

**PRELIMINARY OFFICIAL STATEMENT DATED JUNE 24, 2021**

**NEW ISSUE**

**RATINGS: SEE "RATINGS" HEREIN  
SERIAL BONDS**

*In the opinion of Orrick, Herrington & Sutcliffe LLP, Bond Counsel, based upon an analysis of existing laws, regulations, rulings and court decisions, and assuming among other matters, the accuracy of certain representations and compliance with certain covenants, interest on the Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended. In the further opinion of Bond Counsel, interest on the Bonds is not a specific preference item for purposes of the federal alternative minimum tax. Bond Counsel is also of the opinion that interest on the Bonds is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York). Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the amount, accrual or receipt of interest on, the Bonds. See "Tax Matters" herein.*

*The Bonds will be designated as "qualified tax-exempt obligations" pursuant to Section 265 (b)(3) of the Internal Revenue Code of 1986.*

**TOWN OF EAST FISHKILL  
DUTCHESS COUNTY, NEW YORK**

**\$5,325,770\***

**PUBLIC IMPROVEMENT (SERIAL) BONDS, 2021  
(the "Bonds")**

**Dated Date: Date of Delivery**

**Maturity Date: July 1, 2022-2048**

The Bonds are general obligations of the Town of East Fishkill, Dutchess County, New York (the "Town"), and will contain a pledge of the faith and credit of the Town for the payment of the principal thereof and interest thereon and, unless paid from other sources, the Bonds are payable from ad valorem taxes which may be levied upon all the taxable real property within the Town, subject to applicable statutory limitations imposed by Chapter 97 of the New York Laws of 2011 as amended, (the "Tax Levy Limitation Law"). (See "Nature of Obligation" and "Tax Levy Limitation Law" herein.)

The Bonds are dated their Date of Delivery and will bear interest from that date until maturity at the annual rate or rates as specified by the purchaser of the Bonds, payable on July 1, 2022, and semiannually thereafter on January 1 and July 1 in each year until maturity. The Bonds shall mature on July 1 in each year in the principal amounts specified on the inside cover page hereof. The Bonds will be subject to redemption prior to maturity as described herein. (See "Optional Redemption" herein.)

The Bonds will be issued as registered bonds, registered to the Depository Trust Company ("DTC" or the "Securities Depository").

The Bonds will be registered in the name of Cede & Co. as partnership nominee for DTC. Individual purchases may be made in book-entry form only, in principal amounts of \$5,000 or integrals multiples thereof except for one necessary odd denomination in the first maturity of the Bonds which is or includes \$5,770. Purchasers of the Bonds will not receive certificates representing their ownership interests in the Bonds. Payment of principal of and interest on such Bonds will be made by the Town to DTC, which will in turn remit such principal and interest to its participants, for subsequent disbursement to the beneficial owners of the Bonds as described herein. (See "Description of Book-Entry System" herein.)

The Bonds are offered when, as and if issued and received by the purchaser and subject to the receipt of the final approving opinion of Orrick, Herrington & Sutcliffe LLP, New York, New York, Bond Counsel. It is anticipated that the Bonds will be available for delivery through the facilities of DTC in New York, New York or as otherwise agreed with the purchaser(s) on or about July 20, 2021.

*THIS OFFICIAL STATEMENT IS IN A FORM DEEMED FINAL BY THE TOWN FOR PURPOSES OF SECURITIES AND EXCHANGE COMMISSION RULE 15c2-12 (THE "RULE") EXCEPT FOR CERTAIN INFORMATION THAT HAS BEEN OMITTED HEREFOM IN ACCORDANCE WITH THE RULE AND THAT WILL BE SUPPLIED WHEN THIS OFFICIAL STATEMENT IS UPDATED FOLLOWING THE SALE OF THE BONDS. FOR A DESCRIPTION OF THE TOWN'S AGREEMENT TO PROVIDE CONTINUING DISCLOSURE AS DESCRIBED IN THE RULE, SEE "DISCLOSURE UNDERTAKING" HEREIN.*

DATED: JULY \_\_, 2021

\* Preliminary, subject to change.

The Bonds will mature on July 1, subject to optional redemption, in each year as set forth below:

<u>Date</u>	<u>Amount<sup>(1)</sup></u>	<u>Interest Rate</u>	<u>Yield</u>	<u>CUSIP Number<sup>(3)</sup></u>
2022	\$ 170,770	%	%	
2023	175,000			
2024	185,000			
2025	195,000			
2026	205,000			
2027	215,000			
2028	225,000			
2029	235,000			
2030 <sup>(2)</sup>	245,000			
2031 <sup>(2)</sup>	255,000			
2032 <sup>(2)</sup>	265,000			
2033 <sup>(2)</sup>	275,000			
2034 <sup>(2)</sup>	290,000			
2035 <sup>(2)</sup>	300,000			
2036 <sup>(2)</sup>	310,000			
2037 <sup>(2)</sup>	325,000			
2038 <sup>(2)</sup>	340,000			
2039 <sup>(2)</sup>	355,000			
2040 <sup>(2)</sup>	370,000			
2041 <sup>(2)</sup>	390,000			

- (1) The principal amounts of the Bonds are subject to adjustment following the sale of the Bonds, pursuant to the terms of the Notice of Sale accompanying the Bonds.
- (2) The Bonds maturing in the years 2030 and thereafter will be subject to redemption prior to maturity, as described herein (see "*Optional Redemption*").
- (3) Copyright 1999-2013, Standard & Poor's, a Division of The McGraw-Hill Companies, Inc. CUSIP® is a registered trademark of the American Bankers Association. CUSIP data herein are provided by Standard & Poor's CUSIP Service Bureau, a division of The McGraw-Hill Companies, Inc. The CUSIP number has been assigned by an independent company not affiliated with the Town and is included solely for the convenience of the owners of the Bonds. The Town is not responsible for the selection or uses of the CUSIP number, and no representation is made as to its correctness on the Bonds or as indicated above. The CUSIP number is subject to being changed after the issuance of the Bonds as a result of various subsequent actions including, but not limited to, a refunding in whole or in part of the Bonds or as a result of the procurement of secondary market portfolio insurance or other similar enhancement by investors that is applicable to all or a portion of the Bonds.

**TOWN OF EAST FISHKILL  
DUTCHESS COUNTY, NEW YORK**

**Nicholas D'Alessandro  
Supervisor**

**TOWN BOARD**

Peter Cassidy..... Council Person

Anil Beephan ..... Council Person

Tom Franco..... Council Person

Emanuele Marinaro..... Council Person

---

Carol Hurray ..... Town Clerk

Mark Pozniak..... Comptroller

Thomas Wood, Esq..... Town Attorney

---

**INDEPENDENT AUDITORS**

**Sickler, Torchia, Allen & Churchill, CPA's PC  
Lake Katrine, New York**

---

**BOND COUNSEL**

**Orrick, Herrington & Sutcliffe LLP  
New York, New York**

---

**MUNICIPAL ADVISOR**



**Capital Markets Advisors, LLC  
Hudson Valley \* Long Island \* Southern Tier \* Western New York  
(516) 274-4504**

No dealer, broker, salesman or other person has been authorized by the Town to give any information or to make any representations, other than those contained in this Official Statement and if given or made, such other information or representations must not be relied upon as having been authorized by the Town. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information set forth herein has been obtained by the Town from sources which are believed to be reliable but it is not guaranteed as to accuracy or completeness. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the Town since the date hereof.

**TABLE OF CONTENTS:**

	<u>Page</u>		<u>Page</u>
<b>THE BONDS</b> .....	<b>1</b>	<b>THE STATE COMPTROLLER'S FISCAL STRESS MONITORING SYSTEM AND COMPLIANCE</b>	
Description .....	1	<b>REVIEWS</b> .....	<b>11</b>
Authority for and Purpose of the Bonds .....	2	<b>LITIGATION</b> .....	<b>12</b>
Optional Redemption .....	2	<b>TAX MATTERS</b> .....	<b>12</b>
Nature of Obligation.....	2	<b>LEGAL MATTERS</b> .....	<b>13</b>
Description of Book-Entry-Only System.....	4	<b>DISCLOSURE UNDERTAKING</b> .....	<b>13</b>
Tax Levy Limitation Law.....	6	Compliance History .....	14
<b>SPECIAL PROVISIONS AFFECTING REMEDIES</b>		<b>MUNICIPAL ADVISOR</b> .....	<b>15</b>
<b>UPON DEFAULT</b> .....	<b>6</b>	<b>RATING</b> .....	<b>15</b>
<b>RISK FACTORS</b> .....	<b>9</b>	<b>ADDITIONAL INFORMATION</b> .....	<b>15</b>
Effect of COVID-19.....	10		
Cybersecurity .....	10		

**APPENDIX A**

	<u>Page</u>		<u>Page</u>
<b>THE TOWN</b> .....	<b>A-1</b>	Constitutional Requirements .....	A-10
General Information.....	A-1	Statutory Procedure .....	A-11
Form of Government .....	A-1	Constitutional Debt-Contracting Limitation .....	A-12
Services.....	A-1	Statutory Debt Limit and Net Indebtedness.....	A-12
Employees.....	A-1	Short-Term Indebtedness.....	A-13
Employee Pension Benefits .....	A-2	Bond Anticipation Notes .....	A-13
Other Postemployment Benefits .....	A-3	Trend of Capital Debt.....	A-13
<b>FINANCIAL FACTORS</b> .....	<b>A-4</b>	Overlapping and Underlying Debt.....	A-14
Budgetary Procedure.....	A-4	Debt Ratios.....	A-14
Independent Audits.....	A-4	Authorized but Unissued Debt.....	A-14
Financial Statements .....	A-4	Debt Service Schedule.....	A-15
Summary of Significant Accounting Policies.....	A-5	<b>ECONOMIC AND DEMOGRAPHIC DATA</b> .....	<b>A-16</b>
Investment Policy .....	A-5	Population.....	A-16
Financial Operations .....	A-6	Income .....	A-16
Revenues.....	A-6	Employment .....	A-17
<b>REAL PROPERTY TAXES</b> .....	<b>A-9</b>	Education.....	A-17
Assessed and Full Valuations .....	A-9	Financial Institutions .....	A-18
Tax Collection Procedures.....	A-10	Transportation.....	A-18
Ten of the Largest Taxpayers .....	A-10	Utilities .....	A-18
<b>TOWN INDEBTEDNESS</b> .....	<b>A-10</b>	Culture and Recreation .....	A-18

APPENDIX B – UNAUDITED SUMMARY OF FINANCIAL STATEMENTS AND BUDGETS

APPENDIX C – LINK TO INDEPENDENT AUDITORS’ REPORT FOR THE FISCAL YEAR ENDED DECEMBER 31,2019

APPENDIX D – FORM OF APPROVING LEGAL OPINION OF BOND COUNSEL

**OFFICIAL STATEMENT**  
**TOWN OF EAST FISHKILL**  
**DUTCHESS COUNTY, NEW YORK**

**\$5,325,770\***  
**PUBLIC IMPROVEMENT (SERIAL) BONDS, 2021**

This Official Statement, which includes the cover page and appendices hereto, presents certain information relating to the Town of East Fishkill in the County of Dutchess, State of New York (the “Town,” “County,” and “State,” respectively), in connection with the sale of \$5,325,770\* Public Improvement (Serial) Bonds, 2021 (the Bonds).

All quotations from and summaries and explanations of provisions of the Constitution and laws of the State and acts and proceedings of the Town contained herein do not purport to be complete and are qualified in their entirety by reference to the official compilations thereof and all references to the Bonds and the proceedings of the Town relating thereto are qualified in their entirety by reference to the definitive form of the Bonds and such proceedings.

This Official Statement should be read with the understanding that the ongoing COVID-19 global pandemic has created prevailing economic conditions (at the global, national, State and local levels) that are highly uncertain, generally negative, and rapidly changing, and these conditions are expected to continue for an indefinite period of time. Accordingly, the Town’s overall economic situation and outlook (and all of the specific Town-related information contained herein) should be carefully reviewed, evaluated and understood in the full light of this unprecedented world-wide event, the effects of which are extremely difficult to predict and quantify. (See “*Risk Factors*” and “*Impacts of COVID-19*” herein.)

**THE BONDS**

***Description of the Bonds***

The Bonds are dated their date of delivery and will bear interest from such date until maturity at the annual rate or rates as specified on the inside cover page hereof, payable semiannually on July and January 1 in each year until maturity, commencing July 1, 2022. The Bonds will mature annually on July 1 in each year until maturity, as specified on the inside cover page hereof. The Bonds are subject to optional redemption prior to maturity. (See “Optional Redemption” herein.)

The Bonds will be issued as registered bonds, registered to the Depository Trust Company (“DTC”). The Bonds will be registered in the name of Cede & Co., as nominee of DTC in New York, New York, which will act as securities depository for the Bonds. Individual purchases will be made in book-entry form, in the principal amount of \$5,000 or integral multiples thereof, except for one odd denomination which is or includes \$5,770. Purchasers of the Bonds will not receive certificates representing their ownership interest in the Bonds. Payments of principal of and interest on the Bonds will be made by the Town to DTC, which will in turn remit such principal and interest to its Participants, for subsequent distribution to the Beneficial Owners of the Bonds.

The record date for payment of the principal of and interest on the Bonds will be the fifteenth day of the calendar month preceding each interest payment date.

---

\* Preliminary, subject to change.

## ***Authority for and Purpose of the Bonds***

The Bonds are issued pursuant to the State Constitution and statutes of the State, including among others, the Town Law and the Local Finance Law, constituting Chapter 33-a of the Consolidated Laws of the State of New York and other proceedings and determinations relating thereto, including bond resolutions adopted by the Town Board on their respective dates. A \$3,325,770 portion of the proceeds from the sale of the Bonds, together with \$1,085,000 in available funds, will be used to redeem the Town's Bond Anticipation Notes – 2020 at maturity on July 22, 2021, as described in the table below. A \$2,000,000 portion of the proceeds from the sale of the Bonds will be used to provide original and additional original financing as described in the table below.

<u>Purpose</u>	<u>Authorization Date</u>	<u>Amount Outstanding</u>	<u>Principal Paydown</u>	<u>New Money</u>	<u>Amount to Bonds</u>
John Jay Sewer/Route 52 Sewer Imp. Area	5/26/2016	\$1,148,230	\$10,000	\$0	\$1,138,230
Cannon Well Fields/Town Wide Water Imp. Building Improvements	5/26/2016	1,992,540	20,000	0	1,972,540
Hopewell North Water Improvement Area	4/25/2019	220,000	5,000	0	215,000
Maintenance Equipment	4/25/2019	1,050,000	1,050,000	0	0
Roads- Construction/Reconstruction	1/14/2021	0	0	500,000	500,000
	1/14/2021	0	0	1,500,000	1,500,000
	Total:	<u>\$4,410,770</u>	<u>\$1,085,000</u>	<u>\$2,000,000</u>	<u>\$5,325,770</u>

## ***Optional Redemption***

The Bonds maturing on or before July 1, 2029 are not subject to redemption prior to maturity. The Bonds maturing on or after July 1, 2030 will be subject to redemption prior to maturity, at the option of the Town, on any date on or after July 1, 2029, in whole or in part, and if in part in any order of their maturity and in any amount within a maturity (selected by lot within a maturity), at the redemption price equal to the principal amount of the Bonds to be redeemed, plus accrued interest to the date of redemption.

The Town may select the maturities of the Bonds to be redeemed prior to maturity and the amount to be redeemed of each maturity selected, as the Town shall determine to be in the best interest of the Town at the time of such redemption. If less than all of the Bonds of any maturity are to be redeemed prior to maturity, the particular Bonds of such maturity to be redeemed shall be selected by the Town by lot in any customary manner of selection as determined by the Town. Notice of such call for redemption shall be given by mailing such notice to the registered owner not more than sixty (60) days nor less than thirty (30) days prior to such date. Notice of redemption having been given as aforesaid, the Bonds so called for redemption shall, on the date of redemption set forth in such call for redemption, become due and payable, together with accrued interest to such redemption date, and interest shall cease to be paid thereon after such redemption date.

## ***Nature of Obligation***

Each Bond when duly issued and paid for will constitute a contract between the Town and the holder thereof.

Holders of any series of notes or bonds of the Town may bring an action or commence a proceeding in accordance with the civil practice law and rules to enforce the rights of the holders of such series of notes or bonds.

The Bonds will be general obligations of the Town and will contain a pledge of the faith and credit of the Town for the payment of the principal thereof and the interest thereon as required by the Constitution and laws of the State. For the payment of such principal and interest, the Town has power and statutory authorization to levy ad valorem taxes on all real property within the Town subject to such taxation by the Town, subject to applicable statutory limitations. (See "Tax Levy Limitation Law" herein.)

Although the State Legislature is restricted by Article VIII, Section 12 of the State Constitution from imposing limitations on the power to raise taxes to pay "interest on or principal of indebtedness theretofore contracted" prior to the effective date of any such legislation, the New York State Legislature may from time to time impose additional limitations or requirements on the ability to increase a real property tax levy or on the methodology, exclusions or other restrictions of various aspects of real property taxation (as well as on the ability to issue new indebtedness). On June 24, 2011, Chapter

97 of the New York Laws of 2011 was signed into law by the Governor (as amended, the “Tax Levy Limitation Law”). The Tax Levy Limitation Law applies to local governments and school districts in the State (with certain exceptions) and imposes additional procedural requirements on the ability of municipalities and school districts to levy certain year-to-year increases in real property taxes.

