40/
2017	\$ 8,498,375	\$ 3,094,798	36.4%
2018	8,397,683	2,901,788	34.6
2019	8,839,474	3,345,270	37.8
2020	8,753,161	3,348,613	38.3
2021	11,105,575	3,797,752	34.2
2022	11,550,147	3,886,989	33.7
2023 (Projected)	11,319,239	3,951,204	34.9
2024 (Budget)	11,049,539	3,982,619	36.0

Exclusive of other financing sources.

Source: The Audited Financial Statements, Adopted Budgets of the Town and Town Officials. The Summary itself is not audited.

**State Aid.** The Town receives financial assistance from the State. In its budget for the 2024 fiscal year, approximately 4.9% of the total general fund revenues of the Town are estimated to be received in the form of State aid.

If the State should experience difficulty in borrowing funds in anticipation of the receipt of State taxes in order to pay State aid to municipalities and school districts in the State, including the Town, in any year, the Town may be affected by a delay in the receipt of State aid until sufficient State taxes have been received by the State to make State aid payments. Additionally, if the State should not adopt its budget in a timely manner, municipalities and school districts in the State, including the Town, may be affected by a delay in the payment of State aid.

The State is not constitutionally obligated to maintain or continue State aid to the Town. No assurance can be given that present State aid levels will be maintained in the current or future fiscal years. In view of the State's continuing budget problems, State aid reductions are likely. State budgetary restrictions which eliminate or substantially reduce State aid could have a material adverse effect upon the Town, requiring either a counterbalancing increase in revenues from other sources to the extent available, or a curtailment of expenditures. (See also "RISK FACTORS" and "COVID-19 Stimulus and Uses" herein.)

The State receives a substantial amount of federal aid for health care, education, transportation and other governmental purposes, as well as federal funding to respond to, and recover from, severe weather events and other disasters. Many of the policies that drive this federal aid may be subject to change under the federal administration and the current Congress. Current federal aid projections, and the assumptions on which they rely, are subject to revision in the future as a result of changes in federal policy, the general condition of the global and national economies and other circumstances, including the diversion of federal resources to address the current COVID-19 outbreak.

The State's 2021-22 Enacted Budget provided \$10.8 billion in State funding to local governments. This funding, available for use over multiple years, was designed to support essential workers and government employees, assist COVID-19 vaccination efforts, boost local economies, and support local government services. The Town was notified on July 1, 2021, by the NYS Division of the Budget, that it would be eligible for \$1,282,151 in ARPA payment from the Coronavirus Local Fiscal Recovery Fund. The Town received the first half of this payment in the latter part of July 2021 and received the second payment in the summer of 2022. (See "COVID-19 Stimulus and Uses" herein.)

Should the Town fail to receive State aid expected from the State in the amounts and at the times expected, occasioned by a delay in the payment of such monies or by a mid-year reduction in State aid, the Town is authorized by the Local Finance Law to provide operating funds by borrowing in anticipation of the receipt of uncollected State aid.

The following table sets forth total fund revenues and State aid revenues received for each of the past five audited fiscal years, the amount projected for the most recent fiscal year and the amount budgeted for the current fiscal year.

#### Fund Revenue & State Aid Revenue

Fiscal Year Ended December 31:	General Fund Revenue (1)	State Aid Revenue	State Aid to Total Revenue
2017	\$ 8,498,375	\$ 760,784	9.0%
2017	8,397,683	610,695	7.8
2019	8,839,474	497,662	6.1
2020	8,753,161	732,640	8.4
2021	11,105,575	1,317,030	11.9
2022	11,550,147	996,771	8.6
2023 (Projected)	11,319,239	537,337	4.7
2024 (Budget)	11,049,539	713,339	6.5

Exclusive of other financing sources.

Source: The Audited Financial Statements, Adopted Budgets of the Town and Town Officials. The Summary itself is not audited.

Sales Tax. The Town receives a share of the County sales tax. The County presently imposes a 1 ½% County-wide sales and use tax on all retail sales. Additionally, the State, effective May 1, 2005, imposes a 4% State sales tax and a 3/8% levy by the Metropolitan Transportation Authority. The cities in the County have the power under State law to impose by local law and State legislative enactment their own sales and use taxes. At present, such taxes are imposed at a rate of 2½% in the Cities of White Plains, Mount Vernon, New Rochelle, and Yonkers. The Cities of Rye and Peekskill do not impose such a sales tax.

In July 1991, the State Legislature authorized an additional 1% sales tax for the County to impose in localities other than cities which have their own sales tax. The additional 1% sales tax is apportioned amongst the County (33 1/3%), school districts in the County (16 2/3%) and towns, villages and cities in the County which have imposed sales taxes (50%). The County imposes this additional sales tax in localities other than cities which have their own sales tax.

Effective August 2019, the State Legislature authorized an increase of 1% to the additional ½% 2004 sales tax. The County retains 70% of this amount, the municipalities 20% and the school districts 10%. This increase expires on November 30, 2025.

The following table sets forth total General Fund revenue and sales tax received for each of the past five audited fiscal years, the amount projected for the most recent fiscal year and the amount budgeted for the current fiscal year.

#### **General Fund Revenue & Sales Tax**

Fiscal Year Ended December 31:	General Fund Revenue (1)	Sales Tax	Sales Tax to Revenue
2010	#0.20 <b>5</b> (02	Φ1 00 <b>5</b> 0 (5	22.50/
2018	\$8,397,683	\$1,987,067	23.7%
2019	8,839,474	2,270,857	25.7
2020	8,753,161	2,572,671	29.4
2021	11,105,575	2,951,874	26.6
2022	11,550,147	3,180,292	27.5
2023 (Projected)	11,319,239	3,187,661	28.2
2024 (Budget)	11,049,539	2,940,000	26.6

(1) Exclusive of other financing sources.

Source: The Audited Financial Statements, Adopted Budgets of the Town, and Town Officials. The Summary itself is not audited.

# **REAL PROPERTY TAXES**

The Town derives its power to levy an ad valorem real property tax from the Constitution of the State. The Town is responsible for levying taxes for Town and special district operating purposes and for debt service.

# The Tax Levy Limit Law

Although the State Legislature is limited by Article VIII, Section 12 of the State Constitution from imposing limitations on the power to raise taxes to pay "interest on or principal of indebtedness theretofore contracted", the State Legislature may from time to time impose additional limitations on the ability to issue new indebtedness or to raise taxes therefor.

Chapter 97 of the Laws of 2011, as amended (the "Tax Levy Limit Law" or the "Law"), generally applies to local governments and school districts in the State (with certain exceptions) and imposes additional procedural requirements on the ability of municipalities to levy certain year-to-year increases in real property taxes.

The Town has been subject to the Tax Levy Limit Law since January 1, 2012. Pursuant to the Tax Levy Limit Law, a local law must be adopted after a public hearing if a Town seeks to increase the tax levy by more than the lesser of (1) two percent (2%) or (ii) the annual increase in the consumer price index, over the amount of the Town's prior year's tax levy (the "Tax Levy Increase Limit").

The Tax Levy Limit Law permits certain exceptions to the Tax Levy Increase Limit. The Town may levy taxes exceeding the Tax Levy Increase Limit, if necessary, to support the following expenditures: (i) funds needed to pay judgments arising out of tort actions that exceed five percent of the total tax levied by the Town in the prior fiscal year and (ii) required pension payments (but only that portion of such payments attributable to the average actuarial contribution rate exceeding two percentage points). Taxes necessary for these expenditures will not be included in the calculation of the Tax Levy Increase Limit.

The Tax Levy Limit Law also provides for adjustments to be made to the Town's Tax Levy Increase Limit based upon changes in the assessed value of the taxable real property in the Town. The Town is also permitted to carry forward a certain portion of its unused tax levy capacity from the prior year.

Bonds and notes of the Town issued prior to the June 24, 2011 effective date of the Tax Levy Limit Law are payable from real property taxes that can be levied as necessary without regard to any Constitutional or statutory limit. Inasmuch as the Law has no exclusion for principal and interest on notes and bonds, however, levies required to pay principal and interest on notes and bonds will be included in the calculation of the Tax Levy Increase Limit. In the absence of administrative or judicial guidance, and with a lack of long-term experience operating under the Law, the effect of the Law on the Town's finances and its ability to continue to levy taxes sufficient to both pay debt service on pre June 24, 2011 and post June 24, 2011 notes and bonds and meet its other governmental responsibilities is uncertain.

(The remainder of this page has been intentionally left blank.)

#### Assessments and Full Valuations

The following table shows the trend during the last five years for real property assessments, real property tax and assessment levies and collections thereof, general purpose tax rates and certain information concerning tax liens.

