

**NEW ISSUE SERIAL BONDS**

**RATING: See “RATING” herein**

*In the opinion of Bond Counsel, under existing statutes, regulations, administrative rulings, and court decisions, and assuming continuing compliance by the Village with its covenants relating to certain requirements contained in the Internal Revenue Code of 1986, as amended (the “Code”), and the accuracy of certain representations made by the Village, interest on the Bonds is excluded from gross income of the owners thereof for Federal income tax purposes, and is not an “item of tax preference” for purposes of the Federal alternative minimum tax imposed. Bond Counsel is also of the opinion that under existing statutes interest on the Bonds is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York). No opinion is expressed regarding other Federal or State tax consequences arising with respect to the Bonds. See “TAX MATTERS” herein.*

*The Bonds will be designated by the Village as “qualified tax-exempt obligations” pursuant to the provisions of Section 265 of the Code.*

**VILLAGE OF WEST HAVERSTRAW  
ROCKLAND COUNTY, NEW YORK**

**\$2,045,000**

**PUBLIC IMPROVEMENT (SERIAL) BONDS, SERIES 2019A  
(the “Bonds”)**

**Date of Issue: Date of Delivery**

**Maturity Dates: December 15, 2019 – 2032**

The Bonds will constitute general obligations of the Village of West Haverstraw, Rockland County, New York (the “Village”), and will contain a pledge of the faith and credit of the Village for the payment of the principal of and interest on the Bonds, and unless paid from other sources, the Bonds are payable from ad valorem taxes which may be levied upon all the taxable real property within the Village, subject to certain statutory limitations imposed by Chapter 97 of the 2011 Laws of New York. See “Appendix A - TAX LEVY LIMITATION LAW,” herein.

At the option of the purchaser, the Bonds will be issued in (i) certificated registered form registered in the name of the successful bidder as a statutory installment bond (SIB) or (ii) registered certificated form with one bond for each maturity or (iii) book-entry-only form registered to Cede & Co., as the partnership nominee for The Depository Trust Company (“DTC”). Principal of and interest on such Bonds will be payable in Federal Funds by the Village to the registered owner

If the Bonds are issued as SIBs they will be registered in the name of the successful bidder, with a single bond certificate issued for the Bonds. .

If the Bonds are issued in book-entry only form DTC will act as securities depository for the Bonds. Individual purchases would then be made in book-entry form only, in the principal amount of \$5,000 or any integral multiple thereof. Purchasers would not receive certificates representing their ownership interest in the Bonds. Payment of the principal of and interest on the Bonds would be made by the Village to DTC, which would in turn remit such principal and interest to its participants for subsequent distribution to the beneficial owners of the Bonds as described herein. See “Book-Entry-Only System” herein.

The Bonds will be dated their date of delivery, and will bear interest from such date until maturity at the annual rate or rates as specified by the purchaser of the Bonds, payable June 15, 2019, December 15, 2019 and semiannually thereafter on each June 15 and December 15. The Bonds will mature in the years and amounts as set forth on the inside cover page hereof. Certain maturities of the Bonds are subject to optional redemption prior to maturity. (See “Optional Redemption,” herein).

*The Bonds are offered when, as and if issued by the Village and accepted by the purchasers, subject to the final approving opinion of Harris Beach PLLC, White Plains, New York, Bond Counsel, and certain other conditions. Capital Markets Advisors, LLC has served as Municipal Advisor to the Village in connection with the issuance of the Bonds. It is anticipated that the Bonds will be available for delivery in New York, New York or as otherwise agreed with the purchasers on or about January 10, 2019.*

THE VILLAGE DEEMS THIS OFFICIAL STATEMENT TO BE FINAL FOR PURPOSES OF RULE 15c2-12 UNDER THE SECURITIES AND EXCHANGE ACT OF 1934, AS AMENDED (THE “RULE”), EXCEPT FOR CERTAIN INFORMATION THAT HAS BEEN OMITTED HEREFROM IN ACCORDANCE WITH SAID RULE THAT WILL BE SUPPLIED WHEN THIS OFFICIAL STATEMENT IS UPDATED FOLLOWING THE SALE OF THE OBLIGATIONS HEREIN DESCRIBED. THIS OFFICIAL STATEMENT WILL BE UPDATED UPON REQUEST OF THE SUCCESSFUL BIDDER AS MORE FULLY DESCRIBED IN THE NOTICE OF SALE WITH RESPECT TO THE OBLIGATIONS HEREIN DESCRIBED. FOR A DESCRIPTION OF THE VILLAGE’S AGREEMENT TO PROVIDE CONTINUING DISCLOSURE AS DESCRIBED IN THE RULE, SEE “DISCLOSURE UNDERTAKING” HEREIN.

Dated: December 21, 2018

The Bonds mature on December 15 in each year as set forth below:

<u>Date</u>	<u>Amount*</u>	<u>Interest Rate</u>	<u>Yield</u>	<u>CUSIP Number</u>
2019	\$125,000			953165
2020	125,000			953165
2021	130,000			953165
2022	130,000			953165
2023	135,000			953165
2024	140,000			953165
2025	140,000			953165
2026	145,000			953165
2027	150,000			953165
2028	155,000	**		953165
2029	160,000	**		953165
2030	165,000	**		953165
2031	170,000	**		953165
2032	175,000	**		953165

\*The principal maturities of the Bonds are subject to adjustment following their sale pursuant to the terms of the accompanying Notice of Private Competitive Bond Sale to achieve substantially level or declining annual debt service as provided in the Local Finance Law.

\*\* Certain principal maturities of the Bonds are subject to optional redemption prior to maturity, see "Optional Redemption" herein

**VILLAGE OF WEST HAVERSTRAW  
ROCKLAND COUNTY, NEW YORK**

**Robert R. D'Amelio**  
Mayor

**VILLAGE BOARD**

Ralph W. Kirschkel.....Trustee

Robert LaGrow .....Trustee

Ramon Lopez.....Trustee

Frances Nardi.....Trustee

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O. Fred Miller ..... Village Clerk

Catherine Kopf..... Village Treasurer

John S. Edwards.....Village Attorney

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**INDEPENDENT AUDITOR**

**Berard & Associates CPA's P.C.**  
Suffern, New York

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**BOND COUNSEL**

**Harris Beach PLLC**  
White Plains, New York

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**MUNICIPAL ADVISOR**



**Capital Markets Advisors, LLC**

**Hudson Valley \* Long Island \* New York City \* Southern Tier \* Western New York**  
**(845) 227-8678**

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No dealer, broker, salesman or other person has been authorized by the Village of West Haverstraw to give any information or to make any representations, other than those contained in this Official Statement and if given or made, such other information or representations must not be relied upon as having been authorized by the Village. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information set forth herein has been obtained by the Village from sources which are believed to be reliable but it is not guaranteed as to accuracy or completeness. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the Village since the date hereof.

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APPENDIX B - UNAUDITED SUMMARY OF FINANCIAL STATEMENTS AND BUDGETS  
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## **OFFICIAL STATEMENT**

### **VILLAGE OF WEST HAVERSTRAW ROCKLAND COUNTY, NEW YORK**

**relating to**

**\$2,045,000**

**PUBLIC IMPROVEMENT (SERIAL) BONDS, SERIES 2019A  
(the "Bonds")**

This Official Statement, which includes the cover page, inside cover page and appendices attached hereto, presents certain information relating to the Village of West Haverstraw in the County of Rockland, State of New York (the "Village," "County," and "State," respectively), in connection with the sale of \$2,045,000 Public Improvement (Serial) Bonds, Series 2019A (the "Bonds").

All quotations from and summaries and explanations of provisions of the Constitution and laws of the State and acts and proceedings of the Village contained herein do not purport to be complete and are qualified in their entirety by reference to the official compilations thereof and all references to the Bonds and the proceedings of the Village relating thereto are qualified in their entirety by reference to the definitive form of the Bonds and such proceedings.

### **THE BONDS**

#### ***Description***

The Bonds will be dated the date of delivery, which is expected to be January 10, 2019, and will bear interest from such date at the annual rate or rates as specified by the purchaser, payable June 15, 2019, December 15, 2019 and semiannually thereafter on each June 15 and December 15 i in each year until maturity. The Bonds will mature in each of the years and amounts as set forth on the inside cover page hereof. The Bonds are subject to optional redemption prior to maturity. (See "Optional Redemption," herein).

At the option of the purchaser, the Bonds will be issued in (i) certificated registered form registered in the name of the successful bidder as a statutory installment bond (SIB) or (ii) registered certificated form with one bond for each maturity or (iii) book-entry only form registered in the name of Cede & Co., as nominee of The Depository Trust Company ("DTC") which will act as securities depository for the Bonds. Principal of and interest on the Bonds will be payable in Federal Funds by the Village to the registered owner.

If the Bonds are issued as an SIB they will be registered in the name of the successful bidder, with a single bond certificate issued for the Bonds.

If the Bonds are issued in book-entry only form DTC will act as securities depository for the Bonds. Individual purchases would then be made in book-entry form only, in the principal amount of \$5,000 or any integral multiple thereof. Purchasers would not receive certificates representing their ownership interest in the Bonds. Payment of the principal of and interest on the Bonds would be made by the Village to DTC, which would in turn remit such principal and interest to its participants for subsequent distribution to the beneficial owners of the Bonds as described herein. See "Book-Entry-Only System" herein.

**THE RECORD DATE FOR PAYMENT OF PRINCIPAL OF AND INTEREST ON THE BONDS WILL BE THE  
LAST BUSINESS DAY OF THE CALENDAR MONTH PRECEDING EACH INTEREST PAYMENT DATE**

***Authority for and Purpose of the Bonds***

**Authorization.** The Bonds are being issued pursuant to the Constitution and laws of the State, including the Local Finance Law and various bond resolutions duly adopted by the Board of Trustees of the Village on their respective dates as set forth below.

**Purpose.** The proceeds of the Bonds, plus \$60,000 of funds on hand, will be used to redeem \$2,105,000 Bond Anticipation Note, Series 2018A maturing on January 11, 2019.

<u>Date of Original Issue</u>	<u>Date of Authorization</u>	<u>Purpose</u>	<u>Amount Outstanding</u>	<u>Note Paydowns</u>	<u>Amount of The Bonds</u>
01-16-14	12-02-13	Trimble Street Drainage	\$ 115,000	\$ 30,000	\$ 85,000
01-16-14	12-02-13	Generators	90,000	30,000	60,000
01-11-18	07-19-17&10/04/17	Jones Drive	350,000	0	350,000
01-11-18	07-19-2017_	DPW Equipment	1,550,000	0	1,550,000
			<u>\$2,105,000</u>	<u>\$60,000</u>	<u>\$2,045,000</u>

***Optional Redemption***

**Call Provisions.** The Bonds maturing on or before December 15, 2027 will not be subject to redemption prior to maturity. The Bonds maturing on or after December 15, 2028 will be subject to redemption prior to maturity at the option of the Village, in whole or in part, and if in part, in any order of their maturity and in any amount within a maturity (selected by lot within a maturity) on any date on or after December 15, 2027 at par, plus accrued interest to the date of redemption.

**Selection of Bonds to be Redeemed.** So long as DTC or a successor securities depository is the sole registered owner of the Bonds, the Village will cause notice of redemption to be given only to DTC as registered owner. The selection of the book-entry interests within each bond maturity to be redeemed will be done in accordance with DTC procedures. See “Book-Entry-Only System” herein regarding DTC’s practice of determining by lot the amount of the interest of each Direct Participant for partial bond redemptions.