Under the Constitution of the State, the Town is required to pledge its faith and credit for the payment of the principal of and interest on the Bonds and is required to raise real estate taxes, and without specification, other revenues, if such levy is necessary to repay such indebtedness. While the Tax Levy Limitation Law imposes a statutory limitation on the Town’s power to increase its annual tax levy with the amount of such increase limited by the formulas set forth in the Tax Levy Limitation Law, it also provides the procedural method to surmount that limitation. (See “Tax Levy Limitation Law,” herein.)

The Constitutionally-mandated general obligation pledge of municipalities and school districts in New York State has been interpreted by the Court of Appeals, the State’s highest court, in Flushing National Bank v. Municipal Assistance Corporation for the City of New York, 40 N.Y.2d 731 (1976), as follows:

“A pledge of the City’s faith and credit is both a commitment to pay and a commitment of the City’s revenue generating powers to produce the funds to pay. Hence, an obligation containing a pledge of the City’s “faith and credit” is secured by a promise both to pay and to use in good faith the City’s general revenue powers to produce sufficient funds to pay the principal and interest of the obligation as it becomes due. That is why both words, “faith” and “credit” are used and they are not tautological. That is what the words say and this is what the courts have held they mean... So, too, although the Legislature is given the duty to restrict municipalities in order to prevent abuses in taxation, assessment, and in contracting of indebtedness, it may not constrict the City’s power to levy taxes on real estate for the payment of interest on or principal of indebtedness previously contracted... While phrased in permissive language, these provisions, when read together with the requirement of the pledge and faith and credit, express a constitutional imperative: debt obligations must be paid, even if tax limits be exceeded”.

In addition, the Court of Appeals in the Flushing National Bank case has held that the payment of debt service on outstanding general obligation bonds and notes takes precedence over fiscal emergencies and the police power of political subdivisions in New York State.

The pledge has generally been understood as a promise to levy property taxes without limitation as to rate or amount to the extent necessary to cover debt service due to language in Article VIII Section 10 of the Constitution which provides an exclusion for debt service from Constitutional limitations on the amount of a real property tax levy, insuring the availability of the levy of property tax revenues to pay debt service. As the Flushing National Bank Court noted, the term “faith and credit” in its context is “not qualified in any way”. Indeed, in Flushing National Bank v. Municipal Assistance Corp., 40 N.Y.2d 1088 (1977), the Court of Appeals described the pledge as a direct constitutional mandate. In Quirk v. Municipal Assistance Corp., 41 N.Y.2d 644 (1977), the Court of Appeals stated that, while holders of general obligation debt did not have a right to particular revenues such as sales tax, “with respect to traditional real estate tax levies, the noteholders are constitutionally protected against an attempt by the State to deprive the city of those revenues to meet its obligations.” According to the Court in Quirk, the State Constitution “requires the city to raise real estate taxes, and without specification other revenues, if such a levy be necessary to repay indebtedness.”

In addition, the Constitution of the State requires that every county, city, town, village, and school district in the State provide annually by appropriation for the payment of all interest and principal on its serial bonds and certain other obligations, and that, if at any time the respective appropriating authorities shall fail to make such appropriation, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to such purposes. In the event that an appropriating authority were to make an appropriation for debt service and then decline to expend it for that purpose, this provision would not apply. However, the Constitution of the State does also provide that the fiscal officer of any county, city, town, village, or school district may be required to set apart and apply such first revenues at the suit of any holder of any such obligations.

In Quirk v. Municipal Assistance Corp., the Court of Appeals described this as a “first lien” on revenues, but one that does not give holders a right to any particular revenues. It should thus be noted that the pledge of the faith and credit of a political subdivision in New York State is a pledge of an issuer of a general obligation bond or note to use its general revenue powers, including, but not limited to, its property tax levy to pay debt service on such obligations, but that such pledge may not be interpreted by a court of competent jurisdiction to include a constitutional or statutory lien upon any particular revenues.

While the courts in New York State have historically been protective of the rights of holders of general obligation debt of political subdivisions, it is not possible to predict what a future court might hold.

### ***Description of Book-Entry System***

If book-entry-only format is chosen, the Depository Trust Company (“DTC”), New York, New York, will act as securities depository for the Bonds if issued in book-entry form. Said Bonds will be issued as fully-registered bonds and notes registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered bond certificate will be issued for each maturity of the Bonds, and will be deposited with DTC.

DTC is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC’s participants (“Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com) and [www.dtc.org](http://www.dtc.org).

Purchases of the Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC’s records. The ownership interest of each actual purchaser of each bond or note (“Beneficial Owner”) is in turn to be recorded on the Direct and Indirect Participants’ records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC’s partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of the Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC’s records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of the Securities within an issue are being redeemed, DTC’s practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds and the unless authorized by a Direct Participant in accordance with DTC’s MMI Procedures. Under its usual procedures, DTC mails

an Omnibus Proxy to the County as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the County, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC or the Town, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Town, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the Town. Under such circumstances, in the event that a successor depository is not obtained, bond certificates are required to be printed and delivered.

The Town may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, bond certificates will be printed and delivered to DTC.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the Town believes to be reliable, but the Town takes no responsibility for the accuracy thereof.

Source: The Depository Trust Company

THE INFORMATION CONTAINED IN THE ABOVE SECTION CONCERNING DTC AND DTC'S BOOK-ENTRY SYSTEM HAS BEEN OBTAINED FROM SAMPLE OFFERING DOCUMENT LANGUAGE SUPPLIED BY DTC, BUT THE TOWN TAKES NO RESPONSIBILITY FOR THE ACCURACY THEREOF. IN ADDITION, THE TOWN WILL NOT HAVE ANY RESPONSIBILITY OR OBLIGATION TO PARTICIPANTS, TO INDIRECT PARTICIPANTS OR TO ANY BENEFICIAL OWNER WITH RESPECT TO: (I) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC, ANY PARTICIPANT OR ANY INDIRECT PARTICIPANT; (II) THE PAYMENTS BY DTC OR ANY PARTICIPANT OR ANY INDIRECT PARTICIPANT OF ANY AMOUNT WITH RESPECT TO THE PRINCIPAL OF, OR PREMIUM, IF ANY, OR INTEREST ON THE BONDS OR (III) ANY NOTICE WHICH IS PERMITTED OR REQUIRED TO BE GIVEN TO BONDOWNERS.

THE TOWN CANNOT AND DOES NOT GIVE ANY ASSURANCES THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC WILL DISTRIBUTE TO THE BENEFICIAL OWNERS OF THE BONDS (1) PAYMENTS OF PRINCIPAL OF OR INTEREST OR REDEMPTION PREMIUM ON THE BONDS (2) CONFIRMATIONS OF THEIR OWNERSHIP INTERESTS IN THE BONDS OR (3) OTHER NOTICES SENT TO DTC OR CEDE & CO., ITS PARTNERSHIP NOMINEE, AS THE REGISTERED OWNER OF THE BONDS, OR THAT THEY WILL DO SO ON A TIMELY BASIS, OR THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS WILL SERVE AND ACT IN THE MANNER DESCRIBED IN THIS OFFICIAL STATEMENT.

THE TOWN WILL NOT HAVE ANY RESPONSIBILITY OR OBLIGATIONS TO DTC, THE DIRECT PARTICIPANTS, THE INDIRECT PARTICIPANTS OF DTC OR THE BENEFICIAL OWNERS WITH RESPECT TO (1) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC; (2) THE PAYMENT BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC OF ANY AMOUNT DUE TO ANY BENEFICIAL OWNER IN RESPECT OF THE PRINCIPAL AMOUNT OF OR INTEREST OR REDEMPTION PREMIUM ON THE BONDS; (3) THE DELIVERY BY DTC OR ANY DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS OF DTC OF ANY NOTICE TO ANY BENEFICIAL OWNER THAT IS REQUIRED OR PERMITTED TO BE GIVEN TO OWNERS; OR (4) ANY CONSENT GIVEN OR OTHER ACTION TAKEN BY DTC AS THE REGISTERED HOLDER OF THE BONDS.

## ***Tax Levy Limitation Law***

On June 24, 2011, Chapter 97 of the New York Laws of 2011 was signed into law by the Governor (as amended, the "Tax Levy Limitation Law"). The Tax Levy Limitation Law applies to all local governments, including school districts (with the exception of New York City, the counties comprising New York City and school districts in New York City, Buffalo, Rochester, Syracuse and Yonkers, the latter four of which are affected indirectly by applicability to their respective city). It also applies to independent special districts and to town and county improvement districts as part of their parent municipalities tax levies.

The Tax Levy Limitation Law restricts, among other things, the amount of real property taxes (including assessments of certain special improvement districts) that may be levied by or on behalf of a municipality in a particular year, beginning with fiscal years commencing on or after January 1, 2012. While the Tax Levy Limitation Law was scheduled to expire in 2020, it was made permanent by legislation enacted in 2019. Pursuant to the Tax Levy Limitation Law, the tax levy of a municipality cannot increase by more than the lesser of (i) two percent (2%) or (ii) the annual increase in the consumer price index ("CPI"), over the amount of the prior year's tax levy. Certain adjustments would be permitted for taxable real property full valuation increases due to changes in physical or quantity growth in the real property base as defined in Section 1220 of the Real Property Tax Law. A municipality may exceed the tax levy limitation for the coming fiscal year only if the governing body of such municipality first enacts, by at least a sixty percent vote of the total voting strength of the board, a local law (resolution in the case of fire districts and certain special districts) to override such limitation for such coming fiscal year only. There are permissible exceptions to the tax levy limitation provided in the Tax Levy Limitation Law, including expenditures made on account of certain tort settlements and certain increases in the average actuarial contribution rates of the New York State and Local Employees' Retirement System, the Police and Fire Retirement System, and the Teachers' Retirement System. Municipalities are also permitted to carry forward a certain portion of their unused levy limitation from a prior year. Each municipality prior to adoption of its fiscal year budget must submit for review to the State Comptroller any information that is necessary in the calculation of its tax levy for such fiscal year.

The Tax Levy Limitation Law does not contain an exception from the levy limitation for the payment of debt service on either outstanding general obligation debt of municipalities or such debt incurred after the effective date of the Tax Levy Limitation Law (June 24, 2011).

While the Tax Levy Limitation Law may constrict an issuer's power to levy real property taxes for the payment of debt service on debt contracted after the effective date of the Tax Levy Limitation Law, it is clear that no statute is able (1) to limit an issuer's pledge of its faith and credit to the payment of any of its general obligation indebtedness or (2) to limit an issuer's levy of real property taxes to pay debt service on general obligation debt contracted prior to the effective date of the Tax Levy Limitation Law. Whether the Constitution grants a municipality authority to treat debt service payments as a constitutional exception to such a statutory tax levy limitation is not clear.

## **SPECIAL PROVISIONS AFFECTING REMEDIES UPON DEFAULT**

**General Municipal Law Contract Creditors' Provision.** Each Bond when duly issued and paid for will constitute a contract between the Town and the holder thereof. Under current law, provision is made for contract creditors of the Town to enforce payments upon such contracts, if necessary, through court action. Section 3-a of the General Municipal Law provides, subject to exceptions not pertinent, that the rate of interest to be paid by the Town upon any judgment or accrued claim against it on an amount adjudged due to a creditor shall not exceed nine per centum per annum from the date due to the date of payment. This provision might be construed to have application to the holders of the Bonds in the event of a default in the payment of the principal of and interest on the Bonds and.

**Execution/Attachment of Municipal Property.** As a general rule, property and funds of a municipal corporation serving the public welfare and interest have not been judicially subjected to execution or attachment to satisfy a judgment, although judicial mandates have been issued to officials to appropriate and pay judgments out of certain funds or the proceeds of a tax levy. In accordance with the general rule with respect to municipalities, judgments against the Town may not be enforced by levy and execution against property owned by the Town.

**Authority to File For Municipal Bankruptcy.** The Federal Bankruptcy Code allows public bodies, such as counties, cities, towns and villages, recourse to the protection of a Federal Court for the purpose of adjusting outstanding indebtedness. Section 85.80 of the Local Finance Law contains specific authorization for any municipality in the State or its emergency control board to file a petition under any provision of Federal bankruptcy law for the composition or

adjustment of municipal indebtedness.

The State has consented that any municipality in the State may file a petition with the United States District Court or court of bankruptcy under any provision of the laws of the United States, now or hereafter in effect, for the composition or adjustment of municipal indebtedness. Subject to such State consent, under the United States Constitution, Congress has jurisdiction over such matters and has enacted amendments to the existing federal bankruptcy statute, being Chapter 9 thereof, generally to the effect and with the purpose of affording municipal corporations, under certain circumstances, with easier access to judicially approved adjustment of debt, including judicial control over identifiable and unidentifiable creditors.

No current state law purports to create any priority for holders of the Bonds should the Town be under the jurisdiction of any court, pursuant to the laws of the United States, now or hereafter in effect, for the composition or adjustment of municipal indebtedness.

The rights of the owners of Bonds to receive interest and principal from the Town could be adversely affected by the restructuring of the Town's debt under Chapter 9 of the Federal Bankruptcy Code. No assurance can be given that any priority of holders of debt obligations issued by the Town (including the Bonds) to payment from monies retained in any debt service fund or from other cash resources would be recognized if a petition were filed by or on behalf of the Town under the Federal Bankruptcy Code or pursuant to other subsequently enacted laws relating to creditors' rights; such monies might, under such circumstances, be paid to satisfy the claims of all creditors generally.

Under the Federal Bankruptcy Code, a petition may be filed in the Federal Bankruptcy court by a municipality which is insolvent or unable to meet its debts as they mature. Generally, the filing of such a petition operates as a stay of any proceeding to enforce a claim against the municipality. The Federal Bankruptcy Code also requires that a plan be filed for the adjustment of the municipality's debt, which may modify or alter the rights of creditors and which could be secured. Any plan of adjustment confirmed by the court must be approved by the requisite number of creditors. If confirmed by the bankruptcy court, the plan would be binding upon all creditors affected by it.

**State Debt Moratorium Law.** There are separate State law provisions regarding debt service moratoriums enacted into law in 1975.

At the Extraordinary Session of the State Legislature held in November 1975, legislation was enacted which purported to suspend the right to commence or continue an action in any court to collect or enforce certain short-term obligations of The City of New York. The effect of such act was to create a three-year moratorium on actions to enforce the payment of such obligations. On November 19, 1976, the Court of Appeals, the State's highest court, declared such act to be invalid on the ground that it violates the provisions of the State Constitution requiring a pledge by such City of its faith and credit for the payment of obligations.

As a result of the Court of Appeals decision in Flushing National Bank v. Municipal Assistance Corporation for the City of New York, 40 N.Y.2d 731 (1976), the constitutionality of that portion of Title 6-A of Article 2 of the Local Finance Law, as described below, enacted at the 1975 Extraordinary Session of the State legislature authorizing any county, city, town or village with respect to which the State has declared a financial emergency to petition the State Supreme Court to stay the enforcement against such municipality of any claim for payment relating to any contract, debt or obligation of the municipality during the emergency period, is subject to doubt. In any event, no such emergency has been declared with respect to the Town.

**Right of Municipality or State to Declare a Municipal Financial Emergency and Stay Claims Under State Debt Moratorium Law.** The State Legislature is authorized to declare by special act that a state of financial emergency exists in any county, city, town or village. (The provision does not by its terms apply to school districts or fire districts.) In addition, the State Legislature may authorize by special act establishment of an "emergency financial control board" for any county, city, town or village upon determination that such a state of financial emergency exists. Thereafter, unless such special act provides otherwise, a voluntary petition to stay claims may be filed by any such municipality (or by its emergency financial control board in the event said board requests the municipality to petition and the municipality fails to do so within five days thereafter). A petition filed in supreme court in the county in which the municipality is located in accordance with the requirements of Title 6-A of the Local Finance Law ("Title 6-A") effectively prohibits the doing of any act for ninety days in the payment of claims against the municipality, including payment of debt service on outstanding indebtedness.

This includes staying the commencement or continuation of any court proceedings seeking payment of debt service due, the assessment, levy or collection of taxes by or for the municipality or the application of any funds, property, receivables or revenues of the municipality to the payment of debt service. The stay can be vacated under certain circumstances with provisions for the payment of amounts due or overdue upon a demand for payment in accordance with the statutory provisions set forth therein. The filing of a petition may be accompanied with a proposed repayment plan which, upon court order approving the plan, may extend any stay in the payment of claims against the municipality for such “additional period of time as is required to carry out fully all the terms and provisions of the plan with respect to those creditors who accept the plan or any benefits thereunder.” Court approval is conditioned, after a hearing, upon certain findings as provided in Title 6-A.

A proposed plan can be modified prior to court approval or disapproval. After approval, modification is not permissible without court order after a hearing. If not approved, the proposed plan must be amended within ten days or else the stay is vacated and claims, including debt service due or overdue, must be paid. It is at the discretion of the court to permit additional filings of amended plans and continuation of any stay during such time. A stay may be vacated or modified by the court upon motion of any creditor if the court finds after a hearing that the municipality has failed to comply with a material provision of an accepted repayment plan or that due to a “material change in circumstances” the repayment plan is no longer in compliance with statutory requirements.

Once an approved repayment plan has been completed, the court, after a hearing upon motion of any creditor, or a motion of the municipality or its emergency financial control board, will enter an order vacating any stay then in effect and enjoining of creditors who accepted the plan or any benefits thereunder from commencing or continuing any court action, proceeding or other act described in Title 6-A relating to any debt included in the plan.