#### **Valuations, Tax Levies and Collections**

Assessment Roll: Taxes Due:	2019 2020	2020 2021	2021 2022	2022 2023	2023 2024
Valuations: Taxable Value <sup>(1)</sup> Equalization Rate (%)	\$ 294,084,865 9.60%	\$ 293,818,594 9.88%	\$ 294,939,583 9.72%	\$ 295,503,802 8.18%	\$294,562,146 6.98%
Full Value	\$3,063,384,010	\$2,973,872,409	\$3,034,357,850	\$3,612,251,916	\$4,220,073,724
Tax Levies: Town Tax Levy General <sup>(2)</sup> Special Dist. <sup>(3)</sup>	\$ 7,039,805 3,419,695	\$ 7,161,065 3,485,177	\$ 7,378,618 3,538,029	\$ 7,572,100 3,768,857	\$7,908,333 3,900,003
County Total Tax Levy	9,457,068	9,054,801	8,715,120	9,333,249	9,942,044
Total	\$19,916,568	\$19,701,043	\$19,631,767	\$20,674,206	21,750,380
Tax Rate: Town <sup>(4)</sup> County <sup>(5)</sup>	\$23.80 32.00	\$24.37 30.82	\$25.02 29.55	\$25.61 \$31.58	\$26.81 \$33.75
Taxes Collected: Current Year <sup>(6) (7)</sup> Prior Years	\$76,129,869 442,193	\$78,791,546 381,942	\$13,048,105 85,648	\$77,260,790 359,144	\$81,478,897 196,481
	\$76,572,062	\$79,173,488	\$13,133,753	\$77,619,934	\$81,675,378

Taxable value as reported by the Westchester County Tax Commission and the Town. Includes general and highway.

Special Districts include taxes for independent fire, lighting and sewer districts. Tax rate per \$1,000 assessed value for General and Highway Fund purposes.

Source: Town Officials.

#### Tax Collection Procedures

The assessment and collection of real property taxes is governed by the Real Property Tax Law of the State and the Westchester County Tax Code. Towns and cities in the County assess all real property within their boundaries and collect and enforce all real property taxes and assessments. The Town receives tax warrants for the collection of taxes from the County as well as the school districts and fire districts within its boundaries. The Town remits the full amount of the County, fire district and school district taxes according to the times prescribed by the County Tax Law. The Town is required to pay the full amount of each warrant presented by these various entities, whether or not these amounts are actually collected by the Town. The Town enforces delinquent taxes through tax liens and in-rem foreclosure proceedings.

General County purposes.

<sup>(1)</sup> (2) (3) (4) (5) (6) (7) Includes collections through lien date which is May 1 of the following year. Includes the Town, the county, and taxes collected on behalf of school districts within Town boundaries. (See "Tax Collection Procedures,"

Town, County, and special district taxes or assessments for the period from January 1st to December 31st are due in a single payment on April 1st. Payment may be made without penalty until April 30th, after which the penalty is 2% during May, 5% during June and July, 7% during August and September, 10% during October, November and December and 12% thereafter to the tax lien sale date (generally the following May).

School taxes for the school year beginning July 1st may be paid in two installments. The first such installment is due on September 1st and may be paid without penalty until September 30th, after which the penalty is 2% during October, 5% during November, 7% during December and January, 10% during February and March, and 12% thereafter to the date of the tax lien sale. The second installment of school taxes is payable without penalty until January 31st, after which the penalty is 10% during February and March, and 12% thereafter to the date of the tax lien sale (generally May of the current year).

# Ten of the Largest Taxpayers

The following table presents the taxable assessments of the Town's larger taxpayers.

#### Top Taxpayers (Based on 2023 Assessed Values)

Taxpayer's Name (1)	Nature of Business	Taxable Assessed Valuation <sup>(2)</sup>	% of Total Assessed Valuation
NYC Department of Water	Municipal Water System	\$ 2,698,200	0.92%
NYS Electric & Gas	Electric & Gas Utility	1,784,699	0.61
Four Winds	Rehabilitation Center	1,600,000	0.54
Norwalk City	Reservoir	1,000,000	0.34
Rose	Residence	826,200	0.28
Donaldson	Residence	745,300	0.25
Handler	Residence	719,000	0.24
Waccabuc Country Club	Country Club	687,120	0.23
Oakridge Shopping center	Residence	669,500	0.23
EK Cross River	Shopping Center	625,200	0.21
		\$ 11,355,219	3.85%

According to Town Officials, none of the listed taxpayers has a pending tax certiorari claim. (See "LITIGATION," herein.)

Town Officials. Source:

# TOWN INDEBTEDNESS

#### Constitutional Requirements

The New York State Constitution limits the power of the Town (and other municipalities and certain school districts of the State) to issue obligations and to otherwise contract indebtedness. Such constitutional limitations include the following, in summary form, and are generally applicable to the Town and its obligations.

Purpose and Pledge. Subject to certain enumerated exceptions, the Town shall not give or loan any money or property to or in aid of any individual or private corporation or give or loan its credit to or in aid of any of the foregoing or any public corporation.

The Town may contract indebtedness only for a Town purpose and shall pledge its faith and credit for the payment of principal of and interest thereon.

<sup>(1)</sup> (2) Total taxable assessed values for 2023 is \$294,562,146.

Payment and Maturity. Except for certain short-term indebtedness contracted in anticipation of taxes or to be paid within three fiscal year periods, indebtedness shall be paid in annual installments commencing no later than two years after the date such indebtedness shall have been contracted and ending no later than the expiration of the period of probable usefulness of the object or purpose as determined by statute or, in the alternative, the weighted average period of probable usefulness of the several objects or purposes for which it is contracted. No installment may be more than fifty per centum in excess of the smallest prior installment, unless the Town determines to issue a particular debt obligation amortizing on the basis of substantially level or declining annual debt service. The Town is required to provide an annual appropriation for the payment of interest due during the year on its indebtedness and for the amounts required in such year for amortization and redemption of its serial bonds and such required annual installments on its notes.

**Debt Limit.** The Town has the power to contract indebtedness for any Town purpose so long as the principal amount thereof shall not exceed 7% of the average full valuation of taxable real estate of the Town, subject to certain enumerated exclusions and deductions such as water and certain sewer facilities and cash or appropriations for current debt service. The constitutional method for determining full valuation is to take the assessed valuation of taxable real estate for the latest completed assessment roll and divide the same by the equalization rate as determined by the ORPTS. The State Legislature is required to prescribe the manner by which such rate shall be determined. Average full valuation is determined by taking the sum of the full valuations of such last completed assessment roll and the four preceding assessment rolls and dividing such sum by five.

#### Statutory Procedure

In general, the State Legislature has authorized the power and procedure for the Town to borrow and incur indebtedness subject to the constitutional provisions set forth above. The power to spend money, however, generally derives from other law, including the Town Law and the General Municipal Law.

There is no constitutional limitation on the amount that may be raised by the Town by tax on real estate in any fiscal year to pay principal of and interest on all indebtedness. However, Chapter 97 of the Laws of 2011 imposes a statutory limitation on the power of the Town to increase its annual tax levy. Such increases are limited by the formulas set forth in such law. The limits, however, may be overridden by the Town using procedures set forth in such law. See "The Tax Levy Limit Law."

Pursuant to the Local Finance Law, the Town authorizes the incurrence of indebtedness, including bonds and bond anticipation notes issued in anticipation of such bonds, by the adoption of a resolution, approved by at least two-thirds of the members of the Town Board, the finance board of the Town. Certain of such resolutions may be subject to permissive referendum or may be submitted to the Town voters at the discretion of the Town Board.

The Local Finance Law also provides for a twenty-day statute of limitations after publication of a bond resolution (in summary or in full), together with a statutory notice which, in effect, estops thereafter legal challenges to the validity of obligations authorized by such bond resolution, except for alleged constitutional violations.

Each bond resolution usually authorizes the construction, acquisition or installation of the object or purpose to be financed, sets forth the plan of financing and specifies the maximum maturity of the bonds subject to the legal (Constitution, Local Finance Law and case law) restrictions relating to the period of probable usefulness with respect thereto.

Each bond resolution also authorizes the issuance of bond anticipation notes prior to the issuance of serial bonds. Statutory law in New York permits notes to be renewed each year provided that principal is amortized and provided that such renewals do not (with certain exceptions) extend more than five years beyond the original date of borrowing. However, notes issued in anticipation of the sale of serial bonds for assessable improvements are not subject to such five-year limit and may be renewed subject to annual reductions of principal for the entire period of probable usefulness of the purpose for which such notes were originally issued. (See "Payment and Maturity" under "Constitutional Requirements.")

