# PRELIMINARY OFFICIAL STATEMENT DATED NOVEMBER 16, 2021

# RENEWAL ISSUE

RATINGS: See "RATING" herein BOND ANTICIPATION NOTES

In the opinion of Hawkins Delafield & Wood LLP, Bond Counsel to the District, under existing statutes and court decisions and assuming continuing compliance with certain tax certifications described herein, (i) interest on the Notes is excluded from gross income for federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and (ii) interest on the Notes is not treated as a preference item in calculating the alternative minimum tax under the Code. In addition, in the opinion of Bond Counsel to the District, under existing statutes, interest on the Notes is exempt from personal income taxes of New York State and its political subdivisions, including The City of New York. (See "TAX MATTERS"

The District WILL NOT designate the Notes as "qualified tax-exempt obligations" pursuant to the provisions of Section 265(b)(3) of the Code.

# HEMPSTEAD UNION FREE SCHOOL DISTRICT NASSAU COUNTY, NEW YORK

# \$18,727,819 **BOND ANTICIPATION NOTES – 2021A**

(the "Notes")

Date of Issue: November 30, 2021 Maturity Dates: November 30, 2022

The Notes are general obligations of the Hempstead Union Free School District, Nassau County, New York (the "District"), and will contain a pledge of the faith and credit of the District for the payment of the principal of and interest on Notes and, unless paid from other sources, the Notes are payable from ad valorem taxes which may be levied upon all the taxable real property within the District without limitation as to rate or amount. (See "Nature of the Obligation," herein).

The Notes are dated their Date of Issue and bear interest from that date until the Maturity Date, at the annual rate as specified by the purchaser of the Notes. The Notes will not be subject to redemption prior to maturity.

The Notes will be issued in registered form and at the option of the purchaser(s), the Notes will be (i) registered in the name of the successful bidder or (ii) registered to Cede & Co., as the partnership nominee for The Depository Trust Company, New York, New York ("DTC") as book-entry notes.

If the Notes are registered in the name of the successful bidder(s), a single note certificate will be issued for those Notes bearing the same rate of interest in the aggregate principal amount awarded to such purchaser at such interest rate. Principal of and interest on such Notes will be payable in Federal Funds by the District, at such bank or trust company located and authorized to do business in the State of New York as selected by the successful bidder.

If the Notes are issued in book-entry form, such notes will be delivered to DTC, which will act as securities depository for the Notes. Beneficial owners will not receive certificates representing their interest in the Notes. Individual purchases may be made in denominations of \$5,000 or integral multiples thereof, except for one necessary odd denomination. A single note certificate will be issued for those Notes bearing the same rate of interest and CUSIP number in the aggregate principal amount awarded to such purchaser at such interest rate. Principal of and interest on said Notes will be paid in Federal Funds by the District to Cede & Co., as nominee for DTC, which will in turn remit such principal and interest to its participants for subsequent distribution to the beneficial owners of the Notes as described herein. Transfer of principal and interest payments to beneficial owners by participants of DTC will be the responsibility of such participants and other nominees of beneficial owners. The District will not be responsible or liable for payments by DTC to its participants or by DTC participants to beneficial owners or for maintaining, supervising or reviewing the records maintained by DTC, its participants or persons acting through such participants. (See "DESCRIPTION OF BOOK-ENTRY-ONLY SYSTEM" herein).

THE DISTRICT HAS EXPERIENCED FINANCIAL, ACADEMIC AND OPERATIONAL DIFFICULTIES IN RECENT YEARS. PURSUANT TO CHAPTER 19 OF THE LAWS OF 2020 OF THE STATE OF NEW YORK, A STATE MONITOR HAS BEEN APPOINTED TO PROVIDE OVERSIGHT, GUIDANCE AND TECHNICAL ASSISTANCE TO THE DISTRICT. FOR ADDITIONAL INFORMATION SEE "APPOINTMENT OF STATE MONITOR" HEREIN.

The Notes are offered when, as and if issued and received by the purchaser and subject to the receipt of the final approving opinion of Hawkins Delafield & Wood LLP, New York, New York, Bond Counsel, and certain other conditions. It is anticipated that delivery of the Notes will be made on or about November 30, 2021, through the offices of DTC, or such place agreed to by the purchaser and the District.

THIS PRELIMINARY OFFICIAL STATEMENT IS IN A FORM "DEEMED FINAL" BY THE DISTRICT FOR THE PURPOSES OF THE SECURITIES AND EXCHANGE COMMISSION RULE 15C2-12 (THE "RULE"). FOR A DESCRIPTION OF THE DISTRICT'S AGREEMENT TO PROVIDE CONTINUING DISCLOSURE AS DESCRIBED IN THE RULE, SEE "DISCLOSURE UNDERTAKINGS," HEREIN.

DATED: November \_\_\_, 2021

# HEMPSTEAD UNION FREE SCHOOL DISTRICT NASSAU COUNTY, NEW YORK

# **BOARD OF EDUCATION**

Olga Brown-Young	President
Victor Pratt	
LaMont E. Johnson	Trustee
Patricia McNeill	Trustee
Randy Smith	Trustee
DISTRIC	ΓOFFICIALS
Regina Armstrong	
Jamal Scott Assista	ant Superintendent for Business & Operations
Patricia Wright	District Clerk
Gary Gentles Scho	ool Business Administrator/District Treasurer

# **BOND COUNSEL**

Hawkins Delafield & Wood LLP New York, New York

**MUNICIPAL ADVISOR** 



Capital Markets Advisors, LLC Hudson Valley \* Long Island \* Southern Tier \* Western New York (516) 274-4501 No dealer, broker, salesman or other person has been authorized by the District to give any information or to make any representations, other than those contained in this Official Statement and if given or made, such other information or representations must not be relied upon as having been authorized by the foregoing. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Notes by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information set forth herein has been obtained by the District from sources which are believed to be reliable but it is not guaranteed as to accuracy or completeness. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the District since the date hereon.

#### **TABLE OF CONTENTS**

	<u>Page</u>		<u>Page</u>
THE NOTES	1	LITIGATION	
Description	1	TAX MATTERS	9
Authority for and Purpose of the Notes		Opinion of Bond Counsel	
Nature of the Obligation		Certain Ongoing Federal Tax Requirements and	
REMEDIES UPON DEFAULT		Certifications	10
No Past Due Debt		Certain Collateral Federal Tax Consequences	
Bankruptcy		Original Issue Discount	
SECTION 99-B OF THE STATE FINANCE LAW	4	Note Premium	
DESCRIPTION OF BOOK-ENTRY-ONLY SYSTEM		Information Reporting and Backup Withholding	
RISK FACTORS		Miscellaneous	
THE STATE COMPTROLLER'S FISCAL STRESS		LEGAL MATTERS	
MONITORING SYSTEM AND OSC COMPLIANCE		DISCLOSURE UNDERTAKING	
REVIEWS	7	RATINGS	
APPOINTMENT OF STATE MONITOR		MUNICIPAL ADVISOR	
CYBERSECURITY		ADDITIONAL INFORMATION	
	<u>APPEN</u>	NDIX A	
P	age .		Page
THE DISTRICT	A-1		
General Information	A-1	TAX INFORMATION	A-12
Economy		Real Property Tax Assessments and Rates	A-12
District Organization	A-1	Tax Limit	
Financial Organization	A-1	The Tax Levy Limit Law	A-12
Budgetary Procedure		Tax Collection Procedures	A-13
School Enrollment Trends		STAR - School Tax Exemption	A-13
District Facilities	A-2	Largest Taxpayers of the District	
Charter Schools	A-2	DISTRICT INDEBTEDNESS	A-14
Employees	A-3	Constitutional and Statutory Requirements	A-14
Employee Pension Benefits	A-3	Statutory Procedure	A-15
Other Post Employment Benefits	A-5	Statutory Debt Limit and Net Indebtedness	
Investment Policy and Permitted Investments		Revenue and Tax Anticipation Notes	A-16
FINANCIAL FACTORS	A-6	Bond Anticipation Notes	A-16
Impacts of COVID-19	A-6	Trend of Capital Indebtedness	A-17
Recent Operating Results and Budget		Authorized and Unissued Indebtedness	A-17
The State Monitor's Report	A-7	Overlapping and Underlying Debt	A-17
Real Property Taxes	A-7	Debt Ratios	A-18
State Aid	A-8	Debt Service Schedule	A-18
Events Affecting New York School DistrictsA	<b>L-10</b>	ECONOMIC AND DEMOGRAPHIC DATA	A-19
General Fund OperationsA		Population Characteristics	A-19
Other RevenuesA		Select Listing of Large Employers in the District	
Independent AuditsA	<b>L-11</b>	Employment and Unemployment	A-19

**APPENDIX B** – UNAUDITED SUMMARY OF FINANCIAL STATEMENTS AND ADOPTED BUDGETS

APPENDIX C - INDEPENDENT AUDITOR'S REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2021

APPENDIX D – FORM OF APPROVING LEGAL OPINION OF BOND COUNSEL

APPENDIX E – FORM OF UNDERTAKING TO PROVIDE NOTICES OF EVENTS

#### OFFICIAL STATEMENT

# HEMPSTEAD UNION FREE SCHOOL DISTRICT NASSAU COUNTY, NEW YORK

relating to

# \$18,727,819 BOND ANTICIPATION NOTES – 2021A (the "Notes")

This Official Statement, which includes the cover page, inside cover page and appendices hereto, presents certain information relating to the Hempstead Union Free School District, Nassau County, in the State of New York (the "District," "County," and "State," respectively), in connection with the sale of \$18,727,819 Bond Anticipation Notes – 2021A (the "Notes").

All quotations from and summaries and explanations of provisions of the Constitution and laws of the State and acts and proceedings of the District contained herein do not purport to be complete and are qualified in their entirety by reference to the official compilations thereof. All references to the Notes and the proceedings of the District relating thereto are qualified in their entirety by reference to the definitive form of the Notes and such proceedings.

This Official Statement should be read with the understanding that the ongoing COVID-19 global pandemic has created prevailing economic conditions (at the global, national, State and local levels) that are highly uncertain, generally negative, and rapidly changing, and these conditions are expected to continue for an indefinite period of time. Accordingly, the District's overall economic situation and outlook (and all of the specific District related information contained herein) should be carefully reviewed, evaluated and understood in the full light of this unprecedented world-wide event, the effects of which are extremely difficult to predict and quantify.

THE DISTRICT HAS EXPERIENCED FINANCIAL, ACADEMIC AND OPERATIONAL DIFFICULTIES IN RECENT YEARS. PURSUANT TO CHAPTER 19 OF THE LAWS OF 2020 OF THE STATE OF NEW YORK, A STATE MONITOR HAS BEEN APPOINTED TO PROVIDE OVERSIGHT, GUIDANCE AND TECHNICAL ASSISTANCE TO THE DISTRICT. FOR ADDITIONAL INFORMATION SEE "APPOINTMENT OF STATE MONITOR" HEREIN.

#### THE NOTES

# Description

The Notes will be dated and will mature, without option of prior redemption, as reflected on the cover page hereof.

The District will act as Paying Agent for any Notes issued in book-entry form. Paying agent fees, if any, will be paid by the purchaser. The District's contact information is Mr. Jamal Scott, Assistant Superintendent for Business & Operations, (516) 434-4062, email: JJScott@hempsteadschools.org.

#### Authority for and Purpose of the Notes

The Notes are issued pursuant to the Constitution and laws of the State, and a bond resolution adopted by the Board of Education of the District on June 25, 2018, following approval of a proposition by a majority of the qualified voters of the District at the Annual District Meeting and Election held on May 15, 2018, authorizing the issuance of \$46,844,112 serial bonds by the District to finance the construction of a new elementary school on the site of the existing Rhodes Elementary School, including the demolition of the existing building on said site and the removal of certain modular buildings presently in use throughout the District (the "Project"). The

proceeds from the sale of the Notes will be used to redeem the District's \$18,727,819 Bond Anticipation Note – 2020A at maturity.

# Nature of the Obligation

Each Note when duly issued and paid for will constitute a contract between the District and the holder thereof.

The Notes are general obligations of the District and will contain a pledge of the faith and credit of the District for the payment of the principal thereof and the interest thereon. For the payment of such principal and interest the District has the power and statutory authorization to levy ad valorem taxes on all taxable real property in the District without limitation as to rate or amount.

Under the Constitution of the State, the District is required to pledge its faith and credit for the payment of the principal of and interest on the Notes, and the State is specifically precluded from restricting the power of the District to levy taxes on real estate therefore. However, Chapter 97 of the New York Laws of 2011, as amended (the "Tax Levy Limit Law"), imposes a limitation on the power of local governments and school districts, including the District, to increase their annual tax levy, with the amount of such increase limited by the formulas set forth in the Tax Levy Limit Law. The Tax Levy Limit Law also provides the procedural method to overcome that limitation. In addition, the Tax Levy Limit Law expressly provides an exclusion from the annual tax levy limitation for any taxes levied to pay the local share of debt service on bonds or notes issued to finance voter approved capital expenditures, or the refinancing or refunding of such bonds or notes. As the Notes are being issued to refinance notes originally issued to finance voter approved capital expenditures, the Notes qualify for such exclusion to the annual tax levy limitation. The exclusion does NOT apply to taxes to pay debt service on tax anticipation notes, revenue anticipation notes, budget notes and deficiency notes; and any obligations issued to finance deficits and certain judgments, including tax certiorari refund payments. (See "The Tax Levy Limit Law" herein.)

# **REMEDIES UPON DEFAULT**

Neither the Notes, nor the proceedings with respect thereto, specifically provide any remedies which would be available to owners of the Notes should the District default in the payment of principal of or interest on the Notes, nor do they contain any provisions for the appointment of a trustee to enforce the interests of the owners of the Notes upon the occurrence of any such default. The Notes are general obligation contracts between the District and the owners for which the faith and credit of the District are pledged and while remedies for enforcement of payment are not expressly included in the District's contract with such owners, any permanent repeal by statute or constitutional amendment of a bondholder's and/or noteholder's remedial right to judicial enforcement of the contract should, in the opinion of Bond Counsel, be held unconstitutional.

Upon default in the payment of principal of or interest on the Notes at the suit of the owner, a Court has the power, in proper and appropriate proceedings, to render judgment against the District. The present statute limits interest on the amount adjudged due to contract creditors to nine per centum per annum from the date due to the date of payment. As a general rule, property and funds of a municipal corporation serving the public welfare and interest have not been judicially subjected to execution or attachment to satisfy a judgment. A Court also has the power, in proper and appropriate proceedings, to order payment of a judgment on such bonds or notes from funds lawfully available therefor or, in the absence thereof, to order the District to take all lawful action to obtain the same, including the raising of the required amount in the next annual tax levy. In exercising its discretion as to whether to issue such an order, the Court may take into account all relevant factors, including the current operating needs of the District and the availability and adequacy of other remedies. Upon any default in the payment of the principal of or interest on the Notes, the owners of such Notes could, among other remedies, seek to obtain a writ of mandamus from a Court ordering the governing body of the District to assess, levy and collect an ad valorem tax, upon all taxable property of the District subject to taxation by the District sufficient to pay the principal of and interest on the Notes as the same shall come due and payable (and interest from the due date to date of payment) and otherwise to observe the covenants contained in the Notes and the proceedings with respect thereto all of which are included in the contract with the owners of the Notes. The mandamus remedy, however, may be impracticable and difficult to enforce. Further, the right to enforce payment of the principal of or interest on the Notes may be limited by bankruptcy, insolvency, reorganization, moratorium and similar laws and equitable principles, which may limit the specific enforcement of certain remedies.