Title 6-A requires notice to all creditors of each material step in the proceedings. Court determinations adverse to the municipality or its financial emergency control board are appealable as of right to the appellate division in the judicial department in which the court is located and thereafter, if necessary, to the Court of Appeals. Such appeals stay the judgment or appealed from and all other actions, special proceedings or acts within the scope of Section 85.30 of Title 6-A pending the hearing and determination of the appeals.

Whether Title 6-A is valid under the Constitutional provisions regarding the payment of debt service is not known. However, based upon the decision in the Flushing National Bank case described above, its validity is subject to doubt.

While the State Legislature has from time to time adopted legislation in response to a municipal fiscal emergency and established public benefit corporations with a broad range of financial control and oversight powers to oversee such municipalities, generally such legislation has provided that the provisions of Title 6-A are not applicable during any period of time that such a public benefit corporation has outstanding indebtedness issued on behalf of such municipality.

**Fiscal Stress and State Emergency Financial Control Boards.** Pursuant to Article IX Section 2(b)(2) of the State Constitution, any local government in the State may request the intervention of the State in its “property, affairs and government” by a two-thirds vote of the total membership of its legislative body or on request of its chief executive officer concurred in by a majority of such membership. This has resulted in the adoption of special acts for the establishment of public benefit corporations with varying degrees of authority to control the finances (including debt issuance) of the cities of Buffalo, Troy and Yonkers and the County of Nassau. The specific authority, powers and composition of the financial control boards established by these acts varies based upon circumstances and needs. Generally, the State legislature has granted such boards the power to approve or disapprove budget and financial plans and to issue debt on behalf of the municipality, as well as to impose wage and/or hiring freezes and approve collective bargaining agreements in certain cases. Implementation is left to the discretion of the board of the public benefit corporation. Such a State financial control board was first established for New York City in 1975. In addition, on a certificate of necessity of the governor reciting facts which in the judgment of governor constitute an emergency requiring enactment of such laws, with the concurrences of two-thirds of the members elected in each house of the State legislature, the State is authorized to intervene in the “property, affairs and governments” of local government units. This occurred in the case of the County of Erie in 2005. The authority of the State to intervene in the financial affairs of local government is further supported by Article VIII, Section 12 of the Constitution, which declares it to be the duty of the State legislature to restrict, subject to other provisions of the Constitution, the power of taxation, assessment, borrowing money and contracting indebtedness and loaning the credit of counties, cities, towns and villages so as to prevent abuses in taxation and assessment and in contracting indebtedness by them.

In 2013, the State established a new state advisory board to assist counties, cities, towns and villages in financial

distress. The Financial Restructuring Board for Local Governments (the “FRB”), is authorized to conduct a comprehensive review of the finances and operations of any such municipality deemed by the FRB to be fiscally eligible for its services upon request by resolution of the municipal legislative body and concurrence of its chief executive. The FRB is authorized to make recommendations for, but cannot compel improvement of fiscal stability, management and delivery of municipal services, including shared services opportunities, and is authorized to offer grants and/or loans of up to \$5,000,000 through a Local Government Performance and Efficiency Program to undertake certain recommendations. If a municipality agrees to undertake the FRB recommendations, it will be automatically bound to fulfill the terms in order to receive the aid.

The FRB is also authorized to serve as an alternative arbitration panel for binding arbitration.

Although from time to time there have been proposals for the creation of a statewide financial control board with broad authority over local governments in the State, the FRB does not have emergency financial control board powers to intervene, such as the public benefit corporations established by special acts as described above.

Several municipalities in the State are presently working with the FRB. The Town has not applied to the FRB and does not reasonably expect to do so in the foreseeable future. School districts and fire districts are not eligible for FRB assistance.

**Constitutional Non-Appropriation Provision.** There is in the Constitution of the State, Article VIII, Section 2, the following provision relating to the annual appropriation of monies for the payment of due principal of and interest on indebtedness of every county, city, town, village and school district in the State: “If at any time the respective appropriating authorities shall fail to make such appropriations, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to such purposes. The fiscal officer of any county, city, town, village or school district may be required to set aside and apply such revenues as aforesaid at the suit of any holder of obligations issued for any such indebtedness.” This constitutes a specific non-exclusive constitutional remedy against a defaulting municipality or school district; however, it does not apply in a context in which monies have been appropriated for debt service but the appropriating authorities decline to use such monies to pay debt service. However, Article VIII, Section 2 of the Constitution of the State also provides that the fiscal officer of any county, city, town, village or school district may be required to set apart and apply such revenues at the suit of any holder of any obligations of indebtedness issued with the pledge of the faith of the credit of such political subdivision. (See “General Municipal Law Contract Creditors’ Provision” herein.)

The Constitutional provision providing for first revenue set asides does not apply to tax anticipation notes, revenue anticipation notes or bond anticipation notes.

**Default Litigation.** In prior years, certain events and legislation affecting a holder’s remedies upon default have resulted in litigation. While courts of final jurisdiction have upheld and sustained the rights of noteholders, such courts might hold that future events including financial crises as they may occur in the State and in political subdivisions of the State, require the exercise by the State or its political subdivisions of emergency and police powers to assure the continuation of essential public services prior to the payment of debt service. (See “Nature of Obligation” and “State Debt Moratorium Law” herein.)

**No Past Due Debt.** No principal of or interest on Town indebtedness is past due. The Town has never defaulted in the payment of the principal of and interest on any indebtedness.

## **RISK FACTORS**

The financial and economic condition of the Town as well as the market for the Bonds could be affected by a variety of factors, some of which are beyond the Town’s control. There can be no assurance that adverse events in the State and in other jurisdictions, including, for example, the seeking by a municipality or large taxable property owner of remedies pursuant to the Federal Bankruptcy Code or otherwise, will not occur which might affect the market price of and the market for the Bonds. If a significant default or other financial crisis should occur in the affairs of the State or another jurisdiction or any of its agencies or political subdivisions thereby further impairing the acceptability of obligations issued by borrowers within the State, both the ability of the Town to arrange for additional borrowings, and the market for and market value of outstanding debt obligations, including the Bonds, could be adversely affected.

The Town is dependent in part upon financial assistance from the State in the form of State aid as well as grants and

loans to be received (“State Aid”). The Town’s receipt of State aid may be delayed as a result of the State’s failure to adopt its budget timely and/or to appropriate State Aid to municipalities. The availability of such monies and the timeliness of such payment may also be affected by a delay in the adoption of the State budget, the impact to the State’s economy and financial condition due to the novel coronavirus (“COVID-19”) outbreak and other circumstances, including State fiscal stress. Should the Town fail to receive all or a portion of the amounts of State Aid expected to be received from the State in the amounts and at the times anticipated, occasioned by a delay in the payment of such moneys or by a reduction in State Aid or its elimination, the Town is authorized pursuant to the Local Finance Law (“LFL”) to provide operating funds by borrowing in anticipation of the receipt of such uncollected State Aid, however, there can be no assurance that, in such event, the Town will have market access for any such borrowing on a cost effective basis. (See also “State Aid” and “State Aid and COVID-19” herein.)

If and when an owner of any of the Bonds should elect to sell all or a part of the Bonds prior to maturity, there can be no assurance that a market will have been established, maintained and be in existence for the purchase and sale of any of those Bonds. The market value of the Bonds is dependent upon the ability of holder to potentially incur a capital loss if such Bonds are sold prior to their maturity.

Amendments to the U.S. Internal Revenue Code could reduce or eliminate the favorable tax treatment granted to municipal debt, including the Bonds and other debt issued by the Town. Any such future legislation could have an adverse effect on the market value of the Bonds (See “*Tax Matters*” herein).

The enactment of Chapter 97 of the New York Laws of 2011 on June 24, 2011, which imposes a tax levy limitation upon municipalities, including the Town, school districts, and fire districts in the State could have an impact upon operations of the Town and as a result, the market price for the Bonds. (See “Tax Levy Limitation Law,” herein.)

### ***Effect of COVID-19***

An outbreak of disease or similar public health threat, such as the COVID-19 outbreak, or fear of such an event, could have an adverse impact on the Town’s financial condition and operating results. Currently, the COVID-19 outbreak has spread globally, including to the United States, and has been declared a pandemic by the World Health Organization. The outbreak of the disease has affected travel, commerce and financial markets globally and is widely expected to continue to affect economic growth worldwide. The outbreak caused the Federal government to declare a national state of emergency, which was followed by the enactment of a variety of stimulus measures designed to address financial stability and liquidity issues caused by the outbreak. The State also declared a state of emergency and the Governor has taken steps designed to mitigate the spread and impacts of COVID-19, including closing schools and non-essential businesses. Efforts to contain the spread of COVID-19 has reduced the spread of the virus in some areas and there have been recent efforts to relax some of the restrictions put in place following the initial outbreak. Nevertheless, the outbreak of COVID-19 and the dramatic steps taken by the Federal government and State to address it are expected to negatively impact federal and local economies, including the economy of the State. The full impact of COVID-19 on the State’s operations and financial condition is not expected to be known for some time. Similarly, the degree of the impact on the Town’s operations and finances as a result of COVID-19 is extremely difficult to predict due to uncertainties relating to its (i) duration, and (ii) severity, as well as with regard to what actions may be taken by governmental and other health care authorities, including the State, to contain or mitigate its impact. The spread of the outbreak or resurface later in the year could have a material adverse effect on the State and municipalities, including the Town.

The Town is continuously monitoring the situation and will take such proactive measures as may be required to maintain its operations and meet its obligations. (See also “State Aid” herein). In anticipation of an economic downturn resulting from the COVID-19 pandemic, the Town implemented hiring freezes and retirement incentives in fiscal 2020, as a result, the Town realized an operating surplus and expects positive operating results for fiscal 2021.

### ***Cybersecurity***

The Town, like many other public and private entities, relies on technology to conduct its operations. As a recipient and provider of personal, private, or sensitive information, the Town faces multiple cyber threats including, but not limited to, hacking, viruses, malware, hardware failures and other attacks on computer and other sensitive digital networks and systems. To mitigate the risk of business operations impact and/or damage from cyber incidents or cyber-attacks, the Town invests in various forms of cybersecurity and operational controls; however, no assurances

can be given that such security and operational control measures will be completely successful to guard against cyber threats and attacks. The results of any such attack could impact business operations and/or damage Town digital networks and systems and the costs of remedying any such damage could be substantial.

## **THE STATE COMPTROLLER'S FISCAL STRESS MONITORING SYSTEM AND COMPLIANCE REVIEWS**

The New York State Comptroller has reported that New York State's school districts and municipalities are facing significant fiscal challenges. As a result, the Office of the State Comptroller ("OSC") has developed a Fiscal Stress Monitoring System ("FSMS") to provide independent, objectively measured and quantifiable information to school district and municipal officials, taxpayers and policy makers regarding the various levels of fiscal stress under which the State's school districts and municipalities are operating.

The fiscal stress scores are based on financial information submitted as part of each school district's ST-3 report filed with the State Education Department annually, and each municipality's annual report filed with the State Comptroller. Using financial indicators that include year-end fund balance, cash position and patterns of operating deficits, the system creates an overall fiscal stress score which classifies whether a school district or municipality is in "significant fiscal stress", in "moderate fiscal stress," as "susceptible to fiscal stress" or "no designation". Entities that do not accumulate the number of points that would place them in a stress category will receive a financial score but will be classified in a category of "no designation." This classification should not be interpreted to imply that the entity is completely free of fiscal stress conditions. Rather, the entity's financial information, when objectively scored according to the FSMS criteria, did not generate sufficient points to place them in one of the three established stress categories.

The most current applicable report, for 2019 data, of the State Comptroller designates the Town as "No Designation," with a fiscal score of 9.6% and an environmental score of 20.0%.

See the State Comptroller's official website for more information on FSMS. Reference to this website implies no warranty of accuracy of information therein, nor incorporation herein by reference.

The financial affairs of the Town are subject to periodic compliance reviews by OSC to ascertain whether the Town has complied with the requirements of various State and federal statutes. The last two audits conducted by OSC were released on June 13, 2014 and August 8, 2014.

The purpose of the June 13, 2014 audit was to review the recreation department's internal controls over cash receipts for the period January 1, 2012 through December 1, 2013. Key findings include:

- The Board has not adopted any policies concerning the collection of cash and Town officials have not provided written procedures for Department employees to follow when collecting fees for recreational programs.
- Department staff does not consistently issue duplicate receipts for cash that is collected.
- Deposit slips were not sufficiently detailed.

The purpose of the August 8, 2014 was to review the financial condition of the Town's sewer fund for the period January 1, 2012 through December 19, 2013. Key findings include:

- The Board did not effectively monitor the budgets throughout the year and did not require the Town Comptroller to present accurate and reliable financial information on a regular basis. As a result, the sewer fund's financial condition has deteriorated in recent years.
- Town officials did not adopt realistic budgets based on historical or known trends for the Town's three sewer districts.
- Town officials did not revise the sewer rent charges from 2009 through 2013 although two of the sewer districts had repeated operating deficits.
- The Town funded the sewer fund's deficits with interfund advances from the general fund, which has a different tax base from the sewer fund. As of the end of fiscal year 2013, the sewer fund owed the general fund \$406,579. The general fund's subsidizing of the sewer fund creates a taxpayer inequity, as general fund taxpayers are paying for sewer services that they did not receive.

The complete reports can be obtained from OSC's website. Reference to this website implies no warranty of accuracy of information therein, nor inclusion herein by reference.

## **LITIGATION**

The Town from time to time receives notices of claim and is party to litigation. In the opinion of the Town Attorney, unless otherwise set forth herein and apart from matters provided for by applicable insurance coverage, there are no claims or actions pending which, if determined against the Town, would have an adverse material effect on the financial condition of the Town.

Certain property owners have filed certiorari petitions under Article 7 of the Real Property Tax Law. Such petitions allege that property values as presently determined are excessive and request assessment reductions and, in most actions, a refund of property taxes previously paid. According to the Town, the expected liability for currently filed claims, if any, is not substantial and settlement of these claims will not have a significant financial impact on the Town.

There is no action, suit proceedings or investigation, at law or in equity, before or by any court, public board or body pending or, to the best knowledge of the Town, threatened against or affecting the Town to restrain or enjoin the issuance, sale or delivery of the Bonds or the levy and collection of taxes or assessments to pay same, or in any way contesting or affecting the validity of the Bonds or any proceedings or authority of the Town taken with respect to the authorization, issuance or sale of the Bonds or contesting the corporate existence or boundaries of the Town.

## **TAX MATTERS**

In the opinion of Orrick, Herrington & Sutcliffe LLP ("Bond Counsel"), based upon an analysis of existing laws, regulations, rulings, and court decisions, and assuming, among other matters, the accuracy of certain representations and compliance with certain covenants, interest on the Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the "Code") and is exempt from personal income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York). Bond Counsel is of the further opinion that interest on the Bonds is not a specific preference item for purposes of the federal alternative minimum tax. A complete copy of the proposed form of opinion of Bond Counsel is set forth in Appendix D hereto.

The Code imposes various restrictions, conditions and requirements relating to the exclusion from gross income for federal income tax purposes of interest on obligations such as the Bonds. The Town has covenanted to comply with certain restrictions designed to insure that interest on the Bonds will not be included in federal gross income. Failure to comply with these covenants may result in interest on the Bonds being included in gross income for federal income tax purposes, possibly from the date of original issuance of the Bonds. The opinion of Bond Counsel assumes compliance with these covenants. Bond Counsel has not undertaken to determine (or to inform any person) whether any actions taken (or not taken) or events occurring (or not occurring) after the date of issuance of the Bonds may adversely affect the value of, or the tax status of interest on, the Bonds. Further, no assurance can be given that pending or future legislation or amendments to the Code, if enacted into law, or any proposed legislation or amendments to the Code, will not adversely affect the value of, or the tax status of interest on, the Bonds.

Certain requirements and procedures contained or referred to in the Arbitrage Certificate, and other relevant documents may be changed and certain actions (including, without limitation, economic defeasance of the Bonds) may be taken or omitted under the circumstances and subject to the terms and conditions set forth in such documents. Bond Counsel expresses no opinion as to any Bonds or the interest thereon if any such change occurs or action is taken or omitted.

Although Bond Counsel is of the opinion that interest on the Bonds is excluded from gross income for federal income tax purposes and is exempt from income taxes imposed by the State of New York or any political subdivision thereof (including The City of New York), the ownership or disposition of, or the amount, accrual or receipt of interest on, the Bonds may otherwise affect an Owner's federal or state tax liability. The nature and extent of these other tax consequences will depend upon the particular tax status of the Owner or the Owner's 15 other items of income or deduction. Bond Counsel expresses no opinion regarding any such other tax consequences.

Legislative proposals, if enacted into law, clarification of the Code or court decisions may cause interest on the Bonds to be subject, directly or indirectly, to federal income taxation or to be subject to or exempted from state income taxation, or otherwise prevent Beneficial Owners from realizing the full current benefit of the tax status of such interest. For example, certain legislative proposals in recent years have been made that would limit the exclusion from gross income of interest on obligations like the Bonds to some extent for taxpayers who are individuals and whose income is subject to higher marginal income tax rates. Other proposals have been made that could significantly reduce the benefit of, or otherwise affect, the exclusion from gross income of interest on obligations like the Bonds. The introduction or enactment of any such legislative proposals or clarification of the Code or court decisions may also affect, perhaps significantly, the market price for, or marketability of, the Bonds.