In addition, under each bond resolution, the Town Board has delegated the power to issue and sell bonds and notes to the Supervisor, the Chief Fiscal Officer of the Town.

In general, the Local Finance Law contains similar provisions providing the Town with power to issue general obligation revenue anticipation notes, tax anticipation notes, capital notes, deficiency notes and budget notes.

# Constitutional Debt-Contracting Limitation

The State Office of Real Property and Tax Services annually establishes State equalization rates for all assessing units in the State, including the Town, which are determined by statistical sampling of market/assessment studies. The equalization rates are used in the calculation and distribution of certain State aid and are used by many localities in the calculation of debt contracting and real property taxing limitations. The Town is not subject to a constitutional real property taxing limitation but has a debt contracting limitation equal to seven percent (7%) of average full valuation (See "Constitutional Requirements, Debt Limit," and "The Tax Levy Limit Law" herein).

The Town determines the assessed valuation for taxable real properties. The ORPTS determines the assessed valuation of special franchises and the taxable ceiling of railroad property. Special franchises include assessments on certain specialized equipment of utilities under, above, upon or through public streets or public places. Certain properties are taxable for school purposes but exempt for Town purposes.

The following table sets forth the Town's debt-contracting limitation.

# Computation of Debt Contracting Limitation As of March 7, 2024

Assessment Roll Filed	Years Ended December 31:	Assessed Valuation	State Equalization Rate (1)	Full Valuation	
2019	2020	\$ 294,084,865	9.60%	\$3,063,384,010	
2020	2021	293,818,594	9.88	2,973,872,409	
2021	2022	294,939,583	9.72	3,034,357,850	
2022	2023	295,503,802	8.18	3,612,251,916	
2023	2024	294,562,146	6.98	4,220,073,724	
Total Five-Year	\$16,903,939,909				
Five-Year Aver	\$3,380,787,982				
Debt Contracting Limitation: 7% of Five-Year Average Full Valuation \$236,655,159					

<sup>(1)</sup> The New York State Office of Real Property and Tax Services and Town officials.

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# Statutory Debt Limit and Net Indebtedness

# Statement of Debt Contracting Power As of March 7, 2024

	Amount	Percentage
Debt Contacting Limitation	\$236,655,159	100.00%
Gross Debt:		
Serial Bonds	6,605,000	2.79
Bond Anticipation Notes	3,198,200	1.35
Gross Indebtedness	9,803,200	4.14
Less Exclusions and Deductions:		
Water Debt (1)	999,600	0.42
Unexpended Appropriations for Non-Exempt Principal Debt	660,000	0.28
Total Exclusions	1,659,600	0.70
Net Indebtedness	8,143,600	3.44
Debt Contracting Margin	\$228,511,559	96.56%

<sup>(1)</sup> Water debt is paid entirely from water rents and is not supported by real property taxes. However, the Town is required by the State Constitution to pledge its faith and credit to pay debt service on the water obligations if the rents prove to be insufficient for this purpose.

#### Short-Term Indebtedness

Pursuant to the Local Finance Law, the Town is authorized to issue short-term indebtedness in the form of notes to finance both capital and operating purposes.

# **Bond Anticipation Notes**

Bond anticipation notes may be sold to provide moneys for capital projects once an enabling bond resolution has been adopted. Generally, bond anticipation notes are issued in anticipation of the sale of bonds at some future date and may be renewed from time-to-time up to five years. Notes may not be renewed after the second year unless there is a principal payment on such notes from a source other than the proceeds of bonds or notes. Bond anticipation notes may not be renewed after the sale of bonds issued to finance the purposes for which the notes were originally issued.

In April 2023, the Town issued \$3,198,200 bond anticipation notes which mature on April 12, 2024, and will be redeemed with the proceeds of the Bonds (see "Authority for and Purpose of the Bonds" herein).

# Capital Notes

Capital notes may be issued to finance any capital purposes. The term for capital notes is generally limited to two years.

# Tax and Revenue Anticipation Notes

The Town is authorized by law to issue tax anticipation notes and revenue anticipation notes to provide cash to pay operating expenditures. Borrowings for this purpose are restricted by formulas contained in the Local Finance Law and in the Regulations issued under the Code. Notes may be renewed from time to time but generally not beyond three years in the case of revenue anticipation notes, and five years for tax anticipation notes.

The Town most recently issued Tax Anticipation Notes on February 12, 2021 in the amount of \$2,000,000. Such notes matured on June 15, 2021. The Town re-evaluates its cash position during each fiscal year to determine if another tax anticipation note would be required.

# **Budget Notes**

Budget notes may be issued to finance current operating expenditures for which there is insufficient or no appropriation. Generally, the amount of budget notes issued may not exceed 5% of the budget and must be redeemed in the next fiscal year.

# **Deficiency Notes**

Deficiency notes may be issued during any fiscal year to finance a deficiency in any fund or funds arising from revenues being less than the amount estimated in the budget for such fiscal year. Deficiency notes, under some circumstances, may be renewed to no later than the end of the second fiscal year following the fiscal year of issue, but, if issued or renewed in two successive fiscal years, would cause the Town to be subject to certain financial regulations and requirements in Section 10.10 of the Local Finance Law.

# Trend of Capital Debt

The Town has four outstanding bond issues, including one series of bonds issued through the EFC Clean Water State Revolving Fund. The Town sold \$2,160,000 bonds in November 2009. These bonds bear an average true interest cost of 3.73% and mature on June 15<sup>th</sup> of year through 2029. In April 2014, the Town sold \$1,125,900 serial bonds at a public sale with interest rates ranging from 1.50% to 3.00%. These obligations mature on April 15<sup>th</sup> of each year through 2024. In April 2018, the Town sold \$3,105,567 serial bonds at a public sale at a true interest cost of 2.076%. These obligations mature on March 15<sup>th</sup> of each year through 2032.

The Town sold \$5,925,822 bonds to the EFC on May 28, 2010 to redeem, in part, a short-term loan of \$6,012,000. The EFC bonds, which bear an average interest cost of 2.33%, will receive an interest subsidy of 50%. The bonds are payable on October 1st of each year through 2039.

The following table sets forth the gross amount of bonded debt outstanding at the end of each of the audited fiscal years 2018 through 2022:

#### **Debt History**

Years Ended December 31:	Amount
D COOM OF D II	1 11110 0111
2018	\$11,370,567
2019	10,360,000
2020	9,275,000
2021	8,165,000
2022	7,250,000

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# Overlapping and Underlying Debt

The real property taxpayers of the Town are responsible for a proportionate share of outstanding debt obligations of the County and the Katonah-Lewisboro Union Free School District situated in the Town. Such taxpayers' share of this overlapping debt is based upon the amount of the Town's equalized property values taken as a percentage of each separate units' total values. The following table presents the amount of overlapping debt and the Town's share of this debt as of the dates indicated; authorized but unissued debt has not been included.

# **Statement of Overlapping Debt Indebtedness** As of March 7, 2024

Gross Direct Indebtedness Exclusions and Deductions	9,803,200 1,659,600			
Net Direct Indebtedness	88,143,600			
Overlapping Units	Date of Report	Total Net Indebtedness	Percent Applicable	Applicable Net Indebtedness
County: General Purpose	11-16-23	\$1,043,271,034	2.04%	\$21,282,729
School District: Katonah-Lewisboro UFSD	06-30-23	2,560,000	63.88	1,635,328
Total				\$22,918,057

#### **Debt Ratios**

The following table presents certain ratios relative to the Town's capital purpose indebtedness as of March 7, 2024.

#### **Direct and Overlapping Debt Ratios**

		Debt	Debt to Estimated	Per Capita Debt To
	Amount	Per Capita (1)	Full Value (2)	Per Capita Income (3)
Net Direct Debt Net Direct and	\$8,143,600	\$ 678	0.19%	1.16%
Overlapping Debt	31,061,657	2,585	0.74	0.30

- The population of the Town for 2022 is 12,015 according to data compiled by the U.S. Census Bureau.
- The full valuation for 2024 is \$4,220,073,724.
- (1) (2) (3) According to the American Community Survey - 5 Year Estimate (US Census Bureau), the Town's per-capita income for 2022 was \$94,196.

# Authorized but Unissued Debt

Following the sale of the Bonds, the Town will have \$430,000 in authorized but unissued debt relating to the acquisition of trucks and equipment for road plowing and maintenance.

# Debt Service Schedule

The following table sets forth the annual debt service requirements on all outstanding bonds of the Town, exclusive of the Bonds.