In 1976, the New York Court of Appeals, the State's highest court, held in *Flushing National Bank* v. *Municipal Assistance Corporation for the City of New York*, 40 N.Y.2d 731 (1976), that the New York State legislation purporting to postpone the payment of debt service on New York City obligations was an unconstitutional moratorium in violation of the New York State constitutional faith and credit mandate included in all municipal debt obligations. While that case can be viewed as a precedent for protecting the remedies of Noteholders, there can be no assurance as to what a Court may determine with respect to future events, including financial crises as they may occur in the State and in municipalities of the State, that require the exercise by the State of its emergency and police powers to assure the continuation of essential public services. (See also, *Flushing National Bank* v. *Municipal Assistance Corporation for the City of New York*, 40 N.Y.2d 1088 (1977), where the Court of Appeals described the pledge as a direct Constitutional mandate.)

As a result of the Court of Appeals decision, the constitutionality of that portion of Title 6-A of Article 2 of the Local Finance Law enacted at the 1975 Extraordinary Session of the State legislature authorizing any county, city, town or village with respect to which the State has declared a financial emergency to petition the State Supreme Court to stay the enforcement against such municipality of any claim for payment relating to any contract, debt or obligation of the municipality during the emergency period, is subject to doubt. In any event, no such emergency has been declared with respect to the District.

Pursuant to Article VIII, Section 2 of the State Constitution, the District is required to provide an annual appropriation of monies for the payment of due and payable principal of and interest on indebtedness. Specifically this constitutional provision states: "If at any time the respective appropriating authorities shall fail to make such appropriations, a sufficient sum shall be set apart from the first revenues thereafter received and shall be applied to such purposes. The fiscal officer of any county, city, town, village or school district may be required to set aside and apply such revenues as aforesaid at the suit of any holder of obligations issued for any such indebtedness." This constitutes a specific non-exclusive constitutional remedy against a defaulting municipality or school district; however, it does not apply in a context in which monies have been appropriated for debt service but the appropriating authorities decline to use such monies to pay debt service. However, Article VIII, Section 2 of the Constitution of the State also provides that the fiscal officer of any county, city, town, village or school district may be required to set apart and apply such revenues at the suit of any holder of any obligations of indebtedness issued with the pledge of the faith of the credit of such political subdivision. In Quirk v. Municipal Assistance Corp., 41 N.Y.2d 644 (1977), the Court of Appeals described this as a "first lien" on revenues, but one that does not give holders a right to any particular revenues. It should thus be noted that the pledge of the faith and credit of a political subdivision in the State is a pledge of an issuer of a general obligation bond or note to use its general revenue powers, including, but not limited to, its property tax levy, to pay debt service on such obligations, but that such pledge may or may not be interpreted by a court of competent jurisdiction to include a constitutional or statutory lien upon any particular revenues. The Constitutional provision providing for first revenue set asides does not apply to tax anticipation notes, revenue anticipation notes or bond anticipation notes.

While the courts in the State have historically been protective of the rights of holders of general obligation debt of political subdivisions, it is not possible to predict what a future court might hold.

In prior years, certain events and legislation affecting a holder's remedies upon default have resulted in litigation. While courts of final jurisdiction have generally upheld and sustained the rights of bondholders and/or noteholders, such courts might hold that future events, including a financial crisis as such may occur in the State or in political subdivisions of the State, may require the exercise by the State or its political subdivisions of emergency and police powers to assure the continuation of essential public services prior to the payment of debt service.

#### No Past Due Debt

No principal or interest payment on District indebtedness is past due. The District has never defaulted in the payment of the principal of and/or interest on any indebtedness.

#### **Bankruptcy**

The Federal Bankruptcy Code (Chapter IX) allows public bodies, such as municipalities, recourse to the protection of a Federal Court for the purpose of adjusting outstanding indebtedness. Title 6-A of the Local Finance Law specifically authorizes any municipality in the State or its emergency control board to file a petition under any provision of Federal bankruptcy law for the composition or adjustment of municipal indebtedness. While this Local Finance Law provision does not apply to school districts, there can be no assurance that it will not become applicable in the future. As such, the undertakings of the District should be considered with reference, specifically, to Chapter IX, and, in general, to other bankruptcy laws affecting creditors' rights and municipalities. Bankruptcy proceedings by the District if authorized by the State in the future, could have adverse effects on bondholders and/or noteholders including (a) delay in the enforcement of their remedies, (b) subordination of their claims to those supplying goods and services to the District after the initiation of bankruptcy proceedings and to the administrative expenses of bankruptcy proceedings and (c) imposition without their consent of a reorganization plan reducing or delaying payment of the Notes.

The above references to said Chapter IX are not to be construed as an indication that the State will consent in the future to the right of the District to file a petition with any United States district court or court of bankruptcy under any provision of the laws of the United States, now or hereafter in effect for the composition or adjustment of municipal indebtedness or that the District is currently considering or expects to resort to the provisions of Chapter IX if authorized to do so in the future.

# **SECTION 99-B OF THE STATE FINANCE LAW**

Section 99-b of the State Finance Law (the "SFL") provides for a covenant between the State and the purchasers and the holders and owners from time to time of the bonds and notes issued by school districts in the State for school purposes that it will not repeal, revoke or rescind the provisions of Section 99-b of the SFL, or amend or modify the same so as to limit, impair or impede the rights and remedies granted thereby.

Said section provides that in the event a holder or owner of any bond or note issued by a school district for school purposes shall file with the State Comptroller, a verified statement describing such bond or note and alleging default in the payment thereof or the interest thereon or both, it shall be the duty of the State Comptroller to immediately investigate the circumstances of the alleged default and prepare and file in his office a certificate setting forth his determinations with respect thereto and to serve a copy thereof by registered mail upon the chief fiscal officer of the school district which issued the bond or note. Such investigation by the State Comptroller shall set forth a description of all such bonds and notes of the school district found to be in default and the amount of principal and interest thereon past due.

Upon the filing of such a certificate in the office of the State Comptroller, he shall thereafter deduct and withhold from the next succeeding allotment, apportionment or payment of such State aid or assistance due to such school district such amount thereof as may be required to pay (a) the school district's contribution to the State Teachers' Retirement System, and (b) the principal of and interest on such bonds and notes of such school district then in default. In the event such State aid or assistance initially so withheld shall be insufficient to pay said amounts in full, the State Comptroller shall similarly deduct and withhold from each succeeding allotment, apportionment or payment of such State aid or assistance due such school district such amount or amounts thereof as may be required to cure such default. Allotments, apportionments and payments of such State aid so deducted or withheld by the State Comptroller for the payment of principal and interest on the bonds and notes shall be forwarded promptly to the paying agent or agents for the bonds and notes in default of such school district for the sole purpose of the payment of defaulted principal of and interest on such bonds or notes. If any such successive allotments, apportionments or payment of such State aid so deducted or withheld shall be less than the amount of all principal and interest on the bonds and notes in default with respect to which the same was so deducted or withheld, then the State Comptroller shall promptly forward to each paying agent an amount in the proportion that the amount of such bonds and notes in default payable to such paying agent bears to the total amount of the principal and interest then in default on such bonds and notes of such school district. The State Comptroller shall promptly notify the chief fiscal officer of such school district of any payment or payments made to any paying agent or agents of defaulted bonds or notes pursuant to said section of the SFL.

#### **DESCRIPTION OF BOOK-ENTRY-ONLY SYSTEM**

In the event the Notes are issued in book-entry form, the Depository Trust Company ("DTC"), Jersey City, New Jersey, will act as securities depository for the Notes. The Notes will be issued as fully-registered notes registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered note certificate will be issued for each Note which bears the same rate of interest and CUSIP number, in the aggregate principal amount of such issue, and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized bookentry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com and www.dtc.org.

Purchases of the Notes under the DTC system must be made by or through Direct Participants, which will receive a credit for the Notes on DTC's records. The ownership interest of each actual purchaser of each bond or note ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Notes are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Notes, except in the event that use of the book-entry system for the Notes is discontinued.

To facilitate subsequent transfers, all Notes deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of the Notes with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Notes; DTC's records reflect only the identity of the Direct Participants to whose accounts such Notes are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of the securities within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Notes unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the District as soon as possible after the record date. The Omnibus Proxy assigns Cede

& Co.'s consenting or voting rights to those Direct Participants to whose accounts the Notes are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on the Notes will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the District, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC or the District, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the District, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Notes at any time by giving reasonable notice to the District. Under such circumstances, in the event that a successor depository is not obtained, bond certificates are required to be printed and delivered.

The District may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, bond certificates will be printed and delivered to DTC.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the District believes to be reliable, but the District takes no responsibility for the accuracy thereof.

Source: The Depository Trust Company

# **RISK FACTORS**

There are certain potential risks associated with an investment in the Notes, and investors should be thoroughly familiar with this Official Statement, including its appendices, in order to make an informed investment decision. Investors should consider, in particular, the following factors:

The District's credit rating could be affected by circumstances beyond the District's control. Economic conditions such as the rate of unemployment and inflation, termination of commercial operations by corporate taxpayers and employers, as well as natural catastrophes, could adversely affect the assessed valuation of District property and its ability to maintain fund balances and other statistical indices commensurate with its current credit rating. Accordingly, a decline in the District's credit rating could adversely affect the market value of the Notes.

In addition, if and when a holder of any of the Notes should elect to sell a Note prior to its maturity, there can be no assurance that a market shall have been established, maintained and be in existence for the purchase and sale of any Notes. The price or principal value of the Notes is dependent on the prevailing level of interest rates. If interest rates should increase, the price of a bond or note may decline causing the bond or noteholder to potentially incur a capital loss if such bond or note is sold prior to its maturity.

The financial condition of the District as well as the market for the Notes could be affected by a variety of factors, some of which are beyond the District's control. There can be no assurance that adverse events in the State, including, for example, the seeking by a municipality of remedies pursuant to the Federal Bankruptcy Act or otherwise, will not occur which might affect the market price of and the market for the Notes. If a significant default or other financial crisis should occur in the affairs of the State or at any of its agencies or political subdivisions thereby further impairing the acceptability of obligations issued by borrowers within the State, both the ability of the District to arrange for additional borrowings and the market for and market value of outstanding debt obligations, including the Notes, could be adversely affected.

The District relies in part on State aid to fund its operations. There can be no assurance that the State appropriation for State aid to school districts will be continued in future years, either pursuant to existing formulas or in any form whatsoever. State aid appropriated and apportioned to the District can be paid only if the State has such monies available therefore. The availability of such monies and the timeliness of such payment may also be affected by a delay in the adoption of the State budget, the impact to the State's economy and financial condition due to the COVID-19 outbreak and other circumstances, including State fiscal stress. In any event, State aid appropriated and apportioned to the District can be paid only if the State has such monies available therefore. (See "State Aid" and "Events Affecting New York School Districts" herein). Should the District fail to receive State aid expected from the State in the amounts or at the times expected, occasioned by a delay in the payment of such monies or by a reduction in State aid, the District is authorized by the Local Finance Law to provide operating funds by borrowing on account of the uncollected State aid.

An outbreak of disease or similar public health threat, such as the COVID-19 outbreak, or fear of such an event, could have an adverse impact on the District's financial condition and operating results by potentially delaying the receipt of real property taxes or resulting in a delay or reduction by the State in the payment of State aid. Currently, the COVID-19 outbreak has spread globally, including to the United States, and has been declared a pandemic by the World Health Organization. The outbreak of the disease has affected travel, commerce and financial markets globally and is widely expected to continue to affect economic growth worldwide. The outbreak caused the Federal government to declare a national state of emergency, which was followed by the enactment of a variety of stimulus measures designed to address financial stability and liquidity issues caused by the outbreak. The State also initially declared a state of emergency and the Governor took steps designed to mitigate the spread and impacts of COVID-19, including closing schools and non-essential businesses for an extended period. Efforts to contain the spread of COVID-19 has reduced the spread of the virus and there have been recent efforts to relax or eliminate some of the restrictions put in place following the initial outbreak. Nevertheless, the outbreak of COVID-19 and the dramatic steps taken by the Federal government and State to address it are expected to negatively impact federal and local economies, including the economy of the State. The full impact of COVID-19 on the State's operations and financial condition is not expected to be known for some time. Similarly, the degree of the impact to the District's operations and finances as a result of COVID-19 is extremely difficult to predict due to the uncertainties relating to its (i) duration, and (ii) severity, as well as with regard to what actions have been or may continue to be taken by governmental and other health care authorities, including the State, to contain or mitigate its impact. The spread of the outbreak or resurgence could have a material adverse effect on the State and municipalities and school districts located in the State, including the District. The District continues to monitor the situation and will take such proactive measures as may be required to maintain its operations and meet its obligations. (See "State Aid" and "Events Affecting New York School Districts" herein).

# THE STATE COMPTROLLER'S FISCAL STRESS MONITORING SYSTEM AND OSC COMPLIANCE REVIEWS

The New York State Comptroller has reported that New York State's school districts and municipalities are facing significant fiscal challenges. As a result, the Office of the State Comptroller ("OSC") has developed a Fiscal Stress Monitoring System ("FSMS") to provide independent, objectively measured and quantifiable information to school district and municipal officials, taxpayers and policy makers regarding the various levels of fiscal stress under which the State's school districts and municipalities are operating.

The fiscal stress scores are based on financial information submitted as part of each school district's ST-3 report filed with the State Education Department annually, and each municipality's annual report filed with the State Comptroller. Using financial indicators that include year-end fund balance, cash position and patterns of operating deficits, the system creates an overall fiscal stress score which classifies whether a school district or municipality is in "significant fiscal stress", in "moderate fiscal stress," as "susceptible to fiscal stress" or "no designation". Entities that do not accumulate the number of points that would place them in a stress category will receive a financial score but will be classified in a category of "no designation." This classification should not be interpreted to imply that the entity is completely free of fiscal stress conditions. Rather, the entity's financial information, when objectively scored according to the FSMS criteria, did not generate sufficient points to place them in one of the three established stress categories.

The most current applicable report of the State Comptroller designates the District as "Moderate" with a Fiscal Score of 53.3.0% and an Environmental Score of 70.0%.

The financial affairs of the District are subject to periodic compliance reviews by OSC to ascertain whether the District has complied with the requirements of various State and federal statutes. The last OSC audit of the District was released in December 2014. A copy of such audit is available upon request.

See the State Comptroller's official website for more information. Reference to this website implies no warranty of accuracy of information therein. References to websites and/or website addresses presented herein are for informational purposes only. Unless specified otherwise, such websites and the information or links contained therein are not incorporated into, and are not part of, this Official Statement.

# **APPOINTMENT OF STATE MONITOR**

In 2004, a team of professionals from the New York State Department of Education visited the District to evaluated and provide recommendations for its quality of education. In 2014, the Office of the State Comptroller audited the District and recommended improvements for the District's fiscal health, board transparency, and hiring practices. In response to such issues, the Commissioner of Education appointed a Distinguished Educator (DE) in 2017 to develop a plan of action to improve the District's student and system performance.

The DE has since submitted their findings in several reports, the most recent of which was released in April 2019 which indicated that improvement has occurred in many of the original target areas. However, the report indicated that the District's governance remained an impediment of the District's performance and ability to progress in the long-term. The report stated that more stability is required for the District to improve significantly and permanently.