Prospective purchasers of the Bonds should consult their own tax advisors regarding the potential impact of any pending or proposed federal or state tax legislation, regulations or litigation, as to which Bond Counsel expresses no opinion.

## **LEGAL MATTERS**

Legal matters incident to the authorization, issuance and sale of the Bonds are subject to the approving legal opinion of Orrick, Herrington & Sutcliffe LLP, Bond Counsel. Bond Counsel's opinion will be in substantially the form attached hereto as Appendix D.

## **DISCLOSURE UNDERTAKING**

This Official Statement is in form "deemed final" by the Town for the purposes of Securities and Exchange Commission Rule 15c2-12 (the "Rule"). At the time of the delivery of the Bonds, the Town will provide an executed copy of its undertaking to provide continuing disclosure certificate (the "Undertaking"). Said Undertaking will constitute a written agreement or contract of the Town for the benefit of holders of and owners of beneficial interests in the Bonds. In accordance with the requirements of the Rule, as the same may be amended or officially interpreted from time to time, promulgated by the Securities and Exchange Commission (the "Commission"), the Town has agreed to provide, or cause to be provided,

(1) to the Electronic Municipal Market Access ("EMMA") system of the Municipal Securities Rulemaking Board ("MSRB") or any other entity designated or authorized by the Commission to receive reports pursuant to the Rule, during each fiscal year in which the Bonds are outstanding, (i) certain annual financial information and operating data for the preceding fiscal year in a form generally consistent with the information contained or cross-referenced in the final Official Statement dated July 20, 2021 of the Town relating to the Bonds under the headings "LITIGATION", "FINANCIAL FACTORS" REAL PROPERTY TAXES" and "TOWN INDEBTEDNESS" and all Appendices (other than any related to bond insurance) by the end of the sixth month following the end of each succeeding fiscal year, commencing with the fiscal year ending December 31, 2020, and (ii) a copy of the audited financial statement, if any, (prepared in accordance with accounting principles generally accepted in the United States of America in effect at the time of the audit) for the preceding fiscal year, commencing with the fiscal year ending December 31, 2020; such audit, if any, will be so provided on or prior to the later of either the end of the sixth month of each such succeeding fiscal year or, if an audited financial statement is not available at that time, within sixty days following receipt by the Town of its audited financial statement for the preceding fiscal year, but, in any event, not later than the last business day of each such succeeding fiscal year; and provided further, in the event that the audited financial statement for any fiscal year is not available by the end of the sixth month following the end of any such succeeding fiscal year, unaudited financial statements in the form provided to the State, if available, will be provided no later than said date; provided however, that provision of unaudited financial statements in any year shall be further conditioned upon a determination by the Town of whether such provision is compliant with the requirements of federal securities laws including Rule 10b-5 of the Securities Exchange Act of 1934 and Rule 17(a)(2) of the Securities Act of 1933;

(2) timely notice, not in excess of ten (10) business days after the occurrence of such event, of the occurrence of any of the following events:

(i) principal and interest payment delinquencies; (ii) non-payment related defaults, if material; (iii) unscheduled draws on debt service reserves reflecting financial difficulties; (iv) unscheduled draws on credit enhancements reflecting financial difficulties; (v) substitution of credit or liquidity providers, or their failure to perform; (vi) adverse tax opinions,

the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices of determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds; (vii) modifications to rights of Bondholders, if material; (viii) Bond calls, if material, and tender offers; (ix) defeasances; (x) release, substitution, or sale of property securing repayment of the Bonds, if material; (xi) rating changes; (xii) bankruptcy, insolvency, receivership or similar event of the Town; (xiii) the consummation of a merger, consolidation, or acquisition involving the Town or the sale of all or substantially all of the assets of the Town, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material; and (xiv) appointment of a successor or additional trustee or the change of name of a trustee, if material; (xv) incurrence of a “Financial Obligation” (as defined in the Rule) of the Town, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the Town, any of which affect Bond holders, if material; and (xvi) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the Town, any of which reflect financial difficulties.

Event (iii) is included pursuant to a letter for the SEC staff to the National Association of Bond Lawyers dated September 19, 1995. However, event (iii) is not applicable, since no “debt service reserves” will be established for the Bonds.

With respect to event (iv) the Town does not undertake to provide any notice with respect to credit enhancement added after the primary offering of the Bonds.

With respect to event (xii) above, the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for the Town in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or government authority has assumed jurisdiction over substantially all of the assets or business of the Town, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Town.

With respect to events (xv) and (xvi) above, the term “Financial Obligation” means a (a) debt obligation; (b) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (c) guarantee of (a) or (b). The term Financial Obligation shall not include municipal securities as to which a final official statement has been provided to the MSRB consistent with the Rule.

The Town may provide notice of the occurrence of certain other events, in addition to those listed above, if it determines that any such other event is material with respect to the Bonds; but the Town does not undertake to commit to provide any such notice of the occurrence of any event except those events listed above; and

(3) in a timely manner, notice of a failure to provide the annual financial information and operating data and such audited financial statement by the date specified.

The Town’s Undertaking shall remain in full force and effect until such time as the principal of, redemption premiums, if any, and interest on the Bonds shall have been paid in full or in the event that those portions of the Securities and Exchange Commission Rule 15c2-12 (“Rule 15c2-12”) which require the Undertaking, or such provision, as the case may be, do not or no longer apply to the Bonds. The sole and exclusive remedy for breach or default under the Undertaking is an action to compel specific performance of the undertakings of the Town t, and no person or entity, including a Holder of the Bonds, shall be entitled to recover monetary damages thereunder under any circumstances. Any failure by the Town to comply with the Undertaking will not constitute a default with respect to the Bonds.

The Town reserves the right to amend or modify the Undertaking under certain circumstances set forth therein; provided that any such amendment or modification will be done in a manner consistent with Rule 15c2-12, as amended

### ***Compliance History***

The Town did not file its audit for the year December 31, 2014 by the required filing date. A material event notice was filed on February 4, 2016. The audit was subsequently filed.

With regard to certain prior matters, the Town did self-report under the Municipalities Continuing Disclosure Cooperation Initiative of the Securities and Exchange Commission which did not recommend an enforcement action

thereafter.

The Town adopted Municipal Finance Disclosure and Continuing Disclosure Policies and Procedures to establish processes and controls to: (i) ensure that the financial disclosures that the Town makes are accurate and comply with all applicable federal and state securities laws, and (ii) promote best practices regarding disclosures relating to securities issued by the Town.

### **MUNICIPAL ADVISOR**

Capital Markets Advisors, LLC, Great Neck, New York, (the “Municipal Advisor”) is an independent municipal advisor registered with the United States Securities and Exchange Commission and the Municipal Securities Rulemaking Board. The Municipal Advisor has served as the independent financial advisor to the Town in connection with this transaction.

In preparing the Official Statement, the Municipal Advisor has relied upon governmental officials, and other sources, who have access to relevant data to provide accurate information for the Official Statement. The Municipal Advisor has not been engaged, nor has it undertaken, to independently verify the accuracy of such information. The Municipal Advisor is not a public accounting firm and has not been engaged by the Town to compile, review, examine or audit any information in the Official Statement in accordance with accounting standards. The Municipal Advisor is not a law firm and does not provide legal advice with respect to this or any debt offerings of the Town. The Municipal Advisor is an independent advisory firm and is not engaged in the business of underwriting, trading or distributing municipal securities or other public securities and therefore will not participate in the underwriting of the Bonds.

### **RATING**

The Town has applied to Moody’s Investors Service, Inc. (Moody’s) for a rating on the Bonds. Such rating is pending at this time.

On June 2, 2017, Moody’s assigned an underlying rating of “A1” to the Town’s Public Improvement Refunding (Serial) Bonds, 2017. Concurrently, Moody’s downgraded to “A1” from “Aa3” the rating on Town’s outstanding general obligation parity debt.

Such rating reflects only the view of such organization and any desired explanation of the significance of such rating should be obtained only from Moody’s at the following address: Moody’s Investors Service, Inc., 7 World Trade Center at 250 Greenwich Street, New York, New York 10007. There can be no assurance that such rating will continue for any specified period of time or that such rating will not be revised or withdrawn, if in the judgment of Moody’s circumstances so warrant. Any such change or withdrawal of such rating may have an adverse effect on the market price of such Bonds or the availability of a secondary market for those Bonds.

### **MISCELLANEOUS**

So far as any statements made in this Official Statement involve matters of opinion or estimates, whether or not so expressly stated, they are set forth as such and not as representations of fact, and no representation is made that any of the opinions or estimates will be realized. Neither this Official Statement nor any statement which may have been made orally or in writing is to be construed as a contract with the holders of the Bonds. Orrick, Herrington & Sutcliffe LLP expresses no opinion on the accuracy or completeness of any documents prepared by or on behalf of the District for use in connection with the offer and sale of the Bonds, including this Official Statement.

### **ADDITIONAL INFORMATION**

Additional information may be obtained from Mark Pozniak, Comptroller, 330 Route 376, Hopewell Junction, NY 12533, (845) 226-2634, [pozniakm@eastfishkillny.org](mailto:pozniakm@eastfishkillny.org), or from the Town’s Municipal Advisor, Capital Markets Advisors, LLC, 822 Route 82-Suite 310, Hopewell Junction, New York 12569, (845) 227-8678.

Statements in the Official Statement, and the documents included by specific reference, that are not historical facts are “forward-looking statements”, within the meaning of Section 27A of the Securities Act of 1933, as amended, and Section 21E of the Securities Exchange Act of 1934, as amended, and as defined in the Private Securities Litigation Reform Act of 1995, which involve a number of risks and uncertainties, and which are based on the Town’s management’s beliefs as well as assumptions made by, and information currently available to the Town’s management and staff. Because the statements are based on expectations about future events and economic performance and are not statements of fact, actual results may differ materially from those projected. Important factors that could cause future results to differ include legislative and regulatory changes, changes in the economy, and other factors discussed in this and other documents that the Town’s files with the MSRB. When used in Town documents or oral presentations, the words “anticipate,” “believe,” “intend,” “plan,” “foresee,” “likely,” “estimate,” “expect,” “objective,” “projection,” “forecast,” “goal,” “will,” or “should,” or similar words or phrases are intended to identify forward-looking statements.

To the extent any statements made in this Official Statement involve matters of opinion or estimates, whether or not expressly stated, they are set forth as such and not as representations of fact, and no representation is made that any of the statements will be realized. Neither this Official Statement nor any statement which may have been made verbally or in writing is to be construed as a contract with the holder of the Bonds.

Orrick, Herrington & Sutcliffe LLP, New York, New York, Bond Counsel to the Town, expresses no opinion as to the accuracy or completeness of information in any documents prepared by or on behalf of the Town for use in connection with the offer and sale of the Bonds, including but not limited to, the financial or statistical information in this Official Statement.

References herein to the Constitution of the State and various State and federal laws are only brief outlines of certain provisions thereof and do not purport to summarize or describe all of such provisions.

Concurrently with the delivery of the Bonds, the Town will furnish a certificate to the effect that as of the date of the Official Statement, the Official Statement did not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements herein, in the light of the circumstances under which they were made, not misleading, subject to limitation as to information in the Official Statement obtained from sources other than the Town, as to which no representation can be made.

Capital Markets Advisors, LLC may place a copy of this Official Statement on its website at [www.capmark.org](http://www.capmark.org). Unless this Official Statement specifically indicates otherwise, no statement on such website is included by specific reference or constitutes a part of this Official Statement. Capital Markets Advisors, LLC has prepared such website information for convenience, but no decisions should be made in reliance upon that information. Typographical or other errors may have occurred in converting original source documents to digital format, and neither the Town nor Capital Markets Advisors, LLC assumes any liability or responsibility for errors or omissions on such website. Further, Capital Markets Advisors, LLC and the Town disclaim any duty or obligation either to update or to maintain that information or any responsibility or liability for any damages caused by viruses in the electronic files on the website. Capital Markets Advisors, LLC and the Town also assume no liability or responsibility for any errors or omissions or for any updates to dated website information.

This Official Statement is submitted only in connection with the sale of the Bonds by the Town and may not be reproduced or used in whole or in part for any other purpose.

TOWN OF EAST FISHKILL,  
DUTCHESS COUNTY, NEW YORK

By: \_\_\_\_\_  
Nicholas D’Alessandro  
Supervisor

DATED: July \_\_, 2021

**APPENDIX A**

**THE TOWN**

## THE TOWN

### *General Information*

The Town, classified as a First-Class Town, encompasses approximately 53.4 square miles within the southwestern part of the County of Dutchess, New York, and does not include any incorporated villages. Population has grown over 60% since 1980 and is currently estimated at 29,527 (2019 U.S. Census estimate). Per capita income in the Town is considerably higher than the averages for both the County and the State as a whole. The Town is a suburban community and primarily residential in nature.

### *Form of Government*

The Town of East Fishkill was established in 1849. The Town is a separate political entity vested with independent taxing and debt authority. Situated within the Town's borders are portions of four independent school districts. The school districts use the Town's assessment roll as the basis for taxation of property within the Town.

The legislative power of the Town is vested in the Town Board, which consists of five members, including the Town Supervisor, who is the presiding member and chief fiscal officer of the Town, elected for a term of two years. The four other members of the Town Board (Councilpersons) are elected at large to four-year terms. There are no limitations as to the number of terms which may be served.

The Town Clerk serves as custodian of the Town's legal documents and papers, maintains the minutes of proceedings of the Town Board and is responsible for the publication and filing of all official notices. The Town Clerk is elected to serve a two-year term; the number of terms is not limited. The Receiver of Taxes, unless otherwise provided by law, has the duty to receive all County and Town taxes, school taxes for two of the four school districts and all assessments that may be levied in the Town. The Receiver of Taxes is elected to a four-year term. Other offices of the Town include: Two Town Justices, each elected to a four-year term; the Highway Superintendent, elected to a two-year term; the Town Comptroller and the Town Attorney who are appointed by and serve at the pleasure of the Town Board.

### *Services*

The Town is responsible for providing most governmental services to its residents.

Water and sewer services are furnished by various water and sewer districts which have been formed within the Town.

Highway construction and maintenance is also a Town function. In addition, recreation is provided and parks maintained through Town government. Other services performed at the Town level include: property assessment, building inspection, zoning administration and the local justice court system. The Town Police Department, along with the County Sheriff's Office and the New York State Police, furnish police protection while fire protection is provided for through the three fire districts located in the Town. Education is the responsibility of the four independent school districts serving the Town. The County of Dutchess provides various social and health services.

### *Employees*

The Town currently employs approximately 100 full-time persons. There are two collective bargaining organizations representing Town employees as follows:

<u>Unit</u>	<u>Membership</u>	<u>Contract Expiration Date</u>
CSEA, Local 1000 AFSCME, AFL-CIO	51	12/31/21
East Fishkill Police Benevolent Association, Inc.	26	12/31/23

## ***Employee Pension Benefits***

Substantially all employees of the Town are members of the New York State and Local Employees Retirement System (“ERS”) or the New York State and Local Police and Fire Retirement System (“PFRS”) (ERS and PFRS are referred to collectively hereinafter as the “Retirement System” where appropriate). The Retirement System is a cost-sharing multiple public employer retirement system. The obligation of employers and employees to contribute and the benefits to employees are governed by the New York State Retirement and Social Security Law (the “Retirement System Law”). The Retirement System offers a wide range of plans and benefits which are related to years of service and final average salary, vesting of retirement benefits, death and disability benefits and optional methods of benefit payments. All benefits generally vest after five years of credited service, except for members hired on or after January 1, 2010 whose benefits vest after ten years of credited service. The Retirement System Law generally provides that all participating employers in the Retirement System are jointly and severally liable for any unfunded amounts. Such amounts are collected through annual billings to all participating employers. Generally, all employees, except certain part-time employees, participate in the Retirement System. The Retirement System is non-contributory with respect to members hired prior to July 27, 1976. All members hired on or after July 27, 1976 through and including December 31, 2009, must contribute three percent of their gross annual salary toward the costs of retirement programs until they attain ten years in the Retirement System, at such time contributions become voluntary. Members hired on or after January 1, 2010 must contribute three or more percent of their gross annual salary toward the costs of retirement programs for the duration of their employment.

Additionally, on March 16, 2012, the Governor signed into law the new Tier 6 pension program, effective for new ERS employees hired after April 1, 2012. The Tier 6 legislation provides, among other things, for increased employee contribution rates of between 3% and 6%, an increase in the retirement age from 62 years to 63 years, a readjustment of the pension multiplier, and a change in the time period for final average salary calculation from 3 years to 5 years. Tier 6 employees will vest in the system after ten years of employment and will continue to make employee pension contributions throughout employment.

Police officers and firefighters who are members of PFRS are divided into four tiers. As with ERS, retirement benefit plans available under PFRS are most liberal for Tier 1 employees. The plans adopted for PFRS employees are noncontributory for Tier 1 and Tier 2 employees. Police officers and firefighters that were hired between July 1, 2009 and January 8, 2010 are currently in Tier 3, which has a 3% employee contribution rate by members. There is no Tier 4 in PFRS. Police officers and firefighters hired after January 9, 2010 are in Tier 5 which also requires a 3% employee contribution from members. Police officers and firefighters hired after April 1, 2012 are in Tier 6, which also originally had a 3% contribution requirement for members for FY 12-13; however, as of April 1, 2013, Tier 6 PFRS members are required to contribute a specific percentage of their annual salary, as follows, until retirement or until the member has reached 32 years of service credit, whichever occurs first: \$45,000.00 or less contributes 3%; \$45,000.01 to \$55,000.00 contributes 3.5%; \$55,000.01 to \$75,000.00 contributes 4.5%; \$75,000.01 to \$100,000.00 contributes 5.75%; and more than \$100,000.00 contributes 6%.