	Outs			
Year Ending Dec. 31:	Principal	Interest <sup>(2)</sup>	Total	% Principal Paid
2024 <sup>(1)</sup>	\$660,000	\$245,332	\$866,670	9.99
2025	545,000	224,865	732,713	18.24
2026	560,000	205,486	728,666	26.72
2027	575,000	185,110	724,229	35.43
2028	600,000	164,048	728,170	44.51
2029	615,000	141,872	722,824	53.82
2030	475,000	122,208	563,383	61.01
2031	480,000	105,247	552,086	68.28
2032	490,000	87,377	545,222	75.70
2033	220,000	73,483	262,073	79.03
2034	220,000	63,486	253,675	82.36
2035	230,000	53,489	253,567	85.84
2036	230,000	43,038	244,477	89.33
2037	230,000	32,451	235,107	92.81
2038	235,000	21,864	230,360	96.37
2039	240,000	11,047	225,508	100.00
Totals	\$6,575,000	\$1,293,730	\$7,868,730	

<sup>(1)</sup> For entire fiscal year.

# **ECONOMIC AND DEMOGRAPHIC DATA**

# Population

# **Population**

	•			% Change	
	2010	2020	2022	2010-2020	2020-2022
Town	12,411	12,265	12,015	1.18%	(2.04)%
County	949,113	968,890	990,427	2.1	2.22
State	19,378,102	20,201,249	19,673,200	4.24	(2.61)

Source: U.S. Department of Commerce, Bureau of the Census.

<sup>(2)</sup> Inclusive of \$5,925,822 bonds issued through EFC. The gross interest on such bonds is reflected in this table, however, such gross interest is subject to a 50% subsidy under the terms of the Project Financing Agreement entered into by the Town and EFC in connection with the issuance of such bonds.

#### Income

#### Per Capita Money Income

	2010	2022	% Change
Town	\$ 71,725	\$ 94,196	31.3%
County	47,814	67,776	41.8
State	30,948	47,173	52.4

Source: U.S. Department of Commerce, Bureau of the Census (American FactFinder). American Community Survey 5-Year Estimate.

# **Employment**

Employment and unemployment rates are presented for the County, State and country in the below two tables. Such rates are provided for informational purposes only and are not necessarily representative of the employment conditions in the Town. Unemployment drastically increased in mid-March 2020 due to the COVID-19 global pandemic, but such increased unemployment rates have since stabilized as demonstrated by the Monthly Unemployment Rates table below.

# Average Employed Civilian Labor Force 2010 – 2023

				% Change	
	2010	2020	2023	2010-2020	2020-2023
County State	443,100 8,769,700	446,900 8,631,300	503,683 9,731,808	(1.28%) (4.66)	12.71% 12.75

Source: New York State Department of Labor.

#### **Average Unemployment Rates**

Year	County	State	United States
2019	3.6%	3.9%	3.7%
2020	8.0	9.8	8.1
2021	4.8	7.0	5.3
2022	3.1	4.3	3.6
2023	3.2	4.2	3.6

Source: New York State Labor Department and U.S. Bureau of Labor Statistics.

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### **Monthly Unemployment Rates**

<u>Month</u>	<u>County</u>	State
January 2023	3.5	4.6%
February	3.3	4.5
March	2.9	4.0
April	2.3	3.7
May	2.8	3.8
June	3.0	4.2
July	3.1	4.1
August	3.5	4.4
September	3.2	4.0
October	3.6	4.4
November	3.5	4.0
December	3.7	4.4

The following table presents a listing of certain major employers located in the County.

#### **Major Private Sector Employers in the County**

Name Of Business	Nature Of Business
IBM Corp. PepsiCo Inc. Consolidated Edison Inc. MasterCard ITT Corp. Westchester Medical Center Regeneron Pharmaceuticals Inc. New York Medical College White Plains Hospital	Computer hardware and software Soft drinks and snack foods Utility Services Credit card services Water and fluid management Hospital and health care services Pharmaceuticals Medical college and research Acute health care, preventive medical care
New York – Presbyterian	Hospital and health care services

Source: Westchester Business Journal as of April 2018.

### Education

Primary and secondary education is provided by the Katonah-Lewisboro Union Free School District which is independent of the Town and has separate taxing and debt authority. A two-year community college is sponsored by the County and offers associates degrees and study certificates in various fields of study.

There are numerous colleges, universities and vocational schools located throughout the County. Among the four-year institutions in the County are: Iona College and the College of New Rochelle, located in the City of New Rochelle, Pace University with campuses in Pleasantville and White Plains (including a law school), Mercy College in Dobbs Ferry and SUNY Purchase in Purchase. As previously noted, the County maintains a publicly supported two-year institution with an open enrollment policy for high school graduates meeting certain residency requirements.

#### Financial Institutions

Numerous banking facilities are available within the Town and its adjacent areas. Many of the State's major banks have branch offices located in the area, including JPMorgan Chase, and Bank of America, N.A.

### **Transportation**

The Town is served by all major forms of transportation. Highway facilities include U.S. Interstate 684 and U.S. Route 22. Rail and Bus Service are provided by the Harlem Division of the Metropolitan Transportation Authority and Hart transit. The County Airport, as well as the New York City airports (LaGuardia, Kennedy and Newark Airports) are easily accessible to residents of the Town and provide domestic and international air service on a regular basis.

#### **Utilities**

New York State Electric and Gas provides electric and gas services to homes and businesses in the Town. Verizon provides telephone and other communication services in the Town. The Town and other public agencies in the Town purchase electricity from the State Power Authority. The Town provides municipal water and sewer in two separate areas.

### Culture and Recreation

There is an extensive network of parks, golf courses and other, recreational amenities provided by the County.

The Lewisboro Library (the "Library") is an association library chartered by New York State to serve the Town. It was originally founded in 1799. The Library's mission is to provide a wide variety of materials and services in a comfortable setting to meet the information, education and cultural enrichment needs of all residents of Lewisboro. Approximately half of the Town's population has library cards. The Library's circulation in 2005 was 131,000, which has more than doubled in the last twenty years. The Library's collection of 48,000 items includes 44,408 books, 1,318 audio books, and 2,410 DVDs and videos. The Library subscribes to 104 major magazines and newspapers. Programs include well-known monthly folk concert series, lectures and book clubs for all ages. Children's and teen programs include story hours, crafts, cooking and science programs, game tournaments, concerts, summer reading games, etc. The Library also provides free wireless Internet service, e-audio books, and access to online research databases.

END OF APPENDIX A

### APPENDIX B

### UNAUDITED SUMMARY OF FINANCIAL STATEMENTS AND BUDGETS

## TOWN OF LEWISBORO GENERAL FUND BALANCE SHEET UNAUDITED PRESENTATION

$\Delta S$	OF	DE	CEV	(BEI	2 3 1	۱.

		2018		2019	_	2020	_	2021	_	2022
ASSETS										
Cash and Cash Equivalents Tax Receivables (Net) (1) Accounts Receivable Due From Other Governments Due From Other Funds State and Federal Aid Prepaid Expenses Total Assets	18,	,296,253 ,164,031 204,747 512,397 0 0	\$ 	9,366,570 18,758,310 142,368 676,414 0 0	\$ - \$	2,391,742 943,444 559,029 711,761 0 0	\$ \$	5,203,137 655,594 216,418 765,256 0 0	\$ _ \$	7,971,577 460,255 58,362 823,922 0 0 0
	-	,,				, , , , , , , , ,	=	-,,		
LIABILITIES AND FUND BALANCE										
Liabilities: Accounts Payable Accrued Liabilities Due to School Districts Due to Other Governments Due to Other Funds Deferred Tax Revenue Deposits Payable Unearned revenue Employee payroll Deductions Overpayments		294,026 367,308 686,169 0 778,832 0 122,861 0 0	\$	139,313 390,809 25,864,247 0 1,004,565 0 191,072 0 0	\$	68,793 375,807 0 0 905,453 0 574,231 0 15,445	\$	118,539 452,741 0 0 364,111 0 555,425 642,152 22,661 0	\$	205,111 391,140 0 0 664,573 0 654,126 1,284,304 24,940 0
Total Liabilities	28,	,249,196	_	27,590,006	_	1,939,729	_	2,155,629	_	3,224,194
Deferred Inflows of Resources Deferred Tax Revenues		218,315	_	216,303	_	939,837	. <u>-</u>	637,826	_	454,284
Total Liabilities and Deferred Inflows of Resources	28,	,467,511	_	27,806,309	-	2,879,566	· <del>-</del>	2,793,455	_	3,678,478
Fund Balance: Nonspendable Assigned Unassigned		315,949 0 393,968	-	356,923 0 780,430	_	0 0 1,726,410		0 0 4,046,950	_	0 0 5,635,638
Total Fund Balance		709,917	_	1,137,353	_	1,726,410		4,046,950	_	5,635,638
Total Liabilities and Fund Balance	\$ 29.	,177,428	\$_	28,943,662	\$_	4,605,976	\$	6,840,405	\$_	9,314,116

The financial data presented on this page has been excerpted from the audited financial statements of the Town. Such presentation, however, has not been audited. Complete copies of the Town's audited financial statements and annual financial reports are available upon request to the Town.