If the Bonds are not registered in book-entry form, any redemption of less than all of a maturity of the Bonds shall be allocated (in the amounts of \$5,000 or any whole multiple) among the registered owners of such maturity of the Bonds then outstanding as nearly as practicable in proportion to the principal amounts of such maturity of the Bonds owned by each registered owner. This will be calculated based on the following formula:

$$\frac{(\text{principal to be redeemed}) \times (\text{principal amount owned by owner})}{(\text{principal amount outstanding})}$$

**Notice of Redemption.** Notice of such call for redemption shall be given by mailing such notice to the registered owner at least thirty (30) days prior to the date set for such redemption. Notice of redemption having been given as aforesaid, the Bonds so called for redemption shall, on the date for redemption set forth in such call notice, become due and payable, together with interest to such redemption date. Interest shall cease to be paid thereon after such redemption date.

***Book-Entry-Only System***

At the option of the purchaser, The Depository Trust Company (“DTC”) will act as securities depository for the Bonds. The Bonds will be issued as fully-registered bonds registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully registered bond certificate will be issued for each maturity of the Bonds and will be deposited with DTC.



DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com) and [www.dtc.org](http://www.dtc.org).

Purchases of the Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of the Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's Money Market Instruments (MMI) Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Village as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption notices shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Principal and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Village, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC or the

Village, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Village, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the Village. Under such circumstances, in the event that a successor depository is not obtained, bond certificates are required to be printed and delivered.

The Village may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, bond certificates will be printed and delivered as applicable.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the Village believes to be reliable, but the Village takes no responsibility for the accuracy thereof.

Source: The Depository Trust Company

THE INFORMATION CONTAINED IN THE ABOVE SECTION CONCERNING DTC AND DTC'S BOOK-ENTRY SYSTEM HAS BEEN OBTAINED FROM SAMPLE OFFERING DOCUMENT LANGUAGE SUPPLIED BY DTC, BUT THE VILLAGE TAKES NO RESPONSIBILITY FOR THE ACCURACY THEREOF. IN ADDITION, THE VILLAGE WILL NOT HAVE ANY RESPONSIBILITY OR OBLIGATION TO PARTICIPANTS, TO INDIRECT PARTICIPANTS OR TO ANY BENEFICIAL OWNER WITH RESPECT TO: (I) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC, ANY PARTICIPANT OR ANY INDIRECT PARTICIPANT; (II) THE PAYMENTS BY DTC OR ANY PARTICIPANT OR ANY INDIRECT PARTICIPANT OF ANY AMOUNT WITH RESPECT TO THE PRINCIPAL OF, OR PREMIUM, IF ANY, OR INTEREST ON THE BONDS OR (III) ANY NOTICE WHICH IS PERMITTED OR REQUIRED TO BE GIVEN TO BONDDOWNERS.

THE VILLAGE CANNOT AND DOES NOT GIVE ANY ASSURANCES THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC WILL DISTRIBUTE TO THE BENEFICIAL OWNERS OF THE BONDS (1) PAYMENTS OF PRINCIPAL OF OR INTEREST OR REDEMPTION PREMIUM ON THE BONDS (2) CONFIRMATIONS OF THEIR OWNERSHIP INTERESTS IN THE BONDS OR (3) OTHER NOTICES SENT TO DTC OR CEDE & CO., ITS PARTNERSHIP NOMINEE, AS THE REGISTERED OWNER OF THE BONDS, OR THAT THEY WILL DO SO ON A TIMELY BASIS, OR THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS WILL SERVE AND ACT IN THE MANNER DESCRIBED IN THIS OFFICIAL STATEMENT.

THE VILLAGE WILL NOT HAVE ANY RESPONSIBILITY OR OBLIGATIONS TO DTC, THE DIRECT PARTICIPANTS, THE INDIRECT PARTICIPANTS OF DTC OR THE BENEFICIAL OWNERS WITH RESPECT TO (1) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC; (2) THE PAYMENT BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC OF ANY AMOUNT DUE TO ANY BENEFICIAL OWNER IN RESPECT OF THE PRINCIPAL AMOUNT OF OR INTEREST OR REDEMPTION PREMIUM ON THE BONDS; (3) THE DELIVERY BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC OF ANY NOTICE TO ANY BENEFICIAL OWNER THAT IS REQUIRED OR PERMITTED TO BE GIVEN TO OWNERS; OR (4) ANY CONSENT GIVEN OR OTHER ACTION TAKEN BY DTC AS THE REGISTERED HOLDER OF THE BONDS.

## **NATURE OF OBLIGATION**

Each Bond when duly issued and paid for will constitute a contract between the Village and the holder thereof.

The Bonds will be general obligations of the Village and will contain a pledge of the faith and credit of the Village for the payment of the principal thereof and the interest thereon. For the payment of such principal and interest, the Village has power and statutory authorization to levy ad valorem taxes on all real property within the Village subject to such taxation by the Village, subject to applicable statutory limitations (See "Appendix A - TAX LEVY LIMITATION LAW," herein).

Under the Constitution of the State, the principal of and interest on the Bonds will constitute indebtedness contracted by the Village, for the payment of which the Village is required to pledge its faith and credit, and the State is specifically precluded from restricting the power of the Village to levy taxes on real property for the payment of such indebtedness. However, the Tax Levy Limitation Law imposes a statutory limitation on the Village's power to increase its annual tax levy. The amount of such increase is limited by the formulas set forth in the Tax Levy Limitation Law. (See "Appendix A – TAX LEVY LIMITATION LAW" herein.)

## **REMEDIES UPON DEFAULT**

Under current law, provision is made for contract creditors, including bond and noteholders of the Village, to enforce payments upon such contracts, if necessary, through court action, although the present statute limits interest on the amount adjudged due to creditors to nine per centum per annum from the date due to the date of payment. As a general rule, property and funds of a municipal corporation serving the public welfare and interest have not been judicially subjected to execution or attachment to satisfy a judgment, although judicial mandates have been issued to officials to appropriate and pay judgments out of current funds or the proceeds of a tax levy.

Remedies for enforcement of payment are not expressly included in the Village's contract with holders of its bonds and notes, although any permanent repeal by statute or constitutional amendment of a bondholder's or noteholder's remedial right to judicial enforcement of the contract should, in the opinion of Bond Counsel, be held unconstitutional.

The State has consented that any municipality in the State may file a petition with any United States district court or court of bankruptcy under any provision of the laws of the United States, now or hereafter in effect for the composition or adjustment of municipal indebtedness. Subject to such State consent, under the United States Constitution, Congress has jurisdiction over such matters and has enacted amendments to the existing federal bankruptcy statute, generally to the effect and with the purpose of affording municipal corporations, under certain circumstances, with easier access to judicially approved adjustment of debts including judicial control over identifiable and unidentifiable creditors.

In recent times, certain events and legislation affecting remedies on default have resulted in litigation. While courts of final jurisdiction have upheld and sustained the rights of bondholders and noteholders such courts might hold that future events, including financial crises as they may occur in the State and in municipalities of the State, require the exercise by the State of its emergency and police powers to assure the continuation of essential public services.

No principal or interest payment on Village indebtedness is past due. The Village has never defaulted in the payment of the principal of and interest on any indebtedness.

## **MARKET FACTORS**

The financial and economic condition of the Village as well as the market for the Bonds could be affected by a variety of factors, some of which are beyond the Village's control. There can be no assurance that adverse events in the State and in other jurisdictions, including, for example, the seeking by a municipality or large taxable property owner of remedies pursuant to the Federal Bankruptcy Code or otherwise, will not occur which might affect the market price of and the market for the Bonds. If a significant default or other financial crisis should occur in the

affairs of the State or another jurisdiction or any of its agencies or political subdivisions thereby further impairing the acceptability of obligations issued by borrowers within the State, both the ability of the Village to arrange for additional borrowings, and the market for and market value of outstanding debt obligations, including the Bonds, could be adversely affected.

There can be no assurance that the State appropriation for State aid to villages will be continued in future years, either pursuant to existing formulas or in any form whatsoever. State aid appropriated and apportioned to the Village can be paid only if the State has such monies available therefore. The availability of such monies and the timeliness of such payment may also be affected by a delay in the adoption of the State budget and other circumstances, including State fiscal stress. In any event, State aid appropriated and apportioned to the Village can be paid only if the State has such monies available therefore. (See “FINANCIAL FACTORS-Revenues-State Aid” in Appendix A attached hereto).

Should the Village fail to receive monies expected from the State in the amounts and at the times expected, the Village is permitted to issue revenue anticipation notes in anticipation of the receipt of delayed State aid.

If and when a holder of any of the Bonds should elect to sell a Bond prior to its maturity, there can be no assurance that a market shall have been established, maintained and be in existence for the purchase and sale of any of the Bonds. In addition, the price and principal value of the Bonds is dependent on the prevailing level of interest rates; if interest rates rise, the price of a bond or note will decline, causing the bondholder or noteholder to incur a potential capital loss if such bond or note is sold prior to its maturity.

Amendments to the U.S. Internal Revenue Code could reduce or eliminate the favorable tax treatment granted to municipal debt, including the Bonds and other debt issued by the Village. Any such future legislation could have an adverse effect on the market value of the Bonds (See “TAX MATTERS” herein).

The enactment of Chapter 97 of the Laws of 2011 on June 24, 2011, which imposes a tax levy limitation upon municipalities, including the Village, school districts, and fire districts in the State could have an impact upon operations of the Village and as a result, the market price for the Bonds. (See “Appendix A - TAX LEVY LIMITATION LAW,” herein.)

### ***Cybersecurity***

The Village, like many other public and private entities, relies on technology to conduct its operations. As a recipient and provider of personal, private, or sensitive information, the Village faces multiple cyber threats including, but not limited to, hacking, viruses, malware and other attacks on computer and other sensitive digital networks and systems. To mitigate the risk of business operations impact and/or damage from cyber incidents or cyber-attacks, the Village invests in various forms of cybersecurity and operational controls; however, no assurances can be given that such security and operational control measures will be completely successful to guard against cyber threats and attacks. The results of any such attack could impact business operations and/or damage Village digital networks and systems and the costs of remedying any such damage could be substantial.

## **THE STATE COMPTROLLER’S FISCAL STRESS MONITORING SYSTEM AND COMPLIANCE REVIEWS**

The New York State Comptroller has reported that New York State’s school districts and municipalities are facing significant fiscal challenges. As a result, the Office of the State Comptroller (“OSC”) has developed a Fiscal Stress Monitoring System (“FSMS”) to provide independent, objectively measured and quantifiable information to school district and municipal officials, taxpayers and policy makers regarding the various levels of fiscal stress under which the State’s school districts and municipalities are operating.

The fiscal stress scores are based on financial information submitted as part of each school district’s ST-3 report filed with the State Education Department annually, and each municipality’s annual report filed with the State Comptroller. Using financial indicators that include year-end fund balance, cash position and patterns of operating deficits, the system creates an overall fiscal stress score which classifies whether a school district or municipality is in “significant fiscal stress”, in “moderate fiscal stress,” as “susceptible to fiscal stress” or “no designation”. Entities

that do not accumulate the number of points that would place them in a stress category will receive a financial score but will be classified in a category of “no designation.” This classification should not be interpreted to imply that the entity is completely free of fiscal stress conditions. Rather, the entity’s financial information, when objectively scored according to the FSMS criteria, did not generate sufficient points to place them in one of the three established stress categories.