Beginning July 1, 2013, a voluntary defined contribution plan option was made available to all unrepresented employees of New York State public employers hired on or after that date, and who earn \$75,000 or more on an annual basis.

The New York State Retirement System allows municipalities to make employer contribution payments in December of each year, at a discount, or the following February, as required. The Town makes its payments in February of each year.

Due to significant capital market declines in 2008 and 2009, the State's Retirement System portfolio experienced negative investment performance and severe downward trends in market earnings. As a result of the foregoing, the employer contributions for the State's Retirement System continue to be higher than the minimum contribution rate established by Chapter 49. Legislation was enacted that permits local governments and school districts to borrow a portion of their required payments from the State pension plan at an interest rate of 5%. The legislation also requires those local governments and school districts that amortize their pension obligations pursuant to the regulation to establish reserve accounts to fund payment increases that are a result of fluctuations in pension plan performance. The Town does not currently amortize any pension payments.

On August 29, 2019, the State Comptroller announced that for fiscal year 2020-21, the average contribution rates for ERS will remain the same and the average contribution rates for PFRS will increase 0.9% from 23.5% to 24.4% when compared to the current fiscal year 2019-20. Projections of required contributions will vary by employer depending on factors such as retirement plans, salaries and the distribution of their employees among the six retirement tiers.

In Spring 2013, the State and ERS approved a Stable Contribution Option (“SCO”), which modified its existing SCO adopted in 2010, that gives municipalities the ability to better manage spikes in Actuarially Required Contribution rates (“ARCs”). The plan allows municipalities to pay the SCO amount in lieu of the ARC amount.

The Town pays its ERS and PFRS contributions on a pay as you go basis and did not and does not expect to participate in the SCO in the foreseeable future.

Uncertainty regarding the short, medium and long-term effects of the COVID-19 pandemic has caused extreme volatility across all financial markets, including those markets in which the Retirement System funds are invested. While State Comptroller DiNapoli has made recent comments that the Common Retirement Fund is well-positioned to withstand current market disruption, the impacts of such volatility on future contribution rates, if any, cannot be known at this time. (See “RISK FACTORS” herein.)

**ERS and PFRS Contributions.** ERS and PFRS contributions for each of the past five fiscal years ended December 31 and the amounts budgeted for the two most recent fiscal years are as follows:

Fiscal Year	ERS	PFRS
2015	\$728,106	\$711,744
2016	633,808	719,836
2017	611,828	790,836
2018	640,000	805,000
2019	635,803	712,299
2020 (Adopted Budget)	660,000	775,000
2021(Adopted Budget)	675,000	780,000

See “Notes to Financial Statements- Note A-G” in the audited financial statement. Table itself not audited.

### ***Other Postemployment Benefits***

The Town implemented GASB Statement No. 75 (“GASB 75”) of the Governmental Accounting Standards Board (“GASB”), which replaces GASB Statement No. 45 as of fiscal year ended December 31, 2018. GASB 75 requires state and local governments to account for and report their costs associated with post-retirement healthcare benefits and other non-pension benefits, known as other post-employment benefits (“OPEB”).

GASB 75 generally requires that employers account for and report the annual cost of OPEB and the outstanding obligations and commitments related to OPEB similarly to GASB Statement No. 68 reporting requirements for pensions. GASB 75 requires state and local governments to measure a defined benefit OPEB plan as the portion of the present value of projected benefit payments to be provided to current active and inactive employees, attributable to past periods of service in order to calculate the total OPEB liability.

Total OPEB liability generally is required to be determined through an actuarial valuation using a measurement date that is no earlier than the end of the employer’s prior fiscal year and no later than the end of the employer’s current fiscal year. GASB 75 requires that most changes in the OPEB liability be included in OPEB expense in the period of the changes.

Based on the results of an actuarial valuation, certain changes in the OPEB liability are required to be included in OPEB expense over current and future years. The Town’s total OPEB liability as of December 31, 2019 was

\$43,693,180 using a discount rate of 3.0% and actuarial assumptions and other inputs as described in the Town's December 31, 2019 audited financial statements.

Should the Town be required to fund the total OPEB liability, it could have a material adverse impact upon the Town's finances and could force the Town to reduce services, raise taxes or both. At the present time, however, there is no current or planned requirement for the Town to partially fund its OPEB liability.

At this time, New York State has not developed guidelines for the creation and use of irrevocable trusts for the funding of OPEB. As a result, the Town will continue funding this expenditure on a pay-as-you-go basis.

Legislation has been introduced from time to time to create an optional investment pool to help the State and local governments fund retiree health insurance and OPEB. Such legislation would generally authorize the creation of A-5 irrevocable OPEB trusts so that the State and its local governments can help fund their OPEB liabilities, establish an OPEB investment fund in the sole custody of the State Comptroller for the investment of OPEB assets of the State and participating eligible local governments, designate the president of the Civil Service Commission as the trustee of the State's OPEB trust and the governing boards as trustee for local governments and allow school districts to transfer certain excess reserve balances to an OPEB trust once it is established. In addition, there would be no limits on how much a local government can deposit into the trust. The Town cannot predict whether such legislation will be enacted into law in the foreseeable future.

## **FINANCIAL FACTORS**

### ***Budgetary Procedure***

The budget process, including preparation, approval and amendment thereof, is determined by Article 8 of the Town Law. The Town Supervisor is the Town's budget officer and is required by law to file a tentative budget with the Town Clerk on or before March 30 of each year. The tentative budget is submitted to the Town Board not later than October 5; following review and modification, a preliminary budget hearing is held by the 15th of November.

At this hearing, members of the public may express opinions which the Board may take under advisement. Approval of the budget is not subject to a vote of the electorate and the Town Board may make changes following the hearing process. The Board is required to adopt the final annual budget by November 20. From time to time, the Town Board may make changes or modifications in the amount of annual appropriations subject to legal provisions.

A summary of the 2020 and 2021 budgets are presented in Appendix B.

### ***Independent Audits***

The Town retained the firm of Sickler, Torchia, Allen & Churchill, CPA's, PC, Certified Public Accountants, to audit its financial statements for the fiscal year ending December 31, 2019. Appendix B, attached hereto, presents excerpts from the Town's most recent audited reports covering the last five years. Appendix C contains a link to the last fiscal year audit available (2019).

In addition, the Town is subject to audit by the State Comptroller to review compliance with legal requirements and the rules and regulations established by the State. See "The State Comptroller's Fiscal Stress Monitoring System and Compliance Reviews" herein.

### ***Financial Statements***

Summary of financial statements for the five years ended December 31, 2015 through December 31, 2019, are presented in Appendix B hereto. However, the presentation of these statements has not been audited. The statements are not considered audited under generally accepted accounting principles in that the notes to the statements and the auditors' report thereon have been omitted.

## ***Summary of Significant Accounting Policies***

See “Notes to the Financial Statements,” Note A, as of and for the period ended December 31, 2019.

### ***Investment Policy***

Pursuant to Section 39 of the State's General Municipal Law, the Town has an investment policy applicable to the investment of all moneys and financial resources of the Town. The responsibility for complying with the investment program has been delegated by the Town Board to the Comptroller. According to the investment policy of the Town, all investments must conform to the applicable requirements of law and provide for: the safety of the principal; sufficient liquidity; and a reasonable rate of return.

**Authorized Investments.** The Town has designated six banks or trust companies located and authorized to conduct business in the State to receive deposits of money. The Town is permitted to invest in special time deposits or certificates of deposit.

In addition to bank deposits, the Town is permitted to invest moneys in direct obligations of the United States of America, obligations guaranteed by agencies of the United States where the payment of principal and interest are further guaranteed by the United States of America and obligations of the State. Other eligible investments for the Town include: revenue and tax anticipation notes issued by any municipality, school district or Town corporation other than the Town (investment subject to approval of the State Comptroller); obligations of certain public authorities or agencies; obligations issued pursuant to Section 109(b) of the General Municipal Law (certificates of participation) and certain obligations of the Town but only with respect to moneys of a reserve fund established pursuant to Section 6 of the General Municipal Law. The Town may also utilize repurchase agreements to the extent such agreements are based upon direct or guaranteed obligations of the United States of America. Repurchase agreements are subject to the following restrictions, among others: all repurchase agreements are subject to a master repurchase agreement; trading partners are limited to banks or trust companies authorized to conduct business in the State or primary reporting dealers as designated by the Federal Reserve Bank of New York; securities may not be substituted; and the custodian for the repurchase security must be a party other than the trading partner. All purchased obligations, unless registered or inscribed in the name of the Town, must be purchased through, delivered to and held in the custody of a bank or trust company located and authorized to conduct business in the State. Reverse repurchase agreements are not permitted under State law.

**Collateral Requirements.** All Town deposits in excess of the applicable insurance coverage provided by the Federal Deposit Insurance Act must be secured in accordance with the provisions of and subject to the limitations of Section 10 of the General Municipal Law of the State. Such collateral must consist of the “eligible securities,” “eligible surety bonds,” or “eligible letter of credit” as described in the Law.

Eligible securities pledged to secure deposits must be held by the depository or third-party bank or trust company pursuant to written security and custodial agreements. The Town's security agreements provide that the aggregate market value of pledged securities must equal or exceed the principal amount of deposit, the agreed upon interest, if any, and any costs or expenses arising from the collection of such deposits in the event of a default. Securities not registered or inscribed in the name of the Town must be delivered, in a form suitable for transfer or with an assignment in blank, to the Town or its designated custodial bank. The custodial agreements used by the Town provide that pledged securities must be kept separate and apart from the general assets of the custodian and will not, under any circumstances, be commingled with or become part of the backing for any other deposit or liability. The custodial agreement must also provide that the custodian shall confirm the receipt, substitution or release of the collateral, the frequency of revaluation of eligible securities and the substitution of collateral when a change in the rating of a security may cause ineligibility.

An eligible irrevocable letter of credit may be issued, in favor of the Town, by a qualified bank other than the depository bank. Such letters may have a term not to exceed 90 days and must have an aggregate value equal to 140% of the deposit obligations and the agreed upon interest. Qualified banks include those with commercial paper or other unsecured or short-term debt ratings within one of the three highest categories assigned by at least one nationally recognized statistical rating organization or a bank that is in compliance with applicable Federal minimum risk-based capital requirements.

An eligible surety bond must be underwritten by an insurance company authorized to do business in the State which has claims paying ability rated in the highest rating category for claims paying ability by at least two nationally recognized statistical rating organizations. The surety bond must be payable to the Town in an amount equal to 100% of the aggregate deposits and the agreed interest thereon.

***Financial Operations***

The Town Supervisor functions as the chief fiscal officer as provided in Section 2 of the Local Finance Law; in this role, the Supervisor is responsible for the Town's accounting and financial reporting activities, which are delegated to and carried out by the Comptroller. In addition, the Town Supervisor is also the Town's budget officer and must therefore prepare the annual tentative budget for submission to the Town Board. Budgetary control during the year is the responsibility of the Town Supervisor, delegated to the Comptroller. Town Board authorization is required for all budget modifications. Pursuant to Section 30 of the Local Finance Law, the Supervisor has been authorized to issue or renew certain specified types of bonds. As required by law, the Supervisor must execute an authorizing certificate which then becomes a matter of public record.

The Town Board, as a whole, serves as the finance board of the Town and is responsible for authorizing, by resolution, all material financial transactions such as operating and capital budgets and bonded debt.

***Revenues***

The Town derives its revenues primarily from real property taxes and special assessments, real property tax items, non-property tax items including a share of the County sales tax, State aid (primarily mortgage taxes) and departmental fees and charges. A summary of such audited revenues for the five most recent audited fiscal years, and as budgeted for two most recent fiscal years is presented in Appendix B, hereto.

**Property Taxes.** The Town derives a major portion of its revenues from a tax on real property. Property taxes accounted for 52.8% of total general fund and other governmental funds revenues for the fiscal year ended December 31, 2019.

The following table sets forth total general fund revenues and real property taxes received for the last five fiscal years, 2020 Adopted Budget and the amount tentatively budgeted for the current fiscal year.

**General Fund Revenues & Real Property Taxes<sup>(1)</sup>**

Years Ended <u>December 31:</u>	General Fund <u>Revenues</u>	Real Property <u>Taxes <sup>(2)</sup></u>	Taxes to <u>Revenues</u>
2015	\$13,612,673	\$7,180,113	52.7%
2016	12,391,504	6,402,789	51.7
2017	12,641,666	6,915,362	54.7
2018	13,550,913	7,129,966	52.6
2019	13,741,260	7,250,378	52.8
2020 (Adopted Budget)	13,680,240	7,558,850	55.3
2021 (Adopted Budget)	13,825,937	7,970,562	57.6

(1) General Fund.

(2) Includes Real Property Tax Items.

Source: Audited Financial Statements, 2020 and 2021 Adopted Budgetst. Table itself not audited.

*(The remainder of this page intentionally left blank.)*

**State Aid.** The Town receives financial assistance from the State. For the fiscal year ended December 31, 2019 approximately 7.4% of the General Fund revenues of the Town was received in the form of State aid (primarily mortgage tax. If the State should experience difficulty in borrowing funds in anticipation of the receipt of State taxes in order to pay State aid to municipalities and school districts in the State, including the Town, in any year, the Town may be affected by a delay in the receipt of State aid until sufficient State taxes have been received by the State to make State aid payments. Additionally, if the State should not adopt its budget in a timely manner, municipalities and school districts in the State, including the Town, may be affected by a delay in the payment of State aid.

The State receives a substantial amount of federal aid for health care, education, transportation and other governmental purposes, as well as federal funding to respond to, and recover from, severe weather events and other disasters. Many of the policies that drive this federal aid may be subject to change under the federal administration and the current Congress. Current federal aid projections, and the assumptions on which they rely, are subject to revision in the future as a result of changes in federal policy, the general condition of the global and national economies and other circumstances, including the diversion of federal resources to address the current COVID-19 outbreak.

The State is not constitutionally obligated to maintain or continue State aid to the Town. No assurance can be given that present State aid levels will be maintained in the future. In view of the State's continuing budget problems, future State aid reductions are likely. State budgetary restrictions which eliminate or substantially reduce State aid could have a material adverse effect upon the Town during its current fiscal year as well as in the future, requiring either a counterbalancing increase in revenues from other sources to the extent available, or a curtailment of expenditures. (See also "RISK FACTORS," herein.)

The following table sets forth total general fund revenues and state aid received for the last five fiscal years, and the amounts budgeted for the two most recent fiscal years.

**General Fund Revenues & State Aid<sup>(1)</sup>**

Years Ended <u>December 31:</u>	General Fund <u>Revenues</u>	State <u>Aid</u>	Taxes to <u>Revenues</u>
2015	\$13,612,673	\$903,136	6.6%
2016	12,391,504	1,075,741	8.7
2017	12,641,666	1,003,219	7.9
2018	13,550,913	1,364,740	10.1
2019	13,741,260	1,020,852	7.4
2020 (Adopted Budget)	13,680,240	1,023,890	7.5
2021 (Adopted Budget)	13,825,937	1,108,890	8.0

(1) General Fund.

Source: Audited Financial Statements, 2020 and 2021 Adopted Budgets. Table itself not audited.

***State Aid and COVID-19***

The amount of State aid to municipalities, including the Town, is dependent in part upon the financial condition of the State. Currently, due the outbreak of COVID-19 the State has declared a state of emergency and the Governor has taken steps designed to mitigate the spread and impacts of COVID-19, including closing schools and non-essential businesses. The outbreak of COVID-19 and the dramatic steps taken by the State to address it are expected to negatively impact the State's economy and financial condition. The full impact of COVID-19 upon the State is not expected to be known for some time; however, it is anticipated that the State will be required to take certain gap closing actions. Such actions may include but are not limited to: reductions in State agency operations and/or delays or reductions in payments to local governments or other recipients of State aid in the State. If this were to occur, reductions in the payment of State aid could adversely affect the financial condition of municipalities in the State, including the Town.

The State's 2020-2021 Adopted Budget authorizes the State's Budget Director to make periodic adjustments to nearly all State spending, including State Aid, in the event that actual State revenues come in below 99% percent of estimates or if actual disbursements exceed 101% of estimates. Specifically, the legislation provides that the State Budget Director will determine whether the State's 2020-2021 budget is balanced during three "measurement periods": April 1 to April 30, May 1 to June 30, and July 1 to Dec. 31. According to the legislation, if "a General Fund imbalance has occurred during any Measurement Period," the State's Budget Director will be empowered to "adjust or reduce any general fund and/or state special revenue fund appropriation ... and related cash disbursement by any amount needed to maintain a balanced budget," and "such adjustments or reductions shall be done uniformly across the board to the extent practicably or by specific appropriations as needed." The legislation further provides that prior to making any adjustments or reductions, the State's Budget Director must notify the Legislature in writing and the Legislature has 10 days following receipt of such notice to prepare and approve its own plan. If the Legislature fails to approve its own plan, the Budget Director's reductions take effect automatically.