## TOWN OF LEWISBORO GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE UNAUDITED PRESENTATION

2019

2018

YEARS ENDED DECEMBER 31:

2020

2021

2022

	_						_			
REVENUES:										
Real Property Taxes	\$	2,901,788	\$	3,345,270	\$	3,348,613	\$	3,797,752	\$	3,886,989
Other Tax Items		511,544		217,582		254,547		308,841		359,144
Non-Property Tax Items		2,277,579		2,572,671		2,833,175		3,211,558		3,433,204
Departmental Income		1,667,444		1,763,961		1,173,762		2,135,756		2,533,725
Intergovernmental charges		42,256		48,371		59,978		34,292		35,541
Use Of Money And Property		137,274		126,081		128,939		118,126		200,133
Licenses and Permits		18,345		18,684		16,989		19,730		20,751
Fines and Forfeitures		201,990		186,471		82,964		123,151		81,335
Sale of Property and										
Compensation for Loss		0		0		0		0		0
State Aid		610,695		497,662		732,640		1,317,030		996,771
Federal Aid		0		0		0		0		0
Miscellaneous	_	28,768	_	61,647		121,554	_	39,339		2,554
Total Revenues	_	8,397,683	_	8,839,474	_	8,753,161	_	11,105,575	_	11,550,147
EXPENDITURES:										
Current:										
General Government Support	\$	2,301,863	\$	2,313,489	\$	2,267,498	\$	2,364,825	\$	2,649,432
Public Safety		1,051,803		996,717		1,082,214		1,282,635		1,452,492
Health		228,649		229,406		247,156		266,063		271,380
Transportation		148,613		155,059		150,736		153,879		168,857
Culture And Recreation		1,949,587		2,034,637		1,532,851		1,815,035		2,532,029
Home And Community		169,449		167,287		181,353		193,227		253,984
Employee Benefits		2,512,040		1,929,280		1,959,561		2,094,156		2,177,484
Debt Service	_	7,606	_	18,321		21,645	_	10,576		13,355
Total Expenditures	_	8,369,610	_	7,844,196	_	7,443,014		8,180,396	_	9,519,013
Excess (Deficiency) of Revenues										
_ <u>-</u> *′										

28,073

(513,143)

(513,143)

(485,070)

1,194,987

709,917

0

995,278

22,291

(567,842)

(545,551)

449,727

709,917

1,159,644

1,310,147

474,378

(589,144)

(114,766)

1,195,381

531,029

1,726,410

0 \$

2,925,179

0 \$

8,450

(613,089)

(604,639)

2,320,540

1,726,410

4,046,950

2,031,134

0

200

(442,646)

(442,446)

1,588,688

4,046,950

5,635,638

The financial data presented on this page has been excerpted from the audited financial statements of the Town. Such presentation, however, has not been audited. Complete copies of the Town's audited financial statements and annual financial reports are available upon request to the Town.

\$

Over Expenditures

State Loan Retirement

Sale of Real Property

Transfers - Out

OTHER FINANCING SOURCES (USES):

Total Other Financing Sources (Uses)

Excess (Deficiency) of Revenues and Other Sources Over

Expenditures and Other Uses

Fund Balance - Beginning of Year

Fund Balance - End of Year

## TOWN OF LEWISBORO HIGHWAY FUND BALANCE SHEET UNAUDITED PRESENTATION

AS	OF	D)	ECE	MI	RF	7R	31	١.

ASSETS	_	2018	2019		2020	-	2021	_	2022
Cash and Cash Equivalents Accounts Receivable Due From Other Funds State and Federal Aid Prepaid Expenses	\$	13,532 \$ 0 133,910 0 0	2,497 0 328,936 0	\$	502,497 0 458,473 0	\$	819,836 0 296,503 0	\$	854,754 0 291,293 0
Total Assets	\$_	147,442 \$	331,433	\$_	960,970	\$	1,116,339	\$_	1,146,047
LIABILITIES AND FUND BALANCE									
Liabilities: Accounts Payable Accrued Liabilities Due to Other Funds	\$	81,644 \$ 134,250 0	47,407 138,750 0	\$	11,835 143,250 0	\$	34,238 157,500 19,192	\$	57,439 123,011 19,013
Total Liabilities	_	215,894	186,157	_	155,085	-	210,930	_	199,463
Fund Balance: Nonspendable Assigned Unassigned	_	0 0 (68,452)	0 145,276 0	_	0 805,885 0	-	0 905,409 0	_	946,584 0
Total Fund Balance	_	(68,452)	145,276	_	805,885	-	905,409	_	946,584
<b>Total Liabilities and Fund Balance</b>	\$_	147,442 \$	331,433	\$_	960,970	\$	1,116,339	\$	1,146,047

The financial data presented on this page has been excerpted from the audited financial statements of the Town for the years ended Such presentation however has not been audited. Complete copies of the Town's audited financial statements and annual financial reports are available upon request to the Town.

## TOWN OF LEWISBORO HIGHWAY FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE UNAUDITED PRESENTATION

		2018		2019		2020		2021		2022
	_		-		-		-		-	
REVENUES:	\$	3,370,112	\$	3,499,705	¢	3,580,147	\$	3,377,414	\$	2 694 074
Real Property Taxes Departmental Income	Ф	3,370,112	Ф	3, <del>4</del> 99,703 0	\$	3,380,147	Ф	3,377,414	Ф	3,684,974 0
Use Of Money And Property		38		1		0		0		0
Sale of Property And										
Compensation For Loss		15,153		100		50		23,267		39,840
State Aid		212,178		212,282		169,803		328,340		320,183
Federal Aid		0		0		0		0		0
Miscellaneous	_	0	_	0	-	40,000	-	0	_	3,216
Total Revenues	_	3,597,481	-	3,712,088	_	3,790,000	-	3,729,021	-	4,048,213
EXPENDITURES: Current:										
General Government Support		68,524		70,805		73,002		76,000		78,502
Transportation		2,207,410		2,049,911		1,736,302		2,153,893		2,486,430
Employee Benefits		1,068,835		925,993		813,352		859,594		855,895
Debt Service	_	24,480	_	0	_	11,631	-	13,316	_	24,574
Total Expenditures	_	3,369,249	_	3,046,709	_	2,634,287	-	3,102,803	_	3,445,401
Excess of Revenues										
Over Expenditures		228,232	_	665,379		1,155,713	_	626,218	_	602,812
OTHER FINANCING SOURCES (USES)										
Transfers - In	•	0		0		0		0		0
Transfers - Out		(395,537)		(451,651)		(495,104)		(526,694)		(561,637)
Total Other Financing Sources (Uses)		(395,537)	_	(451,651)		(495,104)	_	(526,694)	_	(561,637)
E CP			_				-		_	
Excess of Revenues and Other Sources Over										
Expenditures and Other Uses		(167,305)		213,728		660,609		99,524		41,175
Experiences and Onici Oses	_	(107,303)	-	213,720	-	000,009	-	77,324	-	71,173
Fund Balance - Beginning of Year		98,853		(68,452)		145,276		805,885		905,409
Prior Period Adjustment	_	0	_	0	_	0	-	0	_	0
Fund Balance - End of Year	\$_	(68,452)	\$_	145,276	\$_	805,885	\$	905,409	\$	946,584

The financial data presented on this page has been excerpted from the audited financial statements of the Town. Such presentation, however, has not been audited. Complete copies of the Town's audited financial statements and annual financial reports are available upon request to the Town.