In response to the DE's final report, a law authorizing the Commissioner of Education and the Chancellor of the Board of Regents, with the approval of the Board of Regents, to appoint monitors to oversee the District became a law on January 22, 2020. Such law was the repealed and replaced on February 3, 2020 with Chapter 19 of the Laws of 2020 (the "State Monitor Legislation"), allowing for the appointment of a single monitor to oversee the District. The monitor is responsible for fiscal and academic oversight which includes the following duties:

- Serve as a non-voting ex-officio member of the Board.
- Assist the Board in adopting a conflict-of-interest policy that ensures board members and administrators act in the District's best interest.
- Work with the Board to develop and update financial and academic plans for the District for the 2020-2021 school year and the four subsequent school years. The Commissioner of Education is required to approve the plans.
- Beginning with the 2021-22 school year budget, ensure that the budget is balanced and consistent with the District's long-term financial plan.
- Provide quarterly reports on the academic, fiscal, and operational status of the District.
- Provide semi-annual reports on the academic, fiscal, and operational status of the District.
- Provide a semi-annual report regarding all contracts entered into by the District.
- Assist in resolving any disputes and conflicts between the Superintendent and the Board and among members of the Board.
- Disapprove travel outside the State paid for by the District.
- Recommend cost saving measures including, but not limited to, shared service agreements; and
- Notify the Board and Commissioner in writing regarding violations of the academic or financial plan.

Such act shall expire and be deemed repealed on June 30, 2025. The monitor appointed to the District is Dr. William Johnson, formerly the Superintendent of Schools of the Rockville Centre Union Free School District in the Village of Rockville Centre, New York.

In accordance with the State Monitor Legislation, the State Monitor prepared academic and financial plans for the District following several public hearings. Such plans were approved by the Board of Education of the District and the Commissioner of Education in December 2020. In addition, the State Monitor has prepared and submitted various quarterly reports and a semi-annual report to the Commissioner regarding the academic, fiscal and operations status of the District. The District's budget for its 2021-2022 fiscal year was also reviewed by the State Monitor to ensure that it was balanced and consistent with the District's financial plan. More information on the State Monitor, including copies of all such reports and reviews, can be found on the New York State Education Department website at: http://www.nysed.gov/accountability/state-monitors.

Reference to this website implies no warranty of accuracy of information therein. References to websites and/or website addresses presented herein are for informational purposes only. Unless specified otherwise, such websites and the information or links contained therein are not incorporated into, and are not part of, this Official Statement.

# **CYBERSECURITY**

The District, like many other public and private entities, relies on technology to conduct its operations. As a recipient and provider of personal, private, or sensitive information, the District faces multiple cyber threats including, but not limited to, hacking, viruses, malware and other attacks on computer and other sensitive digital networks and systems. To mitigate the risk of business operations impact and/or damage from cyber incidents or cyber-attacks, the District invests in various forms of cybersecurity and operational controls; however, no assurances can be given that such security and operational control measures will be completely successful to guard against cyber threats and attacks. The results of any such attack could impact business operations and/or damage District digital networks and systems and the costs of remedying any such damage could be substantial. The District invests in cyber insurance policies to help with business interruption and credit monitoring if compromised.

# **LITIGATION**

In common with other school districts, the District from time to time receives notices of claim and is party to litigation. In the opinion of the School District Attorney, there are no claims or actions pending which, if determined against the District, would have an adverse material effect on the financial condition of the District, apart from matters handled by attorneys assigned by insurer and covered under applicable insurance. In the event these claims or actions had an adverse material effect on the District, the District is authorized by New York State Local Finance Law to issue to issue bonds or notes, if needed, to pay any settlements or judgments in these matters, in excess of insurance coverage.

In addition, the District has a self-insured retention for all litigation matters which are covered under its insurance policy in the amount of \$200,000 for general liability matters, \$200,000 for sexual abuse and molestation matters; \$200,000 for employee benefits liability matters, wrongful acts, and employment practices violations.

#### TAX MATTERS

#### **Opinion of Bond Counsel**

In the opinion of Hawkins Delafield & Wood LLP, Bond Counsel to the District, under existing statutes and court decisions and assuming continuing compliance with certain tax certifications described herein, (i) interest on the Notes is excluded from gross income for federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code") and (ii) interest on the Notes is not treated as a preference item in calculating the alternative minimum tax under the Code. The Tax Certificates of the District (the "Tax Certificate"), which will be delivered concurrently with the delivery of the Notes will contain provisions and procedures relating to compliance with applicable requirements of the Code. In rendering its opinion, Bond Counsel has relied on certain representations, certifications of fact, and statements of reasonable expectations made by the District in connection with the Notes, and Bond Counsel has assumed compliance by the District with certain ongoing

provisions and procedures set forth in the Tax Certificate relating to compliance with applicable requirements of the Code to assure the exclusion of interest on the Notes from gross income under Section 103 of the Code.

In addition, in the opinion of Bond Counsel to the District, under existing statutes, interest on the Notes is exempt from personal income taxes of New York State and its political subdivisions, including The City of New York.

Bond Counsel expresses no opinion as to any other federal, state or local tax consequences arising with respect to the Notes, or the ownership or disposition thereof, except as stated above. Bond Counsel renders its opinion under existing statutes and court decisions as of the issue date, and assumes no obligation to update, revise or supplement its opinion to reflect any action thereafter taken or not taken, any fact or circumstance that may thereafter come to its attention, any change in law or interpretation thereof that may thereafter occur, or for any other reason. Bond Counsel expresses no opinion as to the consequence of any of the events described in the preceding sentence or the likelihood of their occurrence. In addition, Bond Counsel expresses no opinion on the effect of any action taken or not taken in reliance upon an opinion of other counsel regarding federal, state or local tax matters, including, without limitation, exclusion from gross income for federal income tax purposes of interest on the Notes.

# Certain Ongoing Federal Tax Requirements and Certifications

The Code establishes certain ongoing requirements that must be met subsequent to the issuance and delivery of the Notes in order that interest on the Notes be and remain excluded from gross income under Section 103 of the Code. These requirements include, but are not limited to, requirements relating to use and expenditure of gross proceeds of the Notes, yield and other restrictions on investments of gross proceeds, and the arbitrage rebate requirement that certain excess earnings on gross proceeds be rebated to the federal government. Noncompliance with such requirements may cause interest on the Notes to become included in gross income for federal income tax purposes retroactive to their issue date, irrespective of the date on which such noncompliance occurs or is discovered. The District, in executing the Tax Certificate, will certify to the effect that the District will comply with the provisions and procedures set forth therein and that it will do and perform all acts and things necessary or desirable to assure the exclusion of interest on the Notes from gross income under Section 103 of the Code.

#### Certain Collateral Federal Tax Consequences

The following is a brief discussion of certain collateral federal income tax matters with respect to the Notes. It does not purport to address all aspects of federal taxation that may be relevant to a particular owner of a Note. Prospective investors, particularly those who may be subject to special rules, are advised to consult their own tax advisors regarding the federal tax consequences of owning and disposing of the Notes.

Prospective owners of the Notes should be aware that the ownership of such obligations may result in collateral Federal income tax consequences to various categories of persons, such as corporations (including S corporations and foreign corporations), financial institutions, property and casualty and life insurance companies, individual recipients of Social Security and railroad retirement benefits, individuals otherwise eligible for the earned income tax credit, and taxpayers deemed to have incurred or continued indebtedness to purchase or carry obligations the interest on which is excluded from gross income for federal income tax purposes. Interest on the Notes may be taken into account in determining the tax liability of foreign corporations subject to the branch profits tax imposed by Section 884 of the Code.

# Original Issue Discount

"Original issue discount" ("OID") is the excess of the sum of all amounts payable at the stated maturity of a Note (excluding certain "qualified stated interest" that is unconditionally payable at least annually at prescribed rates) over the issue price of that maturity. In general, the "issue price" of a maturity (a note with the same maturity date, interest rate, and credit terms) means the first price at which at least 10 percent of such maturity was sold to the public, i.e., a purchaser who is not, directly or indirectly, a signatory to a written contract to participate in the initial sale of the Notes. In general, the issue price for each maturity of Notes is expected to be the initial public offering price set forth in this Official Statement. Bond Counsel further is of the opinion that, for any Notes having OID (a "Discount Note"), OID that has accrued and is properly allocable to the owners of the Discount Notes under Section

1288 of the Code is excludable from gross income for federal income tax purposes to the same extent as other interest on the Notes.

In general, under Section 1288 of the Code, OID on a Discount Note accrues under a constant yield method, based on periodic compounding of interest over prescribed accrual periods using a compounding rate determined by reference to the yield on that Discount Note. An owner's adjusted basis in a Discount Note is increased by accrued OID for purposes of determining gain or loss on sale, exchange, or other disposition of such Discount Note. Accrued OID may be taken into account as an increase in the amount of tax-exempt income received or deemed to have been received for purposes of determining various other tax consequences of owning a Discount Note even though there will not be a corresponding cash payment.

Owners of Discount Obligations should consult their own tax advisors with respect to the treatment of original issue discount for federal income tax purposes, including various special rules relating thereto, and the state and local tax consequences of acquiring, holding, and disposing of Discount Obligations.

#### Note Premium

In general, if an owner acquires a Note for a purchase price (excluding accrued interest) or otherwise at a tax basis that reflects a premium over the sum of all amounts payable on the Note after the acquisition date (excluding certain "qualified stated interest" that is unconditionally payable at least annually at prescribed rates), that premium constitutes "note premium" on that Note (a "Premium Note"). In general, under Section 171 of the Code, an owner of a Premium Note must amortize the note premium over the remaining term of the Premium Note, based on the owner's yield over the remaining term of the Premium Note, determined based on constant yield principles (in certain cases involving a Premium Note callable prior to its stated maturity date, the amortization period and yield may be required to be determined on the basis of an earlier call date that results in the lowest yield on such Note). An owner of a Premium Note must amortize the note premium by offsetting the qualified stated interest allocable to each interest accrual period under the owner's regular method of accounting against the note premium allocable to that period. In the case of a tax-exempt Premium Note, if the note premium allocable to an accrual period exceeds the qualified stated interest allocable to that accrual period, the excess is a nondeductible loss. Under certain circumstances, the owner of a Premium Note may realize a taxable gain upon disposition of the Premium Note even though it is sold or redeemed for an amount less than or equal to the owner's original acquisition cost. Owners of any Premium Notes should consult their own tax advisors regarding the treatment of note premium for federal income tax purposes, including various special rules relating thereto, and state and local tax consequences, in connection with the acquisition, ownership, amortization of note premium on, sale, exchange, or other disposition of Premium Notes.

#### Information Reporting and Backup Withholding

Information reporting requirements apply to interest paid on tax-exempt obligations, including the Notes. In general, such requirements are satisfied if the interest recipient completes, and provides the payor with, a Form W-9, "Request for Taxpayer Identification Number and Certification," or if the recipient is one of a limited class of exempt recipients. A recipient not otherwise exempt from information reporting who fails to satisfy the information reporting requirements will be subject to "backup withholding," which means that the payor is required to deduct and withhold a tax from the interest payment, calculated in the manner set forth in the Code. For the foregoing purpose, a "payor" generally refers to the person or entity from whom a recipient receives its payments of interest or who collects such payments on behalf of the recipient.

If an owner purchasing a Note through a brokerage account has executed a Form W-9 in connection with the establishment of such account, as generally can be expected, no backup withholding should occur. In any event, backup withholding does not affect the excludability of the interest on the Notes from gross income for federal income tax purposes. Any amounts withheld pursuant to backup withholding would be allowed as a refund or a credit against the owner's federal income tax once the required information is furnished to the Internal Revenue Service.

#### Miscellaneous

Tax legislation, administrative actions taken by tax authorities, or court decisions, whether at the federal or state level, may adversely affect the tax-exempt status of interest on the Notes under federal or state law or otherwise prevent beneficial owners of the Notes from realizing the full current benefit of the tax status of such interest. In addition, such legislation or actions (whether currently proposed, proposed in the future, or enacted) and such decisions could affect the market price or marketability of the Notes.

Prospective purchasers of the Notes should consult their own tax advisors regarding the foregoing matters.

# **LEGAL MATTERS**

Legal matters incident to the authorization, issuance and sale of the Notes are subject to the approving legal opinion of Hawkins Delafield & Wood LLP, New York, New York, Bond Counsel. Bond Counsel's opinion will be in substantially the form attached hereto in Appendix D.

# **DISCLOSURE UNDERTAKINGS**

In order to assist the purchaser in complying with Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended ("Rule 15c2-12") with respect to the Notes, the District will execute a Certificate to Provide Notices of Events for the Notes, the form of which is attached hereto as Appendix E.

# Compliance History

For the fiscal year ended June 30, 2017, the District was unable to timely file for its annual financial information update and its audited financial statements within 180 days of the close of its fiscal year. The District filed such documents on January 2, 2018 and January 23, 2018, respectively.

#### **RATING**

The District has not applied for a rating on the Notes.

On January 12, 2021, S&P Global Ratings ("S&P) affirmed its rating of "A-" on the outstanding uninsured long-term indebtedness of the District.

Such ratings reflect only the respective views of S&P and any desired explanation of the significance of such rating should be obtained from S&P, 55 Water Street, New York, New York 10041. There can be no assurance that such ratings continue for any specified period of time or that such ratings will not be revised or withdrawn, if in the judgment of S&P, circumstances so warrant. Any such change or withdrawal of such ratings may have an adverse effect on the market price outstanding bonds and notes of the District or the availability of a secondary market for such obligations.

#### **MUNICIPAL ADVISOR**

Capital Markets Advisors, LLC, Great Neck, New York, (the "Municipal Advisor") is an independent municipal advisor registered with the United States Securities and Exchange Commission and the Municipal Securities Rulemaking Board. The Municipal Advisor has served as the independent financial advisor to the District in connection with this transaction.

In preparing the Official Statement, the Municipal Advisor has relied upon governmental officials, and other sources, who have access to relevant data to provide accurate information for the Official Statement. The Municipal Advisor has not been engaged, nor has it undertaken, to independently verify the accuracy of such information. The Municipal Advisor is not a public accounting firm and has not been engaged by the District to compile, review, examine or audit any information in the Official Statement in accordance with accounting standards. The Municipal Advisor is not a law firm and does not provide legal advice with respect to this or any debt offerings of the District. The Municipal Advisor is an independent advisory firm and is not engaged in the business of underwriting, trading or distributing municipal securities or other public securities and therefore will not participate in the underwriting of the Notes.

#### **ADDITIONAL INFORMATION**

Additional information may be obtained upon request from Jamal Scott, Assistant Superintendent for Business & Operations at (516) 434-4062, or from Capital Markets Advisors, LLC, the District's Municipal Advisor, at (516) 274-4501.

Any statements in this Official Statement involving matters of opinion or estimates, whether or not expressly so stated, are intended as such and not as representations of fact. No representation is made that any of such statements will be realized. This Official statement is not to be construed as a contract or agreement between the District and the purchasers or owners of any of the Notes.