On October 30, 2020, the New York State Division of the Budget released the fiscal year ending 2021 Mid-Year State Budget Financial Plan Update, which projected a \$14.9 billion General Fund revenue decline and a 15.3% decline in tax receipts from prior budget forecasts. The State further projected a total revenue loss of \$63 billion through the State's fiscal year ending 2024 as a direct consequence of the COVID-19 pandemic.

Enactment of the Federal American Rescue Plan (ARP) Act, stronger than expected tax collections, and favorable FY 2021 year-end results have improved the State's fiscal outlook since the Executive Budget proposal was submitted in February 2021. The ARP is a \$1.9 trillion economic stimulus bill intended to contain the COVID-19 pandemic and accelerate the nation's economic recovery.<sup>3</sup> The ARP provides the State with \$12.75 billion in general aid ("recovery aid"), as well as \$17.2 billion in categorical aid for schools, universities, childcare, housing, and other purposes.

The State's revenue picture also improved in the final quarter of FY 2021, with tax collections exceeding expectations. On March 1, 2021 the Executive and Legislature reached consensus that cumulative tax receipts over FY 2021 and FY 2022 would be at least \$2.5 billion higher than estimated in the Executive Budget Financial Plan. Collections through the end of FY 2021 were even more favorable, providing the basis for the substantial upward revisions to tax receipts. The State finished FY 2021 in a stronger overall position in comparison to the Executive Budget Financial Plan. Results reflected both strong tax receipts and disbursements that fell substantially below budgeted levels.

Should the Town fail to receive State aid expected from the State in the amounts and at the times expected, occasioned by a delay in the payment of such monies or by a reduction in State aid, the Town is authorized by the Local Finance Law to provide operating funds by borrowing in anticipation of the receipt of uncollected State aid.

*(The remainder of this page intentionally left blank.)*

**Sales Taxes.** The Town receives a share of the County sales tax. The County currently imposes a local 3.75% sales tax in addition to the 4.25% State tax. Such taxes are collected and administered by the State Tax Commission and the proceeds are paid monthly to the County. The current 3.75% sales tax is a result of a 0.75% tax rate increase which became effective on June 1, 2003.

The County's 2013 budget capped the amount of sales tax that will be distributed to municipalities in the County to \$25 million for 2013 and future fiscal years. This results in municipalities receiving approximately 85% of the sales tax previously received. To offset the impact to local municipalities, Dutchess County Government absorbed half of the 2011 and 2012 election costs due to be paid to the County and assumed full cost of elections starting in 2013.

The following table sets forth total general fund revenues and real property taxes received for the last five fiscal years, the amounts budgeted for the 2020 and 2021 fiscal years.

**General Fund Revenues & Sales Tax<sup>(1)</sup>**

Years Ended <u>December 31:</u>	General Fund <u>Revenues</u>	Sales <u>Tax</u>	Sales Tax To <u>Revenues</u>
2015	\$13,612,673	\$1,488,232	10.9%
2016	12,391,504	1,548,494	14.4
2017	12,641,666	1,623,047	12.8
2018	13,550,913	1,846,153	13.6
2019	13,741,260	1,650,000	12.0
2020 (Adopted Budget)	13,680,240	1,850,000	13.5
2021 (Adopted Budget)	13,825,937	1,425,000	10.3

(1) General Fund.

Source: Audited Financial Statements, 2020 and 2021 Adopted Budgets. Table itself not audited.

**REAL PROPERTY TAXES**

***Assessed and Full Valuations***

The Town derives the largest portion of its annual revenues through ad valorem real property taxes and special assessment taxes. The following table shows the trend during the last four fiscal years and the current fiscal year for taxable assessed valuations, state equalization rates, full valuations, real property taxes, special assessments and real property tax rates per \$1,000 assessed valuation.

Fiscal year:	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
Taxable Value	\$3,877,803,606	\$3,908,993,390	\$4,219,072,555	\$4,219,019,730	\$4,191,240,271
Equalization Rate	100.00%	100.00%	100.00%	100.00%	100.00%
Full Value	3,887,803,606	\$3,908,993,390	\$4,219,072,555	\$4,219,019,730	\$4,191,240,271
Town Tax Levy:					
General & Highway	12,050,058	12,593,390	13,022,551	13,477,631	13,899,746
Fire District	3,165,002	3,245,108	3,333,860	3,427,326	3,514,889
Library District	908,301	931,301	956,771	983,592	983,592
Special District <sup>(1)</sup>	1,737,123	1,632,608	1,505,701	1,453,420	1,467,737
Amount Uncollected <sup>(2)</sup>	None	None	None	None	None
Tax Rate - General & Highway:	\$3.10	\$3.21	\$3.27	\$3.20	\$3.31

(1) Includes Water, Sewer, Lighting, Park, Drainage and Sidewalk.

(2) See Tax Collection Procedures below.

Source: Office of the Town Supervisor and the ORPTS.

***Tax Collection Procedures***

Taxes are levied in January. No penalty is imposed on payments made by February 28<sup>th</sup>. Penalties on delinquent taxes paid subsequent to February 28<sup>th</sup> are imposed as follows: 2% on payments made from March 1<sup>st</sup> to March 31<sup>st</sup>, 3% per month on payments made from April 1<sup>st</sup> to April 30<sup>th</sup> and 4% per month on payments made during May. Unpaid tax bills are returned to the Dutchess County Commissioner of Finance in June. At such time, the Town retains the total amount of Town, Highway and Special District levies from the total collections and returns the balance plus the uncollected items to the County, which assumes responsibility for ultimate collection and enforcement of delinquent taxes and holds annual tax sales. The Town is thus assured of 100% property tax collection.

***Ten of the Largest Taxpayers***

The following table presents the taxable assessments of the ten largest taxpayers in the Town as based on the 2020 tax roll for the collection of 2021 taxes.

<u>Taxpayer</u>	<u>Nature of Business</u>	<u>Assessed Valuation</u>	<u>% of Total Assessed Valuation <sup>(1)</sup></u>
Global Foundries U S 2 LLC Total	Manufacturing and processing	\$257,160,000	6.1%
Central Hudson Gas & Electric	Utility Company	71,992,846	1.7
Con Edison	Utility Company	38,251,722	0.9
I Park East Fishkill	Real Estate Developer	14,704,000	0.4
The City of New York	Reservoir	10,977,000	0.3
Frontier Comm- Sylvan Lake Total		9,769,291	0.2
Toll Land VI Lmted Partnership	Real Estate Developer	9,570,400	0.2
Centro NP Holdings II SPE LLC,	Realty	8,250,000	0.2
Heritage Fusion Realty	Realty	7,000,000	0.2
The City of New York	Residential	<u>6,646,000</u>	<u>0.2</u>
Total of Ten Largest Taxpayers:		<u>\$434,321,259</u>	<u>10.4%</u>

(1) Total full value for 2021 is \$4,191,240,271. There are currently no tax certiorari with any of the top ten taxpayers.

**TOWN INDEBTEDNESS**

***Constitutional Requirements***

The New York State Constitution limits the power of the Town (and other municipalities and certain school districts of the State) to issue obligations and to otherwise contract indebtedness. Such constitutional limitations include the following, in summary form, and are generally applicable to the Town and its obligations.

**Purpose and Pledge.** Subject to certain enumerated exceptions, the Town shall not give or loan any money or property to or in aid of any individual or private corporation or give or loan its credit to or in aid of any of the foregoing or any public corporation.

The Town may contract indebtedness only for a Town purpose and shall pledge its faith and credit for the payment of principal of and interest thereon.

**Payment and Maturity.** Except for certain short-term indebtedness contracted in anticipation of taxes or to be paid within three fiscal year periods, indebtedness shall be paid in annual installments commencing no later than two years after the date such indebtedness shall have been contracted and ending no later than the expiration of the period of probable usefulness of the object or purpose as determined by statute or, in the alternative, the weighted average period of probable usefulness of the several objects or purposes for which it is contracted. No installment may be more than fifty per centum in excess of the smallest prior installment, unless the Town determines to issue a particular debt obligation amortizing on the basis of substantially level or declining annual debt service. The Town is required to

provide an annual appropriation for the payment of interest due during the year on its indebtedness and for the amounts required in such year for amortization and redemption of its serial bonds and such required annual installments on its notes.

**Debt Limit.** The Town has the power to contract indebtedness for any Town purpose so long as the principal amount thereof shall not exceed seven per centum of the average full valuation of taxable real estate of the Town and subject to certain enumerated exclusions and deductions such as water and certain sewer facilities and cash or appropriations for current debt service. The constitutional method for determining full valuation is by taking the assessed valuation of taxable real estate for the last completed assessment roll and applying thereto the ratio which such assessed valuation bears to the full valuation as determined by the State Office of Real Property Tax Services (the “ORPTS”). The State Legislature is required to prescribe the manner by which such ratio shall be determined. Average full valuation is determined by taking the sum of the full valuations of such last completed assessment roll and the four preceding assessment rolls and dividing such sum by five.

### ***Statutory Procedure***

In general, the State Legislature has authorized the powers and procedure for the Town to borrow and incur indebtedness by the enactment of the Local Finance Law, subject, of course, to the constitutional provisions set forth above. The power to spend money, however, generally derives from other law, including specifically the General Municipal Law of New York State and the Town Law.

Pursuant to the Local Finance Law, the Town authorizes the issuance of bonds by the adoption of a resolution, approved by at least two-thirds of the members of the Town Board, the finance board of the Town. Customarily the Town has delegated to the Supervisor, as chief fiscal officer of the Town, the power to authorize and sell bond anticipation notes in anticipation of authorized bonds.

The Local Finance Law also provides that where a bond resolution is published with a statutory form of notice, the validity of the bonds authorized thereby, including bond anticipation notes issued in anticipation of the sale thereof, may be contested only if:

- 1) Such obligations are authorized for a purpose for which the Town is not authorized to expend money, or
- 2) There has not been substantial compliance with the provisions of law which should have been complied with in the authorization of such obligations and an action contesting such validity is commenced within twenty days after the date of such publication, or
- 3) Such obligations are authorized in violation of the provisions of the Constitution.

The Local Finance Law also provides an estoppel procedure whereby a bond resolution is published. Except on rare occasions the Town complies with this estoppel procedure. It is a procedure that is recommended by Bond Counsel, but it is not an absolute legal requirement.

Each bond resolution usually authorizes the construction, acquisition or installation of the object or purpose to be financed, sets forth the plan of financing and specifies the maximum maturity of the bonds subject to the legal (Constitution, Local Finance Law and case law) restrictions relating to the period of probable usefulness with respect thereto. The Town has authorized bonds for a variety of Town objects or purposes.

Statutory law in New York permits bond anticipation notes to be renewed each year provided annual principal installments are made in reduction of the total amount of such notes outstanding, commencing no later than two years from the date of the first of such notes, and provided that such renewals do not extend five years beyond the original date or borrowing (See “Payment and Maturity” under “Constitutional Requirements” herein).

In general, the Local Finance Law contains provisions providing the Town with power to issue certain other short-term general obligation indebtedness including revenue and tax anticipation notes and budget notes.

***Constitutional Debt-Contracting Limitation***

Pursuant to Article VIII of the New York State Constitution, the debt limit of the Town is as follows:

**Computation of Debt Contracting Limitation  
As of June 24, 2021**

<u>Assessment Roll Completed in</u>	<u>For Fiscal Year Ended December 31</u>	<u>Taxable Assessed Valuation</u>	<u>Equalization Rate <sup>(1)</sup></u>	<u>Full Valuation</u>
2016	2017	3,887,803,606	100.00	3,887,803,606
2017	2018	3,908,993,390	100.00	3,908,993,390
2018	2019	4,219,072,555	100.00	4,219,072,555
2019	2020	4,219,019,730	100.00	4,219,019,730
2020	2021	4,191,240,271	100.00	4,191,240,271
Total Five-Year Full Valuation				<u>\$20,426,129,552</u>
Average Five-Year Full Valuation				<u>4,085,225,910</u>
Debt Limit - 7% of Average Full Valuation				<u><u>\$ 285,965,814</u></u>

(1) Final rate as established by the ORPTS.

***Statutory Debt Limit and Net Indebtedness***

Pursuant to Article VIII of the New York State Constitution, the debt limit of the Town is as follows:

**Statement of Debt Contracting Power  
As of June 24, 2021**

	<u>Amount</u>	<u>Percentage</u>
Debt Limit:	<u>\$285,965,814</u>	<u>100.00%</u>
Gross Indebtedness:		
Serial Bonds	22,383,200	7.82
Bond Anticipation Notes	<u>4,410,770</u>	<u>1.54</u>
Total Gross Indebtedness	<u>26,793,970</u>	<u>9.36</u>
Less Exclusions:		
Water Debt	3,659,511	1.27
Budgetary Appropriations	<u>0</u>	<u>0.00</u>
Total Exclusions	<u>3,659,511</u>	<u>1.27</u>
Total Net Indebtedness	<u>23,134,459</u>	<u>8.08</u>
Net Debt Contracting Margin	<u><u>262,831,355</u></u>	<u><u>91.91%</u></u>

**Short-Term Indebtedness**

Pursuant to the Local Finance Law, the Town is authorized to issue short-term indebtedness, in the form of notes as specified by such statute, to finance both capital and operating purposes.

**Capital Purposes.** Bond anticipation notes may be sold to provide moneys for capital projects once a bond resolution has been adopted. Generally, bond anticipation notes are issued in anticipation of the sale of bonds at some future date and may be renewed from time to time up to five years from the date of the first note. Notes may not be renewed after the second year unless there is a principal payment on such notes from a source other than the proceeds of bonds. In no event, may bond anticipation notes be renewed after the sale of bonds in anticipation of which the notes were originally issued.

**Operating Purposes.** The Town is authorized by law to issue tax anticipation notes and revenue anticipation notes as well as budget and deficiency notes to provide cash to pay operating expenditures. Borrowings for this purpose are restricted by formulas contained in the Local Finance Law as well as the regulations issued under the U.S. Internal Revenue Code. Notes may be renewed from time to time generally not beyond the third year after issuance in the case of revenue anticipation notes and five years for tax anticipation notes. Budget notes may be issued to finance current operating expenditures for which there is no appropriation or the amount so appropriated is not sufficient and deficiency notes may be issued to finance current operating revenues that did not materialize. Generally, the amount of budget notes may not exceed 5% of the budget and both budget notes and deficiency notes must be redeemed in the next fiscal year, unless issued after adoption of the ensuing year's budget, in which case, must be redeemed by the end of the second year after issuance. The Town has not borrowed for cash flow or working capital needs since 1994 and does not anticipate the need to borrow this year or next year.

The Town's cash flow has been sufficient to meet its operating requirements; accordingly, the Town has not required the issuance of tax anticipation notes, revenue anticipation notes, budget notes or deficiency notes and does not expect to issue in the foreseeable future.

**Bond Anticipation Notes**

A \$3,325,770 portion of the proceeds from the sale of the Bonds, together with \$35,000 in available funds, will be used to redeem the Town's Bond Anticipation Notes originally issued on December 26, 2016, and December 17, 2018. As of June 24, 2021, the Town has the following bond anticipation notes outstanding.

<u>Original Issue Date</u>	<u>Maturity Date</u>	<u>Purpose</u>	<u>Amount Outstanding</u>
12/26/16	7/22/21	John Jay Sewer/Route 52 Sewer Imp. Area	\$1,148,230
12/26/16	7/22/21	Cannon Well Fields/Town Wide Water Imp.	1,992,540
12/17/18	7/22/21	Building Improvements	220,000
07/23/19	7/22/21	Hopewell North Water Improvement Area	<u>1,050,000<sup>(1)</sup></u>
			<u>\$4,410,770</u>

(1) To be paid in full at maturity with available Town proceeds.

**Trend of Capital Debt**

<u>Fiscal Year Ended December 31:</u>	<u>Bonded Debt</u>	<u>Bond Anticipation Notes</u>	<u>Total</u>
2015	\$22,080,600	\$1,350,000	\$23,430,600
2016	21,099,000	4,735,000	25,834,000
2017	21,787,400	3,685,000	25,472,400
2018	20,690,800	3,425,770	24,116,570
2019	22,383,200	7,645,770*	30,028,970

\*On July 22, 2020, the Town applied \$3,235,000 of available proceeds to pay down existing Bond Anticipation Notes, \$4,410,770 is currently outstanding.

## TOWN INDEBTEDNESS

### *Overlapping and Underlying Debt*

The real property taxpayers of the Town are responsible for a proportionate share of outstanding debt obligations of Dutchess County and the central schools situated in the Town. Such taxpayers' share of this overlapping debt is based upon the amount of the Town's equalized property values taken as a percentage of each separate units' total values. The following table presents the amount of overlapping debt and the Town's estimated share of this debt. Authorized but unissued debt has not been included.