### TOWN OF LEWISBORO SEWER FUND BALANCE SHEET UNAUDITED PRESENTATION

	AS OF DECEMBER 31:										
A CODER	_	2018	_	2019	_	2020	_	2021		2022	
ASSETS											
Cash and Cash Equivalents Receivables: Due From Other Governments	\$	245,683	\$	250,039	\$	658,885	\$	729,635	\$	410,379	
Water Rents		0		0		0		0		0	
State and Federal Aid		0		0		0		0		70,023	
Due From Other Funds	_	307,191	. <u> </u>	495,682	_	70	_	0	_	17,700	
Total Assets	\$_	552,874	\$_	745,721	\$_	658,955	\$_	729,635	\$_	498,102	
LIABILITIES AND FUND BALANCE											
Liabilities:											
Accounts Payable	\$	5,638	\$	56,633	\$	20,922	\$	26,389	\$	35,535	
Accrued Liabilities		0		0		0		0		0	
Due to Other Funds		0		0		378		16,803		0	
Deferred Revenues- Other	_	0	-	0	_	0	_	0	_	0	
Total Liabilities	_	5,638	_	56,633	_	21,300	_	43,192	_	35,535	
Fund Balance:											
Assigned		547,236		689,088		638,655		686,443		462,567	
Unassigned	_	0	_	0	_	0	_	0	_	0	
Total Fund Balance	_	547,236	_	689,088	. <u>–</u>	638,655	_	686,443		462,567	
<b>Total Liabilities and Fund Balance</b>	\$	552,874	\$	745,721	\$_	659,955	\$	729,635	\$	498,102	

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## TOWN OF LEWISBORO SEWER DISTRICTS FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE UNAUDITED PRESENTATION

				YEARS 1	ENI	DED DECEMBER	31:	
	_	2018	_	2019	_	2020	2021	2022
REVENUES:								
Real Property Taxes	\$	686,789	\$	685,775	\$	639,000 \$	650,006 \$	620,000
Departmental Income		13,718		77,436		0	0	0
Use Of Money And Property		390		396		136	156	1,304
Sale of Property & Comp. for Loss		0		0		0	0	0
State Aid	_	140,000	-	195,425	_	140,000	135,003	135,601
Total Revenues	_	840,897	_	959,032	_	779,136	785,165	756,905
EXPENDITURES:								
Current:								
General Government Support		28,755		28,800		29,000	29,000	30,419
Home And Community Service		392,194		513,544		524,220	470,141	709,226
Employee Benefits		0		0		0	0	0
Debt Service	_	737	_	0	_	0	0	0
Total Expenditures	_	421,686	_	542,344	_	553,220	499,141	739,645
Excess of Revenues								
Over Expenditures	_	419,211	_	416,688	_	225,916	286,024	17,260
OTHER FINANCING SOURCES (USES):								
Transfers - Out	_	(275,739)	_	(274,836)	_	(277,349)	(237,236)	(241,136)
Total Other Financing Sources (Uses)	_	(275,739)	_	(274,836)	_	(277,349)	(237,236)	(241,136)
Excess of Revenues								
and Other Sources Over		1.42.472		141.053		(51, 422)	40.700	(222 974)
Expenditures and Other Uses	_	143,472	-	141,852	_	(51,433)	48,788	(223,876)
Fund Balance - Beginning of Year		403,764		547,236		689,088	637,655	686,443
Prior Years Adjustment	_	0	_	0	_	0	0	0
Fund Balance - End of Year	\$	547,236	\$	689,088	\$	637,655 \$	686,443 \$	462,567

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## TOWN OF LEWISBORO OAK RIDGE WATER DISTRICT FUND BALANCE SHEET UNAUDITED PRESENTATION

		AS OF DECEMBER 31:											
ASSETS	_	2018	_	2019	_	2020	_	2021	_	2022			
ASSETS													
Cash and Cash Equivalents Receivables:	\$	302,679	\$	356,119	\$	5,816	\$	17,545	\$	0			
Water Rents	_	53,380	_	50,761	_	55,525	_	62,853	_	75,535			
Total Assets	\$	356,059	\$_	406,880	\$_	61,341	\$_	80,398	\$_	75,535			
LIABILITIES AND FUND BALANCE													
Liabilities:													
Accounts Payable	\$	7,160	\$	35,893	\$	10,680	\$	4,351	\$	9,161			
Due to Other Funds	_	219,850	_	311,912	_	44,790	_	90,656	_	153,657			
Total Liabilities	_	227,010	<u> </u>	347,805	_	55,470	_	95,007	_	162,818			
Fund Balance:													
Assigned		129,049		59,075		5,871		0		0			
Unassigned	_	0	_	0	_	0	_	(14,609)	_	(87,283)			
Total Fund Balance	_	129,049	_	59,075	_	5,871	_	(14,609)	_	(87,283)			
<b>Total Liabilities and Fund Balance</b>	\$	356,059	\$	406,880	\$_	61,341	\$	80,398	\$	75,535			

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Complete copies of the Town's audited financial statements are available upon request to the Town.

# TOWN OF LEWISBORO OAK RIDGE WATER DISTRICT FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE UNAUDITED PRESENTATION

	YEARS ENDED DECEMBER 31:					
		2018	2019	2020	2021	2022
REVENUES:						
Departmental Income	\$	267,722 \$	191,164 \$	202,606 \$	307,701 \$	246,862
Use Of Money And Property		676	461	150	91	782
Miscellaneous	-	0	0	0	0	0
Total Revenues	-	268,398	191,625	202,756	307,792	247,644
EXPENDITURES:						
Current:						
Home and Community Services		204,058	235,399	224,060	298,023	285,525
Debt Service		8,355	13,200	18,900	12,149	15,493
Total Expenditures	-	212,413	248,599	242,960	310,172	301,018
Excess of Revenues						
Over Expenditures	-	55,985	(56,974)	(40,204)	(2,380)	(53,374)
OTHER FINANCING SOURCES (USES):						
Transfers - Out	-	(12,000)	(13,000)	(13,000)	(18,100)	(19,300)
Total Other Financing Sources (Uses)	-	(12,000)	(13,000)	(13,000)	(18,100)	(19,300)
Excess of Revenues						
and Other Sources Over						
Expenditures and Other Uses	-	43,985	(69,974)	(53,204)	(20,480)	(72,674)
Fund Balance - Beginning of Year		85,064	129,049	59,075	5,871	(14,609)
Prior Period Adjustment	-	0	0	0	0	0
Fund Balance - End of Year	\$	129,049 \$	59,075 \$	5,871 \$	(14,609) \$	(87,283)

The financial data presented on this page has been excerpted from the audited financial statements of the Town Such presentation, however, has not been audited. Complete copies of the Town's audited financial statements and annual financial reports are available upon request to the Town.

### TOWN OF LEWISBORO SUMMARY OF ADOPTED BUDGET YEAR ENDING DECEMBER 31, 2023

		General Fund	_	Highway Fund		Combined Totals
ESTIMATED REVENUES:			_			
Real Property Taxes Real Property Taxes Items	\$	3,951,204 250,000	\$	3,620,896 0	\$	7,572,100 250,000
Non-Property Tax Items		2,800,000		0		2,800,000
Departmental Income		1,971,200		0		1,971,200
Intergovernmental Charges		3,500		0		3,500
Use Of Money And Property		152,000		0		152,000
Licenses And Permits		17,200		0		17,200
Fines And Forfeitures		100,000		0		100,000
Sale of Property and						
Compensation for Loss		0		0		0
State Aid		687,000		250,000		937,000
Federal Aid		0		0		0
Miscellaneous	_	255,500	_	0	_	255,500
Total Estimated Revenues		10,187,604	_	3,870,896	_	14,058,500
APPROPRIATIONS:						
Current:						
General Government Support		2,695,762		142,000		2,837,762
Public Safety		1,496,809		0		1,496,809
Health		283,000		0		283,000
Transportation		172,666		2,420,601		2,593,267
Economic Assistance and Opportunity		0		0		0
Culture and Recreation		2,533,023		0		2,533,023
Home and Community Services		195,827		0		195,827
Employee Benefits		2,323,662		982,909		3,306,571
Debt Service	_	486,855		325,386	_	812,241
Total Appropriations		10,187,604	. <u>-</u>	3,870,896	_	14,058,500
Excess (Deficiency) of Estimated						
Revenues Over Appropriations	_	0		0	_	0
OTHER FINANCING SOURCES (USES):						
Transfer Out	_	0	. –	0	_	0
Total Other Financing Sources (Uses)		0		0	_	0
Excess (Deficiency) of Estimated Revenues and Other Financing Sources Over Appropriations and						
Other Financing Uses	_	0	_	0	_	0
APPROPRIATED FUND BALANCE	\$	0	\$	0	\$	0