The most current applicable report of the State Comptroller designates the Village as “No Designation.”

See the State Comptroller’s official website for more information on FSMS. Reference to this website implies no warranty of accuracy of information therein.

The financial affairs of the Village are subject to periodic compliance reviews by OSC to ascertain whether the Village has complied with the requirements of various State and federal statutes. OSC had not completed an audit of the Village in the last five years.

## **LITIGATION**

The Village from time to time receives notices of claim and is party to litigation. There are also pending against the Village various proceedings brought pursuant to Article 7 of the Real Property Tax Law to review and reduce real estate assessments and obtain a refund for alleged overpayments of real estate taxes. While the results of tax certiorari proceedings are difficult to determine at this time, these proceedings generally result in tax refunds well below the amount requested and are generally settled over a period of years.

For the fiscal years ended May 31, 2014, 2015, 2016, 2017 and 2018 the Village paid \$28,697, \$65,866, \$26,108, \$689 and \$27,085, respectively, for tax refunds. Pursuant to the New York State Local Finance Law, the Village may issue serial bonds to fund judgments and settled claims.

In the opinion of the Village Attorney, unless otherwise set forth herein and apart from matters provided for by applicable insurance coverage, there are no claims or actions pending which, if determined against the Village, would have an adverse material effect on the financial condition of the Village.

## **TAX MATTERS**

### ***Federal Income Taxes***

In the opinion of Harris Beach PLLC, White Plains, New York, Bond Counsel to the Village, based on existing statutes, regulations, administrative rulings and court decisions and assuming compliance by the Village with certain covenants and the accuracy of certain representations, interest on the Bonds is excluded from gross income of the owners thereof for federal income tax purposes.

The Internal Revenue Code of 1986, as amended (the "Code"), imposes various limitations, conditions and other requirements which must be met at and subsequent to the date of issue of the Bonds in order that interest on the Bonds will be and remain excluded from gross income for Federal income tax purposes. Included among these requirements are restrictions on the investment and use of proceeds of the Bonds, as applicable, and in certain circumstances, payment of amounts in respect of such proceeds to the United States. Failure to comply with the requirements of the Code may cause interest on the Bonds, as applicable, to be includable in gross income for purposes of Federal income tax, possibly from the date of issuance of the Bonds. In the Arbitrage and Use of Proceeds Certificates of the Village, to be executed in connection with the issuance of the Bonds, the Village will covenant to comply with certain procedures and make certain representations and certifications, designed to assure satisfaction of the requirements of the Code in respect to the Bonds, as applicable. The opinion of Bond Counsel assumes compliance with such covenants and the accuracy, in all material respects, of such representations and certificates.

Bond Counsel is of the further opinion that interest on the Bonds is not an "item of tax preference" for purposes of Federal alternative minimum tax on individuals, and for tax years beginning prior to January 1, 2018, the federal alternative minimum tax imposed on corporations; interest on the Bonds is, however, included in the calculation of "adjusted current earnings", for purposes of calculating the Federal alternative minimum tax imposed on certain corporations with respect to tax years beginning prior to January 1, 2018. Corporate purchasers of the Bonds should consult their tax advisors concerning the computation of any alternative minimum tax.

Prospective purchasers of the Bonds should be aware that ownership of the Bonds, and the accrual or receipt of interest thereon, may have collateral federal income tax consequences for certain taxpayers, including financial institutions, property and casualty insurance companies, S corporations, certain foreign corporations, individual recipients of Social Security or Railroad benefits and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry such obligations. Prospective purchasers should consult their tax advisors as to any possible collateral consequences of their ownership of the Bonds and their accrual or receipt of interest thereon. Bond Counsel expresses no opinion regarding any such collateral federal income tax consequences.

The Bonds will be designated as "qualified tax-exempt obligations" within the meaning of, and pursuant to Section 265(b)(3) of the Code.

### ***State and Local Income Taxes***

In the opinion of Bond Counsel, interest on the Bonds is exempt from personal income taxes imposed by the State or any political subdivision thereof, including The City of New York.

Any noncompliance with the federal income tax requirements set forth above with respect to the Bonds would not affect the exemption of interest thereon from personal income taxes imposed by the State of New York or any political subdivision thereof.

Bond Counsel expresses no opinion regarding any other state or local tax consequences related to the ownership or disposition of, or the receipt or accrual of interest on, the Bonds.

Interest on the Bonds may or may not be subject to state or local income taxes in jurisdictions other than the State of New York under applicable state or local tax laws. Bond Counsel expresses no opinion, however, as to the tax treatment of the Bonds under other state or local jurisdictions. Each purchaser of the Bonds should consult his or her own tax advisor regarding the taxable status of the Bonds in a particular state or local jurisdiction other than the State of New York.

### ***Other Considerations***

Bond Counsel has not undertaken to determine (or to inform any person) whether any actions taken (or not taken) or events occurring (or not occurring) after the date of issuance and delivery of the Bonds may affect the tax status of interest on the Bonds.

No assurance can be given that current or future legislative proposals, if enacted into law, including amendments to the Code or the State income tax laws, regulations, administrative rulings, or court decisions, will not, directly or indirectly, cause interest on the Bonds to be subject to Federal or State income taxation, or otherwise prevent Bondholders from realizing the full current benefit of the tax status of such interest. Further, no assurance can be given that the introduction or enactment of any such future legislation, or any judicial decision or action of the Internal Revenue Service or any State taxing authority, including, but not limited to, the promulgation of a regulation or ruling, or the selection of the Bonds for audit examination, or the course or result of any Internal Revenue Service examination of the Bonds or of obligations which present similar tax issues, will not affect the market price or marketability of the Bonds. Prospective purchasers of the Bonds should consult their own tax advisors regarding the foregoing matters.

All summaries and explanations of provisions of law do not purport to be complete and reference is made to such laws for full and complete statements of their provisions.

ALL PROSPECTIVE PURCHASERS OF THE NOTES SHOULD CONSULT WITH THEIR TAX ADVISORS IN ORDER TO UNDERSTAND THE IMPLICATIONS OF THE CODE AS TO THE TAX CONSEQUENCES OF PURCHASING OR HOLDING THE NOTES.

## **LEGAL MATTERS**

Legal matters incident to the authorization, issuance and sale of the Bonds will be subject to the final approving opinion of Harris Beach PLLC, White Plains, New York, Bond Counsel to the Village. Such legal opinion will state that in the opinion of Bond Counsel (i) the Bonds have been authorized and issued in accordance with the Constitution and statutes of the State of New York and constitute valid and legally binding general obligations of the Village, all the taxable real property within which is subject to the levy of ad valorem taxes to pay the Bonds and interest thereon, subject to the applicable statutory limitations of Chapter 97 of the Laws of 2011 of the State of New York; provided, however, that the enforceability (but not the validity) of the Bonds, as applicable, may be limited by any applicable existing or future bankruptcy, insolvency or other law (State or Federal) affecting the enforcement of creditors' rights.

Such legal opinion will also state that (i) in rendering the opinions expressed therein, Bond Counsel has assumed the accuracy and truthfulness of all public records, documents and proceedings examined by Bond Counsel which have been executed or certified by public officials acting within the scope of their official capacities and has not verified the accuracy or truthfulness thereof, and Bond Counsel also has assumed the genuineness of the signatures appearing upon such public records, documents and proceedings and such certifications thereof; (ii) the scope of Bond Counsel's engagement in relation to the issuance of the Bonds has extended solely to the examination of the facts and law incident to rendering the opinions expressed herein; (iii) the opinions expressed therein are not intended and should not be construed to express or imply any conclusion that the amount of real property subject to taxation within the boundaries of the Village together with other legally available sources of revenue, if any, will be sufficient to enable the Village to pay the principal of and interest on the Bonds, as applicable, as the same respectively become due and payable; (iv) reference should be made to the Official Statement for factual information which, in the judgment of the Village, would materially affect the ability of the Village to pay such principal and interest; and (v) while Bond Counsel has participated in the preparation of the Official Statement, Bond Counsel has not verified the accuracy, completeness or fairness of the factual information contained therein and, accordingly, no opinion is expressed by Bond Counsel as to whether the Village, in connection with the sale of the Bonds, has made any untrue statement of a material fact, or omitted to state a material fact necessary in order to make any statements made, in the light of the circumstances under which they were made, not misleading.

## **DISCLOSURE UNDERTAKING**

This Official Statement is in a form "deemed final" by the Village for the purposes of Securities and Exchange Commission Rule 15c2-12 (the "Rule"). At the time of the delivery of the Bonds, the Village will provide an executed copy of its undertaking to provide continuing disclosure certificate (the "Undertaking"). Said Undertaking will constitute a written agreement or contract of the Village for the benefit of holders of and owners of beneficial interests in the Bonds, to provide, or cause to be provided to the Electronic Municipal Market Access ("EMMA") System implemented by the Municipal Securities Rulemaking Board established pursuant to Section 15B(b)(1) of the Securities Exchange Act of 1934, or any successor thereto or to the functions of such Board contemplated by the Undertaking:

- (1) by the end of the sixth month following the end of each succeeding fiscal year, commencing with the fiscal year ending May 31, 2019 (i) certain annual financial information and operating data for the preceding fiscal year in a form generally consistent with the information contained or cross-referenced in the final Official Statement of the Village relating to the Bonds under the headings "*LITIGATION*" and in *APPENDIX A* under the headings "*THE VILLAGE*", "*FINANCIAL FACTORS*", "*REAL PROPERTY TAXES*", "*VILLAGE INDEBTEDNESS*" and "*ECONOMIC AND DEMOGRAPHIC DATA*" and in *APPENDIX B*, and (ii) a copy of the audited financial statement, if any, (prepared in accordance with generally accepted accounting principles in effect at the time of the audit) for the

preceding fiscal year, unless such audited financial statement, if any, shall not then be available in which case the unaudited financial statement shall be provided and an audited financial statement shall be provided within 60 days after it becomes available and in no event later than 360 days after the end of each fiscal year;

(2) timely notice, not in excess of ten (10) business days after the occurrence of such event, of the occurrence of any of the following events:

(i) principal and interest payment delinquencies; (ii) non-payment related defaults, if material; (iii) unscheduled draws on debt service reserves reflecting financial difficulties; (iv) unscheduled draws on credit enhancements reflecting financial difficulties; (v) substitution of credit or liquidity providers, or their failure to perform; (vi) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices of determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds; (vii) modifications to rights of Bondholders, if material; (viii) Bond calls, if material, and tender offers; (ix) defeasances; (x) release, substitution, or sale of property securing repayment of the Bonds, if material; (xi) rating changes; (xii) bankruptcy, insolvency, receivership or similar event of the Village; (xiii) the consummation of a merger, consolidation, or acquisition involving the Village or the sale of all or substantially all of the assets of the Village, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; and (xiv) appointment of a successor or additional trustee or the change of name of a trustee, if material.

Event (iii) is included pursuant to a letter for the SEC staff to the National Association of Bond Lawyers dated September 19, 1995. However, event (iii) is not applicable, since no “debt service reserves” will be established for the Bonds.