#### **Estimated Direct and Overlapping Debt Ratios As of June 24, 2021**

Gross Direct Indebtedness	\$26,793,970
Exclusions and Deductions	<u>3,659,511</u>
Net Direct Indebtedness	<u>\$23,134,459</u>

<u>Overlapping Units</u>	<u>Date of Report</u>	<u>Net Overlapping Indebtedness</u>	<u>Percent Applicable To Town</u>	<u>Applicable Net Indebtedness</u>
County of Dutchess	03-03-21	\$ 162,265,000	12.91%	\$20,948,412
Arlington Central School District	10-09-20	66,575,237	4.77	3,175,639
Pawling Central School District	06-30-20	7,050,000	0.88	62,040
Wappingers Central School District	07-22-20	89,996,418	37.77	33,991,647
Carmel Central School District	12-22-20	27,375,000	9.16	2,507,550
East Fishkill Fire District	12-31-17	<u>0</u>	<u>100.00</u>	<u>0</u>
Total		<u>\$353,261,655</u>		<u>\$60,685,288</u>

### *Debt Ratios*

#### **Direct and Overlapping Debt Ratios As of June 24, 2021**

	<u>Amount</u>	<u>Per Capita <sup>(1)</sup></u>	<u>Full Value <sup>(2)</sup></u>
Gross Direct Debt	\$26,793,970	\$ 907	0.64%
Net Direct Debt	23,134,459	784	0.55
Net Direct and Overlapping Debt	83,819,747	2,838	2.00

(1) The population of the Town, according to the estimated 2019 U.S. Census Data, is 29,527.

(2) The Town's equalization rate established by the ORPTS is 100.00% yielding a full valuation of \$4,191,240,271 for 2021.

### *Authorized But Unissued Debt*

The Town has no authorized and unissued debt.

*(The remainder of this page intentionally left blank.)*

## *Debt Service Schedule*

The following table shows the debt service requirements to maturity on the Town's outstanding general obligation bonds, exclusive of the Bonds.

Fiscal Year Ending December 31:	Principal	Interest	Total Debt Service	% Principal Paid
2021 <sup>(1)</sup>	\$ 965,000	\$ 668,504	\$ 1,633,504	13.19%
2022	990,000	637,441	1,627,441	17.47
2023	995,000	605,741	1,600,741	21.77
2024	1,025,000	573,479	1,598,479	26.20
2025	895,000	542,679	1,437,679	30.07
2026	925,000	514,204	1,439,204	34.07
2027	945,000	484,841	1,429,841	38.16
2028	970,000	454,748	1,424,748	42.35
2029	1,010,000	423,773	1,433,773	46.72
2030	1,025,000	391,538	1,416,538	51.15
2031	1,065,000	358,391	1,423,391	55.75
2032	1,095,000	323,910	1,418,910	60.49
2033	1,041,000	289,835	1,330,835	64.99
2034	1,076,000	256,320	1,332,320	69.64
2035	1,101,000	221,561	1,322,561	74.40
2036	1,136,000	185,903	1,321,903	79.31
2037	1,167,000	149,213	1,316,213	84.36
2038	1,207,000	111,376	1,318,376	89.58
2039	687,000	80,621	767,621	92.55
2040	582,000	58,869	640,869	95.06
2041	607,000	37,930	644,930	97.69
2042	127,000	22,525	149,525	98.24
2043	132,000	16,920	148,920	98.81
2044	92,000	11,040	103,040	99.20
2045	92,000	7,360	99,360	99.60
2046	92,000	3,680	95,680	100.00
Total	<u>\$21,044,000</u>	<u>\$7,432,401</u>	<u>\$28,476,401</u>	

(1) For the entire fiscal year.

*(The remainder of this page intentionally left blank.)*

***Installment Purchase Debt***

Fiscal Year			Total
Ending			Principal
June 30th	Principal	Interest	and Interest
2021 <sup>(1)</sup>	\$66,719	\$8,461	\$ 75,181
2022	68,741	6,439	75,181
2023-2024	143,794	6,567	150,360
Totals:	\$279,254	\$21,467	\$300,722

(1) For the entire fiscal year.  
Source: Town Officials

**ECONOMIC AND DEMOGRAPHIC DATA**

***Population***

	<u>Population</u>			<u>% Change</u>	
	<u>2000</u>	<u>2010</u>	<u>2019</u>	<u>2000-2010</u>	<u>2010-2019</u>
Town	25,589	29,029	29,038	13.4%	0.03%
County	280,150	297,488	297,454	6.2	(0.01)
State	18,976,457	19,378,102	19,378,144	2.1	0.00

Source: U.S. Department of Commerce, Bureau of the Census.

***Income***

	<u>Per Capita Money Income</u>		
	<u>2010</u>	<u>2019</u>	<u>% Increase</u>
Town	\$37,928	\$47,379	24.92%
County	31,642	40,093	26.71
State	30,948	39,326	27.07

Source: The U.S. Department of Commerce, Bureau of the Census (American Community Survey 5-Year Estimates).

*(The remainder of this page has been intentionally left blank.)*

**Median Income of Families  
2018**

	Median Family Income	Income Groups - % of Families				
		Under \$25,000	\$25,000 -49,999	\$50,000 -74,999	\$75,000 -99,999	\$100,000 Or More
Town	\$120,483	3.9%	9.4%	12.9%	15.2%	58.7%
County	97,249	7.8	13.9	14.8	15.0	48.4
State	80,419	13.8	17.5	15.8	13.0	40.0

Source: The U.S. Department of Commerce, Bureau of the Census (American Community Survey 5-Year Estimates).

**Employment**

**Average Employed Civilian Labor Force  
2000 - 2020**

	2000	2010	2020	% Increase	
				2000-2010	2010-2020
Town	13,100	13,400	14,100	2.3%	5.2%
County	134,000	137,700	142,100	2.8	3.2
State	8,717,465	8,769,700	9,289,200	0.6	5.9

Source: State Department of Labor.

**Average Unemployment Rates**

Year	Town	County	State	United States
2015	4.4%	4.5%	5.3%	5.3%
2016	4.0	4.2	4.9	4.9
2017	4.2	4.3	4.7	4.4
2018	3.7	3.7	4.1	3.9
2019:	3.5	3.6	4.0	3.7
2020	7.5	7.7	10.0	8.1
2021 <sup>(1)</sup>				
Jan	5.5	6.1	9.4	6.3
Feb	5.9	6.5	9.7	6.2
Mar	5.2	5.7	6.4	6.0
Apr	4.8	5.1	7.8	6.1

(1) Monthly Rates.

Source: New York State Labor Department and U.S. Bureau of Labor Statistics.

**Education**

Elementary and secondary education is the responsibility of the four independent school districts in the Town. Children of the Town attend one of the four school districts, determined by geography. Dutchess County Community College, a two-year co-educational college, offers four main programs of study leading to associate degrees in the arts, science, applied science and a one year certificate. In addition, there are three four-year colleges located in the County. These institutions are Bard College, Marist College and Vassar College. Dutchess County is also home to the Culinary Institute of America, a world renowned school of culinary arts.

### ***Financial Institutions***

Numerous banking facilities are available in and around the Town. Many of the State's major commercial banks have branch offices located in the area. JPMorgan Chase, NA, M&T Bank, Mahopac National Bank and Wells Fargo are located within the Town.

### ***Transportation***

The Town maintains its own interior network of Town roads. Interstate 84 (providing access east to Danbury, Connecticut and west to Scranton, Pennsylvania), the Taconic State Parkway (providing access north to Albany and south to Westchester County and New York City) and several State Highways serve the Town including N.Y.S. Routes 52, 82 and 376. Frequent bus service is available by the Dutchess County Loop System which provides intra-county service. Metro North Railroad provides a commuter service to New York City via the Hudson Line, with stops at Poughkeepsie, New Hamburg and Beacon. Commercial air transportation is available at nearby Stewart Airport located in Orange County.

### ***Utilities***

Electricity and natural gas are supplied throughout the Town by CH Energy Group, Inc. Telephone service is provided by Frontier Communications and Verizon.

### ***Culture and Recreation***

Several libraries are available to residents of the Town. East Fishkill Library, a member of the Mid-Hudson Library System, located within the Town, offers a variety of services. The library at Dutchess County Community College is open to the public for reference work.

The Town has several recreation areas open to residents. There are facilities for baseball, soccer, tennis, swimming skills and crafts and picnic areas. Activities for special groups including senior citizens are available.

**END OF APPENDIX A**

**APPENDIX B**

**UNAUDITED SUMMARY OF FINANCIAL STATEMENTS AND BUDGETS**

**TOWN OF EAST FISHKILL  
GENERAL FUND  
BALANCE SHEET  
UNAUDITED PRESENTATION**

AS OF DECEMBER 31:

	2015	2016	2017	2018	2019
<b>ASSETS</b>					
Cash and Equivalents	\$ 876,195	\$ 1,205,704	\$ 1,494,011	\$ 1,451,812	\$ 1,631,306
Total Investments	0	0	0	0	100,805
Charges for Services	337,709	381,301	323,067	369,989	334,090
Due From Other Funds	854,872	601,107	542,956	871,965	909,505
Due From Other Governments	1,100,594	730,832	933,994	1,147,908	1,377,332
State & Federal Receivables	230,914	287,096	270,418	360,097	314,187
Deferred Expenditures	158,791	452,778	0	23,236	16,950
	<u>\$ 3,559,075</u>	<u>\$ 3,658,818</u>	<u>\$ 3,564,446</u>	<u>\$ 4,225,007</u>	<u>\$ 4,684,175</u>
<b>LIABILITIES AND FUND EQUITY</b>					
Liabilities:					
Accounts Payable	\$ 704,014	\$ 717,116	\$ 353,843	\$ 430,856	\$ 305,105
Accrued Liabilities	1,124,058	311,485	304,345	414,771	342,007
Retainage Payable	0	0	0	0	0
Due To Other Funds	0	0	0	0	0
Due To Other Governments	0	857,366	902,424	836,023	846,896
Deferred Revenues	13,748	0	2,300	7,587	4,800
	<u>1,841,820</u>	<u>1,885,967</u>	<u>1,562,912</u>	<u>1,689,237</u>	<u>1,498,808</u>
Fund Balances:					
Non Spendable	158,791	452,778	0	23,236	16,950
Restricted	0	0	0	0	0
Assigned	0	0	0	0	0
Unassigned	1,558,464	1,320,073	2,001,534	2,512,534	3,168,417
	<u>1,717,255</u>	<u>1,772,851</u>	<u>2,001,534</u>	<u>2,535,770</u>	<u>3,185,367</u>
<b>Total Liabilities and Fund Equity</b>	<u>\$ 3,559,075</u>	<u>\$ 3,658,818</u>	<u>\$ 3,564,446</u>	<u>\$ 4,225,007</u>	<u>\$ 4,684,175</u>

The financial data presented on this page has been excerpted from the audited financial statements of the Town. Such presentation, however, has not been audited. Complete copies of the Town's audited financial statements are available upon request to the Town. Complete copies of the Town's audited financial statements are available upon request to the Town.

**TOWN OF EAST FISHKILL  
GENERAL FUND  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCE  
UNAUDITED PRESENTATION**

YEARS ENDED DECEMBER 31:

	2015	2016	2017	2018	2019
<b>REVENUES:</b>					
Real Property Taxes	\$ 6,138,959	\$ 6,402,789	\$ 6,915,362	\$ 7,129,966	\$ 7,250,378
Real Property Tax Items	1,041,154	93,614	94,003	98,510	107,167
Non Property Tax Items	1,976,184	2,079,953	2,165,529	2,388,992	2,590,045
Departmental Income	602,157	743,884	497,494	516,678	525,907
Intergovernmental Charges	234,489	246,961	289,604	399,935	371,685
Use Of Money And Property	146,419	152,717	169,257	153,967	205,279
Licenses and Permits	461,236	604,577	632,395	638,733	638,813
Fines and Forfeitures	509,770	780,554	744,330	664,687	835,658
Sale Of Property And Compensation For Loss	1,584,763	202,617	78,263	149,504	106,336
Miscellaneous	14,406	8,097	52,210	45,201	89,140
State Aid	903,136	1,075,741	1,003,219	1,364,740	1,020,852
Federal Aid	0	0	0	0	0
	<b>13,612,673</b>	<b>12,391,504</b>	<b>12,641,666</b>	<b>13,550,913</b>	<b>13,741,260</b>
<b>EXPENDITURES:</b>					
Current:					
General Government Support	2,309,021	2,357,027	2,178,811	2,183,079	2,410,608
Public Safety	4,282,859	4,151,951	4,418,475	4,427,408	4,265,135
Health	3,844	5,655	466	5,637	2,204
Transportation	278,532	279,483	234,144	311,670	290,346
Economic Assistance And Opportunity	118,872	125,973	139,902	129,667	135,518
Culture And Recreation	1,286,811	1,275,302	1,193,421	1,213,687	1,355,214
Home And Community Services	347,695	305,221	278,964	323,801	361,038
Employee Benefits	3,540,210	3,557,512	3,888,382	4,033,362	4,039,044
Debt Service	126,892	277,784	80,418	83,366	82,556
	<b>12,294,736</b>	<b>12,335,908</b>	<b>12,412,983</b>	<b>12,711,677</b>	<b>12,941,663</b>
Total Expenditures	<b>12,294,736</b>	<b>12,335,908</b>	<b>12,412,983</b>	<b>12,711,677</b>	<b>12,941,663</b>
Excess of Revenues Over Expenditures	<b>1,317,937</b>	<b>55,596</b>	<b>228,683</b>	<b>839,236</b>	<b>799,597</b>
<b>OTHER FINANCING SOURCES (USES):</b>					
Operating Transfers - In	0	0	0	0	0
Operating Transfers - Out	(800,000)	0	0	(305,000)	(150,000)
	<b>(800,000)</b>	<b>0</b>	<b>0</b>	<b>(305,000)</b>	<b>(150,000)</b>
Total Other Financing Sources (Uses)	<b>(800,000)</b>	<b>0</b>	<b>0</b>	<b>(305,000)</b>	<b>(150,000)</b>
Excess (Deficiency) of Revenues and Other Sources Over Expenditures and Other Uses	<b>517,937</b>	<b>55,596</b>	<b>228,683</b>	<b>534,236</b>	<b>649,597</b>
Fund Equity - Beginning of Year	1,198,909	1,717,255	1,772,851	2,001,534	2,535,770
Prior Period Adjustments	409	(1) 0	0	0	0
<b>Fund Equity - End of Year</b>	<b>\$ 1,717,255</b>	<b>\$ 1,772,851</b>	<b>\$ 2,001,534</b>	<b>\$ 2,535,770</b>	<b>\$ 3,185,367</b>

(1) Represents adjustment due to Recreation Development being transferred from General Fund to Special Rec Fund.

The financial data presented on this page has been excerpted from the audited financial statements of the Town. Such presentation, however, has not been audited. Complete copies of the Town's audited financial statements are available upon request to the Town. Complete copies of the Town's audited financial statements are available upon request to the Town.

**TOWN OF EAST FISHKILL  
OTHER GOVERNMENTAL FUNDS<sup>(1)</sup>  
BALANCE SHEET  
UNAUDITED PRESENTATION**

AS OF DECEMBER 31:

	2015	2016	2017	2018	2019
<b>ASSETS</b>					
Cash and Equivalents	\$ 1,043,494	\$ 1,422,859	\$ 1,118,604	\$ 1,980,749	\$ 1,254,950
Receivables:					
Charges For Services	463,528	626,452	473,852	483,871	580,862
Other	181,159	50,167	43,150	32,675	32,200
Due From Other Funds	0	0	0	0	0
Due From Other Governments	0	0	525,969	486,295	432,013
State and Federal Receivables	707,247	0	214,587	350,000	347,579
Deferred Revenues	56,977	0	0	0	0
Deferred Expenditures	0	121,286	0	0	0
<b>Total Assets</b>	<b>\$ 2,452,405</b>	<b>\$ 2,220,764</b>	<b>\$ 2,376,162</b>	<b>\$ 3,333,590</b>	<b>\$ 2,647,604</b>
<b>LIABILITIES AND FUND EQUITY</b>					
Liabilities:					
Accounts Payable	\$ 499,455	\$ 505,795	\$ 358,302	\$ 513,924	\$ 624,936
Accrued Liabilities	233,142	76,086	73,401	178,777	96,803
Due To Other Funds	498,068	302,383	238,197	884,999	253,384
Due To Other Governments	0	159,822	160,865	155,828	170,588
Bond Anticipation Notes	0	0	0	1,394,230	0
Retainage Payable	0	0	0	0	0
<b>Total Liabilities</b>	<b>1,230,665</b>	<b>1,044,086</b>	<b>830,765</b>	<b>3,127,758</b>	<b>1,145,711</b>
Fund Balances:					
Non Spendable	56,977	121,286	0	0	0
Assigned	1,271,465	1,417,078	1,568,064	1,712,905	1,513,175
Unassigned	(106,702)	(361,686)	(22,667)	(1,507,073)	(11,281)
	<b>1,221,740</b>	<b>1,176,678</b>	<b>1,545,397</b>	<b>205,832</b>	<b>1,501,894</b>
<b>Total Liabilities and Fund Equity</b>	<b>\$ 2,452,405</b>	<b>\$ 2,220,764</b>	<b>\$ 2,376,162</b>	<b>\$ 3,333,590</b>	<b>\$ 2,647,605</b>

(1) Other Governmental Funds Includes: Highway and Non-Major (Water, Sewer, Lighting, Park and Drainage).

The financial data presented on this page has been excerpted from the audited financial statements a of the Town.

Such presentation, however, has not been audited. Complete copies of the Town's audited financial statements are available upon request to the Town.

Complete copies of the Town's audited financial statements are available upon request to the Town.