### TOWN OF LEWISBORO SUMMARY OF ADOPTED BUDGET YEAR ENDING DECEMBER 31, 2024

		General Fund		Highway Fund		Combined Totals
ESTIMATED REVENUES:						_
Real Property Taxes	\$	3,982,619	\$	3,925,714	\$	7,908,333
Real Property Taxes Items		250,000		0		250,000
Non-Property Tax Items		2,940,000		0		2,940,000
Departmental Income		2,530,381		0		2,530,381
Intergovernmental Charges		3,500		0		3,500
Use Of Money And Property		224,300		0		224,300
Licenses And Permits		17,100		100		17,200
Fines And Forfeitures		135,000		0		135,000
Sale of Property and						
Compensation for Loss		179,100		0		179,100
State Aid		537,339		300,000		837,339
Federal Aid		0		0		0
Miscellaneous	_	250,200	-	0	_	250,200
Total Estimated Revenues		11,049,539		4,225,814	_	15,275,353
APPROPRIATIONS:						
Current:						
General Government Support		2,824,893		118,560		2,943,453
Public Safety		1,573,963		0		1,573,963
Health		335,157		0		335,157
Transportation		171,853		2,693,285		2,865,138
Economic Assistance and Opportunity		0		0		0
Culture and Recreation		2,988,437		0		2,988,437
Home and Community Services		215,449		0		215,449
Employee Benefits		2,528,081		1,062,859		3,590,940
Debt Service	_	411,706	_	351,110	_	762,816
Total Appropriations	_	11,049,539	_	4,225,814	_	15,275,353
Excess (Deficiency) of Estimated						
Revenues Over Appropriations	_	0	_	0	_	0
OTHER FINANCING SOURCES (USES):						
Transfer Out	_	0		0	_	0
Total Other Financing Sources (Uses)		0		0	. <u>-</u>	0
Excess (Deficiency) of Estimated Revenues and Other Financing Sources Over Appropriations and						
Other Financing Uses		0	_	0	_	0
APPROPRIATED FUND BALANCE	\$	0	\$	0	\$	0

### **APPENDIX C**

### LINK TO INDEPENDENT AUDITORS' REPORT FOR THE FISCAL YEAR ENDED DECEMBER 31, 2022

Can be accessed on the Electronic Municipal Market Access ("EMMA") website of the Municipal Securities Rulemaking Board ("MSRB") at the following link:

https://emma.msrb.org/P11735463.pdf

The audited financial statements referenced above are hereby incorporated into the attached Official Statement.

<sup>\*</sup> Such Financial Statements and opinion are intended to be representative only as of the date thereof. PKF O'Connor Davies, LLP has not been requested by the Town to further review and/or update such Financial Statements or opinion in connection with the preparation and dissemination of this Official Statement. In addition, PKF O'Connor Davies, LLP has not been requested to reviewed information included in the Official Statement.

### APPENDIX D FORM OF LEGAL OPINION OF BOND COUNSEL

April 11, 2024

Town of Lewisboro, County of Westchester, State of New York



Norton Rose Fulbright US LLP 1301 Avenue of Americas New York, New York 10019 United States

Tel +1 212 318 3000 Fax +1 212 318 3400 nortonrosefulbright.com

Re: Town of Lewisboro, Westchester County, New York \$5,001,100 Public Improvement (Serial) Bonds, 2024

Ladies and Gentlemen:

We have been requested to render our opinion as to the validity of an issue of \$5,001,100 Public Improvement (Serial) Bonds, 2024 (the "Obligation"), of the Town of Lewisboro, Westchester County, State of New York (the "Obligor"), dated April 11, 2024.

#### We have examined:

- (1) the Constitution and statutes of the State of New York;
- (2) the Internal Revenue Code of 1986, as amended to the date hereof (the "Code"), including particularly Sections 103 and 141 through 150 thereof, and the applicable regulations of the United States Treasury Department promulgated thereunder;
- (3) a tax certificate (the "Tax Certificate") executed on behalf of the Obligor which includes, among other things, covenants, relating to compliance with the Code, with the owners of the Obligation that the Obligor will, among other things, (i) take all actions on its part necessary to cause interest on the Obligation not to be includable in the gross income of the owners thereof for federal income tax purposes, including, without limitation, restricting, to the extent necessary, the yield on investments made with the proceeds of the Obligation and investment earnings thereon, making required payments to the federal government, if any, and maintaining books and records in a specified manner, where appropriate, and (ii) refrain from taking any action which would cause interest on the Obligation to be includable in the gross income of the owners thereof for federal income tax purposes, including, without limitation, refraining from spending the proceeds of the Obligation and investment earnings thereon on certain specified purposes; and
- (4) a certificate executed on behalf of the Obligor which includes, among other things, a statement that compliance with such covenants is not prohibited by, or violative of, any provision of local or special law, regulation or ordinance applicable to the Obligor.

We also have examined a certified copy of proceedings of the finance board of the Obligor and other proofs authorizing and relating to the issuance of the Obligation, including the form of the Obligation. In rendering the opinions expressed herein we have assumed (i) the accuracy and truthfulness of all public records, documents and proceedings, including factual information, expectations and statements contained therein, examined by us which have been executed or certified by public

Town of Lewisboro April 11, 2024 Page 2

officials acting within the scope of their official capacities, and have not verified the accuracy or truthfulness thereof, and (ii) compliance by the Obligor with the covenants contained in the Tax Certificate. We also have assumed the genuineness of the signatures appearing upon such public records, documents and proceedings and the certifications thereof.

### In our opinion:

- (a) The Obligation has been authorized and issued in accordance with the Constitution and statutes of the State of New York and constitutes a valid and legally binding general obligation of the Obligor, all the taxable real property within which is subject to the levy of ad valorem taxes to pay the Obligation and interest thereon, without limitation as to rate or amount, except as to certain statutory limitations which may result from the application of Chapter 97 of the Laws of 2011, as amended, provided, however, that the enforceability (but not the validity) of the Obligation: (i) may be limited by any applicable bankruptcy, insolvency or other law now existing or hereafter enacted by said state or the federal government affecting the enforcement of creditors' rights; and (ii) may be subject to the exercise of judicial discretion.
- (b) The Obligor has the power to comply with its covenants with respect to compliance with the Code as such covenants relate to the Obligation; provided, however, that the enforceability (but not the validity) of such covenants may be limited by any applicable bankruptcy, insolvency or other law now existing or hereafter enacted by said state or the federal government affecting the enforcement of creditors' rights.
- (c) Under existing law, interest on the Obligation (1) will be excludable from the gross income, as defined in section 61 of the Code, of the owners thereof for federal income tax purposes, pursuant to section 103 of the Code and existing regulations, published rulings, and court decisions, assuming continuing compliance after the date hereof by the Obligor with the provisions of the Tax Certificate, and (2) will not be an item of tax preference for purposes of the federal alternative minimum tax on individuals. Under existing law, interest on the Obligation is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York).

We express no opinion with respect to any other federal, state or local tax consequences under present law or any proposed legislation resulting from the receipt or accrual of interest on, or the acquisition or disposition of, the Obligation. Ownership of tax-exempt obligations such as the Obligation may result in collateral federal tax consequences to, among others, financial institutions, life insurance companies, property and casualty insurance companies, certain foreign corporations doing business in the United States, S corporations with subchapter C earnings and profits, owners of an interest in a financial asset securitization investment trust, individual recipients of Social Security or Railroad Retirement Benefits, individuals otherwise qualifying for the earned income tax credit, corporations subject to the alternative minimum tax on adjusted financial statement income, and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry, or who have paid or incurred certain expenses allocable to, tax-exempt obligations.

Our opinions are based on existing law, which is subject to change. Such opinions are further based on our knowledge of facts as of the date hereof. We assume no duty to update or supplement our



Town of Lewisboro April 11, 2024 Page 3

opinions to reflect any facts or circumstances that may hereafter come to our attention or to reflect any changes in any law that may hereafter occur or become effective. Moreover, our opinions are not a guarantee of result and are not binding on the Internal Revenue Service; rather, such opinions represent our legal judgment based upon our review of existing law that we deem relevant to such opinions and in reliance upon the representations and covenants referenced above.

The scope of our engagement in relation to the issuance of the Obligation has extended solely to the examination of the facts and law incident to rendering the opinion expressed herein. Such opinion is not intended and should not be construed to express or imply any conclusion that the amount of real property subject to taxation within the boundaries of the Obligor, together with other legally available sources of revenue, if any, will be sufficient to enable the Obligor to pay the principal of or interest on the Obligation as the same respectively become due and payable. Reference should be made to the Official Statement prepared by the Obligor in relation to the Obligation for factual information which, in the judgment of the Obligor, could materially affect the ability of the Obligor to pay such principal and interest. While we have participated in the preparation of such Official Statement, we have not verified the accuracy, completeness or fairness of the factual information contained therein and, accordingly, we express no opinion as to whether the Obligor, in connection with the sale of the Obligation, has made any untrue statement of a material fact or omitted to state a material fact necessary in order to make any statements made, in the light of the circumstances under which they were made, not misleading.