The statements contained in this Official Statement and the appendices hereto that are not purely historical are forward-looking statements. Such forward-looking statements can be identified, in some cases, by terminology such as "may," "will," "should," "expects," "intends," "plans," "anticipates," "believes," "estimates," "predicts," "potential," "illustrate," "example," and "continue," or the singular, plural, negative or other derivations of these or other comparable terms. Readers should not place undue reliance on forward-looking statements. All forward-looking statements included in this Official Statement are based on information available to such parties on the date of this Official Statement, and the District assumes no obligation to update any such forward-looking statements. The forward-looking statements included herein are necessarily based on various assumptions and estimates and are inherently subject to various risks and uncertainties, including, but not limited to, risks and uncertainties relating to the possible invalidity of the underlying assumptions and estimates and possible changes or developments in various important factors. Accordingly, actual results may vary from the projections, forecasts and estimates contained in this Official Statement and such variations may be material.

Capital Markets Advisors, LLC may place a copy of this Official Statement on its website at <a href="https://www.capmark.org">www.capmark.org</a>. Unless this Official Statement specifically indicates otherwise, no statement on such website is included by specific reference or constitutes a part of this Official Statement. Capital Markets Advisors, LLC has prepared such website information for convenience, but no decisions should be made in reliance upon that information. Typographical or other errors may have occurred in converting original source documents to digital format, and neither the District nor Capital Markets Advisors, LLC assumes any liability or responsibility for errors or omissions on such website. Further, Capital Markets Advisors, LLC and the District disclaim any duty or obligation either to update or to maintain that information or any responsibility or liability for any damages caused by viruses in the electronic files on the website. Capital Markets Advisors, LLC and the District also assume no liability or responsibility for any errors or omissions or for any updates to dated website information.

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This Official Statement is submitted only in connection with the sale of the Notes by the District and may not be reproduced or used in whole or in part for any other purpose. The preparation and distribution of this Official Statement has been authorized by the President of the Board of Education, as Chief Fiscal Officer thereof.

	HEMPSTEAD UNION FREE SCHOOL DISTRICT NASSAU, NEW YORK
	By: Olga Brown-Young President of the Board of Education and Chief Fiscal Officer
DATED: November, 2021	

# APPENDIX A

THE DISTRICT

# **THE DISTRICT**

# **General Information**

The District is located in central Nassau County in the Town of Hempstead (the "Town"). The District encompasses an area of approximately 3.2 square miles. Based on 2019 U.S. Census Bureau estimates, the District's population is 44,844. The District provides public school education for grades K-12 to residents of the District. Of the approximately 8,990 students residing within the District, approximately 6,200 attend District schools while the other 2,790 students attend charter schools. (See "School Enrollment Trends" and "Charter Schools" herein.) In addition, a small number of students in the District attend private or parochial schools.

The District encompasses approximately 75% of the incorporated Village of Hempstead (the "Village"). Both the Village Hall for the Village and the Town Hall for the Town are located within the boundaries of the District. The District is comprised of residential and commercial areas with some apartment buildings. A nine-story central Verizon building is located in the District. A portion of Hempstead Lake State Park, as well as, the Hempstead Golf Club are located in the District.

The Southern State Parkway as well as Route 24 (Hempstead Turnpike) traverse the District along with an extensive network of State, County and Town Roads. The Long Island Railroad provides rail transportation and maintains a passenger terminal in the District. Numerous County bus lines provide service to the surrounding area.

#### **Economy**

The District's location in central Nassau County provides residents with employment opportunities throughout the County as well as New York City and western Suffolk County. Commercial activity is found along major highways and is typically in the form of shopping centers and retail outlets.

#### **District Organization**

Subject to the provisions of the State Constitution, the District operates pursuant to the Education Law, the Local Finance Law, other laws generally applicable to the District, and any special laws applicable to the District. Under such laws, there is no authority for the District to have a charter or adopt local laws.

The legislative power of the District is vested in the Board of Education. Under current law, an election is held within the District boundaries on the third Tuesday of May each year to elect members of the Board of Education. They are generally elected for staggered terms of three years.

In early July of each year, the Board of Education meets for the purpose of reorganization. At that time, the Board elects a President and Vice President, and appoints a District Clerk and District Treasurer.

# Financial Organization

Pursuant to the Local Finance Law, the President of the Board of Education is the chief fiscal officer of the District. However, certain of the financial functions of the District are the responsibility of the Superintendent of Schools and the Assistant Superintendent for Business and Operations. The Assistant Superintendent for Business and Operations, School Business Administrator/District Treasurer, and State Monitor have been in their current positions since September 2019 and July 2020, respectively. The Board made the current Superintendent's appointment effective as of July 2020. (See also "APPOINTMENT OF STATE MONITOR" herein.)

#### **Budgetary Procedure**

The District's fiscal year begins on July 1 and ends on June 30. Starting in the fall or winter of each year, the District's financial plan and enrollment projection are reviewed and updated and the first draft of the next year's proposed budget is developed by the District office staff. During the winter and early spring the budget is developed and refined in conjunction with the school building principals and department supervisors. The District's budget is

subject to the provisions of Chapter 97 of the Laws of 2011, as amended, which imposes limitations on the amount of real property taxes that a school district may levy, and by law is submitted to voter referendum on the third Tuesday of May each year. (See "The Tax Levy Limit Law" herein).

On May 18, 2021, a majority of the voters of the District approved the District's budget for the 2021-2022 fiscal year. Summaries of the District's Adopted Budgets for the fiscal years 2020-2021 and 2021-2022 may be found in Appendix B herein.

#### School Enrollment Trends

The following table presents the past and projected school enrollment for the District.

#### **School Enrollment Trends**

Fiscal Year Ended June 30:	Actual <u>Enrollment</u>	Fiscal Year Ended June 30:	Projected Enrollment
2017-18 2018-19	7,800 7,500	2022-23 2023-24	6,500 6,500
2019-20	7,500	2024-25	6,500
2020-21	6,100	2025-26	6,500
2021-22	6,200	2026-27	6,500

Source: District officials.

Note that a significant number of residents attend charter schools and are not reflected in the figures presented above (see "Charter Schools" herein for more information).

#### District Facilities

	Year		Present
Name	Originally Built	<u>Type</u>	<u>Capacity</u>
Marshall School <sup>(1)</sup>	1953	Pre K-K	0
Prospect School	1909	Pre K-K	562
McNeil School	1925	1-6	639
Barack Obama School	1925	1-6	386
David Patterson School	1928	1-6	497
Jackson Main School	1929	1-5	416
Jackson Annex School	1955	1-5	386
Middle School	1920	6-8	1,345
High School	1970	9-12	1,278
Front School	(2)	1-5	285
Rhodes School	2021	Pre K-5	800

<sup>(1)</sup> Currently not in use; Students attending Prospect School.

Source: District officials.

#### Charter Schools

There are three locally-operated charter schools (the "Charter Schools") open to residents residing in the District. The Charter Schools are separately chartered by the Board of Regents of the State and are not subject to the control or supervision of the District.

Under the Charter School Act, Article 56 of the New York Education Law, the District is required to pay a State-set tuition rate to the Charter Schools for students residing in the District who are enrolled in the Charter Schools. The amount to be paid to charter schools by a district is based on various regulations, enrollments levels, and economic information related to the home school district of the children enrolled in charter schools. Currently, school districts

<sup>(2)</sup> This facility is leased by the District for District programs.

in the State, including the District, are required to pay an amount to charter schools for each resident pupil so enrolled that is equal to the approved operating expense per pupil of the school district. The exact amount payable for each pupil equals the product of the approved operating expense per pupil and the full-time-equivalent enrollment of the students in the charter school.

Charter School tuition payments are a significant expense to the District and no assurance can be given that additional charter schools will not be established for District residents or that enrollment levels and resulting tuition paid by the District to the Charter Schools will not increase in the future. In the event the District fails to make any required payment to the Charter Schools, the State Comptroller may deduct delinquent amounts from State Aid otherwise payable to the District and pay such amounts to the Charter Schools. Other State programs incorporate similar procedures for the withholding or deduction of State Aid.

According to the most recent report released by the District's state monitor, the most problematic revenue and expenditure issue is the money being spent on Charter School tuition and the small amount of State Aid attempting to cover that expense. See report of the State Monitor for more information on the steps the District is taking to help lower such tuition expense and increase such State Aid at <a href="http://www.nysed.gov/accountability/state-monitors">http://www.nysed.gov/accountability/state-monitors</a>.

The District's tuition payments made to Charter Schools, enrollment at the Charter Schools, and State Transitional Aid received for students attending Charter Schools for the last five years are as follows:

	Tuition Payments	Enrollment	Transitional Aid
Fiscal Year	Made to Charter Schools	at Charter Schools	Received
2017-2018	\$25,931,593	1,405	\$ 5,489,722
2018-2019	34,000,000	1,802	5,659,224
2019-2020	43,000,000	2,400	9,745,451
2020-2021	46,126,302	2,473	10,470,313
2021-2022 (Projected)	58,924,800	2,790	10,818,144

# **Employees**

The number of persons employed by the District, the collective bargaining agents, if any, which represent them and the dates of expirations of the various collective bargaining agreements are as follows:

		Contract
No. of		Expiration
<b>Employees</b>	<u>Union</u>	<u>Date</u>
511	Hempstead Classroom Teachers' Association	6/30/13*
94	Hempstead Teaching Assistants' Association	6/30/22
31	Hempstead School Administrators' Association	6/30/22
76	United Public Service Employees Union Local 424	6/30/23
211	Hempstead Schools Civil Service Association	6/30/24

In addition, there are 135 employees that are considered hourly staff and are not represented by a collective bargaining unit.

#### **Employee Pension Benefits**

New York State Certified employees (teachers and administrators) are members of the New York State Teachers Retirement System ("TRS"). Employer pension payments to the TRS are generally deducted from State aid payments. All non-NYS certified/civil service employees of the District eligible for pension or retirement benefits under the Retirement and Social Security Law of the State of New York are members of the New York State and Local Employee's Retirement System ("ERS"). Both the TRS and ERS are non-contributory with respect to members hired prior to July 1, 1976. Other than as discussed below, all members of the respective systems hired on or after July 1, 1976 with less than 10 year's full-time service contribute 3% of their gross annual salary toward the cost of retirement programs.

<sup>\*</sup> The District is in the process of negotiating a successor agreement with its Teacher's Union.

On December 10, 2009, the Governor signed in to law a new Tier 5. The law is effective for new ERS and TRS employees hired after January 1, 2010 and before March 31, 2012. New ERS employees will now contribute 3% of their salaries and new TRS employees will contribute 3.5% of their salaries. There is no provision for these employee contributions to cease after a certain period of service.

On March 16, 2012, then Governor Cuomo signed into law Chapter 18 of the Laws of 2012, which legislation provides for a new Tier 6 for employees hired after April 1, 2012. The new pension tier has progressive employee contribution rates between 3% and 6% and such employee contributions continue so long as the employee continues to accumulate pension credits; it increases the retirement age for new employees from 62 to 63 and includes provisions allowing early retirement with penalties. Under Tier 6, the pension multiplier will be 1.75% for the first 20 years of service and 2% thereafter; vesting will occur after 10 years; the time period for calculation of final average salary is increased from three years to five years; and the amount of overtime to be used to determine an employee's pension is capped at \$15,000, indexed for inflation, for civilian and non-uniform employees and at 15% of base pay for uniformed employees outside of New York City. It also includes a voluntary, portable, defined contribution plan option for new non-union employees with salaries of \$75,000 or more.

Under current law, the employer pension payments for a given fiscal year are based on the value of the pension fund on the prior April 1 thus enabling the District to more accurately include the cost of the employer pension payment in its budget for the ensuing year. In addition, the District is required to make a minimum contribution of 4.5% of payroll every year, including years in which the investment performance of the fund would make a lower payment possible. The annual employer pension payment is due on February 1 of each year.

Due to poor performance of the investment portfolio of TRS and ERS during the recent financial crisis, the employer contribution rates for required pension payments to the TRS and ERS increased substantially. To help mitigate the impact of such increases, legislation was enacted that permitted school districts to amortize a portion of its annual employer pension payment to the ERS only. Under such legislation, school districts that choose to amortize were required to set aside and reserve funds with the ERS for certain future rate increases. The District has not amortized any of its employer pension payments pursuant to this legislation and expects to continue to pay all payments in full when due.

In addition, in Spring 2013, the State and TRS approved a Stable Contribution Option ("SCO") that gives school districts the ability to better manage the spikes in Actuarially Required Contribution rates ("ARCs"). ERS followed suit and modified its existing ERS SCO. Each plan allows school districts to pay the SCO amount in lieu of the ARC amount, which is higher, and defer the difference in payment amounts.

The TRS SCO deferral plan is available to school districts for up to 7 years. Under the TRS SCO plan, payment of the deferred amount will commence in year six of the program (2018-19) and continue for five years. School districts can elect to no longer participate in the plan at any time, resume paying the ARC and begin repayment of deferred amounts over five years. Under the ERS SCO, payment of deferred amounts begins the year immediately following the deferral and the repayment period is 12 years. Once made, the election to participate in the ERS SCO is permanent. However, the school districts can choose not to defer payment in any given year. In both plans, interest on the deferred amounts is based on the yield of 10-year U.S. Treasury securities plus 1%. The District has not amortized any of its employer pension payments as part of the SCO and expects to continue to pay all payments in full when due.

The primary benefit of participation in the SCO plans is the elimination of the uncertainty in the volatility of future pension contribution ARCs in the near term, thereby providing school districts with significant assistance in its ability to create a stable and reliable fiscal plan. The District is not participating in any SCO deferral plans.

The State's 2019-2020 Enacted Budget, which was signed into law as Chapter 59 of the Laws of 2019, includes a provision that will allow school districts in the State to establish a reserve fund for the purpose of funding the cost of TRS contributions, as a sub-fund of retirement contribution reserve funds presently authorized for amounts payable to the ERS by a school district. School districts will be permitted to pay into such reserve fund during any particular fiscal year, an amount not to exceed two percent of the total compensation or salaries of all district-employed teachers who are members of the TRS paid during the immediately preceding fiscal year; provided that the balance of such fund may not exceed ten percent of the total compensation or salaries of all district-employed teachers who

are members of the TRS paid during the immediately preceding fiscal year. As of the date of this Official Statement, the District has not yet determined whether it will establish such a fund.

# Other Post Employment Benefits

The District implemented GASB Statement No. 75 ("GASB 75") of the Governmental Accounting Standards Board ("GASB"), which replaces GASB Statement No. 45 as of fiscal year ended June 30, 2018. GASB 75 requires state and local governments to account for and report their costs associated with post-retirement healthcare benefits and other non-pension benefits, known as other post-employment benefits ("OPEB"). GASB 75 generally requires that employers account for and report the annual cost of OPEB and the outstanding obligations and commitments related to OPEB similarly to GASB Statement No. 68 reporting requirements for pensions.

GASB 75 requires state and local governments to measure a defined benefit OPEB plan as the portion of the present value of projected benefit payments to be provided to current active and inactive employees, attributable to past periods of service in order to calculate the total OPEB liability. Total OPEB liability generally is required to be determined through an actuarial valuation using a measurement date that is no earlier than the end of the employer's prior fiscal year and no later than the end of the employer's current fiscal year.

GASB 75 requires that most changes in the OPEB liability be included in OPEB expense in the period of the changes. Based on the results of an actuarial valuation, certain changes in the OPEB liability are required to be included in OPEB expense over current and future years.

The District's total OPEB liability as of June 30, 2021 was \$299,287,227 using a discount rate of 2.16% and actuarial assumptions and other inputs as described in the District's June 30, 2021 audited financial statements.