With respect to event (iv) the Village does not undertake to provide any notice with respect to credit enhancement added after the primary offering of the Bonds.

The Village may provide notice of the occurrence of certain other events, in addition to those listed above, if it determines that any such other event is material with respect to the Bonds; but the Village does not undertake to commit to provide any such notice of the occurrence of any event except those events listed above; and

(3) in a timely manner not in excess of ten (10) business days, notice of a failure to provide the annual financial information and operating data and such audited financial statement by the date specified.

The Village’s Undertaking shall remain in full force and effect until such time as the principal of, redemption premiums, if any, and interest on the Bonds shall have been paid in full or in the event that those portions of the Securities and Exchange Commission Rule 15c2-12 (“Rule 15c2-12”) which require the Undertaking, or such provision, as the case may be, do not or no longer apply to the Bonds. The sole and exclusive remedy for breach or default under the Undertaking is an action to compel specific performance of the undertakings of the Village, and no person or entity, including a Holder of the Bonds, shall be entitled to recover monetary damages thereunder under any circumstances. Any failure by the Village to comply with the Undertaking will not constitute a default with respect to the Bonds.

The Village reserves the right to amend or modify the Undertaking under certain circumstances set forth therein; provided that any such amendment or modification will be done in a manner consistent with Rule 15c2-12, as amended.

### **MUNICIPAL ADVISOR**

Capital Markets Advisors, LLC, Hopewell Junction, New York, (the “Municipal Advisor”) is an independent municipal advisor registered with the United States Securities and Exchange Commission and the Municipal Securities Rulemaking Board. The Municipal Advisor has served as the independent financial advisor to the Village in connection with this transaction.



In preparing the Official Statement, the Municipal Advisor has relied upon governmental officials, and other sources, who have access to relevant data to provide accurate information for the Official Statement. The Municipal Advisor has not been engaged, nor has it undertaken, to independently verify the accuracy of such information. The Municipal Advisor is not a public accounting firm and has not been engaged by the Village to compile, review, examine or audit any information in the Official Statement in accordance with accounting standards. The Municipal Advisor is not a law firm and does not provide legal advice with respect to this or any debt offerings of the Village. The Municipal Advisor is an independent advisory firm and is not engaged in the business of underwriting, trading or distributing municipal securities or other public securities and therefore will not participate in the underwriting of the Bonds.

### **RATING**

The Village has applied to Moody's Investors Service ("Moody's") for a rating of the Bonds. Such application is pending at this time.

The Village's long term indebtedness currently has an underlying rating by Moody's of "A1."

Such rating reflects only the views of such organization and any desired explanation of the significance of such rating should be obtained from Moody's at the following address: Moody's Investors Service, 7 World Trade Center at 250 Greenwich Street, New York, New York 10007. There can be no assurance that such rating will continue for any specified period of time or that such rating will not be revised or withdrawn, if in the judgment of Moody's circumstances so warrant. Any such change or withdrawal of such rating may have an adverse effect on the market price of the Bonds or the availability of a secondary market for the Bonds.

### **ADDITIONAL INFORMATION**

Additional information may be obtained from Catherine Kopf, Treasurer, 130 Samsondale Avenue, West Haverstraw, New York 10993, (845) 947-2800, e-mail: [ckopf@westhaverstraw.org](mailto:ckopf@westhaverstraw.org) or from the Village's Municipal Advisor, Capital Markets Advisors, LLC, 822 Route 82, Suite 310, Hopewell Junction, New York 12533, (845) 227-8678.

Any statements in this Official Statement involving matters of opinion or estimates, whether or not expressly so stated, are intended as such and not as representations of fact. No representation is made that any of such statements will be realized. This Official Statement is not to be construed as a contract or agreement between the Village and the original purchasers or holders of any of the Bonds.

Harris Beach PLLC expresses no opinion as to the accuracy or completeness of any documents prepared by or on behalf of the Village for use in connection with the offer or sale of the Bonds, including this Official Statement.

Capital Markets Advisors, LLC may place a copy of this Official Statement on its website at [www.capmark.org](http://www.capmark.org). Unless this Official Statement specifically indicates otherwise, no statement on such website is included by specific reference or constitutes a part of this Official Statement. Capital Markets Advisors, LLC has prepared such website information for convenience, but no decisions should be made in reliance upon that information. Typographical or other errors may have occurred in converting original source documents to digital format, and neither the Village nor Capital Markets Advisors, LLC assumes any liability or responsibility for errors or omissions on such website. Further, Capital Markets Advisors, LLC and the Village disclaim any duty or obligation either to update or to maintain that information or any responsibility or liability for any damages caused by viruses in the electronic files on the website. Capital Markets Advisors, LLC and the Village also assume no liability or responsibility for any errors or omissions or for any updates to dated website information.

This Official Statement is submitted only in connection with the sale of the Bonds by the Village and may not be reproduced or used in whole or in part for any other purpose.

VILLAGE OF WEST HAVERSTRAW  
ROCKLAND COUNTY, NEW YORK

By: \_\_\_\_\_  
Catherine Kopf  
Treasurer and Chief Financial Officer

DATED: December 21, 2018

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**APPENDIX A**

**THE VILLAGE**

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## **THE VILLAGE**

### ***General Information***

The Village is situated in the Town of Haverstraw (the “Town”), Rockland County. Pursuant to a special election of the voters, the Village was incorporated in 1883 with a land area of two square miles. The Village is suburban residential in its makeup; many residents find employment throughout the County as well as in New York City.

### ***Form of Government***

The Village was established as a municipal government by the State and is vested with such powers and responsibilities inherent in the operation of municipal government including the adoption of rules and regulations to govern its affairs. In addition, the Village may tax real property situated in its boundaries and issue debt subject to the provision of the State’s Local Finance Law. There is one independent school district operating in the Village that possesses powers with respect to taxation and debt issuance. Village residents also pay real property taxes to the Town and County to support programs administered by those governmental entities.

Government operations of the Village are subject to the provisions of the State Constitution and various statutes including the Village Law, the General Municipal Law and the Local Finance Law. Real property assessment, collection and enforcement procedures are governed by the Real Property Tax Law.

The Village Board of Trustees is the legislative, appropriating, governing and policy determining body of the Village and consists of four trustees and a Mayor, all of whom are elected at large to serve four-year terms. The number of terms which may be served is not limited. It is the responsibility of the Board of Trustees to enact, by resolution, all legislation including ordinances and local laws. Annual operating budgets for the Village must be authorized by the Board. All Village indebtedness is authorized by the Board of Trustees. Certain authority regarding issuance of indebtedness is generally delegated by the Board to the Village Treasurer, as chief fiscal officer.

The executive responsibility for the Village is vested in the Mayor. The Mayor is elected for a four-year term of office with the right to succeed himself. In addition, the Mayor is a full member of and the presiding officer of the Village Board. Subject to Board approval, the Mayor appoints the Village Clerk, Village Treasurer and Village Attorney.

### ***Services***

The Village provides its residents with many of the services traditionally provided by municipal governments. In addition, the Town and County furnish certain other services. A list of the services provided by the Village are as follows: highway and public facilities maintenance; cultural and recreational activities; building code enforcement; planning and zoning administration; and tax collections. Fire protection is furnished by a volunteer fire department. Vehicles and equipment for fire and emergency services are maintained by the Village and the Village funds the fire department’s operating expenses.

Pursuant to State law, the County, not the Village, is responsible for funding and providing various social service and health care programs such as Medicaid, aid to the families with dependent children, home relief and mental health programs.

### ***Employees***

The Village employs approximately 23 full-time employees and 75 part-time employees. Collective bargaining units do not represent any Village employees.

## ***Employee Benefits***

Substantially all employees of the City are members of the New York State and Local Employees Retirement System (“ERS” or the “Retirement System”). The Retirement System is a cost-sharing multiple public employer retirement system. The obligation of employers and employees to contribute and the benefits to employees are governed by the New York State Retirement and Social Security Law (the “Retirement System Law”). The Retirement System offers a wide range of plans and benefits which are related to years of service and final average salary, vesting of retirement benefits, death and disability benefits and optional methods of benefit payments. All benefits generally vest after five years of credited service, except for members hired on or after January 1, 2010 whose benefits vest after ten years of credited service. The Retirement System Law generally provides that all participating employers in the Retirement System are jointly and severally liable for any unfunded amounts. Such amounts are collected through annual billings to all participating employers. Generally, all employees, except certain part-time employees, participate in the Retirement System. The Retirement System is non-contributory with respect to members hired prior to July 27, 1976. All members hired on or after July 27, 1976 through and including December 31, 2009, must contribute three percent of their gross annual salary toward the costs of retirement programs until they attain ten years in the Retirement System, at such time contributions become voluntary. Members hired on or after January 1, 2010 must contribute three or more percent of their gross annual salary toward the costs of retirement programs for the duration of their employment.

Additionally, on March 16, 2012, the Governor signed into law the new Tier 6 pension program, effective for new ERS employees hired after April 1, 2012. The Tier 6 legislation provides, among other things, for increased employee contribution rates of between 3% and 6%, an increase in the retirement age from 62 years to 63 years, a readjustment of the pension multiplier, and a change in the time period for final average salary calculation from 3 years to 5 years. Tier 6 employees will vest in the system after ten years of employment and will continue to make employee pension contributions throughout employment.

Beginning July 1, 2013, a voluntary defined contribution plan option was made available to all unrepresented employees of New York State public employers hired on or after that date, and who earn \$75,000 or more on an annual basis.

The New York State Retirement System allows municipalities to make employer contribution payments in December of each year, at a discount, or the following February, as required. The Village generally opts to make its pension payments in December in order to take advantage of the discount and this payment was made in December 2017 for the current year.

Due to significant capital market declines in 2008 and 2009, the State's Retirement System portfolio experienced negative investment performance and severe downward trends in market earnings. As a result of the foregoing, the employer contributions for the State's Retirement System continued to be higher than the minimum contribution rate established by Chapter 49. Legislation was enacted that permits local governments and school districts to borrow a portion of their required payments from the State pension plan at an interest rate of 5%. The legislation also requires those local governments and school districts that amortize their pension obligations pursuant to the regulation to establish reserve accounts to fund payment increases that are a result of fluctuations in pension plan performance. The Village does not currently amortize any pension payments.

On September 1, 2017, the State Comptroller announced for Fiscal Year 2018-19, the average contribution rates for ERS will decrease from 15.5% to 14.9%, and the average contribution rate for PFRS will decrease from 24.4% to 23.5%. Projections of required contributions will vary by employer depending on factors such as retirement plans, salaries and the distribution of their employees among the six retirement tiers.

In Spring 2013, the State and ERS approved a Stable Contribution Option (“SCO”), which modified its existing SCO adopted in 2010, that gives municipalities the ability to better manage spikes in Actuarially Required Contribution rates (“ARCs”). The plan allows municipalities to pay the SCO amount in lieu of the ARC amount. The Village pays its ERS contributions on a pay as you go basis and does not expect to participate in the SCO in the foreseeable future.

**ERS Contributions.** The current retirement expenditures presented in the Village’s financial statements for each of the last five years and the amount budgeted for the current fiscal year are shown in the following table:

Fiscal Year	ERS
2014	\$337,877
2015	378,813
2016	290,466
2017	234,557
2018	250,596
2019 (Budget)	282,313

Source: Audited Financial Statements and Adopted Budgets of the Village. Summary itself not audited.