Very truly yours,

### APPENDIX E

FORM OF UNDERTAKING TO PROVIDE CONTINUING DISCLOSURE

### ANNUAL AND CONTINUING DISCLOSURE UNDERTAKING CERTIFICATE PURSUANT TO RULE 15c2-12 OF THE SECURITIES AND EXCHANGE COMMISSION

On the date hereof, the Town of Lewisboro, Westchester County, New York (the "Town") is issuing its Bonds (as defined herein). To facilitate compliance with Rule 15c12-12 of the Securities and Exchange Commission (the "SEC") promulgated under the Securities Exchange Act of 1934, as amended by the underwriter (as defined in the Rule), the Issuer hereby undertakes for the benefit of beneficial owners from time to time of the Bonds (the "Holders") to provide:

**A. Definitions**. As used in this Undertaking, the following terms have the meanings ascribed to such terms below:

"Bonds" means the Issuer's \$5,001,100 Public Improvement (Serial) Bonds, 2024, dated April 11, 2024.

"Financial Obligation" means a (i) debt obligation; (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) guarantee of (i) or (ii); provided that "financial obligation" shall not include municipal securities (as defined in the Securities Exchange Act of 1934, as amended) as to which a final official statement (as defined in the Rule) has been provided to the MSRB consistent with the Rule.

"MSRB" means the Municipal Securities Rulemaking Board.

"Rule" means SEC Rule 15c2-12, as amended from time to time.

"SEC" means the United States Securities and Exchange Commission.

"Undertaking" means this Annual and Continuing Disclosure Undertaking.

**B.** Annual Reports. With respect to the Bonds, the Issuer shall electronically file annually with the MSRB, (1) within six months after the end of each fiscal year ending after the date hereof, financial information and operating data with respect to the Issuer of the general type contained in or cross referenced in the Town's final Official Statement, dated March 21, 2024, **in APPENDIX A** under the headings "THE TOWN", "FINANCIAL FACTORS", "REAL PROPERTY TAXES", "TOWN INDEBTEDNESS" and "LITIGATION", and in APPENDICES B AND C, and (2) if not provided as part of such financial information and operating data, audited financial statements of the Issuer, when and if available. If audited financial statements are not available at that time the Town will electronically file unaudited financial statements when available. Any financial statements so to be electronically filed shall be prepared in accordance with the accounting principles as the Issuer may be required to employ from time to time pursuant to state law or regulation, and shall be audited, if the Issuer commissions an audit of such statements and the audit is completed within the period during which they must be provided.

If the Issuer changes its fiscal year, it will electronically file with the MSRB notice of the change (and of the date of the new fiscal year end) prior to the next date by which the Issuer otherwise would be required to provide financial information and operating data pursuant to this Undertaking.

The financial information and operating data to be electronically filed pursuant to this Undertaking may be set forth in full in one or more documents or may be included by specific reference to any document available to the public on the MSRB's Internet Web site or filed with the SEC.

- **C. Event Notices.** The Issuer shall electronically file with the MSRB notice of any of the following events with respect to the Bonds in a timely manner and not more than ten business days after occurrence of the event:
  - (1) Principal and interest payment delinquencies;
  - (2) Non-payment related defaults, if material;
  - (3) Unscheduled draws on debt service reserves reflecting financial difficulties;
  - (4) Unscheduled draws on credit enhancements reflecting financial difficulties;
  - (5) Substitution of credit or liquidity providers, or their failure to perform;
- (6) Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB), or other material notices or determinations with respect to the tax-exempt status of the Bonds, or other material events affecting the tax status of the Bonds;
  - (7) Modifications to rights of holders of the Bonds, if material;
  - (8) Bond calls, if material, and tender offers;
  - (9) Defeasances;
- (10) Release, substitution, or sale of property securing repayment of the Bonds, if material;
  - (11) Rating changes;
- (12) Bankruptcy, insolvency, receivership, or similar event of the Issuer, which shall occur as described below:
- (13) The consummation of a merger, consolidation, or acquisition involving the Issuer or the sale of all or substantially all of its assets, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
- (14) Appointment of a successor or additional trustee or the change of name of a trustee, if material;
- (15) Incurrence of a Financial Obligation of the Issuer, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the Issuer, any of which affect security holders, if material; and

(16) Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the Issuer, any of which reflect financial difficulties.

For these purposes, any event described in the immediately preceding paragraph (12) is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent, or similar officer for the Issuer in a proceeding under the United States Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the Issuer, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement, or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Issuer.

The Issuer shall electronically file with the MSRB, in a timely manner, notice of any failure by the Issuer to provide financial information or operating data in accordance with this Undertaking by the time required by this Undertaking.

- **D.** *Filings with the MSRB*. All financial information, operating data, financial statements, notices, and other documents provided to the MSRB in accordance with this Undertaking shall be provided in an electronic format prescribed by the MSRB and shall be accompanied by identifying information as prescribed by the MSRB.
- **E.** Limitations, Disclaimers, and Amendments. The Issuer shall be obligated to observe and perform the covenants specified in this Undertaking for so long as, but only for so long as, the Issuer remains an "obligated person" with respect to the Bonds within the meaning of the Rule.

The provisions of this Undertaking are for the sole benefit of the holders and beneficial owners of the Bonds, and nothing in this Undertaking, express or implied, shall give any benefit or any legal or equitable right, remedy, or claim hereunder to any other person. The Issuer undertakes to provide only the financial information, operating data, financial statements, and notices which it has expressly agreed to provide pursuant to this Undertaking and does not hereby undertake to provide any other information that may be relevant or material to a complete presentation of the Issuer's financial results, condition, or prospects or hereby undertake to update any information provided in accordance with this Undertaking or otherwise, except as expressly provided herein. The Issuer does not make any representation or warranty concerning such information or its usefulness to a decision to invest in or sell Bonds at any future date.

UNDER NO CIRCUMSTANCES SHALL THE ISSUER BE LIABLE TO THE HOLDER OR BENEFICIAL OWNER OF ANY BOND OR ANY OTHER PERSON, IN CONTRACT OR TORT, FOR DAMAGES RESULTING IN WHOLE OR IN PART FROM ANY BREACH BY THE ISSUER, WHETHER NEGLIGENT OR WITH OR WITHOUT FAULT ON ITS PART, OF ANY COVENANT SPECIFIED IN THIS UNDERTAKING, BUT EVERY RIGHT AND REMEDY OF ANY SUCH PERSON, IN CONTRACT OR TORT, FOR OR ON ACCOUNT OF ANY SUCH BREACH SHALL BE LIMITED TO AN ACTION FOR *MANDAMUS* OR SPECIFIC PERFORMANCE.

No default by the Issuer in observing or performing its obligations under this Undertaking shall constitute a breach of or default on the Bonds.

Nothing in this Undertaking is intended or shall act to disclaim, waive, or otherwise limit the duties of the Issuer under federal and state securities laws.

The provisions of this Undertaking may be amended by the Issuer from time to time to adapt to changed circumstances that arise from a change in legal requirements, a change in law, or a change in the identity, nature, status, or type of operations of the Issuer, but only if (1) the provisions of this Undertaking, as so amended, would have permitted an underwriter to purchase or sell Bonds in the primary offering of the Bonds in compliance with the Rule, taking into account any amendments or interpretations of the Rule to the date of such amendment, as well as such changed circumstances, and (2) either (a) the holders of the Bonds consent to such amendment or (b) a person that is unaffiliated with the Issuer (such as nationally recognized bond counsel) determines that such amendment will not materially impair the interests of the holders and beneficial owners of the Bonds. The Issuer may also repeal or amend the provisions of this Undertaking if the SEC amends or repeals the applicable provisions of the Rule or any court of final jurisdiction enters judgment that such provisions of the Rule are invalid, and the Issuer also may amend the provisions of this Undertaking in its discretion in any other manner or circumstance, but in either case only if and to the extent that the provisions of this sentence would not have prevented an underwriter from lawfully purchasing or selling Bonds in the primary offering of the Bonds, giving effect to (a) such provisions as so amended and (b) any amendments or interpretations of the Rule. If the Issuer so amends the provisions of this Undertaking, the Issuer shall include with any amended financial information or operating data next provided in accordance with this Undertaking an explanation, in narrative form, of the reasons for the amendment and of the impact of any change in the type of financial information or operating data so provided.

IN WITNESS WHEREOF, I have hereunto set my har	nd this April 11, 2024.
	Supervisor and Chief Fiscal Officer