Should the District be required to fund the total OPEB liability, it could have a material adverse impact upon the District's finances and could force the District to reduce services, raise taxes or both. At the present time, however, there is no current or planned requirement for the District to partially fund its OPEB liability.

At this time, New York State has not developed guidelines for the creation and use of irrevocable trusts for the funding of OPEB. As a result, the District will continue funding this expenditure on a pay-as-you-go basis.

Legislation has been introduced to create an optional investment pool to help the State and local governments fund retiree health insurance and OPEB. The proposed legislation would authorize the creation of irrevocable OPEB trusts so that the State and its local governments can help fund their OPEB liabilities, establish an OPEB investment fund in the sole custody of the State Comptroller for the investment of OPEB assets of the State and participating eligible local governments, designate the president of the Civil Service Commission as the trustee of the State's OPEB trust and the governing boards as trustee for local governments and allow school districts to transfer certain excess reserve balances to an OPEB trust once it is established. Under the proposed legislation, there would be no limits on how much a local government can deposit into the trust. The District cannot predict whether such legislation will be enacted into law in the foreseeable future.

#### **Investment Policy and Permitted Investments**

Pursuant to State law, including Sections 10 and 11 of the General Municipal Law (the "GML"), the District is generally permitted to deposit moneys in banks and trust company located and authorized to do business in the State. All such deposits, including special time deposit accounts and certificates of deposit, in excess of the amount insured under the Federal Deposit Insurance Act, are required to be secured in accordance with the provisions of and subject to the limitations of Section 10 of the GML.

The District may also temporarily invest moneys in: (1) obligations of the United States of America; (2) obligations guaranteed by agencies of the United States of America where the payment of principal and interest are guaranteed by the United States of America; (3) obligations of the State of New York; (4) with the approval of the New York State Comptroller, in tax anticipation bonds or revenue anticipation bonds issued by any municipality, school district, or district corporation, other than those bonds issued by the District; (5) certificates of participation issued by political subdivisions of the State pursuant to Section 109-b(10) of the GML; (6) obligations of a New York public benefit corporation which are made lawful investments for municipalities pursuant to the enabling statute of

such public benefit corporation; or (7) in the case of moneys held in certain reserve funds established by the District pursuant to law, in obligations of the District.

All of the foregoing instruments and investments are required to be payable or redeemable at the option of the owner within such times as the proceeds will be needed to meet expenditures for purposes for which the moneys were provided and, in the case of instruments and investments purchased with the proceeds of bonds or notes, shall be payable or redeemable in any event, at the option of the owner, within two years of the date of purchase. Unless registered or inscribed in the name of the District, such instruments and investments must be purchased through, delivered to and held in custody of a bank or trust company in the State pursuant to a written custodial agreement as provided in Section 10 of the GML.

The Board of Education had adopted an investment policy and such policy conforms with applicable laws of the State governing the deposit and investment of public moneys. All deposits and investments of the District are made in accordance with such policy.

#### **FINANCIAL FACTORS**

District finances are operated primarily through its General Fund. All taxes and most other revenues are paid into this fund and all current operating expenditures are made from it. A Statement of Revenues and Expenditures for the five-year period ending June 30, 2021 is contained in Appendix B. As reflected in Appendix B, the District derives the bulk of its annual revenues from a tax on real property and from State aid. Capital improvements are generally financed by the issuance of bonds and bond anticipation notes.

# Impacts of COVID-19

The District has incurred certain expenses associated with the COVID-19 pandemic, including but not limited to, costs related to the acquisition of PPE, thermometers, and related items. The District has paid such costs from budgetary appropriations and available funds. Such increased costs did not have a material adverse impact on the finances of the District. See also "State Aid" herein for a discussion of the impact of COVID-19 on State aid received by the District.

The District received approximately \$2,500,000 in CARES Act funds in the 2020-2021 fiscal year that offset \$1,500,000 expenditures due to the pandemic. The District is allocated approximately \$34,500,000 million in additional Federal stimulus funding between the American Rescue Plan Act ("ARP") and the Coronavirus Response and Relief Supplemental Appropriations Act ("CRRSA") to address learning loss, summer enrichment and comprehensive after school programs.

#### Recent Operating Results and Budget

In the 2016-2017 fiscal year, the District budgeted revenues in the amount of \$189,167,890. The actual amount of revenues received in 2016-2017 were \$202,602,683. The excess of actual revenues over budgeted revenues was \$13,434,793. In 2016-2017 the District budgeted expenditures in the amount of \$189,167,890. The actual accrued expenditures as of June 30, 2017 were \$188,286,066. The actual accrued expenditures were \$881,824 less than budgeted expenditures. As of June 30, 2017, the District had a total fund balance, including restricted reserve funds, of \$15,123,458, following a restatement due to changes in accounting principles. The District had an unrestricted unassigned fund surplus of \$8,611,040.

In the 2017-2018 fiscal year, the District budgeted revenues in the amount of \$202,696,297. The actual amount of revenues received in 2017-2018 were \$206,206,572. The excess of actual revenues over budgeted revenues was \$3,510,275. In 2017-2018 the District budgeted expenditures in the amount of \$202,696,297. The actual accrued expenditures as of June 30, 2018 were \$201,220,345. The actual accrued expenditures were \$1,475,952 less than budgeted expenditures. As of June 30, 2018, the District had a total fund balance, including restricted reserve funds, of \$19,432,359. The District had an unrestricted unassigned fund surplus of \$7,264,424.

In the 2018-2019 fiscal year, the District budgeted revenues in the amount of \$215,075,440. The actual amount of revenues received in 2018-2019 were \$219,366,734. The excess of actual revenues over budgeted revenues was

\$4,291,294. In 2018-2019 the District budgeted expenditures in the amount of \$215,075,440. The actual accrued expenditures as of June 30, 2019 were \$224,536,768. The actual accrued expenditures were \$9,461,328 more than budgeted expenditures. As of June 30, 2019, the District had a total fund balance, including restricted reserve funds, of \$14,009,248. The District had an unrestricted unassigned fund surplus of \$3,206,454.

In the 2019-2020 fiscal year, the District budgeted revenues in the amount of \$221,507,736. The actual amount of revenues received in 2019-2020 were \$224,689,444. The excess of actual revenues over budgeted revenues was \$3,181,509. In 2019-2020 the District budgeted expenditures in the amount of \$221,507,736. The actual accrued expenditures as of June 30, 2020 were \$224,820,612. The actual accrued expenditures were \$3,312,876 more than budgeted expenditures. As of June 30, 2020, the District had a total fund balance, including restricted reserve funds, of \$13,464,225. The District had an unrestricted unassigned fund surplus of \$5,392,650.

In the 2020-2021 fiscal year, the District budgeted revenues in the amount of \$225,364,654. The actual amount of revenues received in 2020-2021 were \$230,913,073. The excess of actual revenues over budgeted revenues was \$5,548,419. In 2020-2021 the District budgeted expenditures in the amount of \$225,364,654. The actual accrued expenditures as of June 30, 2021 were \$220,879,640. The actual accrued expenditures were \$4,485,221 less than budgeted expenditures. As of June 30, 2021, the District had a total fund balance, including restricted reserve funds, of \$22,937,205. The District had an unrestricted unassigned fund surplus of \$16,199,105.

In the 2021-2022 fiscal year, the District budgeted revenues in the amount of \$245,123,026 and budgeted expenditures in the amount of \$247,223,026. The District appropriated \$2,100,000 of fund balance to balance the budget.

#### The State Monitor's Report

On March 1, 2021, the State Monitor of the District released its first semi-annual report covering the time period of July 1, 2020 through December 31, 2020. The District is in the process of completing many of the recommendations to successfully achieve the Academic and Financial Action Plans developed by the District and the State Monitor. Such plans and the status of completing each action item is set forth in the State Monitor's report dated March 1, 2021, which can be found at <a href="http://www.nysed.gov/common/nysed/files/programs/accountability/hempstead-ufsd-mid-year-state-monitor-reports-july-dec-2020-3-1-21.pdf">http://www.nysed.gov/common/nysed/files/programs/accountability/hempstead-ufsd-mid-year-state-monitor-reports-july-dec-2020-3-1-21.pdf</a>. Additional reports prepared by the State Monitor regarding the District can be found at <a href="http://www.nysed.gov/accountability/state-monitors">http://www.nysed.gov/accountability/state-monitors</a>. (See also, "APPOINTMENT OF STATE MONITOR" herein.)

#### Real Property Taxes

The District derives a major portion of its revenues from a tax on real property (see "Statement of Revenues, Expenditures and Changes in Fund Balance-General Fund" in Appendix B, herein). Property taxes accounted for 31.0% of total general fund revenues for the fiscal year ended June 30, 2021, while State aid accounted for 61.0%. The following table sets forth total general fund revenues and real property tax revenues during the last five audited fiscal years and the amounts budgeted for the current fiscal year.

#### **Property Taxes**

		Real Property
Total	Real Property	Taxes to
Revenues	<u>Taxes</u>	Revenues
\$202,602,683	\$70,886,167	35.0%
206,206,572	71,069,177	34.5
219,366,734	71,199,511	32.5
224,689,444	71,506,583	31.8
230,913,073	71,692,667	31.0
247,223,026	75,934,370(1)	30.7
	Revenues \$202,602,683 206,206,572 219,366,734 224,689,444 230,913,073	Revenues         Taxes           \$202,602,683         \$70,886,167           206,206,572         71,069,177           219,366,734         71,199,511           224,689,444         71,506,583           230,913,073         71,692,667

(1) Includes STAR payments.

Source: Audited Financial Statements and Adopted Budget of the District. This summary is not audited.

#### State Aid

The District receives appropriations from the State of State aid for operating, building and other purposes at various times throughout its fiscal year, pursuant to formulas and payment schedules set forth by statute. While the State has a constitutional duty to maintain and support a system of free common schools that provides a "sound basic education" to children of the State, there can be no assurance that the State appropriation for State aid to school districts will be continued in future years, either pursuant to existing formulas or in any form whatsoever. State aid appropriated and apportioned to the School Districts can be paid only if the State has such monies available for such payment.

The following table sets forth total general fund revenues and State aid revenues during the last five audited fiscal years and the amounts budgeted for the current fiscal year.

State	Aid

Fiscal Year Ended June 30:	Total Revenues	Total State Aid	State Aid to Revenues
2017	\$202,602,683	\$119,063,301	58.8%
2018	206,206,572	123,741,402	60.0
2019	219,366,734	133,197,654	60.7
2020	224,689,444	138,620,601	61.7
2021	230,913,073	140,826,134	61.0
2022 (Adopted Budget) <sup>(1)</sup>	247,223,026	160,735,683	65.0

(1) The District expects to receive additional State aid of approximately \$20 million due to an increase in Foundation Aid and stimulus funds.

Source: Audited Financial Statements and Adopted Budget of the District. This summary is not audited.

In addition to the amount of State Aid budgeted annually by the District, the State makes payments of STAR aid representing tax savings provided by school districts to their taxpayers under the STAR Program (See "STAR – School Tax Exemption" herein).

The amount of State aid to school districts is dependent in part upon the financial condition of the State. Due to the outbreak of COVID-19, a state of emergency was declared and the Governor took steps designed to mitigate the spread and impacts of COVID-19, including closing schools and non-essential businesses for an extended period.

The outbreak of COVID-19 and the dramatic steps taken by the State to address it are expected to continue to negatively impact the State's economy and financial condition. The full impact of COVID-19 upon the State is not expected to be known for some time. The use of federal stimulus funds has allowed the State to avoid gap closing measurements; however, the State may be required to implement gap closing measurements in the future. Such actions may include, but are not limited to: reductions in State agency operations and/or delays or reductions in payments to local governments or other recipients of State aid including school districts in the State. If this were to occur, reductions in the payment of State aid could adversely affect the financial condition of school districts in the State, including the District.

The State's 2019-2020 Enacted Budget provided for school aid of approximately \$27.9 billion, an increase of more than \$1 billion in school aid spending from the 2018-2019 school year. Due to significant State revenue loss as a result of the impact of the COVID-19 pandemic, State aid in the State's 2020-21 Enacted Budget was 3.7% lower than in the State's 2019-2020 Enacted Budget. However, the 2020-2021 State aid declines were offset, in part, by \$1.1 billion of increased federal funding though the Coronavirus Aid, Relief, and Economic Security Act ("CARES"). With these federal funds, State aid totaled \$27.9 billion in the State's 2020- 2021 Enacted Budget, an annual increase of approximately \$100 million or 0.4 percent from the 2019-2020 Enacted Budget. The State's 2020-21 Enacted Budget also authorized the State's Budget Director to make periodic adjustments to State aid in the event that actual State revenues came in below 99% of estimates or if actual disbursements exceeded 101% of estimates. Pursuant to that provision, in October 2020, the State announced that, in the absence of Federal funding to offset such lost revenue, the State had begun to take steps to reduce spending, including but not limited to, temporarily holding back 20% of most aid payments to local governments and school districts. In December 2020, a second federal stimulus bill was enacted and provided additional funding for schools in the State. As of February 1,

2021, the State Education Department ("SED") advised school districts that the State Division of the Budget would, at some point, provide approval for SED to make the payments to school districts for State aid and other Pre-K-12 grant programs that had been subject to the above-referenced 20% withholding. Such approval was received and the State released all of the withheld funds on or about June 30, 2021.

The State's 2021-22 Enacted Budget provides \$29.5 billion in State funding to school districts for the 2021-22 school year the highest level of State aid ever. This represents an increase of \$3.0 billion or 11.3 percent compared to the 2020-21 school year, and includes a \$1.4 billion or 7.6 percent Foundation Aid increase. Approximately 75 percent of this increase is targeted to high-need school districts.

The State's 2021-22 Enacted Budget also programs \$13 billion of federal Elementary and Secondary School Emergency Relief Fund and the Governor's Emergency Education Relief Fund to public schools. This funding available for use over multiple years, is designed to assist schools to reopen for in-person instruction, address learning loss, and respond to students' academic, social, and emotional needs due to the disruptions of the COVID-19 pandemic. The State's 2021-22 Enacted Budget allocates \$629 million of these funds to school districts as targeted grants to support efforts to address learning loss through activities such as summer enrichment and comprehensive after-school programs. In addition, the State's 2021-22 Enacted Budget uses \$105 million of federal funds to expand access to full-day prekindergarten programs for four-year-old children in school districts statewide in the 2021-22 school year.

The amount of State aid to school districts can vary from year to year and is dependent in part upon the financial condition of the State. During the 2011 to 2019 fiscal years of the State, State aid to school districts was paid in a timely manner; however, during the State's 2010 and 2020 fiscal years, State budgetary restrictions resulted in delayed payments of State aid to school districts in the State. In addition, the availability of State aid and the timeliness of payment of State aid to school districts could be affected by a delay in adoption of the State budget, which is due at the start of the State's fiscal year of April 1. The State's budget has been adopted by April 1 or shortly thereafter for over ten (10) years. The State's 2021-22 Enacted Budget was adopted on April 7, 2021. No assurance can be given that the State will not experience delays in in the adoption of the budget in future fiscal years. Significant delays in the adoption of the State budget could result in delayed payment of State aid to school districts in the State which could adversely affect the financial condition of school districts in the State.