**TOWN OF EAST FISHKILL  
OTHER GOVERNMENTAL FUNDS<sup>(1)</sup>  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCE  
UNAUDITED PRESENTATION**

AS OF DECEMBER 31:

	2015	2016	2017	2018	2019
<b>REVENUES:</b>					
Real Property Taxes	\$ 6,720,182	\$ 6,765,275	\$ 6,841,037	\$ 6,999,358	\$ 7,252,026
Real Property Tax Items	1,550	1,390	1,900	1,832	1,663
Departmental Income	1,384,093	1,531,703	1,887,835	2,214,557	2,472,423
Use Of Money And Property	8,475	11,619	12,272	31,953	19,726
Sale Of Property And Compensation For Loss	5,674	49,459	16,916	32,163	16,729
Miscellaneous	587,350	3,080	212,200	29,526	131,801
State Aid	377,751	159,485	565,319	383,261	313,538
Interfund Transfers	0	0	0	0	0
Federal Aid	59,436	0	183,932	0	0
	<u>9,144,511</u>	<u>8,522,011</u>	<u>9,721,411</u>	<u>9,692,650</u>	<u>10,207,906</u>
<b>EXPENDITURES:</b>					
Current:					
General Government Support	59,799	64,097	64,690	253,757	77,215
Transportation	4,825,739	3,795,217	3,636,586	4,436,561	4,666,001
Culture And Recreation	764,970	20,930	407,908	70,101	22,182
Home And Community Services	1,018,904	1,491,917	1,499,238	2,233,878	1,900,842
Employee Benefits	1,134,524	1,316,607	1,343,660	1,373,167	1,425,550
Debt Service	1,913,328	1,878,305	2,339,459	1,897,407	1,759,506
	<u>9,717,264</u>	<u>8,567,073</u>	<u>9,291,541</u>	<u>10,264,871</u>	<u>9,851,296</u>
Excess of Revenues Over (Under) Expenditures	<u>(572,753)</u>	<u>(45,062)</u>	<u>429,870</u>	<u>(572,221)</u>	<u>356,610</u>
<b>OTHER FINANCING SOURCES (USES):</b>					
Operating Transfers - In	800,000	0	0	336,677	150,000
Operating Transfers - Out	0	0	(61,151)	(31,677)	0
	<u>800,000</u>	<u>0</u>	<u>(61,151)</u>	<u>305,000</u>	<u>150,000</u>
Excess (Deficiency) of Revenues and Other Sources Over Expenditures and Other Uses	<u>227,247</u>	<u>(45,062)</u>	<u>368,719</u>	<u>(267,221)</u>	<u>506,610</u>
Fund Balances - Beginning of Year	(5,790,583)	(5,563,336)	(5,608,398)	(5,239,679)	(5,506,900)
Adjustments	0	0	0	0	0
<b>Fund Balances - End of Year</b>	<u>\$ (5,563,336)</u>	<u>\$ (5,608,398)</u>	<u>\$ (5,239,679)</u>	<u>\$ (5,506,900)</u>	<u>\$ (5,000,290)</u>

(1) Other Governmental Funds Includes: Highway and Non-Major (Water, Sewer, Lighting, Park and Drainage).

(2) Represents adjustment due to Recreation Development being transferred from General Fund to Special Rec Fund.

The financial data presented on this page has been excerpted from the audited financial statements of the Town.

Such presentation, however, has not been audited. Complete copies of the Town's audited financial statements are available upon request to the Town.

Complete copies of the Town's audited financial statements are available upon request to the Town.

**TOWN OF EAST FISHKILL  
2021 OPERATING BUDGET**

	General Fund	Highway Fund	Lighting Districts	Hopewell Sidewalk	Water Districts	Sewer Districts	Park Districts	Combined Totals
<b>ESTIMATED REVENUES:</b>								
Real Property Taxes	\$ 7,970,562	\$ 5,875,800	\$ 131,400	\$ 1,000	\$ 343,833	\$ 984,394	\$ 7,110	\$ 15,314,099
Real Property Tax Items	100,396	0	0	0	0	0	1,820	102,216
Non-Property Taxes	1,975,000	0	0	0	0	0	0	1,975,000
Departmental Income	570,000	0	0	0	1,415,906	1,370,250	0	3,356,156
Intergovernmental Charges	54,600	0	0	0	0	0	0	54,600
Use Of Money And Property	38,489	7,550	0	0	671	3,100	5,650	55,460
Licenses And Permits	741,000	0	0	0	0	0	0	741,000
Fines And Forfeitures	800,000	0	0	0	0	0	0	800,000
Sale Of Property And Compensation For Loss	10,000	0	0	0	0	0		10,000
State Aid	1,088,890	550,000	0	0	0	0	0	1,638,890
Miscellaneous	477,000	0	0	0	0	50,000	5,520	532,520
<b>Total Estimated Revenues</b>	<b>13,825,937</b>	<b>6,433,350</b>	<b>131,400</b>	<b>1,000</b>	<b>1,760,410</b>	<b>2,407,744</b>	<b>20,100</b>	<b>24,579,941</b>
<b>APPROPRIATIONS:</b>								
Current:								
General Government Support	2,604,575	82,500	0	0	0	0	0	2,687,075
Public Safety	4,276,038		0	0	0	0	0	4,276,038
Health	3,850		0	0	0	0	0	3,850
Transportation	264,580	4,516,000	131,400	1,000	0	0	0	4,912,980
Economic Assistance And Opportunity	134,400		0	0	0	0	0	134,400
Culture And Recreation	1,379,710		0	0	0	0	20,100	1,399,810
Home And Community Services	391,900		0	0	1,417,337	1,221,100	0	3,030,337
Employee Benefits	4,679,600	1,668,800	0	0	0	0	0	6,348,400
Debt Service	91,284	166,050	0	0	343,073	1,186,644	0	1,787,051
<b>Total Appropriations</b>	<b>13,825,937</b>	<b>6,433,350</b>	<b>131,400</b>	<b>1,000</b>	<b>1,760,410</b>	<b>2,407,744</b>	<b>20,100</b>	<b>24,579,941</b>
Excess Of Estimated Revenues Over Appropriations	0	0	0	0	0	0	0	0
<b>OTHER FINANCING SOURCES (USES):</b>								
Operating Transfers - In	0	0	0	0	0	0	0	0
Operating Transfers - Out	0	0	0	0	0	0	0	0
<b>Total Other Financing Sources (Uses)</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>APPROPRIATED FUND BALANCE</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>

**TOWN OF EAST FISHKILL  
2020 OPERATING BUDGET**

	General Fund	Highway Fund	Lighting Districts	Hopewell Sidewalk	Water Districts	Sewer Districts	Park Districts	Combined Totals
<b>ESTIMATED REVENUES:</b>								
Real Property Taxes	\$ 7,558,850	\$ 5,918,781	\$ 130,900	\$ 1,000	\$ 343,893	\$ 969,517	\$ 7,110	\$ 14,930,051
Real Property Tax Items	100,000	0	0	0	0	0	1,820	101,820
Non-Property Taxes	2,395,000	0	0	0	0	0	0	2,395,000
Departmental Income	583,500	0	0	0	1,188,214	1,308,175	0	3,079,889
Intergovernmental Charges	46,500	0	0	0	0	0	0	46,500
Use Of Money And Property	25,000	5,000	0	0	650	1,100	5,650	37,400
Licenses And Permits	666,500	0	0	0	0	0	0	666,500
Fines And Forfeitures	800,000	0	0	0	0	0	0	800,000
Sale Of Property And Compensation For Loss	10,000	0	0	0	0	0	0	10,000
State Aid	1,023,890	320,000	0	0	0	0	0	1,343,890
Miscellaneous	471,000	0	0	0	0	200,000	5,520	676,520
<b>Total Estimated Revenues</b>	<b>13,680,240</b>	<b>6,243,781</b>	<b>130,900</b>	<b>1,000</b>	<b>1,532,757</b>	<b>2,478,792</b>	<b>20,100</b>	<b>24,087,570</b>
<b>APPROPRIATIONS:</b>								
Current:								
General Government Support	2,488,725	76,500	0	0	0	0	0	2,565,225
Public Safety	4,381,760	0	0	0	0	0	0	4,381,760
Health	5,000	0	0	0	0	0	0	5,000
Transportation	280,150	4,255,800	130,900	1,000	0	0	0	4,667,850
Economic Assistance And Opportunity	132,300	0	0	0	0	0	0	132,300
Culture And Recreation Home And Community	1,317,100	0	0	0	0	0	20,100	1,337,200
Services	382,000	0	0	0	1,207,327	1,302,950	0	2,892,277
Employee Benefits	4,598,000	1,627,100	0	0	0	0	0	6,225,100
Debt Service	95,205	284,381	0	0	325,430	1,175,842	0	1,880,858
<b>Total Appropriations</b>	<b>13,680,240</b>	<b>6,243,781</b>	<b>130,900</b>	<b>1,000</b>	<b>1,532,757</b>	<b>2,478,792</b>	<b>20,100</b>	<b>24,087,570</b>
Excess Of Estimated Revenues Over Appropriations	0	0	0	0	0	0	0	0
<b>OTHER FINANCING SOURCES (USES):</b>								
Operating Transfers - In	0	0	0	0	0	0	0	0
Operating Transfers - Out	0	0	0	0	0	0	0	0
<b>Total Other Financing Sources (Uses)</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>APPROPRIATED FUND BALANCE</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 0</b>

**APPENDIX C**

**LINK TO  
ANNUAL FINANCIAL REPORT UPDATE DOCUMENT  
FOR THE FISCAL YEAR ENDED  
DECEMBER 31, 2019**

**Can be accessed on the Electronic Municipal Market Access (“EMMA”) website  
of the Municipal Securities Rulemaking Board (“MSRB”)  
at the following link:**

<https://emma.msrb.org/P11579988.pdf>

**APPENDIX D**

**FORM OF BOND COUNSEL'S LEGAL OPINION**

FORM OF BOND COUNSEL’S OPINION – BONDS

July 20, 2021

Town of East Fishkill  
County of Dutchess,  
State of New York

Re: Town of East Fishkill, Dutchess County, New York,  
\$5,325,7700 Public Improvement (Serial) Bonds, 2021

Ladies and Gentlemen:

We have been requested to render our opinion as to the validity of an issue of \$5,325,770 Public Improvement (Serial) Bonds, 2021 (the “Obligations”), of the Town of East Fishkill, Dutchess County, New York (the “Obligor”), dated July 20, 2021, initially issued in registered form in denominations such that one bond shall be issued for each maturity of bonds in such amounts as hereinafter set forth, bearing interest at the rate of \_\_\_\_ and \_\_\_\_ hundredths per centum (\_\_\_\_%) per annum, payable on July 1, 2022 and semi-annually thereafter on January 1 and July 1, and maturing in the amount of \$\_\_\_\_\_ on July 1, 2022, \$\_\_\_\_\_ on July 1, 2023, \$\_\_\_\_\_ on July 1, 2024, \$\_\_\_\_\_ on July 1, 2025, \$\_\_\_\_\_ on July 1, 2026, \$\_\_\_\_\_ on July 1, 2027, \$\_\_\_\_\_ on July 1, 2028, \$\_\_\_\_\_ on July 1, 2029, \$\_\_\_\_\_ on July 1, 2030, \$\_\_\_\_\_ on July 1, 2031, \$\_\_\_\_\_ on July 1, 2032, \$\_\_\_\_\_ on July 1, 2033, \$\_\_\_\_\_ on July 1, 2034, \$\_\_\_\_\_ on July 1, 2035, \$\_\_\_\_\_ on July 1, 2036, \$\_\_\_\_\_ on July 1, 2037, \$\_\_\_\_\_ on July 1, 2038, \$\_\_\_\_\_ on July 1, 2039, \$\_\_\_\_\_ on July 1, 2040 and \$\_\_\_\_\_ on July 1, 2041.

Obligations maturing on or before July 1, 2029 are not subject to redemption prior to maturity. Obligations maturing on or after July 1, 2030 and thereafter are subject to redemption prior to maturity, at the option of the Obligor, on any date on or after July 1, 2029, in whole or in part, and if in part, in any order of their maturity and in any amount within a maturity (selected by lot within a maturity), at the redemption price equal to the principal amount of the Bonds to be redeemed, plus accrued interest to the date of redemption.

We have examined:

- (1) the Constitution and statutes of the State of New York;
- (2) the Internal Revenue Code of 1986, including particularly Sections 103 and 141 through 150 thereof, and the applicable regulations of the United States Treasury Department promulgated thereunder (collectively, the “Code”);
- (3) an arbitrage certificate executed on behalf of the Obligor which includes, among other things, covenants, relating to compliance with the Code, with the owners of the Obligations that the Obligor will, among other things, (i) take all actions on its part necessary to cause interest on the Obligations not to be includable in the gross income of the owners thereof for Federal income tax purposes, including, without limitation, restricting, to the extent necessary, the yield on investments made with the proceeds of the Obligations and investment earnings thereon, making required payments to the Federal government, if any, and maintaining books and records in a specified manner, where appropriate, and (ii) refrain from taking any action which would cause interest on the Obligations to be includable in the gross income of the owners thereof for Federal income tax purposes, including, without limitation, refraining from spending the proceeds of the Obligations and investment earnings thereon on certain specified purposes (the “Arbitrage Certificate”); and

(4) a certificate executed on behalf of the Obligor which includes, among other things, a statement that compliance with such covenants is not prohibited by, or violative of, any provision of local or special law, regulation or resolution applicable to the Obligor.

We also have examined a certified copy of proceedings of the finance board of the Obligor and other proofs authorizing and relating to the issuance of the Obligations, including the form of the Obligations. In rendering the opinions expressed herein we have assumed (i) the accuracy and truthfulness of all public records, documents and proceedings, including factual information, expectations and statements contained therein, examined by us which have been executed or certified by public officials acting within the scope of their official capacities, and have not verified the accuracy or truthfulness thereof, and (ii) compliance by the Obligor with the covenants contained in the Arbitrage Certificate. We also have assumed the genuineness of the signatures appearing upon such public records, documents and proceedings and the certifications thereof.

In our opinion:

- (a) The Obligations have been authorized and issued in accordance with the Constitution and statutes of the State of New York and constitute valid and legally binding general obligations of the Obligor, all the taxable real property within which is subject to the levy of ad valorem taxes to pay the Obligations and interest thereon, subject to applicable statutory limitations; provided, however, that the enforceability (but not the validity) of the Obligations: (i) may be limited by any applicable bankruptcy, insolvency or other law now existing or hereafter enacted by said State or the Federal government affecting the enforcement of creditors' rights, and (ii) may be subject to the exercise of judicial discretion in appropriate cases.
- (b) The Obligor has the power to comply with its covenants with respect to compliance with the Code as such covenants relate to the Obligations; provided, however, that the enforceability (but not the validity) of such covenants may be limited by any applicable bankruptcy, insolvency or other law now existing or hereafter enacted by said State or the Federal government affecting the enforcement of creditors' rights.
- (c) Interest on the Obligations is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, and is exempt from personal income taxes imposed by the State of New York and any political subdivision thereof (including The City of New York). Interest on the Obligations is not a specific preference item for purposes of the federal alternative minimum tax. We express no opinion regarding other tax consequences related to the ownership or disposition of, or the amount, accrual or receipt of interest on, the Obligations.

Certain agreements, requirements and procedures contained or referred to in the Arbitrage Certificate and other relevant documents may be changed and certain actions (including, without limitation, economic defeasance of the Obligations) may be taken or omitted under the circumstances and subject to the terms and conditions set forth in such documents.

The opinions expressed herein are based on an analysis of existing laws, regulations, rulings and court decisions and cover certain matters not directly addressed by such authorities. Such opinions may be affected by actions taken or omitted or events occurring after the date hereof. Accordingly, this opinion is not intended to, and may not, be relied upon in connection with any such actions, events or matters. Our engagement with respect to the Obligations has concluded with their issuance, and we disclaim any obligation to update this opinion. We have assumed, without undertaking to verify, the accuracy of the factual matters represented, warranted or certified in the documents. Furthermore, we have assumed compliance with all covenants and agreements contained in the Arbitrage Certificate,

including without limitation covenants and agreements compliance with which is necessary to assure that future actions, omissions or events will not cause interest on the Obligations to be included in gross income for federal income tax purposes. We call attention to the fact that the rights and obligations under the Obligations and the Arbitrage Certificate and their enforceability may be subject to bankruptcy, insolvency, reorganization, arrangement, fraudulent conveyance, moratorium or other laws relating to or affecting creditors' rights, to the application of equitable principles, to the exercise of judicial discretion in appropriate cases and to the limitations on legal remedies against municipal corporations such as the Obligor in the State of New York. We express no opinion with respect to any indemnification, contribution, penalty, choice of law, choice of forum, choice of venue, or waiver provisions contained in the foregoing documents.

The scope of our engagement in relation to the issuance of the Obligations has extended solely to the examination of the facts and law incident to rendering the opinions expressed herein. Such opinions are not intended and should not be construed to express or imply any conclusion that the amount of real property subject to taxation within the boundaries of the Obligor, together with other legally available sources of revenue, if any, will be sufficient to enable the Obligor to pay the principal of or interest on the Obligations as the same respectively become due and payable. Reference should be made to the Official Statement prepared by the Obligor in relation to the Obligations for factual information which, in the judgment of the Obligor, could materially affect the ability of the Obligor to pay such principal and interest. While we have participated in the preparation of such Official Statement, we have not verified the accuracy, completeness or fairness of the factual information contained therein and, accordingly, we express no opinion as to whether the Obligor, in connection with the sale of the Obligations, has made any untrue statement of a material fact or omitted to state a material fact necessary in order to make any statements made, in the light of the circumstances under which they were made, not misleading.

Very truly yours,

/S/ORRICK, HERRINGTON & SUTCLIFFE LLP