### ***Other Postemployment Benefits***

GASB Statement No. 45 (“GASB 45”) of the Governmental Accounting Standards Board (“GASB”) requires state and local governments to account for and report their costs associated with post-retirement healthcare benefits and other non-pension benefits (“OPEB”). GASB 45 generally requires that employers account for and report the annual cost of the OPEB and the outstanding obligations and commitments related to OPEB in essentially the same manner as they currently do for pensions. Under previous rules, these benefits have generally been administered on a pay-as-you-go basis and have not been reported as a liability on governmental financial statements. Only current payments to existing retirees were recorded as an expense.

GASB 45 requires that state and local governments adopt the actuarial methodologies to determine annual OPEB costs. Annual OPEB cost for most employers will be based on actuarially determined amounts that, if paid on an ongoing basis, generally would provide sufficient resources to pay benefits as they come due.

Under GASB 45, based on actuarial valuation, an annual required contribution (“ARC”) is determined for each state or local government. The ARC is the sum of (a) the normal cost for the year (the present value of future benefits being earned by current employees) plus (b) amortization of the unfunded accrued liability (benefits already earned by current and former employees but not yet provided for), using an amortization period of not more than 30 years. If a municipality contributes an amount less than the ARC, a net OPEB obligation will result, which is required to be recorded as a liability on its financial statements.

GASB 45 does not require that the unfunded liabilities actually be funded, only that the Village account for its unfunded accrued liability and compliance in meeting its ARC. Actuarial valuation is required every two years for the Village. The Village’s funding policy is to contribute the current annual premium (net of employee contributions) for retired participants (i.e. pay-as-you-go). Current New York State law does not permit municipalities to pre-fund medical benefit obligations.

The Village is in compliance with the requirements of GASB 45. The Village has determined that its unfunded actuarial accrued liability (“UAAL”) for OPEB as of June 1, 2016 was \$10,027,448. For the year ended May 31, 2018, the Village’s ARC was \$794,752. The Village’s unfunded actuarial accrued OPEB liability could have a material adverse impact upon the Village’s finances and could force the Village to reduce services, raise taxes or both.

Legislation has been proposed to create an optional investment pool to help the State and local governments fund retiree health insurance and other post-employment benefits. The proposed legislation would authorize the creation of irrevocable OPEB trusts so that the State and its local governments can help fund their OPEB liabilities, establish an OPEB investment fund in the sole custody of the State Comptroller for the investment of OPEB assets of the State and participating eligible local governments, designate the president of the Civil Service Commission as the trustee of the State’s OPEB trust and the governing boards as trustee for local governments and allow school districts to transfer certain excess reserve balances to an OPEB trust once it is established. Under the proposed legislation, there are no limits on how much a local government can deposit into the trust. The Village cannot predict at this time whether such proposed legislation will be enacted into law.

## FINANCIAL FACTORS

### ***Budgetary Procedure***

The head of each administrative unit of the Village is required to file detailed estimates of revenues (other than real property taxes) and expenditures for the next fiscal year with the Budget Officer (the Village Treasurer) on or before March 1st of each year. After reviewing these estimates, the Budget Officer prepares a tentative budget which includes her recommendations. The tentative budget is filed with the Village Clerk not later than March 20<sup>th</sup>. Subsequently, the Village Clerk presents the tentative budget to the Board at a regular or special meeting held prior to March 31<sup>st</sup>. Review and preliminary alteration of the tentative budget by the Board must be completed at that meeting. Following this review process, the tentative budget and such modifications, if any, as approved by the Board become the preliminary budget. A public hearing on the preliminary budget, notice of which must be given at least five (5) days prior to the hearing, must be held not later than April 15<sup>th</sup>. After the public hearing, the Board may further change and revise the preliminary budget. The Board must adopt the preliminary budget as submitted or amended by May 1<sup>st</sup>, at which time the preliminary budget becomes the annual budget of the Village for the ensuing fiscal year. Budgetary control is the responsibility of the Village Treasurer.

### ***Independent Audits***

The Village retained the firm of Berard & Associates CPA's P.C. to audit its financial statements for the fiscal year ended May 31, 2018. Appendix B, attached hereto, presents excerpts from the Village's most recent audited reports covering the last five fiscal years. Appendix C contains a link to the last fiscal year audit.

In addition, the Village is subject to audit by the State Comptroller to review compliance with legal requirements and the rules and regulations established by the State. See "The State Comptroller's Fiscal Stress Monitoring System and Compliance Reviews" herein.

### ***Investment Policy***

Pursuant to Section 39 of the State's General Municipal Law, the Village has an investment policy applicable to the investment of all moneys and financial resources of the Village. The responsibility for the investment program has been delegated by the Board to the Chief Financial Officer who was required to establish written operating procedures consistent with the Village's investment policy guidelines. According to the investment policy of the Village, all investments must conform to the applicable requirements of law and provide for: the safety of the principal; sufficient liquidity; and a reasonable rate of return.

**Authorized Investments.** The Village has designated one bank or trust companies located and authorized to conduct business in the State to receive deposits of money. The Village is permitted to invest in special time deposits or certificates of deposit.

In addition to bank deposits, the Village is permitted to invest moneys in direct obligations of the United States of America, obligations guaranteed by agencies of the United States where the payment of principal and interest are further guaranteed by the United States of America and obligations of the State. Other eligible investments for the Village include: revenue and tax anticipation notes issued by any municipality, school district or district corporation other than the Village (investment subject to approval of the State Comptroller); obligations of certain public authorities or agencies; obligations issued pursuant to Section 109(b) of the General Municipal Law (certificates of participation) and certain obligations of the Village, but only with respect to moneys of a reserve fund established pursuant to Section 6 of the General Municipal Law. The Village may also utilize repurchase agreements to the extent such agreements are based upon direct or guaranteed obligations of the United States of America. Repurchase agreements are subject to the following restrictions, among others: all repurchase agreements are subject to a master repurchase agreement; trading partners are limited to banks or trust companies authorized to conduct business in the State or primary reporting dealers as designated by the Federal Reserve Bank of New York; securities may not be substituted; and the custodian for the repurchase security must be a party other than the trading partner. All purchased obligations, unless registered or inscribed in the name of the Village, must be purchased through, delivered to and held in the custody of a bank or trust company located and authorized to conduct business in the State. Reverse repurchase agreements are not permitted under State law.



**Collateral Requirements.** All Village deposits in excess of the applicable insurance coverage provide by the Federal Deposit Insurance Act must be secured in accordance with the provisions of and subject to the limitations of Section 10 of the General Municipal Law of the State. Such collateral must consist of the “eligible securities,” “eligible surety bonds” or “eligible letter of credit” as described in the Law.

Eligible securities pledged to secure deposits must be held by the depository or third party bank or trust company pursuant to written security and custodial agreements. The Village’s security agreements provide that the aggregate market value of pledged securities must equal or exceed the principal amount of deposit, the agreed upon interest, if any, and any costs or expenses arising from the collection of such deposits in the event of a default. Securities not registered or inscribed in the name of the Village must be delivered, in a form suitable for transfer or with an assignment in blank, to the Village or its designated custodial bank. The custodial agreements used by the Village provide that pledged securities must be kept separate and apart from the general assets of the custodian and will not, under any circumstances, be commingled with or become part of the backing for any other deposit or liability. The custodial agreement must also provide that the custodian shall confirm the receipt, substitution or release of the collateral, the frequency of revaluation of eligible securities and the substitution of collateral when a change in the rating of a security may cause ineligibility.

An eligible irrevocable letter or credit may be issued, in favor of the Village, by a qualified bank other than the depository bank. Such letters may have a term not to exceed 90 days and must have an aggregate value equal to 140% of the deposit obligations and the agreed upon interest. Qualified banks include those with commercial paper or other unsecured or short-term debt ratings within one of the three highest categories assigned by at least one nationally recognized statistical rating organization or a bank that is in compliance with applicable Federal minimum risk-based capital requirements.

An eligible surety bond must be underwritten by an insurance company authorized to do business in the State which has claims paying ability rated in the highest rating category for claims paying ability by at least two nationally recognized statistical rating organizations. The surety bond must be payable to the Village in an amount equal to 100% of the aggregate deposits and the agreed interest thereon.

**Revenues**

The Village derives its revenues primarily from real property taxes and special assessments, State aid and departmental fees and charges. A summary of such revenues for the years 2014-2018 is presented in Appendix B, hereto. Information for said fiscal years has been excerpted from the Village’s audited financial reports, however, such presentation has not been audited.

**Property Taxes.** The Village derives a major portion of its revenues from a tax on real property (see “Statement of Revenues, Expenditures and Changes in Fund Balance” in Appendix B.) Property taxes accounted for 72.9% of total general fund and other governmental funds revenues for the fiscal year ended May 31, 2017.

The following table sets forth total fund revenues and real property taxes received for each of the past five audited fiscal years and the amount budgeted for the most recent fiscal year.

**Fund Revenues & Real Property Taxes<sup>(1)</sup>**

<u>Fiscal Year Ended May 31:</u>	<u>Total Revenues</u>	<u>Real Property Taxes</u>	<u>Taxes to Revenues</u>
2014	\$5,485,545	\$4,266,421	77.8%
2015	5,785,541	4,463,618	77.2
2016	5,957,918	4,520,673	75.9
2017	5,961,297	4,527,996	76.0
2018	6,521,097	4,751,762	72.9
2019 (Budget)	6,351,238	5,035,000	79.3

(1) General Fund.  
Source: Audited Financial Statements and Adopted Budgets of the Village. Summary itself not audited.

**State Aid.** The Village receives financial assistance from the State. State Aid accounted for approximately 5.8% of the total general fund revenues of the Village in the 2018 fiscal year. A substantial portion of the State aid received is directed to be used for specific programs. If the State should experience difficulty in borrowing funds in anticipation of the receipt of State taxes in order to pay State aid to municipalities and school districts in the State, including the Village, in any year or future years, the Village may be affected by a delay in the receipt of State aid until sufficient State taxes have been received by the State to make State aid payments. Additionally, if the State should not adopt its budget in a timely manner, municipalities and school districts in the State, including the Village, may be affected by a delay in the payment of State aid.

The State is not constitutionally obligated to maintain or continue State aid to the Village. No assurance can be given that present State aid levels will be maintained in the future. State budgetary restrictions which eliminate or substantially reduce State aid could have a material adverse effect upon the Village, requiring either a counterbalancing increase in revenues from other sources to the extent available, or a curtailment of expenditures. (See also “MARKET FACTORS,” herein.)

The following table sets forth total fund revenues and State aid revenues received for each of the past five audited fiscal years and the amount budgeted for the current fiscal year.

**Fund Revenues & State Aid Revenues<sup>(1)</sup>**

<u>Fiscal Year Ended May 31:</u>	<u>Total Revenues</u>	<u>State Aid</u>	<u>State Aid to Revenues</u>
2014	\$5,490,031	\$317,951	7.5%
2015	5,301,947	345,183	7.7
2016	5,957,918	329,317	7.3
2017	5,961,297	338,175	7.4
2018	6,521,097	381,020	5.8
2019 (Budget)	6,351,238	328,296	5.2

(1) General Fund.  
Source: The Audited Financial Statements and Adopted Budgets of the Village. The Summary itself is not audited.