As described above, the State's 2020-21 Enacted Budget included, and the State's 2021-22 Enacted Budget includes, significant amounts of federal funding. The State receives a substantial amount of federal aid for health care, education, transportation and other governmental purposes, as well as federal funding to respond to, and recover from, the COVID-19 pandemic, severe weather events and other disasters. Many of the policies that drive this federal aid may be subject to change under the federal administration and Congress. Current federal aid projections, and the assumptions on which they rely, are subject to revision. Reductions in federal funding levels could have a materially adverse impact on the State budget.

In addition to the potential fiscal impact of policies that may be proposed and adopted by the federal administration and Congress, the State budget may be adversely affected by other actions taken by the federal government, including audits, disallowances, and changes to federal participation rates or other Medicaid rules.

There can be no assurance that the State's financial position will not change materially and adversely from current projections. If this were to occur, the State would be required to take gap-closing actions. Such actions may include, but are not limited to: reductions in State agency operations; delays or reductions in payments to local governments or other recipients of State aid including school districts in the State. Given that State aid comprises a significant portion of the District's annual revenues (approximately 65% in 2021-2022), reductions in the payment of State aid will adversely affect the financial condition of the District.

Should the District fail to receive State aid expected from the State in the amounts and at the times expected, occasioned by a delay in the payment of such monies or by a mid-year reduction in State aid, the District is authorized by the Local Finance Law to provide operating funds by borrowing in anticipation of the receipt of uncollected State aid.

# Events Affecting New York School Districts

Following a State budgetary crisis in 2009, State aid to school districts in the State decreased for a number of years with increases established in more recent years. However, as discussed below the COVID-19 outbreak has affected and is expected to continue to affect State aid to school district.

School district fiscal year (2016-2017): The State Legislature adopted the State budget on March 31, 2016. The budget included an increase of \$991 million in State aid for school districts over the State's 2015-16 Enacted Budget, \$863 million of which consisted of traditional operating aid. In addition to the \$408 million of expense based aid, the State's 2016-17 Enacted Budget included a \$266 million increase in Foundation Aid and a \$189 million restoration to the Gap Elimination Adjustment. The majority of the remaining increase included \$100 million in Community Schools Aid, a newly adopted aid category, to support school districts that wish to create community schools. The funds may only be used for certain purposes such as providing health, mental health and nutritional services to students and their families.

School district fiscal year (2017-2018): The State's 2017-2018 Budget provided for school aid of approximately \$25.8 billion, an increase of \$1.1 billion in school aid spending from the 2016-2017 school year. The majority of the increases were targeted to high need school districts. Expense-based aids to support school construction, pupil transportation, BOCES and special education were continued in full in keeping with the State's usual practice. Transportation aid increased by 5.5% and building aid increased by 4.8%. The State 2017-18 Budget continued to link school aid increases for 2017-18 and 2018-19 to teacher and principal evaluation plans approved by September 1 of the current year in compliance with Education Law Section 3012-d.

School district fiscal year (2018-2019): The State's 2018-2019 Budget provided for school aid of approximately \$26.7 billion, an increase of approximately \$1.0 billion in school aid spending from the 2017-2018 school year. The majority of the increases were targeted to high need school districts. Expense-based aids to support school construction, pupil transportation, BOCES and special education were continued in full, as is the State's usual practice. Transportation aid increased by 5.2% and building aid increased by 4.7%. The State 2018–2019 Budget continued to link school aid increases for 2018-2019 and 2019-2020 to teacher and principal evaluation plans.

School district fiscal year (2019-2020): For the 2019-20 school year, the State's Enacted Budget included a total of \$27.9 billion for School Aid, a year-to-year funding increase of approximately \$1.2 billion. The majority of the increases were targeted to high need school districts. Expense-based aids to support school construction, pupil transportation, BOCES and special education were continued in full, as is the State's usual practice. Transportation aid increased by approximately 4.5% and building aid increased by approximately 3.7%. The State 2019-2020 Enacted Budget continued to link school aid increases for 2019-2020 and 2020-2021 to teacher and principal evaluation plans approved by September 1 of the current year in compliance with Education Law Section 3012-d.

School district fiscal year (2020-2021): Due to the anticipated impact of the COVID-19 pandemic on State revenues, State aid in the State's 2020-2021 Enacted Budget was 3.7 percent lower than in the State's 2019-2020 Enacted Budget but was offset in part with increased Federal support. The reduction in State Operating Funds support was offset by approximately \$1.1 billion in funding provided to the State through the Federal CARES Act, including the Elementary and Secondary School Emergency Education Relief Fund and the Governor's Emergency Education Relief Fund. With these Federal funds, State aid in the school district fiscal year 2020-2021 was expected to total \$27.9 billion, an annual increase of approximately \$100 million or 0.4 percent. The State's 2020-2021 Enacted Budget continued prior year funding levels for existing programs, including Foundation Aid, Community Schools and Universal Prekindergarten. The 2020-2021 Enacted Budget also provided over \$200 million in support for competitive grant programs, including \$1 million for development of a new Civics Education curriculum and \$10 million for a Student Mental Health program. Funding for expense-based aids, such as Building Aid, Transportation Aid, and Boards of Cooperative Educational Services (BOCES) Aid is continued under existing aid formulas. Out-year growth in School Aid reflects current projections of the ten-year average growth in State personal income. The State's 2020-2021 Enacted Budget authorized the State's Budget Director to make periodic adjustments to State Aid, in the event that actual State revenues come in below 99% percent of estimates or if actual disbursements exceed 101% of estimates. (See "State Aid" herein).

School district fiscal year (2021-2022): For the 2021-2022 school year, the State's Enacted budget provides \$29.5 billion in State funding to school districts for the 2021-2022 school year through School Aid, the highest level of

State aid ever, supporting the operational costs of school districts that educate 2.5 million students statewide. This investment represents an increase of 11.3% (\$3.0 billion) compared to the 2020-2021 school year, including a \$1.4 billion (7.6%) Foundation Aid increase. The Enacted budget would allocate \$13 billion of federal Elementary and Secondary School Emergency Relief and Governor's Emergency Education Relief funds to public schools. This funding, available for use over multiple years, will help schools safely reopen for in-person instruction, address learning loss, and respond to students' academic, social, and emotional needs due to the disruptions of the COVID19 pandemic. The Budget allocates \$629 million of these funds to school districts as targeted grants to support efforts to address learning loss through activities such as summer enrichment and comprehensive after-school programs. In addition, the Budget uses \$105 million of federal funds to expand access to full-day prekindergarten programs for four-year-old children in school districts statewide in the 2021-2022 school year.

The District cannot predict at this time whether there will be any reductions in and/or delays in the receipt of State aid during the remainder of the current fiscal year or in future fiscal years. However, the District believes that it would mitigate the impact of any delays or the reduction in State aid by reducing expenditures, increasing revenues, appropriating other available funds on hand, and/or by any combination of the foregoing. (See also "RISK FACTORS" herein).

The Smart Schools Bond Act (the "SSBA") was passed as part of the Enacted 2014-2015 State Budget. The Smart Schools Bond Act authorizes the issuance of \$2 billion of general obligation bonds to financed improved educational technology and infrastructure to improve learning and opportunity for students throughout the State. The SSBA requires that a Review Board review and approve districts' Smart Schools Investment Plan before any funds may be made available for the program.

# General Fund Operations

Appendix B sets forth the General Fund operations for the last five fiscal years which are derived from the District's Audited Financial Statements.

#### Other Revenues

In addition to property taxes and State Aid, the District receives other revenues from miscellaneous sources as shown in Appendix B.

#### **Independent Audits**

The District retained the firm of EFPR Group, LLP to audit its financial statements for the fiscal year ended June 30, 2021. Appendix B to this Official Statement presents excerpts from the District's most recent audited reports covering the last five fiscal years. In addition, the District is subject to audit by the State Comptroller to review compliance with legal requirements and the rules and regulations established by the State. (See "THE STATE COMPTROLLER'S FISCAL STRESS MONITORING SYSTEM AND OSC COMPLIANCE REVIEWS" herein.)

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# **TAX INFORMATION**

# Real Property Tax Assessments and Rates

# Real Property Tax Assessment and Rates (Fiscal Years Ending June 30:)

Assessed Valuation	2017-18 \$8,522,969	2018-19 \$8,522,969	2019-20 \$8,239,965	2020-21 \$7,465,433	2021-22 \$8,598,823
Equalization Rate	0.26%	0.24%	0.22%	0.18%	n/a
Full Valuation:	\$3,278,065,000	\$3,551,237,083	\$3,745,438,636	\$4,147,462,778	n/a
Tax Levy:	\$75,684,370	\$75,934,370	\$75,934,370	\$75,934,370	\$75,934,370
Tax Rate per \$1,000 Assessed Valuation:	\$8,880.05	\$8,909.38	\$9,215.38	\$10,171.46	\$8,8830.79
Uncollected Taxes:	None	None	None	None	None

<sup>(1)</sup> General Fund.

Source: District Officials.

#### Tax Limit

The Constitution does not limit the amount that may be raised by the District-wide tax levy on real estate in any fiscal year. (See, however, "Tax Levy Limit Law" herein).

#### The Tax Levy Limit Law

Chapter 97 of the Laws of 2011, as amended, (herein referred to as the "Tax Levy Limit Law" or "Law") modified previous law by imposing a limit on the amount of real property taxes that a school district may levy.

Prior to the enactment of the Law, there was no statutory limitation on the amount of real property taxes that a school district could levy if its budget had been approved by a simple majority of its voters. In the event the budget had been defeated by the voters, the school district was required to adopt a contingency budget. Under a contingency budget, school budget increases were limited to the lesser of four percent (4%) of the prior year's budget or one hundred twenty percent (120%) of the consumer price index ("CPI").

Under the Tax Levy Limit Law, there is now a limitation on the amount of tax levy growth from one fiscal year to the next. Such limitation is the lesser of (i) 2% or (ii) the annual percentage increase in the consumer price index, subject to certain exclusions as mentioned below and as described in the Law. A budget with a tax levy that does not exceed such limit will require approval by at least 50% of the voters. Approval by at least 60% of the voters will be required for a budget with a tax levy in excess of the limit. In the event the voters reject the budget, the tax levy for the school district's budget for the ensuing fiscal year may not exceed the amount of the tax levy for the prior fiscal year. School districts will be permitted to carry forward a certain portion of their unused tax levy limitation from a prior year.

The Law permits certain significant exclusions to the tax levy limit for school districts. These include taxes to pay the local share of debt service on bonds or notes (such as the "Notes") issued to finance voter approved capital expenditures and the refinancing or refunding of such bonds or notes, certain pension cost increases, and other items enumerated in the Law. However, such exclusion does NOT apply to taxes to pay debt service on tax anticipation notes, revenue anticipation notes, budget notes and deficiency notes; and any obligations issued to finance deficits and certain judgments, including tax certiorari refund payments.

#### Tax Collection Procedure

In Nassau County, property taxes for the school districts are levied by the County, and are collected by the town tax receivers. Such taxes are due and payable in equal installments on October 1 and April 1, but may be paid without penalty by November 10 and May 10, respectively. The town tax receiver pays to each school district the amounts collected therefore on the first day of each month from October 1 to June 1. Penalties on unpaid taxes are 1% per month from the date such taxes are due and payable. A 1% discount for prepayment of second half taxes is given if received by November 10. Any such discount is a town charge.

On or before June 1, the town tax receiver files a report of any uncollected school district taxes with the County. Pursuant to the Nassau County Administrative Code, the County thereafter on or before June 15 is required to pay to each school district the amount of its uncollected taxes. Thus, each school district should receive its full levy prior to the end of its fiscal year. However, in recent years, this has not always been the case as some of these payments have been delayed.

As a result of the COVID-19 outbreak, the Governor issued an initial Executive Order that extended the deadline to pay the second installment of 2019-2020 school district property taxes until June 1, 2020, without interest or penalty. The delay did not have a material adverse financial impact on the District.

Pursuant to a second Executive Order of the Governor dated August 5, 2020, in Nassau County the deadline that first half 2020-2021 school district taxes shall be due and payable was changed from October 1, 2020 to November 1, 2020; and the deadline by which the first half 2020-2021 school district taxes may be paid without interest or penalties was changed from November 10, 2020 to December 10, 2020, with payments made after such date to be subject to interest and penalties beginning on December 11, 2020. Such extension resulted in a delay in the receipt of taxes collected and paid to school districts by the Town Tax Receiver and by the County in accordance with the procedures set forth above.

No assurance can be given that extensions with respect to the deadlines to pay school district property taxes, without interest or penalty, may occur during future fiscal years. Any such extensions may result in a delay in the receipt of taxes collected and paid to school districts.

#### STAR - School Tax Exemption

The STAR (School Tax Relief) program provides State-funded exemptions from school property taxes to homeowners for their primary residences. Homeowners over 65 years of age with household adjusted gross incomes, less the taxable amount of total distributions from individual retirement accounts and individual retirement annuities ("STAR Adjusted Gross Income") of \$86,000 or less, increased annually according to a cost of living adjustment, are eligible for a "full value" exemption of the first \$65,300 for the 2016-17 school year (adjusted annually). Other homeowners with household STAR Adjusted Gross income not in excess of \$500,000 are eligible for a \$30,000 "full value" exemption on their primary residence. School districts receive full reimbursement from the State for real property taxes exempted pursuant to the STAR program by the first business day in January of each year.

Part A of Chapter 60 of the Laws of 2016 of the State of New York ("Chapter 60") gradually converts the STAR program from a real property tax exemption to a personal income tax credit. Chapter 60 prohibits new STAR exemptions from being granted unless at least one of the applicants held title to the property on the taxable status date of the assessment roll that was used to levy school district taxes for the 2015-2016 school year (generally, March 1, 2015), and the property was granted a STAR exemption on that assessment roll. However, a new homeowner may receive a new personal income tax credit in the form of a check. The dollar benefit to eligible taxpayers will not change. A taxpayer who is eligible for the new credit will receive a check from the State equal to the amount by which the STAR exemption would have reduced his or her school tax bill. A homeowner who owned his or her home on the taxable status date for the assessment roll used to levy taxes for the 2015-2016 school year, and who received a STAR exemption on that roll, may continue to receive a STAR exemption on that home as long as he or she still owns and primarily resides in it. No further action is required (unless the homeowner has been receiving Basic STAR and wants to apply for Enhanced STAR, which is permissible).

The State 2017-18 Enacted Budget includes changes to Chapter 60. STAR checks are now expected to be mailed out prior to the date that school taxes are payable. The amount of the check will be based on the previous year's

amount adjusted by the levy growth factor used for the property tax cap. Any changes that must be made based on the final STAR credit compared to the estimate used will be factored into the subsequent year's STAR credit check or taxpayers also may account for those changes in their State income taxes.

The State's 2019-2020 Enacted Budget included changes to the STAR program. For those homeowners with incomes over \$250,000, the STAR exemption benefit was capped at the 2019 fiscal year level, rather than allowed to grow by up to 2% annually under the STAR credit program. Those homeowners with incomes between \$250,000 and \$500,000 are able to convert to the credit program to maintain the full STAR benefit.

The State's 2020-21 Enacted Budget withholds STAR benefits to taxpayers who are delinquent in the payment of their school taxes and maintains the income limit for the exemption to \$250,000, compared with a \$500,000 limit for the credit.

Approximately 5.6% of the District's 2020-2021 school tax levy was exempted by the STAR program and the District received full reimbursement of such exempt taxes from the State. Approximately 5.3% of the District's 2021-2022 school tax levy is expected to be exempted by the STAR program and the District expects to receive full reimbursement of such exempt taxes from the State in January 2022. (See "State Aid" herein).

# Largest Taxpayers of the District

The following table presents the taxes paid by the District's ten largest taxpayers for the 2021-2022 fiscal year.

# **Taxable Assessments**

		Assessed
<u>Name</u>	<u>Type</u>	<u>Value</u>
KeySpan Gas East Corp.	Utility	\$213,673
Verizon	Public Utility	212,169
BRE DDR IVA HUB NY	Insurance Company	199,807
Greenwich Nursing Home Assoc.	Apartments	128,522
Fulton Nursing Home Inc.	Nursing Home	117,068
Heritage Place LLC	Apartments	111,154
Clinton Washington LLC	Apartments	102,070
HVCA LLC	Apartments	87,975
Clinton Realty LLC	Apartments	84,032
Manchester LLC	Apartments	79,236

<sup>(1)</sup> Includes applicable franchise assessments for utilities.

Source: County Assessment Rolls.

# **DISTRICT INDEBTEDNESS**

# Constitutional and Statutory Requirements

The New York State Constitution limits the power of the District (and other municipalities and school districts of the State) to issue obligations and to otherwise contract indebtedness. Such constitutional limitations include the following, in summary form, and are generally applicable to the District.

**Purpose and Pledge.** The District shall not give or loan any money or property to or in aid of any individual or private corporation or private undertaking or give or loan its credit to or in aid of any of the foregoing or any public corporation.

The District may contract indebtedness only for a District purpose and shall pledge its faith and credit for the payment of principal of and interest heron.

Payment and Maturity. Except for certain short-term indebtedness contracted in anticipation of taxes or to be paid in one of the two fiscal years immediately succeeding the fiscal year in which such indebtedness was contracted, indebtedness shall be paid in annual installments commencing no later than two years after the date such indebtedness shall have been contracted and ending no later than the period of probable usefulness or in the alternative, the weighted average period of probable usefulness of the several objects or purposes for which such indebtedness is to be contracted. No installment may be more than fifty per cent in excess of the smallest prior installment, unless the Board of Education provides for substantially level or declining debt service. The District is required to provide an annual appropriation for the payment of interest due during the year on its indebtedness and for the amounts required in such year for amortization and redemption of its serial bonds, bond anticipation notes and capital notes.

General. The District is further subject to constitutional limitation by the general constitutionally imposed duty on the State Legislature to restrict the power of taxation and contracting indebtedness to prevent abuses in the exercise of such power; however, the State Legislature is prohibited by a specific constitutional provision from restricting the power of the District to levy taxes on real estate for the payment of interest on or principal of indebtedness theretofore contracted. There is no constitutional limitation on the amount that may be raised by the District by tax on real estate in any fiscal year to pay principal of and interest on all indebtedness. However, the Tax Levy Limit Law imposes a statutory limitation on the power of the District to increase its annual tax levy. The amount of such increases is limited by the formulas set forth in such law, with the amount of such increase limited by the formulas set forth in the Tax Levy Limit Law. (See "The Tax Levy Limit Law" herein).

# Statutory Procedure

In general, the State Legislature has, by enactment of the Local Finance Law, authorized the power and procedure for the District to borrow and incur indebtedness subject, of course, to the constitutional and provisions set forth above. The power to spend money, however, generally derives from other law, including the Education Law.

The Board of Education, as the finance board of the District, has the power to enact tax anticipation note resolutions. Such resolutions may authorize the issuance of tax anticipation notes in an aggregate principal amount necessary to fund anticipated cash flow deficits but in no event exceeding the amount of real property taxes levied or to be levied by the District, less any tax anticipation notes previously issued and less the amount of such taxes, previously received by the District.

The District is generally required by such laws to submit propositions for the expenditure of money for capital purposes to the qualified electors of the District. Upon approval thereby, the Board of Education may adopt a bond resolution authorizing the issuance of bonds and notes in anticipation of the bonds. With respect to certain school building construction projects, the District is not permitted to spend in excess of \$100,000 for construction costs until the plans and specification for such project have been approved by the Commissioner of Education of the State.

The Local Finance Law also provides a twenty-day statute of limitations after publication of a bond resolution, together with a statutory form of notice which, in effect, stops legal challenges to the validity of obligations authorized by such bond resolution except for alleged constitutional violations. It is a procedure that is generally recommended by Bond Counsel, but it is not an absolute legal requirement.

The Board of Education, as the finance board of the District, also has the power to authorize the sale and issuance of bonds and notes, including the Bonds. However, such finance board may delegate the power to sell the Bonds to the President of the Board of Education, the chief fiscal officer of the District, pursuant to the Local Finance Law.

**Debt Limit.** Pursuant to the Local Finance Law, the District has the power to contract indebtedness for any District purpose authorized by the Legislature of the State of New York provided the aggregate amount thereof shall not exceed ten per centum of the full valuation of taxable real estate of the District and subject to certain enumerated exclusions and deductions such as State aid for building purposes. The constitutional and statutory method for determining full valuation consists of taking the assessed valuation of taxable real estate for the last completed assessment roll and applying thereto the ratio (equalization rate) which such assessed valuation bears to the full valuation; such ration is determined by the State Board of Real Property Services. The State Legislature is required to prescribe the manner by which such ratio shall be determined by such authority.

# Statutory Debt Limit and Net Indebtedness

The following table sets forth the computation of the debt limit of the District and its debt-contracting margin. This is calculated by taking 10% of the current full value of the District.

# Statutory Debt Limit and Net Indebtedness (As of November 16, 2021)

Full Valuation of Taxable Real Property Debt Limit (10% of Full Valuation)	\$3,745,438,636	\$374,543,864
Outstanding Indebtedness <sup>(1)</sup> Bonds Bond Anticipation Notes	\$13,050,000 44,207,819	
Gross Indebtedness		\$ 57,257,819
Less Exclusion for Estimated Building Aid <sup>(2)</sup>		0
Total Net Indebtedness		\$ 57,257,819
Net Debt-Contracting Margin		<u>\$317,286,045</u>
Percentage of Debt-Contracting Margin Exhausted		<u>15.3%</u>

- (1) Tax Anticipation Notes and Revenue Anticipation Notes are not included in the computation of the statutory debt limit of the District.
- (2) Represents estimate of moneys receivable by the District from the State as an apportionment for debt service for school building purposes. The amount shown is not necessarily the amount the District will ultimately receive.

# Revenue and Tax Anticipation Notes

The following is a history of revenue and tax anticipation note borrowings since the 2017-18 fiscal year.

Fiscal Year 2017-18	<u>Amount</u> \$18,000,000	<u>Type</u> TAN	<u>Issue Date</u> 9/13/17	<u>Due Date</u> 6/22/18
2018-19	32,000,000	TAN	8/28/18	6/27/19
2019-20	43,000,000 10,000,000	TAN RAN	7/19/19 6/23-20	6/25-20 12/15-20
2020-21	43,000,000	RAN	7/17-20	6/30/21
2021-22	43,000,000	RAN	7/13/21	6/30/22

# **Bond Anticipation Notes**

On July 13, 2021, the District issued \$25,480,000 Bond Anticipation Notes – 2021 which mature on July 13, 2022. On December 1, 2020, the District issued \$18,727,819 Bond Anticipation Notes – 2020A which mature on December 1, 2022, and such notes will be redeemed with the proceeds from the sale of the Notes (see "Authority for and Purpose of the Notes" herein).

# Trend of Capital Indebtedness

The following table sets forth the amount of direct capital indebtedness outstanding for each of the last five fiscal years ending June 30.

#### **Direct Capital Indebtedness Outstanding**

	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
Bonds: Bond Anticipation Notes:	\$26,840,000 0	\$23,740,000 0	\$20,590,000 0	\$17,385,000 25,900,000	\$14,120,000 44,627,819
Totals	\$26,840,000	\$23,740,000	\$20,590,000	\$43,285,000	\$58,747,819

Source: Audited Financial Statements of the District. Summary itself is not audited.

# Authorized and Unissued Indebtedness

Following the sale of the Notes, the District will have \$2,116,293 remaining authorized but unissued for the Project (see "Authority for and Purpose of the Notes" herein).

The District has entered into an energy performance contract (EPC) with Energy Systems Group, LLC and expects to enter into an installment purchase contract with TD Equipment Finance, Inc. to finance the energy conservation measures being undertaken pursuant to said EPC. The cost of the energy conservation measures is \$11,950,645. The District is awaiting approval from the State Education Department before setting a closing date.

The District is in the planning stages for a district-wide capital improvement project. The costs of which is currently estimated to be \$75 million. Such amount is subject to change. The District anticipates submitting a bond proposition to the voters in May 2022.

# Overlapping and Underlying Debt

In addition to the District, other political subdivisions have the power to issue bonds and to levy taxes or cause taxes to be levied on taxable real property in the District. The real property taxpayers of the District are responsible for a proportionate share of outstanding debt obligations of these subdivisions. Such taxpayers' share of overlapping and underlying debt is based on the amount of the District's equalized property values taken as a percentage of each separate unit's total values. The following table presents the amount of overlapping and underlying debt and the District's share of this debt. Authorized but unissued debt has not been included.

#### **Statement of Direct and Overlapping Indebtedness**

<u>Issuer</u>	Net Debt Outstanding	As of	District Share	Amount Applicable <u>To District</u>
County of Nassau	\$3,029,044,000	02/17/21	1.1%	\$ 33,319,484
Town of Hempstead	423,770,915	09/14/21	3.3	13,984,440
Village of Hempstead	36,126,911	12/22-20	75.0	27,095,183
Total Net Overlapping Debt				\$ 74,399,107
Total Net Direct Debt				57,257,819
Net Direct and Overlapping Debt				<u>\$ 131,656,926</u>

Source: Data provided by County, Town and Village officials.

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# **Debt Ratios**

The following table presents certain debt ratios relating to the District's direct and overlapping indebtedness.

#### **Debt Ratios**

		Debt Per	Percentage of
	<u>Amount</u>	Capita <sup>(1)</sup>	Full Value <sup>(2)</sup>
Net Direct Indebtedness	\$ 57,257,819	\$ 1,276.82	1.4%
Net Direct and Overlapping Indebtedness	131,656,926	2,935.89	3.2

<sup>(1)</sup> The population of the District is estimated by District officials to be approximately 44,844.

#### **Debt Service Schedule**

The following table shows the debt service requirements to maturity on the District's outstanding bonded indebtedness, exclusive of economically defeased debt obligations.

#### **Bond Principal and Interest Maturity Table**

Fiscal			
Year			Total
Ending			Principal &
June 30th	Principal	Interest	Interest
$2022^{(1)}$	\$3,325,000	\$413,382	\$3,738,382
2023	3,645,000	349,675	3,994,675
2024	1,710,000	280,684	1,990,684
2025	1,200,000	207,268	1,407,268
2026	995,000	163,651	1,158,651
2027	1,040,000	121,043	1,161,043
2028	1,080,000	74,562	1,154,562
2029	1,125,000	25,197	1,150,197
Totals	\$14,120,000	\$1,635,463	\$15,755,463

<sup>(1)</sup> For entire fiscal year.

Source: Audited Financial Statements of the District. This summary is not audited.

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<sup>(2)</sup> The District's full value of taxable real property for 2021 is \$4,147,462,778.

## **ECONOMIC AND DEMOGRAPHIC DATA**

## **Population Characteristics**

In the past, the District's population has shown the following trends as compared to the Village, Town and County in which the District is situated.

		Village of	Town of	County of
<u>Year</u>	<u>District</u>	<u>Hempstead</u>	<b>Hempstead</b>	Nassau
2000	43,809	56,554	755,924	1,334,544
2010	44,278	53,891	759,757	1,339,532
2013	44,311	54,350	761,975	1,343,765
2019	44,844	55,113	766,980	1,356,924
2020	N/A	59,168	759,757	1,339,532

Source: District Officials' estimates and U.S. Census.

### Select Listing of Large Employers in the District

Name of Employer	<u>Employees</u>	Nature of Enterprise
Town of Hempstead	1,928	Town Government
Hempstead UFSD	1,038	Public Schools
Village of Hempstead	460	Village Government

Source: District Records.

#### Employment and Unemployment

The following tables provide information concerning employment and unemployment in the Town, County, and State. Data provided for the Town, County, and State are not necessarily representative of the District. Unemployment drastically increased in March of 2020 as a result of the COVID-19 pandemic.

#### **Civilian Labor Force**

	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	2020
Town	401,300	403,300	403,100	402,900	398,900
County	704,600	708,000	707,900	708,100	698,900
State	9 668 700	9 704 700	9,574,700	9,514,000	9,289,200

Source: New York State Department of Labor statistics. Information not seasonally adjusted.

Unemployment rates are not compiled for the District, but are available for the Town, County and State. The following table is not necessarily representative of the District.

#### **Yearly Average Unemployment Rates**

Year	<u>Town</u>	<u>County</u>	<u>State</u>
2016	4.1%	3.9%	4.8%
2017	4.3	4.1	4.7
2018	3.7	3.5	4.1
2019	3.6	3.4	4.0
2020	8.9	8.4	10.0

Source: New York State Department of Labor, Bureau of Labor Statistics. Information not seasonally adjusted.

## **Monthly Unemployment Rates**

<u>Month</u>	<u>Town</u>	<b>County</b>	State
October 2020	6.6%	6.1%	8.3%
November	6.4	5.9	8.3
December	6.2	5.8	8.5
January 2021	6.7	6.3	9.4
February	6.9	6.7	9.7
March	6.2	5.9	8.4
April	5.4	5.2	7.7
May	4.9	4.7	7.0
June	5.2	5.0	7.2
July	5.5	5.1	7.4
August	5.4	5.0	7.1
September	4.5	4.2	6.3

Source: New York State Department of Labor, Bureau of Labor Statistics. Information not seasonally adjusted.

End of Appendix A

# APPENDIX B

## UNAUDITED SUMMARY OF FINANCIAL STATEMENTS AND ADOPTED BUDGETS

#### Hempstead Union Free School District Revenues, Expenditures and Fund Balance - General Fund

Year Ended June 30:	2017	2018	2019	2020	2021
REVENUES					
Real Property Taxes	\$70,886,167	\$71,069,177	\$71,199,511	\$71,506,583	\$71,692,667
Other Tax Items(1)	9,725,572	9,328,644	11,494,869	10,105,691	10,715,776
Charges for Services	595,299	457,553	775,456	949,962	1,295,122
Use of Money and Property	33,991	35,229	188,456	326,793	76,537
Sale of Property and					
Compensation for Loss	506,705	169,784	935,000	383,964	678,988
Miscellaneous	1,683,541	1,141,022	1,216,014	2,551,278	3,413,176
Interfund Revenue	108,107	263,761	359,774	244,572	187,923
Revenues from State Sources	119,063,301	123,741,402	133,197,654	138,620,601	140,826,134
Medicaid reimbursement	0	0	0	0	0
Federal Sources	0	0	0	0	2,026,750
Total Revenues	202,602,683	206,206,572	219,366,734	224,689,444	230,913,073
EXPENDITURES					
General Support	21,232,827	24,670,334	26,270,344	24,006,578	21,135,618
Instruction	119,026,866	129,910,239	146,277,914	150,511,274	150,182,532
Pupil Transportation	7,948,154	8,021,685	8,663,804	7,583,691	7,458,829
Community Services	0	4,975	5,563	6,484	5,881
Employee Benefits	36,125,206	34,792,530	38,963,039	37,970,360	37,367,809
Debt Service	3,953,013	3,820,582	4,356,104	4,742,225	4,728,764
Total Expenditures	188,286,066	201,220,345	224,536,768	224,820,612	220,879,433
Excess Revenues (Expenditures)	14,316,617	4,986,227	(5,170,034)	(131,168)	10,033,640
OTHER SOURCES AND USES					
Operating Transfers Net (in)	0	0	800,000	800,000	70,000
Operating Transfers Net (out)	(525,078)	(677,326)	(1,053,077)	(1,213,855)	(630,660)
Retirement System Credits					
Total Other Sources (Uses)	(525,078)	(677,326)	(253,077)	(413,855)	(560,660)
Net Change in Fund Balance <sup>(2)</sup>	13,791,539	4,308,901	(5,423,111)	(545,023)	9,472,980
Fund Equity - Beginning of Year Restatement due to Change in	\$3,676,724	\$17,468,263	\$19,432,359	\$14,009,248	\$13,464,225
Accounting Principles	0	(2,344,805)	0	0	0
Fund Equity - End of Year	\$17,468,263	\$19,432,359	\$14,009,248	\$13,464,225	\$22,937,205

<sup>(1)</sup> Includes STAR payments.