**Sales Tax.** The Village receives a share of the County sales tax. As authorized pursuant to Section 1210 of the New York Tax Law, the County currently imposes a sales and use tax of 4.00%. This is in addition to the 4.00% sales and use tax imposed by the State and 0.375% Metropolitan Commuter Tax. The sales and use tax collections are administered by the State Tax Commission and the proceeds are paid monthly to the County. In March 2002, the County increased its sales tax from 3.000% to 3.625%, of which 0.125% is distributed to towns and villages in the County based on population. In January 2008, the County agreed to share an additional 0.125% with towns and villages with police departments and In March 2009 increased its sales tax from 3.625% to 4.00%.

The following table sets forth total fund revenues and sale taxes received for each of the past five fiscal years ended May 31, and the amount budgeted for the current fiscal year.

**General Fund Revenues & Sales Tax<sup>(1)</sup>**

<u>Fiscal Year Ended May 31:</u>	<u>Total Revenues</u>	<u>Sales Tax</u>	<u>Sales Tax to Revenues</u>
2014	\$5,490,031	\$195,880	3.6%
2015	5,301,947	196,521	3.4
2016	5,957,918	203,539	3.4
2017	5,961,297	213,285	3.6
2018	6,521,097	213,945	3.9
2019 (Budget)	6,351,238	220,000	3.5

(1) General Fund.  
Source: Annual Update Documents and Adopted Budgets of the Village. Summary itself not audited.

**REAL PROPERTY TAXES**

*Assessed and Full Valuations*

Assessment Roll Year For Year Ended May 31:	2013 2015	2014 2016	2015 2017	2016 2018	2017 2019
Assessed Valuation	\$ 668,353,408	\$ 686,402,369	\$ 653,353,827	\$ 651,952,155	\$ 650,814,282
Equalization Rate:	106.00%	107.50%	107.50%	103.19%	99.65%
Full Valuation:	\$633,510,339	\$ 638,513,832	\$ 607,771,002	\$ 631,797,805	\$ 653,100,132
Tax Rate Per \$1,000: (a)					
Homestead	\$5.07	\$5.14	\$5.14	\$5.42	\$5.76
Non-Homestead	11.63	12.76	\$13.17	13.83	14.73
Tax Levy (a)	\$4,466.354	\$4,520,328	\$4,530,539	\$4,750,000	\$5,035,000
Amount Uncollected (b)	None	None	None	None	None

(a) Village general purposes only.

(b) The Village is guaranteed 100% of its taxes by the County. See "Tax Collection Procedures" herein.

***Tax Collection Procedures***

The Village Board of Trustees levies real property taxes pursuant to a resolution and such taxes become a lien on the first day of June. Taxes are due on June 1 and may be paid without penalty through the last day of June. Thereafter, a penalty of 5% is charged for the first month or fraction thereof and an additional 1% penalty is charged for each month or part of a month thereafter up to a maximum of 8%.

Pursuant to an agreement between the Village and County, unpaid Village taxes are enforced by the County. The Village transmits to the County a list of taxes unpaid at the expiration of the tax warrant on November 1st. The County pays the Village the full amount of unpaid taxes including accrued interest by April 15<sup>th</sup> of the current fiscal year. Thus, the Village is guaranteed 100% of its taxes during year of levy.

**Ten of the Largest Taxpayers**

The following table set forth the Village's larger taxpayers as shown on 2018 assessment roll used to levy real property taxes for fiscal 2019.

<b><u>2019 Fiscal Year</u></b>			
<u>Taxpayer</u>	<u>Classification</u>	<u>Assessed Valuation</u>	<u>Percent of Total Assessed Valuation <sup>(1)</sup></u>
Orange & Rockland Utilities	Utility	\$23,287,443	3.6%
Berk-Cohen Associates	Apartments	21,000,000	3.2
DPSW Samsondale LLC	Shopping Plaza	12,700,000	1.9
United Water New York Inc	Utility	6,651,566	1.0
NYS Department of Health	Hospital	6,167,700	0.9
Double Wings Realty Corp	Shopping Plaza	5,130,000	0.8
Ramapo Road Assoc. LLC <sup>(2)</sup>	Professional Building	4,300,000	0.7
Verizon New York Inc	Utility	3,657,057	0.6
Garnerville Holding Co.	Warehouse/Commercial	2,600,000	0.4
Banbury Square Apts Inc.	Apartment Building	2,322,500	0.4
		<u>\$87,816,266</u>	<u>12.4%</u>

- (1) The total assessed value for the fiscal year ending May 31, 2019 is \$653,100,132.
- (2) Pending tax certiorari.

**TAX LEVY LIMITATION LAW**

On June 24, 2011, Chapter 97 of the Laws of 2011 was signed into law by the Governor (the “Tax Levy Limitation Law”). The Tax Levy Limitation Law applies to all local governments, including school districts (with the exception of New York City, the counties comprising New York City and the Big 5 City School Districts (Buffalo, Rochester, Syracuse, Yonkers (which are affected indirectly by applicability to their respective city). It also applies to independent special districts and to town and county improvement districts as part of their parent municipalities tax levies.

The Tax Levy Limitation Law restricts, among other things, the amount of real property taxes (including assessments of certain special improvement districts) that may be levied by or on behalf of a municipality in a particular year, beginning with fiscal years commencing on or after January 1, 2012. It expires on June 16, 2020 unless certain legislation is extended. Pursuant to the Tax Levy Limitation Law, the tax levy of a municipality cannot increase by more than the lesser of (i) two percent (2%) or (ii) the annual increase in the consumer price index ("CPI"), over the amount of the prior year’s tax levy. Certain adjustments would be permitted for taxable real property full valuation increases due to changes in physical or quantity growth in the real property base as defined in Section 1220 of the Real Property Tax Law. A municipality may exceed the tax levy limitation for the coming fiscal year only if the governing body of such municipality first enacts, by at least a sixty percent vote of the total voting strength of the board, a local law (resolution in the case of fire districts and certain special districts) to override such limitation for such coming fiscal year only. There are permissible exceptions to the tax levy limitation provided in the Tax Levy Limitation Law, including expenditures made on account of certain tort settlements and certain increases in the average actuarial contribution rates of the New York State and Local Employees’ Retirement System, the Police and Fire Retirement System, and the Teachers’ Retirement System. Municipalities are also permitted to carry forward a certain portion of their unused levy limitation from a prior year. Each municipality prior to adoption of its fiscal year budget must submit for review to the State Comptroller any information that is necessary in the calculation of its tax levy for such fiscal year.

The Tax Levy Limitation Law does not contain an exception from the levy limitation for the payment of debt service on either outstanding general obligation debt of municipalities or such debt incurred after the effective date of the Tax Levy Limitation Law (June 24, 2011).

Article 8 Section 2 of the State Constitution requires every issuer of general obligation notes and bonds in the State to pledge its faith and credit for the payment of the principal thereof and the interest thereon. This has been interpreted by the Court of Appeals, the State's highest court, in *Flushing National Bank v. Municipal Assistance Corporation for the City of New York*, 40 N.Y.2d 731 (1976), as follows:

“A pledge of the city’s faith and credit is both a commitment to pay and a commitment of the city’s revenue generating powers to produce the funds to pay. Hence, an obligation containing a pledge of the City’s “faith and credit” is secured by a promise both to pay and to use in good faith the city’s general revenue powers to produce sufficient funds to pay the principal and interest of the obligation as it becomes due. That is why both words, “faith” and “credit”, are used and they are not tautological. That is what the words say and that is what courts have held they mean.”

Article 8 Section 12 of the State Constitution specifically provides as follows:

“It shall be the duty of the legislature, subject to the provisions of this constitution, to restrict the power of taxation, assessment, borrowing money, contracting indebtedness, and loaning the credit of counties, cities, towns and villages, so as to prevent abuses in taxation and assessments and in contracting of indebtedness by them. Nothing in this article shall be construed to prevent the legislature from further restricting the powers herein specified of any county, city, town, village or school district to contract indebtedness or to levy taxes on real estate. The legislature shall not, however, restrict the power to levy taxes on real estate for the payment of interest on or principal of indebtedness theretofore contracted.”

On the relationship of the Article 8 Section 2 requirement to pledge the faith and credit and the Article 8 Section 12 protection of the levy of real property taxes to pay debt service on bonds subject to the general obligation pledge, the Court of Appeals in the *Flushing National Bank* case stated:

“So, too, although the Legislature is given the duty to restrict municipalities in order to prevent abuses in taxation, assessment, and in contracting of indebtedness, it may not constrict the city’s power to levy taxes on real estate for the payment of interest on or principal of indebtedness previously contracted...While phrased in permissive language, these provisions, when read together with the requirement of the pledge of faith and credit, express a constitutional imperative: debt obligations must be paid, even if tax limits be exceeded”.

In addition, the Court of Appeals in the *Flushing National Bank* case has held that the payment of debt service on outstanding general obligation bonds and notes takes precedence over fiscal emergencies and the police power of municipalities.

Therefore, while the Tax Levy Limitation Law may constrict an issuer’s power to levy real property taxes for the payment of debt service on debt contracted after the effective date of said Tax Levy Limitation Law, it is clear that no statute is able (1) to limit an issuer’s pledge of its faith and credit to the payment of any of its general obligation indebtedness or (2) to limit an issuer’s levy of real property taxes to pay debt service on general obligation debt contracted prior to the effective date of the Tax Levy Limitation Law. Whether the Constitution grants a municipality authority to treat debt service payments as a constitutional exception to such statutory tax levy limitation outside of any statutorily determined tax levy amount is not clear.

It is possible that the Tax Levy Limitation Law will be subject to judicial review to resolve the constitutional issues raised by its adoption. Although courts in New York have historically been protective of the rights of holders of general obligation debt of political subdivisions, the outcome of any such legal challenge cannot be predicted.

## VILLAGE INDEBTEDNESS

### *Constitutional Requirements*

The State Constitution limits the power of the Village (and other municipalities and certain school districts of the State) to issue obligations and to otherwise contract indebtedness. Such constitutional limitations include the following, in summary form, and are generally applicable to the Village and the Bonds.

**Purpose and Pledge.** Subject to certain enumerated exceptions, the Village shall not give or loan any money or property to or in aid of any individual or private corporation or give or loan its credit to or in aid of any of the foregoing or any public corporation.

The Village may contract indebtedness only for a Village purpose and shall pledge its faith and credit for the payment of principal of and interest thereon.

**Payment and Maturity.** Except for certain short-term indebtedness contracted in anticipation of taxes or to be paid within three fiscal year periods, indebtedness shall be paid in annual installments commencing no later than two years after the date such indebtedness shall have been contracted and ending no later than the expiration of the period of probable usefulness of the object or purpose as determined by statute or, in the alternative, the weighted average period of probable usefulness of the several objects or purposes for which it is contracted. No installment may be more than fifty per centum in excess of the smallest prior installment, unless the Village determines to issue a particular debt obligation amortizing on the basis of substantially level or declining annual debt service. The Village is required to provide an annual appropriation for the payment of interest due during the year on its indebtedness and for the amounts required in such year for amortization and redemption of its serial bonds and such required annual installments on its notes.