Source: Information for this appendix has been extracted from audited financial statements of the Hempstead Union Free School District. This summary itself has not been audited. Reference should be made to the complete audited financial statements on file at the District office.

## Hempstead Union Free School District General Fund Budgets

REVENUES Real Property Taxes	2020-2021 Adopted Budget (1)  \$75,934,370	2021-2022 Adopted Budget <sup>(2)</sup> \$75,934,370
Revenues from State Sources	139,377,311	160,735,683
Other Revenue	8,452,973	8,452,973
Appropriated Fund Balance	1,600,000	2,100,000
Total Revenues	\$225,364,654	\$247,223,026
EXPENDITURES	***************************************	004.500.045
General Support	\$28,984,634	\$24,528,245
Instruction	143,212,167	164,475,244
Pupil Transportation	8,478,353	8,887,222
Community Services	7,200	7,200
Employee Benefits	38,048,388	41,892,639
Interfund Transfers	500,000	950,000
Debt Service	6,133,912	6,482,476
Total Expenditures	\$225,364,654	\$247,223,026

<sup>(1)</sup> The 2020-2021 budget was adopted by voters of the District on June 9, 2020.

Source: Budgets of the Hempstead Union Free School District.

<sup>(2)</sup> The 2021-2022 budget was adopted by voters of the District on May 18, 2021.

## Hempstead Union Free School District Balance Sheets General Fund

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_	2020	2021
<u>ASSETS</u>		
Unrestricted Cash	\$3,768,927	\$2,634,526
Restricted Cash	6,462,870	3,395,696
State & Federal Aid Receivable	16,632,183	10,651,318
Accounts Receivable	89457	
Taxes Receivable	5,397,264	4,396,322
Due from Other Governments	2,354,242	2,419,769
Due from Other Funds	15,226,406	13,155,674
Due from Fiduciary Funds	459,513	0
Other Receivables	0	0
TOTAL ASSETS =	\$50,390,862	\$36,653,305
<u>LIABILITIES</u>		
Accounts Payable	\$15,401,069	\$3,670,550
Accrued Liabilities	845,012	868,441
Due to Other Funds	0	0
Due to Other Governments	1,388,257	1,347,225
Due to Government Funds	214,657	41,326
Due to Teacher's Retirement System	6,445,171	6,378,266
Due to Employees' Retirement System	589,287	430,075
Compensated Absences Payable	259,732	327,184
Revenue Anticipation Note Payable	10,000,000	0
Collections in Advance	0	0
Deferred Revenues	1,783,452	653,033
TOTAL LIABILITIES	36,926,637	13,716,100
FUND BALANCES		
Nonspendable	0	1,141,292
Restricted	6,462,870	3,395,696
Assigned	1,608,705	2,201,112
Unassigned	5,392,650	16,199,105
TOTAL FUND BALANCES	13,464,225	22,937,205
TOTAL LIABILITIES AND FUND BALANCES	\$50,390,862	\$36,653,305

Source: Information for this appendix has been extracted from audited financial statements of the Hempstead Union Free School District. This summary itself has not been audited. Reference should be made to the complete audited financial statements on file at the District office.

## **APPENDIX C**

# LINK TO INDEPENDENT AUDITORS' REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Can be accessed on the Electronic Municipal Market Access ("EMMA") website of the Municipal Securities Rulemaking Board ("MSRB") at the following link:

https://emma.msrb.org/P21581146.pdf

The audited financial statements referenced above are hereby incorporated into the attached Official Statement.

<sup>\*</sup> Such Financial Statements and opinion are intended to be representative only as of the date thereof. EFPR Group, CPAs, PLLC has not been requested by the District to further review and/or update such Financial Statements or opinion in connection with the preparation and dissemination of this Official Statement.

# APPENDIX D

FORM OF APPROVING LEGAL OPINION OF BOND COUNSEL

## Hawkins Delafield & Wood LLP 7 World Trade Center, 250 Greenwich Street New York, NY 10007

November 30, 2021

The Board of Education of Hempstead Union Free School District, in the County of Nassau, New York

#### Ladies and Gentlemen:

We have acted as Bond Counsel to the Hempstead Union Free School District (the "School District"), in the County of Nassau, a school district of the State of New York and have examined a record of proceedings relating to the authorization, sale and issuance of the \$18,727,819 Bond Anticipation Notes – 2021A (the "Note"), dated and delivered on the date hereof.

In such examination, we have assumed the genuineness of all signatures, the authenticity of all documents submitted to us as originals and the conformity with originals of all documents submitted to us as copies thereof.

Based upon and subject to the foregoing, and in reliance thereon, as of the date hereof, we are of the following opinions:

- 1. The Note is a valid and legally binding general obligation of the School District for which the School District has validly pledged its faith and credit and, unless paid from other sources, all the taxable real property within the School District is subject to the levy of ad valorem real estate taxes to pay the Note and interest thereon without limitation as to rate or amount. The enforceability of rights or remedies with respect to such Note may be limited by bankruptcy, insolvency, or other laws affecting creditors' rights or remedies heretofore or hereafter enacted.
- 2. Under existing statutes and court decisions and assuming continuing compliance with certain tax certifications described herein, (i) interest on the Note is excluded from gross income for federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and (ii) interest on the Note is not treated as a preference item in calculating the alternative minimum tax under the Code.

The Code establishes certain requirements that must be met subsequent to the issuance of the Note in order that the interest on the Note be and remain excludable from gross income for federal income tax purposes under Section 103 of the Code. These requirements include, but are not limited to, requirements relating to the use and expenditure of proceeds of the Note, restrictions on the investment of proceeds of the Note prior to expenditure and the requirement that certain earnings be rebated to the federal government. Noncompliance with such requirements may cause the interest on the Note to become subject to federal income taxation

retroactive to the date of issuance thereof, irrespective of the date on which such noncompliance occurs or is ascertained.

On the date of issuance of the Note, the School District will execute a Tax Certificate relating to the Note containing provisions and procedures pursuant to which such requirements can be satisfied. In executing the Tax Certificate, the School District represents that it will comply with the provisions and procedures set forth therein and that it will do and perform all acts and things necessary or desirable to assure that the interest on the Note will, for federal income tax purposes, be excluded from gross income.

In rendering the opinion in this paragraph 2, we have relied upon and assumed (i) the material accuracy of the School District's representations, statements of intention and reasonable expectations, and certifications of fact contained in the Tax Certificate with respect to matters affecting the status of the interest on the Note, and (ii) compliance by the School District with the procedures and representations set forth in the Tax Certificate as to such tax matters.

3. Under existing statutes, interest on the Note is exempt from personal income taxes of New York State and its political subdivisions, including The City of New York.

We express no opinion as to any other federal, state or local tax consequences arising with respect to the Note, or the ownership or disposition thereof, except as stated in paragraphs 2 and 3 above. We render our opinion under existing statutes and court decisions as of the date hereof, and assume no obligation to update, revise or supplement our opinion to reflect any action hereafter taken or not taken, any fact or circumstance that may hereafter come to our attention, any change in law or interpretation thereof that may hereafter occur, or for any other reason. We express no opinion as to the consequence of any of the events described in the preceding sentence or the likelihood of their occurrence. In addition, we express no opinion on the effect of any action taken or not taken in reliance upon an opinion of other counsel regarding federal, state or local tax matters, including, without limitation, exclusion from gross income for federal income tax purposes of interest on the Note.

We give no assurances as to the adequacy, sufficiency or completeness of the Preliminary Official Statement and/or Official Statement relating to the Note or any proceedings, reports, correspondence, financial statements or other documents, containing financial or other information relative to the School District, which have been or may hereafter be furnished or disclosed to purchasers of ownership interests in the Note.

Very truly yours,

# APPENDIX E

FORM OF UNDERTAKING TO PROVIDE NOTICES OF EVENTS

#### UNDERTAKING TO PROVIDE NOTICES OF EVENTS

#### Section 1. Definitions

"EMMA" shall mean the Electronic Municipal Market Access System implemented by the MSRB.

"Financial Obligation" shall mean "financial obligation" as such term is defined in the Rule.

"GAAP" shall mean generally accepted accounting principles as in effect from time to time in the United States.

"Holder" shall mean any registered owner of the Securities and any beneficial owner of Securities within the meaning of Rule 13d-3 under the Securities Exchange Act of 1934.

"MSRB" shall mean the Municipal Securities Rulemaking Board established in accordance with the provisions of Section 15B(b)(1) of the Securities Exchange Act of 1934.

"Purchaser" shall mean the financial institution referred to in the Certificate of Determination, executed by the President of the Board of Education as of the date hereof.

"Rule 15c2-12" shall mean Rule 15c2-12 under the Securities Exchange Act of 1934, as amended through the date of this Undertaking, including any official interpretations thereof.

"School District" shall mean Hempstead Union Free School District, in the County of Nassau, a school district of the State of New York.

"Securities" shall mean the School District's \$18,727,819 Bond Anticipation Notes – 2021A, dated November 30, 2021, maturing on November 30, 2022, and delivered on the date hereof.

Section 2. Obligation to Provide Notices of Events. (a) The School District hereby undertakes, for the benefit of Holders of the Securities, to provide or cause to be provided to the Electronic Municipal Market Access ("EMMA") System implemented by the Municipal Securities Rulemaking Board established pursuant to Section 15B(b)(1) of the Securities Exchange Act of 1934, or any successor thereto or to the functions of such Board contemplated by the Undertaking, in a timely manner, not in excess of ten (10) business days after the occurrence of any such event, notice of any of the following events with respect to the Securities:

- (1) principal and interest payment delinquencies;
- (2) non-payment related defaults, if material;
- (3) unscheduled draws on debt service reserves reflecting financial difficulties;

- (4) unscheduled draws on credit enhancements reflecting financial difficulties;
- (5) substitution of credit or liquidity providers, or their failure to perform;
- (6) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices of determinations with respect to the tax status of the Securities, or other events affecting the tax status of the Securities;
- (7) modifications to rights of Securities holders, if material;
- (8) Bond calls, if material, and tender offers;
- (9) defeasances;
- (10) release, substitution, or sale of property securing repayment of the Securities, if material;
- (11) rating changes;
- (12) bankruptcy, insolvency, receivership or similar event of the School District;

Note to clause (12): For the purposes of the event identified in clause (12) above, the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for the School District in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or government authority has assumed jurisdiction over substantially all of the assets or business of the School District, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the School District;

- (13) the consummation of a merger, consolidation, or acquisition involving the School District or the sale of all or substantially all of the assets of the School District, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
- (14) appointment of a successor or additional trustee or the change of name of a trustee, if material;

- (15) incurrence of a Financial Obligation of the Issuer, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the Issuer, any of which affect security holders, if material; and
- (16) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the Issuer, any of which reflect financial difficulties.
- (b) Nothing herein shall be deemed to prevent the School District from disseminating any other information in addition to that required hereby in the manner set forth herein or in any other manner. If the School District disseminates any such additional information, the School District shall have no obligation to update such information or include it in any future materials disseminated hereunder.
- (c) Nothing herein shall be deemed to prevent the School District from providing notice of the occurrence of certain other events, in addition to those listed above, if the School District determines that any such other event is material with respect to the Securities; but the School District does not undertake to commit to provide any such notice of the occurrence of any event except those events listed above.

Section 3. Remedies. If the School District shall fail to comply with any provision of this Undertaking, then any Holder of Securities may enforce, for the equal benefit and protection of all Holders similarly situated, by mandamus or other suit or proceeding at law or in equity, this Undertaking against the School District and any of the officers, agents and employees of the School District, and may compel the School District or any such officers, agents or employees to perform and carry out their duties under this Undertaking; provided that the sole and exclusive remedy for breach of this Undertaking shall be an action to compel specific performance of the obligations of the School District hereunder and no person or entity shall be entitled to recover monetary damages hereunder under any circumstances. Failure to comply with any provision of this Undertaking shall not constitute an event of default on the Securities.

Section 4. <u>Parties in Interest</u>. This Undertaking is executed to assist the Purchaser to comply with (b)(5) of the Rule and is delivered for the benefit of the Holders. No other person shall have any right to enforce the provisions hereof or any other rights hereunder.

Section 5. <u>Amendments</u>. Without the consent of any holders of Securities, the School District at any time and from time to time may enter into any amendments or changes to this Undertaking for any of the following purposes:

- (a) to comply with or conform to any changes in Rule 15c2-12 (whether required or optional);
- (b) to add a dissemination agent for the information required to be provided hereby and to make any necessary or desirable provisions with respect thereto;

- (c) to evidence the succession of another person to the School District and the assumption of any such successor of the duties of the School District hereunder;
- (d) to add to the duties of the School District for the benefit of the Holders, or to surrender any right or power herein conferred upon the School District;
- (e) to cure any ambiguity, to correct or supplement any provision hereof which may be inconsistent with any other provision hereof, or to make any other provisions with respect to matters or questions arising under this Undertaking which, in each case, comply with Rule 15c2-12 or Rule 15c2-12 as in effect at the time of such amendment or change;

<u>provided</u> that no such action pursuant to this Section 5 shall adversely affect the interests of the Holders in any material respect. In making such determination, the School District shall rely upon an opinion of nationally recognized bond counsel.

Section 6. <u>Termination</u>. This Undertaking shall remain in full force and effect until such time as all principal, redemption premiums, if any, and interest on the Securities shall have been paid in full or the Securities shall have otherwise been paid or legally defeased in accordance with their terms. Upon any such legal defeasance, the School District shall provide notice of such defeasance to the EMMA System. Such notice shall state whether the Securities have been defeased to maturity or to redemption and the timing of such maturity or redemption.

Section 7. <u>Undertaking to Constitute Written Agreement or Contract</u>. This Undertaking shall constitute the written agreement or contract for the benefit of Holders of Securities, as contemplated under Rule 15c2-12.

Section 8. <u>Governing Law</u>. This Undertaking shall be governed by the laws of the State of New York determined without regard to principles of conflict of law.

IN WITNESS WHEREOF, the undersigned has duly authorized, executed and delivered this Undertaking as of **November 30, 2021**.

#### HEMPSTEAD UNION FREE SCHOOL DISTRICT

By_		
•	President of the Board of Education	