**Debt Limit.** The Village has the power to contract indebtedness for any Village purpose so long as the principal amount thereof shall not exceed seven per centum of the average full valuation of taxable real estate of the Village, subject to certain enumerated exclusions and deductions such as water and certain sewer facilities and cash or appropriations for current debt service. The constitutional method for determining full valuation is by taking the assessed valuation of taxable real estate for the last completed assessment roll and applying thereto the rate which such assessed valuation bears to the full valuation as determined by the State Office of Real Property Tax Services (the "ORPTS"). The State Legislature is required to prescribe the manner by which such rate shall be determined. Average full valuation is determined by taking the sum of the full valuations of such last completed assessment roll and the four preceding assessment rolls and dividing such sum by five.

### *Statutory Procedure*

In general, the State Legislature, by enactment of the Local Finance Law, has authorized the powers and procedure for the Village to borrow and incur indebtedness by the enactment of the Local Finance Law, subject, of course, to the constitutional provisions set forth above. The power to spend money, however, generally derives from other law, including specifically the General Municipal Law of New York State and the Village Law. See "TAX LEVY LIMITATION LAW," herein.

Pursuant to the Local Finance Law, the Village authorizes the issuance of bonds by the adoption of a resolution, approved by at least two-thirds of the members of the Village Board, the finance board of the Village. Customarily the Village has delegated to the Treasurer, as chief fiscal officer of the Village, the power to authorize and sell bond anticipation notes in anticipation of authorized bonds.

The Local Finance Law also provides an estoppel procedure whereby a bond resolution, or a summary thereof, is published. The passage of 20 days from the date of such publication effective estops legal challenges to the validity of the obligations authorized by such bond resolution except for alleged constitutional violations. Except on rare occasions the Village complies with this estoppel procedure. It is a procedure that is recommended by Bond Counsel, but it is not an absolute legal requirement.

Each bond resolution usually authorizes the construction, acquisition or installation of the object or purpose to be financed, sets forth the plan of financing and specifies the maximum maturity of the Bonds subject to the legal (Constitution, Local Finance Law and case law) restrictions relating to the period of probable usefulness with respect thereto. The Village has authorized bonds for a variety of Village objects or purposes.

Statutory law in New York permits bond anticipation notes to be renewed each year provided annual principal installments are made in reduction of the total amount of such notes outstanding, commencing no later than two years from the date of the first of such notes, and provided that such renewals do not (with certain exceptions) extend five years beyond the original date or borrowing. However, notes issued in anticipation of bonds for assessable improvements are not subject to such five year limit and may be renewed subject to annual reductions of principal for the entire period of probable usefulness of the purpose for which such notes were originally issued.

In general, the Local Finance Law contains provisions providing the Village with power to issue certain other short-term general obligation indebtedness including revenue and tax anticipation notes and budget notes.

***Constitutional Debt-Contracting Limitation***

ORPTS annually establishes State equalization rates for all assessing units in the State, including the Village, which are determined by statistical sampling of market/assessment studies. The equalization rates are used in the calculation and distribution of certain state aids and are used by many localities in the calculation of debt contracting and real property taxing limitations. The Village is not subject to a constitutional real property taxing limitation but has a debt contracting limitation equal to seven percent (7%) of average full valuation (See “Constitutional Requirements, Debt Limit,” herein). See “**TAX LEVY LIMITATION LAW**” herein.

The Village determines the assessed valuation for taxable real properties. The ORPTS determines the assessed valuation of special franchises and the taxable ceiling of railroad property. Special franchises include assessments on certain specialized equipment of utilities under, above, upon or through public streets or public places. Certain properties are taxable for school purposes but exempt for Village purposes.

The following table sets forth the Village’s debt-contracting limitation.

<b>Computation of Statutory Debt Contracting Limitation As of December 17, 2018</b>			
For Fiscal Year Ended May 31:	Assessed Valuations	Equalization Rate	Full Valuations
2015	\$668,353,408	105.50	\$ 633,510,339
2016	686,402,369	107.50	638,513,832
2017	653,353,827	107.50	607,771,002
2018	651,952,155	103.19	631,797,805
2019	650,814,282	99.65	<u>653,100,132</u>
Total Five-Year Full Valuation			<u>3,164,693,110</u>
Five-Year Average Full Valuation			<u>632,938,622</u>
Debt Contracting Limitations: 7% of Five-Year Average Full Valuation			<u><u>\$ 44,305,703</u></u>

**Statutory Debt Limit and Net Indebtedness**

The following table presents the debt-incurring power of the Village and shows that the Village is within its constitutional debt limit.

**Statement of Debt Contracting Power  
As of December 16, 2018**

	<u>Amount</u>	<u>Percentage</u>
Debt Contracting Limitation:	<u>\$44,305,704</u>	<u>100.00%</u>
Gross Indebtedness:		
Serial Bonds	1,520,000	3.43
Bond Anticipation Notes	<u>2,315,000</u>	<u>5.23</u>
Total Gross Indebtedness	<u>3,835,000</u>	<u>8.66</u>
Less Exclusions:		
Unexpended Appropriation to Pay Non-Exempt Principal Debt	<u>160,000</u>	<u>0.36</u>
Total Exclusions	<u>160,000</u>	<u>0.36</u>
Net Indebtedness	<u>3,675,000</u>	<u>8.29</u>
Net Debt Contracting Margin	<u><u>\$40,630,704</u></u>	<u><u>91.71%</u></u>

**Short-Term Indebtedness**

The Village is authorized under the Local Finance Law to issue short-term notes for various purposes including temporary financing of capital projects, the anticipation of certain operating revenues and emergency funds for budgetary expenditures. Subject to the provisions of the law, notes generally may be renewed from time to time but must be retired within specific time limits which vary, according to the type of note, generally up to five years in the case of bond anticipation notes.

**Bond Anticipation Notes**

The Village has the following bond anticipation notes outstanding.

<u>Date of Original Issue</u>	<u>Purpose</u>	<u>Amount Outstanding</u>
01-16-14	Trimble Street Drainage	115,000
01-16-14	Generators	90,000
09-22-14	Trucks	30,000
09-19-17	Vehicle	180,000
01-11-18	DPW Equipment	1,550,000
01-11-18	Jones Drive	<u>350,000</u>
		<u><u>\$2,315,000</u></u>



***Tax and Revenue Anticipation Notes***

The Village has not issued tax anticipation notes or revenue anticipation notes during the last ten years.

***Trend of Capital Debt***

The following table sets forth the gross amount of debt outstanding at the end of the 2014-2018 fiscal years:

**Debt History**

<u>Fiscal Year Ended May 31:</u>	<u>Bonded Debt</u>	<u>Bond Anticipation Notes</u>	<u>Total Debt</u>
2014	\$1,460,000	\$1,680,000	\$3,140,000
2015	2,270,000	625,000	2,895,000
2016	2,055,000	520,000	2,575,000
2017	1,830,000	415,000	2,245,000
2018	1,595,000	2,315,000	3,910,000

***Overlapping and Underlying Debt***

The real property taxpayers of the Village are responsible for a proportionate share of outstanding debt obligations of the County, the Town and one school district situated in the Village. Such taxpayers' share of this overlapping debt is based upon the amount of the Village's equalized property values taken as a percentage of each separate units' total values. The following table presents the amount of overlapping debt and the Village's share of this debt as of the dates indicated; authorized but unissued debt has not been included.

**Statement of Direct and Overlapping Indebtedness  
As of December 16, 2018**

Gross Direct Indebtedness	\$3,835,000
Exclusions and Deductions	<u>160,000</u>
Net Direct Indebtedness	<u>\$3,675,000</u>

<u>Overlapping Units</u>	<u>Date of Report</u>	<u>Net Overlapping Debt</u>	<u>Percentage Applicable</u>	<u>Applicable Net Overlapping Debt</u>
County	04-17-18	\$450,745,214	1.96%	\$ 8,834,606
Town	12-31-17	31,905,000	21.96	7,006,338
Haverstraw-Stony Point CSD	05-16-18	193,820,000	16.55	<u>32,077,210</u>
Total				<u><u>\$47,918,154</u></u>

Source: Data provided by County and School District Officials and State Comptroller.

**Debt Ratios**

**Direct and Overlapping Debt Ratios  
As of December 16, 2018**

	<u>Amount</u>	<u>Debt Per Capita (a)</u>	<u>Ratio To Full Value (b)</u>
Gross Direct Debt	\$ 3,835,000	\$ 370	0.59%
Net Direct Debt	3,675,000	355	0.56
Net Direct and Overlapping Debt	51,593,154	6,964	11.03

- (a) The population of the Village is estimated to be 10,353.  
 (b) The full valuation of the Village for the 2019 fiscal year is \$653,100,132.

**Authorized But Unissued Debt**

Excluding this issuance, the Village has authorized but unissued debt in the amount of \$1.5 million for a capital infrastructure project planned for the spring of 2019.

**Debt Service Schedule**

The following sets forth the principal and interest payments required to amortize the Village's outstanding bonds. Refunded debt being paid through escrow has been excluded from this table.

**Schedule of Debt Service Requirements**

<u>Year Ending May 31:</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>	<u>% Principal Paid 2019-2028</u>
2019 <sup>(1)</sup>	\$235,000	\$51,814	\$286,814	25.7%
2020	165,000	44,606	209,606	34.7
2021	175,000	39,356	214,356	44.3
2022	185,000	33,704	218,704	54.4
2023	190,000	27,694	217,694	64.8
2024	195,000	21,234	216,234	75.4
2025	195,000	14,413	209,413	86.1
2026	85,000	7,438	92,438	90.7
2027	85,000	5,100	90,100	95.4
2028	85,000	2,550	87,550	100.0
	<u>\$1,595,000</u>	<u>\$247,909</u>	<u>\$1,842,909</u>	

- (1) As of December 16, 2018, the Village has paid \$75,000 of principal and \$27,009 of interest for the fiscal year ending May 31, 2019.

## ECONOMIC AND DEMOGRAPHIC DATA

### *Population*

#### Population Trend

	2000	2010	2017	% Change	
				2000-10	2010-17
Village	10,295	10,165	10,353 <sup>(1)</sup>	(1.3)%	1.8%
Town	33,811	36,634	37,497 <sup>(2)</sup>	8.3	2.4
County	286,753	311,687	325,027 <sup>(1)</sup>	8.7	4.3
State	18,976,457	19,378,102	19,798,228 <sup>(1)</sup>	2.1	2.2

Source: U.S. Department of Commerce, Bureau of the Census.

### *Income*

#### Per Capita Money Income

	2010	2017	% Change
Village	\$26,952	\$26,795	(0.6)%
Town	30,080	31,234	3.8
County	34,304	36,898	7.6
State	30,948	35,752	15.5

Source: U.S. Department of Commerce, Bureau of the Census (American Community Survey – 5 Year Estimate).

#### Median Income of Families 2017

Median Income	Income Groups - % of Families					
	Under \$25,000	\$25,000 -49,999	\$50,000 -74,999	\$75,000 -99,999	\$100,00 Or More	
Village	\$69,891	13.5%	20.7%	16.5%	16.1%	33.3%
Town	86,176	13.2	15.9	14.8	13.2	42.9
County	104,232	11.3	12.4	12.3	11.7	52.3
State	77,141	14.6	18.1	16.1	13.1	38.1

Source: U.S. Department of Commerce, Bureau of the Census (American Community Survey – 5 Year Estimate).

### *Employment*

The following tables provide certain information about major employers and unemployment information. Such data is presented for the County as a whole and is not necessarily representative of the Village.

#### Employed Civilian Labor Force 2000-2017

	2000	2010	2017	% Change	
				2000-10	2010-17
Town	16,300	18,000	18,600	10.4%	3.3%
County	139,300	138,800	146,100	(3.6)	5.2
State	8,718,700	8,769,700	9,249,200	0.6	5.5

Source: New York State Department of Labor

**Average Unemployment Rates**

<u>Year</u>	<u>Town</u>	<u>County</u>	<u>State</u>	<u>United States</u>
2013	7.8%	6.3%	7.7%	7.4%
2014	6.7	5.1	6.3	6.2
2015	5.7	4.5	5.3	5.3
2016	5.2	4.2	4.8	4.9
2017	5.4	4.4	4.7	4.4
2018 <sup>(1)</sup>				
Jan	6.9	4.7	5.1	4.5
Feb	6.8	5.0	5.1	4.4
Mar	6.5	4.5	4.8	4.1
Apr	5.4	4.1	4.3	3.7
May	4.5	3.6	3.7	3.6
Jun	4.7	3.9	4.2	4.2
Jul	5.0	4.0	4.2	4.1
Aug	5.1	3.9	4.1	3.9
Sep	4.3	3.5	3.8	3.6
Oct	4.0	3.2	3.6	3.5

(1) Monthly Rates.  
Source: New York State Labor Department and U.S. Bureau of Labor Statistics.

**Larger Commercial and Industrial Employers in the County**

<u>Name</u>	<u>Industry or Business</u>	<u>Number of Employees</u>
Hamaspik of Rockland County	Health Services	1,993
Nyack Hospital	Hospital	1,850
Bon Secours Good Samaritan Hospital	Hospital	1,751
Rockland Psychiatric Center	Health Care	1,219
Jawonio, Inc.	Health Care	1,100
Helen Hayes Hospital	Hospital	891
Verizon Wireless	Communications	850
Northern Services Group	Nursing Home	832
St. Dominic's Home	Nursing Home	820
Orange & Rockland Utilities	Public Utility	819
A&T Healthcare	Health Care	800
Nice-Pak / PDI	Paper Manufacturing	753
ARC of Rockland	Health Care	715
Pfizer, Inc	Pharmaceuticals	700
Camp Venture, Inc.	Health Services	680
Par Pharmaceutical, Inc.	Pharmaceuticals	636
Community Home Health & Aide Svc, Inc.	Health Services	600
Lamont-Doherty Earth Observatory	Earth Sciences Research	560
Hudson Valley Dev. Disabilities Services	Health Services	523
Chestnut Ridge Transportation, Inc.	Transportation	456
Intercos America, Inc.	Cosmetic Manufacturing	450
Friedwald Center for Rehab & Nursing	Health Services	437
Rockland Bakery Inc.	Commercial	400
Aluf Plastics, A Division of API	Commercial	385

Source: The Rockland County Official Statement dated May 4, 2018.

### ***Financial Institutions***

Commercial banks located within or nearby the Village include: Commerce Bank, JPMorgan Chase, Key Bank and Sterling Bank.

### ***Transportation***

The Village maintains its own interior network of roads. The Village is served by the Palisades Interstate Parkway; State Route 94; and U.S. Routes 9W and 202. Commercial airline service is available at New York City's LaGuardia and Kennedy International Airports; Newark International Airport in New Jersey; Stewart Airport in Newburgh; and Westchester County Airport. Railroad passenger service is provided by New Jersey Transit.

### ***Utilities***

Electricity and natural gas are supplied to Village homes and businesses by Orange and Rockland Utilities. Telephone service is provided by Verizon.

### ***Housing Data***

#### **Housing Stock 2000 - 2017**

	Number of Units			% Change	
	2000	2010	2017	2000-10	2010-17
Village	3,634	3,488	3,077	(0.4)%	(11.8)%
Town	11,553	12,809	12,576	10.9	(1.8)
County	94,973	104,057	105,530	9.6	1.4
State	7,679,307	8,108,103	8,255,911	5.6	1.8

Source: U.S. Department of Commerce, Bureau of Census.

#### **Median Housing Values and Rentals 2017**

	% Constructed 2010-2017	Median Value	Median Rent	Occupancy Status		
		Owner Occupied Units	Renter Occupied Units	Owner Occupied	Renter Occupied	Vacant
Village	0.4%	\$265,600	\$1,460	59.1%	40.3%	0.6%
Town	1.1	295,800	1,425	58.0	38.1	3.9
County	2.2	425,100	1,420	65.2	29.5	5.3
State	1.7	293,000	1,194	47.8	40.7	11.5

Source: U.S. Department of Commerce, Bureau of the Census.

**END OF APPENDIX A**

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**APPENDIX B**

**UNAUDITED SUMMARY OF  
FINANCIAL STATEMENTS AND BUDGETS**

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VILLAGE OF WEST HAVERSTRAW  
BALANCE SHEET  
GENERAL FUND  
UNAUDITED PRESENTATION

	AS OF DECEMBER 31:				
	2014	2015	2016	2017	2018
<b>ASSETS</b>					
Cash & Investments	\$ 1,079,294	\$ 698,234	\$ 871,914	\$ 2,442,480	\$ 3,015,799
Receivables:					
Accounts	106,707	106,844	91,034	237,830	130,929
Due From Other Funds	0	195,098	54,877	425,522	415,488
Due From Agency Funds	0	10,761	0	0	0
Prepaid Expenditures	5,000	1,500	0	0	0
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**VILLAGE OF WEST HAVERSTRAW**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**GENERAL FUND**  
**UNAUDITED PRESENTATION**

FOR THE FISCAL YEARS ENDED DECEMBER 31:

	2014	2015	2016	2017	2018
<b>REVENUES:</b>					
Real Property Taxes	\$ 4,266,421	\$ 4,463,618	\$ 4,520,673	\$ 4,527,996	\$ 4,751,762
Other Tax Items	90,917	99,231	104,383	106,496	111,305
Non-Property Taxes	509,225	522,282	526,491	556,140	551,783
Departmental Income	106,599	81,862	72,592	78,252	107,273
Intergovernmental Charges	480	840	840	840	840
Use Of Money And Property	4,195	2,650	2,638	61,826	231,898
Licenses And Permits	73,900	81,848	85,458	79,115	106,273
Fines And Forfeitures	78,641	83,506	83,108	85,903	102,504
Sale Of Property And Compensation For Loss					55,921
Miscellaneous	17,968	56,767	17,935	19,109	47,963
State Aid	317,951	345,183	329,317	338,175	381,020
Federal Aid	19,248	47,754	214,483	107,445	72,555
<b>Total Revenues</b>	<u>5,485,545</u>	<u>5,785,541</u>	<u>5,957,918</u>	<u>5,961,297</u>	<u>6,521,097</u>
<b>EXPENDITURES:</b>					
General Government Support	1,002,370	1,096,279	1,155,611	1,207,779	1,222,458
Public Safety	759,029	769,793	797,492	779,007	764,082
Transportation	1,455,804	1,552,572	1,520,093	1,613,332	1,745,396
Economic Assistance And Opportunity	18,335	12,500	11,015	11,000	12,500
Culture And Recreation	303,443	336,012	323,053	393,478	340,171
Home And Community Services	214,995	223,853	462,576	314,718	275,150
Employee Benefits	1,291,284	1,317,262	1,266,531	1,199,254	1,278,978
Capital Outlay	0	0	0	0	0
Debt Service	292,324	240,290	303,335	293,344	295,493
<b>Total Expenditures</b>	<u>5,337,584</u>	<u>5,548,561</u>	<u>5,839,706</u>	<u>5,811,912</u>	<u>5,934,228</u>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<u>147,961</u>	<u>236,980</u>	<u>118,212</u>	<u>149,385</u>	<u>586,869</u>
<b>OTHER FINANCING SOURCES (USES):</b>					
Proceeds From Bonds	0	0	0	0	0
Operating Transfers - In	0	0	0	0	0
Operating Transfers - Out	(50,000)	(130,000)	(75,000)	(75,000)	(225,000)
<b>Total Other Financing Sources (Uses)</b>	<u>(50,000)</u>	<u>(130,000)</u>	<u>(75,000)</u>	<u>(75,000)</u>	<u>(225,000)</u>
<b>Excess (Deficiency) of Revenues and Other Sources Over Expenditures and Other Uses</b>	97,961	106,980	43,212	74,385	361,869
<b>Fund Balances - Beginning of Year</b>	331,275	429,236	536,216	579,428	2,799,929
<b>Cumulative Effect of Change in Accounting Principle</b>	0	0	0	1,896,839	0
<b>Fund Balances - Beginning of Year (Restated)</b>	<u>331,275</u>	<u>429,236</u>	<u>536,216</u>	<u>2,476,267</u>	<u>2,799,929</u>
<b>Fund Balances - End of Year</b>	<u>\$ 429,236</u>	<u>\$ 536,216</u>	<u>\$ 579,428</u>	<u>\$ 2,550,652</u>	<u>\$ 3,161,798</u>

The financial data presented on this page has been excerpted from the audited financial statements of the Village. Such presentation, however, has not been audited. Complete copies of the Village's audited financial statements are available upon request to the Village.

VILLAGE OF WEST HAVERSTRAW  
 FINAL ADOPTED BUDGET - GENERAL FUND  
 YEAR ENDING MAY 31,

	2019
<b>ESTIMATED REVENUES:</b>	
Real Property Taxes	\$ 5,035,000
Other Tax Items	135,742
Non-Property Tax Items	548,000
Departmental Income	98,000
Intergovernmental Charges	800
Use Of Money and Property	2,600
Licenses and Permits	79,300
Fines and Forfeitures	85,000
Sale of Property and Comp. For Loss	14,500
Miscellaneous	24,000
State Aid	328,296
 Total Estimated Revenues	 6,351,238
 <b>APPROPRIATED FUND BALANCE</b>	
	0
 Total Estimated Revenues And Appropriated Fund Balance	 6,351,238
 <b>APPROPRIATIONS:</b>	
General Government Support	1,422,512
Public Safety	851,355
Transportation	1,669,719
Economic Assistance and Opportunity	16,000
Culture and Recreation	339,600
Home and Community Services	257,693
Employee Benefits	1,387,947
Debt Service	406,412
 Total Appropriations	 6,351,238
 Excess of Revenues Over Expenditures	 0
 <b>OTHER FINANCING SOURCES (USES):</b>	
Operating Transfers - In	0
Operating Transfers - Out	0
 Total Other Financing Sources (Uses)	 0
 Excess (Deficiency) of Revenues and Other Sources Over Expenditures and Other Uses	 \$ 0

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**APPENDIX C**

**LINK TO  
INDEPENDENT AUDITORS' REPORT  
THEREON FOR THE  
YEAR ENDED MAY 31, 2018**

**Can be accessed on the Electronic Municipal Market Access (“EMMA”) website  
of the Municipal Securities Rulemaking Board (“MSRB”)  
at the following link:**

<https://emma.msrb.org/ES1342271.pdf>

**\* Such Financial Statements and opinion are intended to be representative only as of the date thereof. Berard & Associates CPA’s P.C. has not been requested by the Village to further review and/or update such Financial Statements or opinion in connection with the preparation and dissemination of this Official Statement.**

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